



**REPORT TO**  
**City of Sacramento**  
**Sacramento Redistricting Citizens Advisory Committee**  
915 I Street, Sacramento, CA 95814-2671  
[www. CityofSacramento.org](http://www.CityofSacramento.org)

**Staff Presentation/Information**  
**June 13, 2011**

**Members of the Sacramento Redistricting Citizens Advisory Committee**

**Title: Redistricting – A Thematic Approach**

**Location/Council District:** Citywide

**Recommendation:** Receive and file

**Contact:** Scot Mende, Principal Planner, (916) 808-4756

**Presenters:** Scot Mende, Principal Planner, (916) 808-4756

**Department:** Community Development

**Organization No:** 21001223

**Background:** At the Redistricting Committee meeting of June 6, 2011, staff provided an oral presentation (w/ powerpoint) regarding redistricting themes - broad concepts represented by the public submittals. Today's staff report provides the textual context to accompany last week's powerpoint slides and provides textual context regarding the communities of interest identified in public testimony.

37 maps were submitted by the public. 8 maps were eliminated from further consideration by the Committee. Each of the remaining 29 maps is unique, representing significant variations. Nonetheless, the maps evidence certain themes that have been identified by the Committee and/or through public testimony.

**Downtown/Midtown**

**Geography:** Downtown/Midtown (as per the Central City Community Plan) is geographically defined as: Sacramento River to American River, US-50 Freeway to Business-80 Freeway. [See Attachment A]. The Central City includes the following neighborhoods:

- Railyards / River District
- Dos Rios Triangle
- Downtown
- Old Sacramento
- Midtown
- Alkali Flat, Mansion Flats, Boulevard Park, New Era Park, Marshall School
- Southside Park, Richmond Grove, Newton Booth

**Population:** Total Central City population is 31,509

**Single-District:** About half of the maps unite downtown/midtown into a *single district*:

- District 3 as a unified Central City: Map #24
- District 4 as a unified Central City: Maps # 3, 6, 11, 14, 18, 22, 27, 32, 35
- District 5 as a unified Central City: Maps # 1, 12, 17

**Multi-District:** Half of the maps show downtown/midtown split between two or more districts.

- Map #2 identifies D5 as Downtown (west of 16<sup>th</sup> St) and Midtown (east of 16<sup>th</sup> Street) as D3
- Map # 9 identifies Downtown as D4 and Midtown as D3
- Map #34 identifies Downtown as D3 and Midtown as D4
- Map #15 divides the Central City at Capitol Avenue
- Map #31 identifies River District and Railyards as D2, with the downtown and midtown divided amongst D4 and D5
- Other maps show a more irregular geographic split
- Map #28 purposefully divides the Central City into 4 districts

**Public Testimony:** The Downtown Partnership, LGBT community, River District testified that the Central City should be unified into a single district to reflect the organic relationships between these adjoining areas. Others (e.g., Patrick Mulvaney in plan submission SR028) believe that the central city is a city-wide concern and is too critical to be represented by a single district.

## North Natomas / District 1

**Geography:** North Natomas (as defined per the North Natomas Community Plan) is geographically defined as the northwestern portion of the City – north of I-80 and west of the Natomas East Main Drainage Canal (aka Steelhead Creek). The Community Plan includes Valley View Acres and the unincorporated Panhandle.

### **Map Variations:**

- Valley View Acres: Maps #8, 15, 16, 24, 25, 27, and 35 included Valley View Acres with North Natomas.
- Natomas High School: Most of the maps submitted by the public include some portion of South Natomas north of San Juan Road and east of Truxel.
- River Oaks: River Oaks is the triangular geography west of I-5, south and east of I-80, and north of the American River.
  - Maps 19 and 25 show all of River Oaks connected to North Natomas.
  - Maps 27 and 35 show all of River Oaks connected to the Central City.
  - Map 28 shows River Oaks as D2 – connected to most of North Natomas.
  - Willowcreek: A subset of River Oaks west of the Natomas Main Drainage Canal, but excluding the area between the Canal and I-5. Maps 3, 11, 14, and 18 show the Willowcreek neighborhood with D1
  - Metro Center: A subset of River Oaks east of the Canal and north of West El Camino Avenue. Maps 4 and 31 show the Metro Center area with D1.

**Population:** The following are populations per the 2010 U.S. Census:

- 54,665 for North Natomas (not including Valley View Acres)

- 476 for Valley View Acres
- Subtotal for North Natomas = 55,141 [5.4% under 58,311 target]

**Public Testimony:** The Valley View Acres community testified that Valley View Acres should be included with North Natomas; the population of Valley View Acres is less than 500 people and does not appreciably affect the district population.

### River Oaks Community of Interest

**Geography:** River Oaks is the triangular geography west of I-5, south and east of I-80, and north of the American River. The River Oaks Community of Interest includes the neighborhoods of Willowcreek (the westernmost area of South Natomas), Metro Center (east of the Canal and north of West El Camino) and Gateway Center (east of the Canal and south of West El Camino). [see Attachment B]

#### **Map Variations:**

- Maps 19 and 25 show all of River Oaks connected to North Natomas.
- Maps 27 and 35 show all of River Oaks connected to the Central City.
- Map 28 shows River Oaks as D2 – connected to most of North Natomas.
- Maps 3, 11, 14, and 18 show the Willowcreek neighborhood with D1
- Metro Center: Maps 4 and 31 show the Metro Center area with D1.

**Public Testimony:** John Shields of the River Oaks community testified that the River Oaks area should first and foremost be kept intact in a single district, and secondarily included with North Natomas if possible. The Willowcreek area is subject to the Willowcreek Assessment District and the Metro Center and Gateway Center neighborhoods are subject to Facilities Benefit Assessment District fees. The area would also be affected by growth in North Natomas and/or the Natomas Joint Vision Area.

**Population:** The following are populations per the 2010 U.S. Census:

- Subtotal for North Natomas = 55,141 [5.4% under 58,311 target]
- Willowcreek population is 4,050 [If Willowcreek is included with North Natomas, the D1 population = 59,191 which exceeds target by 1.5%]
- The entire River Oaks population is 7,633 [If River Oaks is included with North Natomas, the D1 population = 62,774 which exceeds target by 7.7%]

### East Sacramento

**Geography:** East Sacramento (as defined by public testimony) is geographically defined as North – UPRR on the North, R Street/light rail tracks on the south, Business 80 to the west, and UPRR on the east. East Sacramento includes the neighborhoods of East Sacramento and River Park. [See Attachment C]. Campus Commons, CSUS, Sierra Oaks, College Glen have historically also been part of District 3.

**Population:** The population of East Sac per the 2010 U.S. Census is 20,194.

#### **Map Variations:**

- About half of the maps keep the District 3 neighborhoods intact.
- District 3 inclusive of East Sac, Campus Commons, CSUS, Sierra Oaks, College Glen are shown in maps 1,2,4,13,14,16,17,18,22,24,27,29,32, 35.

- Map 9 keeps East Sac together within District 3, but without Campus Commons, CSUS, Sierra Oaks, College Glen.
- A few maps keep East Sac intact, but in a different District (D4 in Map 34, D5 in Map 8, and D6 in Map 15)
- Some maps divide East Sac N/S at Northern River Park, J Street, or Folsom Blvd. (Maps 6, 12, 19, 21, 28, 30, 31)
- Some maps divide D3 E/W at 45<sup>th</sup> Street, or 56<sup>th</sup> Street (Maps 7, 21, 30, 31)

**Public Testimony:** On May 9<sup>th</sup>, John Deglow testified that the College Greens neighborhood should not be split [US50 bisects the neighborhood]. The College Greens neighborhood boundaries are: American River, Folsom Blvd; Watt Avenue; and Howe Avenue. On June 6<sup>th</sup>, Committee Member Cyril Shah – on behalf of by ESIA, MENA, ESPTF, and East Sac Chamber, identified the geographic boundaries of East Sacramento.

### Meadowview

**Geography:** Meadowview is geographically variably defined as including the Meadowview populated neighborhood (i.e., excluding Delta Shores), Parkway (defined as north of Mack Road), Valley Hi / North Laguna.

**Population:** The following are populations per the 2010 U.S. Census.

- 26,629 for Meadowview
- 18,225 for Parkway
- 40,837 for Valley Hi/ North Laguna
- The cumulative population for the 3 above areas is 85,691

**African-American Implications:** The various maps result in a range of racial mix for the African-American community:

- D7: 12.60% – 19.22%
  - Map 18 represents the low end of the range in that the District is split at I-5 / Freeport.
  - Map 8 represents the high end of range in that D7 extends eastward to include all of Meadowview
- D8: 23.43% - 24.51%
  - The lower end of range occurs when portions of Meadowview are included in other districts.

### **Map Variations:**

- D7 follows existing Council district boundaries by keeping Delta Shores and Valley Hi (south of Mack, west of Center Parkway)
- Clean up polygon east of Center Parkway to join D8
- East-West Split between D7/D8
  - Some maps split D7 and D8 using an east-west line at the UPRR. This is certainly a compact shape that conforms to the geography of the neighborhoods map. (Maps 2, 6, 8, 14, 18, 19, 22, 27, 28 )
  - The I-5 / Freeport division generally reflects the change in demographics between the Pocket and Meadowview. (Maps 1, 3, 9, 11, 13,17, 18, 32)
- North-South Split: D7 and D8 are split along north/south axis – either Meadowview Road or just south of the John Still Elementary School

- North-South Split at Meadowview Road (Maps 1, 3, 4, 12, 29)
- North-South Split south of John Still Road (Maps 7, 11, 15, 16, 31, 35)
- Delta Shores: An 800 acre undeveloped area in southwest portion of the City. It is technically part of the Meadowview neighborhood – according to the City’s neighborhood map, but is presently in D7. However, some members of the community generally regard Meadowview exclusive of Delta Shores.
  - In some maps, Delta Shores is detached from the Meadowview area and included in D7. (Maps 15, 16, 31, 35)
  - In other maps, Delta Shores is included with D8 (Maps 7, 11)

### African-American Communities of Interest

**Geography:** Del Paso Heights COI includes the following neighborhoods: Del Paso Heights, West Del Paso Heights, and East Del Paso Heights. Oak Park COI includes the following neighborhoods: North Oak Park, Central Oak Park, and South Oak Park. Staff is working with the African-American community to define the Meadowview COI; for purposes of this analysis, the COI includes only the Meadowview neighborhood [see Attachment D]

**Public Testimony:** James Reede, David Deluz (Greater Sacramento Urban League) and Derrell Roberts (African American Leadership Coalition) testified that the City contains 3 areas of African-American population concentration. The speakers identified the Del Paso Heights COI, Meadowview COI, and Oak Park.

**Population:** Del Paso Heights COI includes approximately 11,500 people and is 22.3% African-American. The Oak Park COI includes approximately 14,284 people and is approximately 25.2% African-American. The Meadowview neighborhood includes approximately 26,629 and is 23.9% African-American; Parkway neighborhood includes approximately 18,225 people is 22.2% African-American; Valley Hi / North Laguna includes approximately 40,837 people and is approximately 24.1% African-American.

**Map Analysis:** About half of the 29 maps draw a Council district that encompasses the majority of the COI –Del Paso Heights area (Maps #2, 4, 8, 9, 11, 13, 15, 16, 19, 24, 29, 30, and 34). About half of the 29 maps draw a Council district that encompasses the majority of the COI –Meadowview area (Maps #2, 4, 8, 12, 14, 15, 16, 18, 21, 24, 27, 31, 32, and 34) – based on the interpretation of the COI as Meadowview neighborhood absent Delta Shores. Eighteen of the 29 maps draw a Council district that encompasses the majority of the COI – Oak Park area (Maps #1, 3, 6, 7, 8, 9, 12, 14, 17, 19, 21, 22, 25, 27, 28, 30, 31, and 35.) {see Matrix}

### Latino Community of Interest – North & South

**Geography:** The North area Latino Community of Interest includes the following neighborhoods: Northgate, South Natomas, Norwood, Oak Knoll, West Del Paso Heights, Wills Acres, and Old North Sacramento. The community of interest falls generally between these major streets: east of I-5, south of I-80, west of Rio Linda Blvd., and north of the American River. The South area Latino Community of Interest includes the following neighborhoods: Colonial Manor, Colonial Village, Colonial Heights, Tallac Village, portions of Tahoe Park, Fruitridge Manor, and Oak Park. The

community of interest falls generally between these major streets: south of Broadway, north of 47th Ave, east of HWY-99, and west of Power Inn. [see Attachment E]

**Public Testimony:** Arnalfo Hernandez, Eric Guerra, and Gustavo Arroyo testified that the redistricting plans should recognize two Latino Communities of Interest – North & South. The development of these lines uses qualitative community input and quantitative 2010 U.S. Census data of race and ethnicity per households of census tracts that have 30% to 57% Latino households. Map #20 was submitted to reflect the two areas of Latino population concentration.

**Population:** In neither COI does the Latino population approach the 50% threshold that might require creation of a Majority-Minority District pursuant to the Voting Rights Act. The North COI includes approximately 61,000 people and is 41.25% Hispanic. The South COI includes approximately 56,000 people as is 38.03% Hispanic.

**Map Analysis:** Ten of the 29 maps draw a Council district that encompasses the majority of the COI – Latino North area (Maps #1, 3, 6, 17, 19, 24, 25, 28, 31, and 35). Nine of the 29 maps draw a Council district that encompasses the majority of the COI – Latino South area (Maps #1, 2, 8, 14, 15, 16, 17, 22, and 24). {see Matrix}

### Asian/Pacific-Islander Community of Interest

May Lee testified on June 6<sup>th</sup> that the diverse Asian population is geographically dispersed throughout the City of Sacramento (including North Natomas, Greenhaven/Pocket, and South Sacramento – especially around Luther Bank HS and Elder Creek Elementary). The Stockton Blvd corridor (e.g., Little Saigon) is a community of interest for the southeast Asian population. These populations share common policy interests such as low income, low-proficiency in English, and high rates of being foreign-born.

### LGBT Community of Interest – Expanded

**Geography:** The Lesbian-Gay-Bisexual-Transgender (LGBT) community (public testimony by Bonnie Osborn, Paul Mitchell, Darrick Lawson, Dan Roth, Gail Macarti, and Rosanna Herber, Eireann Flannery, Ben Phillips, and Mary Helen Doherty) identified that the LGBT population has common interests and concerns. Most of the speakers identified that the Central City is the core area for the LGBT community. Paul Mitchell – Redistricting Consultant representing Equality California identified a broader geographic extent for the LGBT community.

The Equality California maps identify data from results of Propositions 8 and 22, membership of Equality California, domestic partners, Same Sex Head of Households, Persons of Same Sex Sharing Living Quarters, and other indicators (or markers) where there are persons who identify with the LGBT issues; the area of highest scores of these indicators are concentrated in downtown/ midtown, and to a lesser extent in the surrounding neighborhoods of East Sacramento, Curtis Park, and Land Park. [see Attachment F]

**Map Analysis:** Only Map #6 draws a Council district that encompasses the majority of the COI – LGBT area. {see Matrix}

Respectfully Submitted by:



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Scot Mende, AICP, Principal Planner

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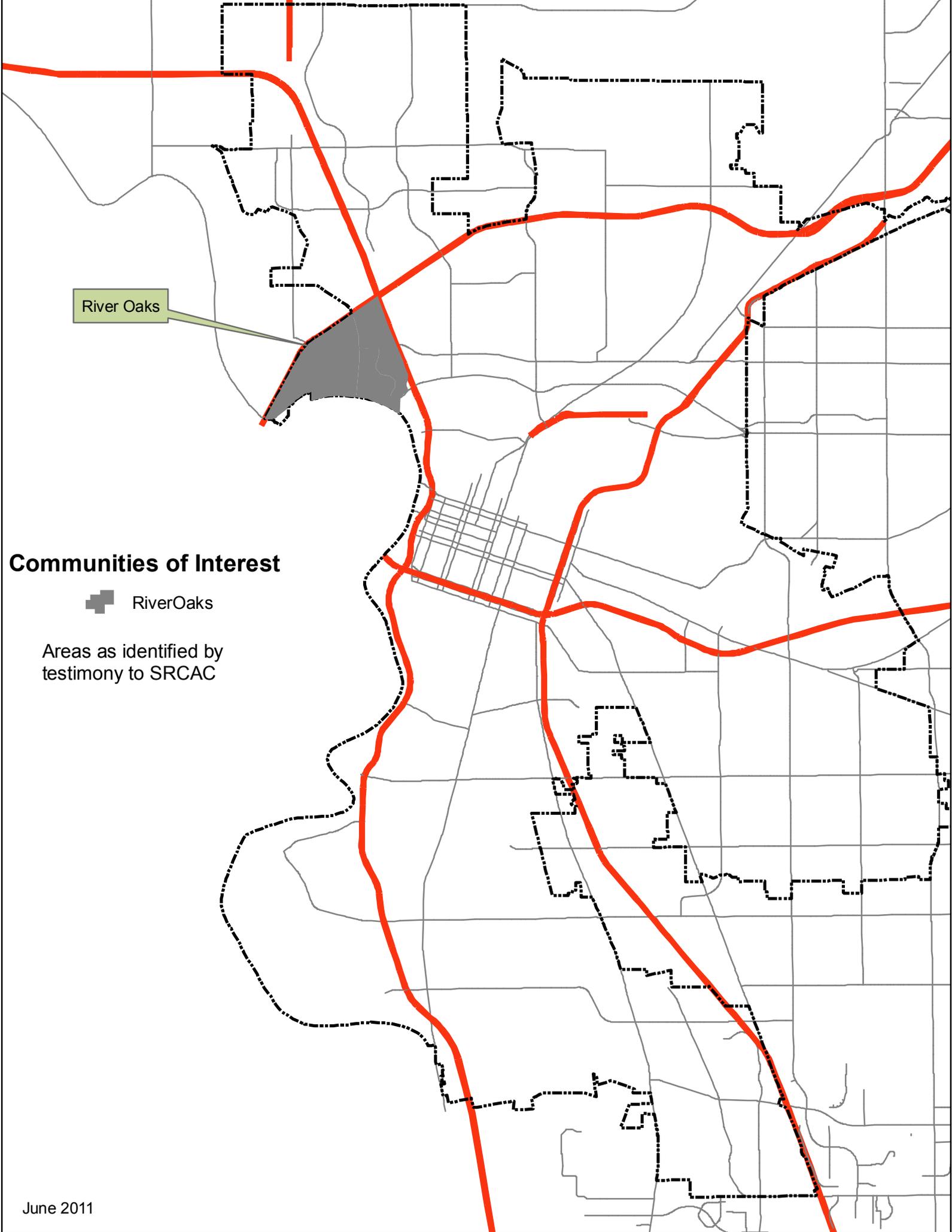


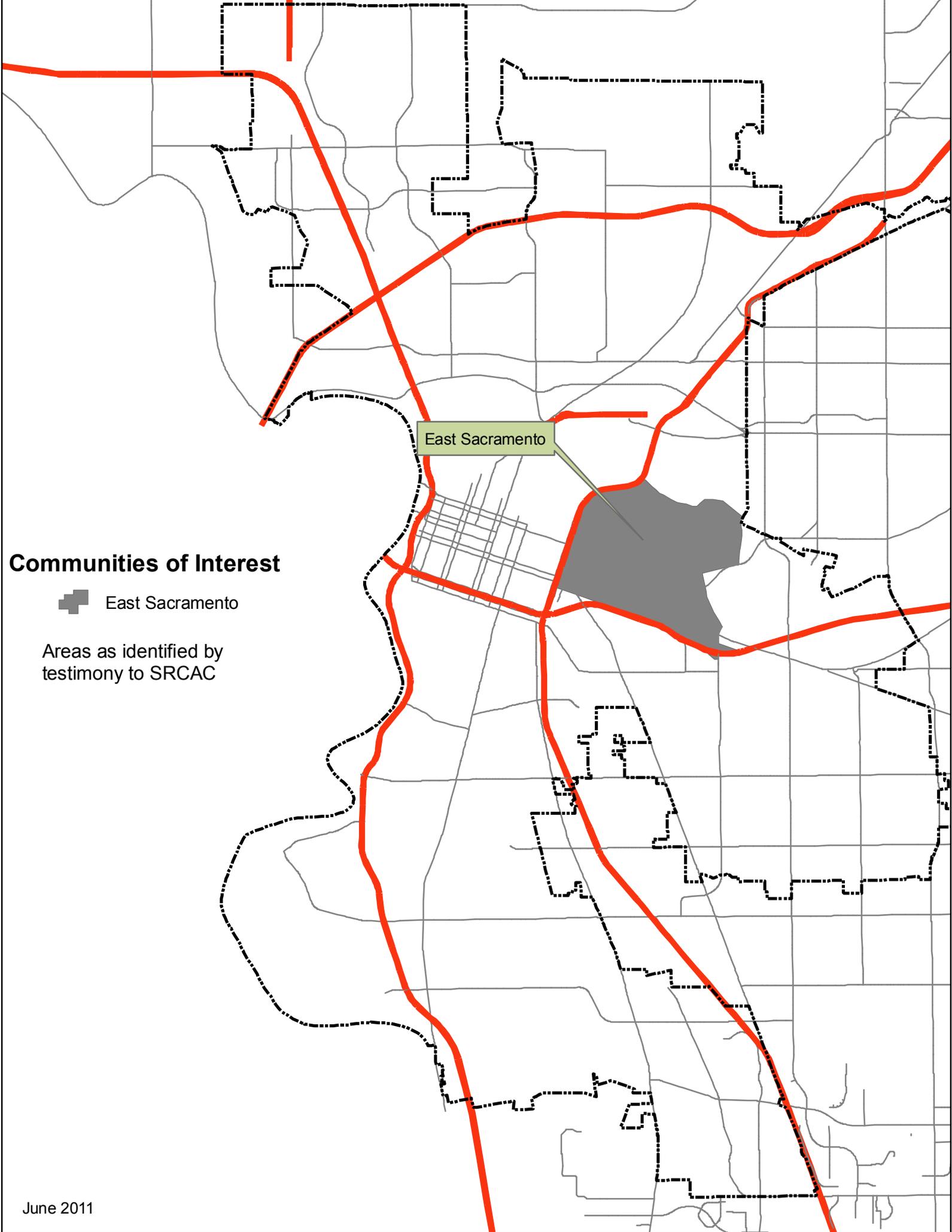
River Oaks

### Communities of Interest

 RiverOaks

Areas as identified by testimony to SRCAC





East Sacramento

**Communities of Interest**

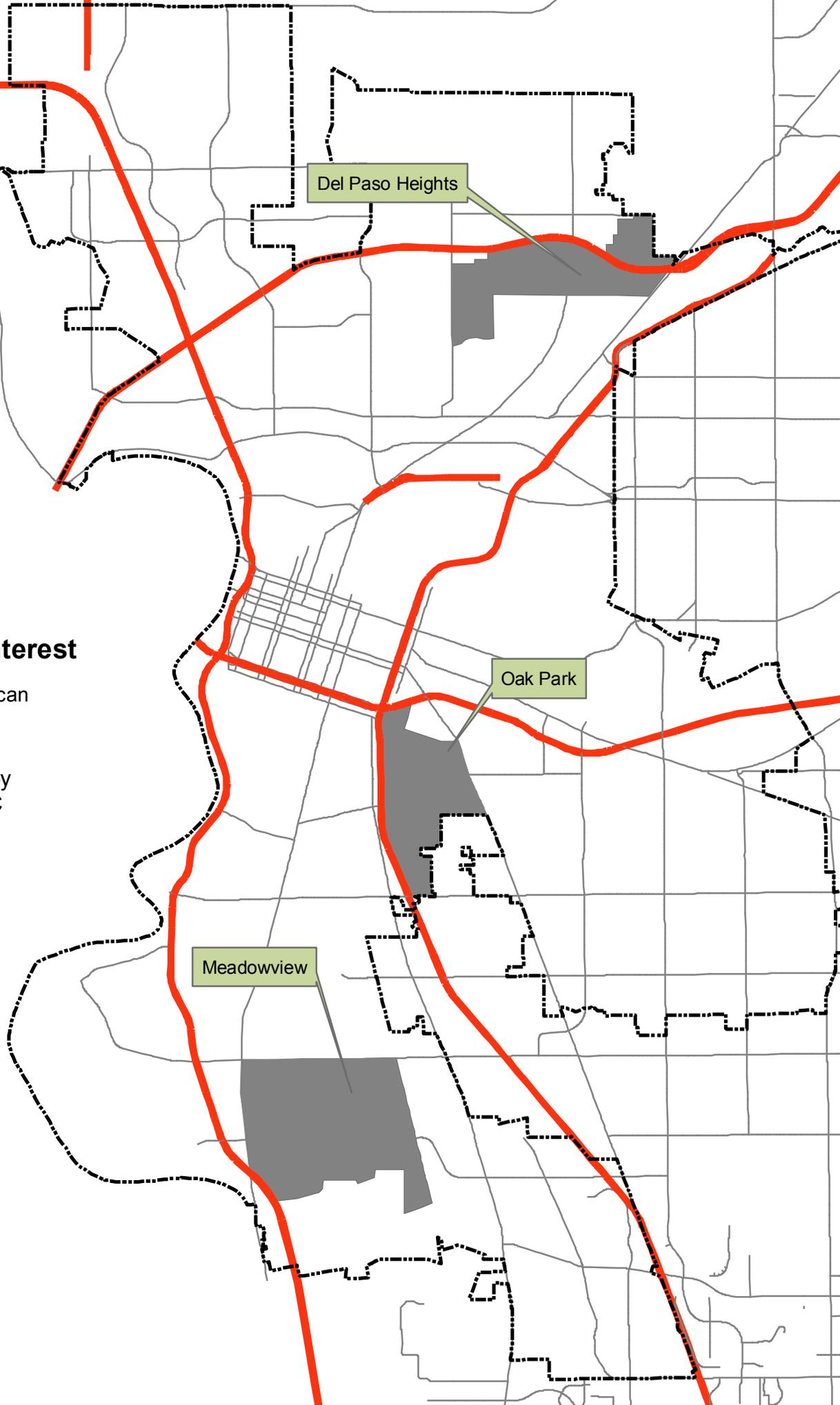
■ East Sacramento

Areas as identified by testimony to SRCAC

## Communities of Interest

 African American

Areas as identified by  
testimony to SRCAC



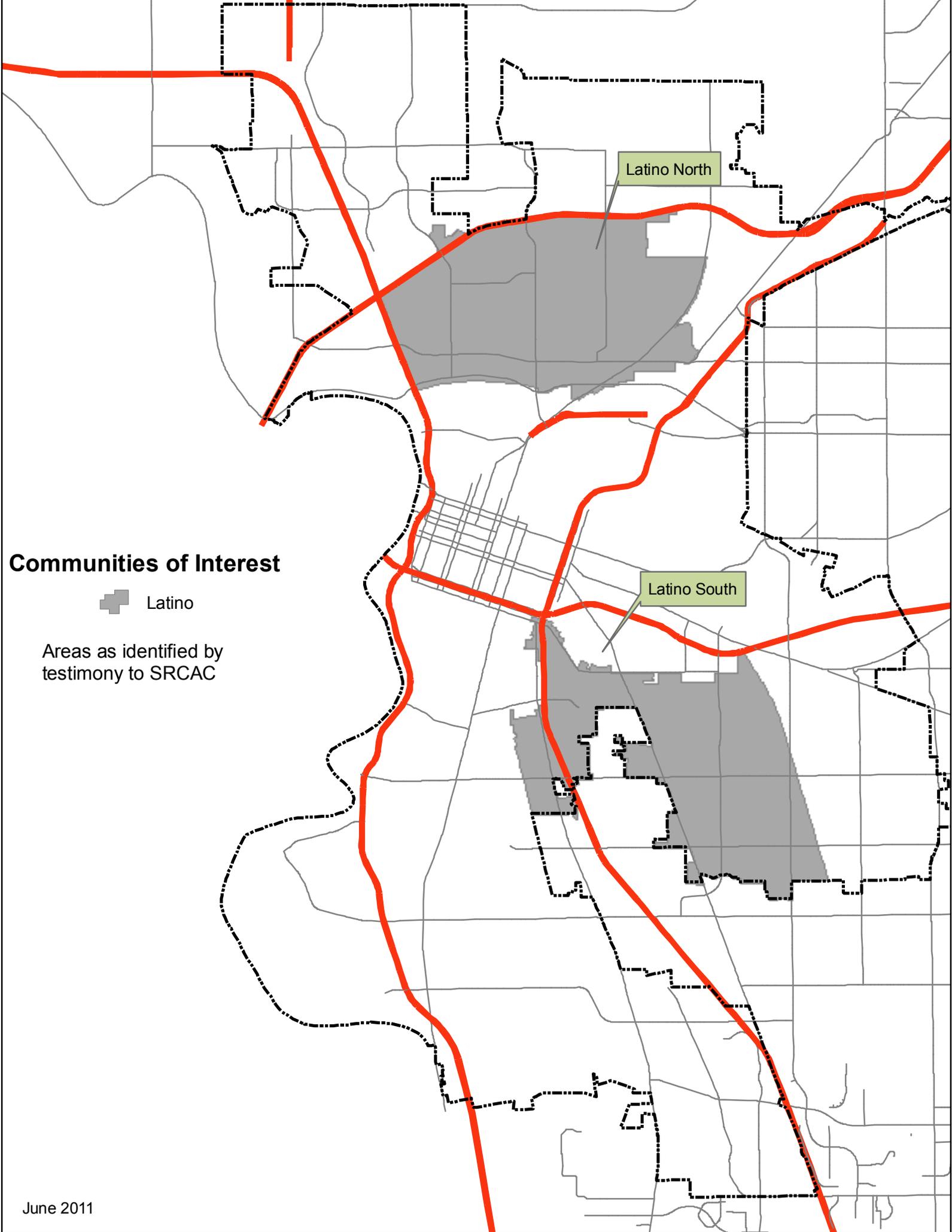
# Communities of Interest

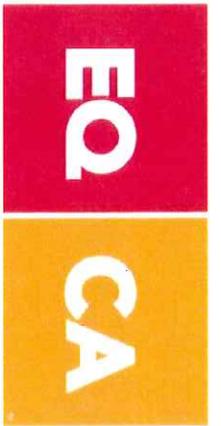
■ Latino

Areas as identified by testimony to SRCAC

Latino North

Latino South



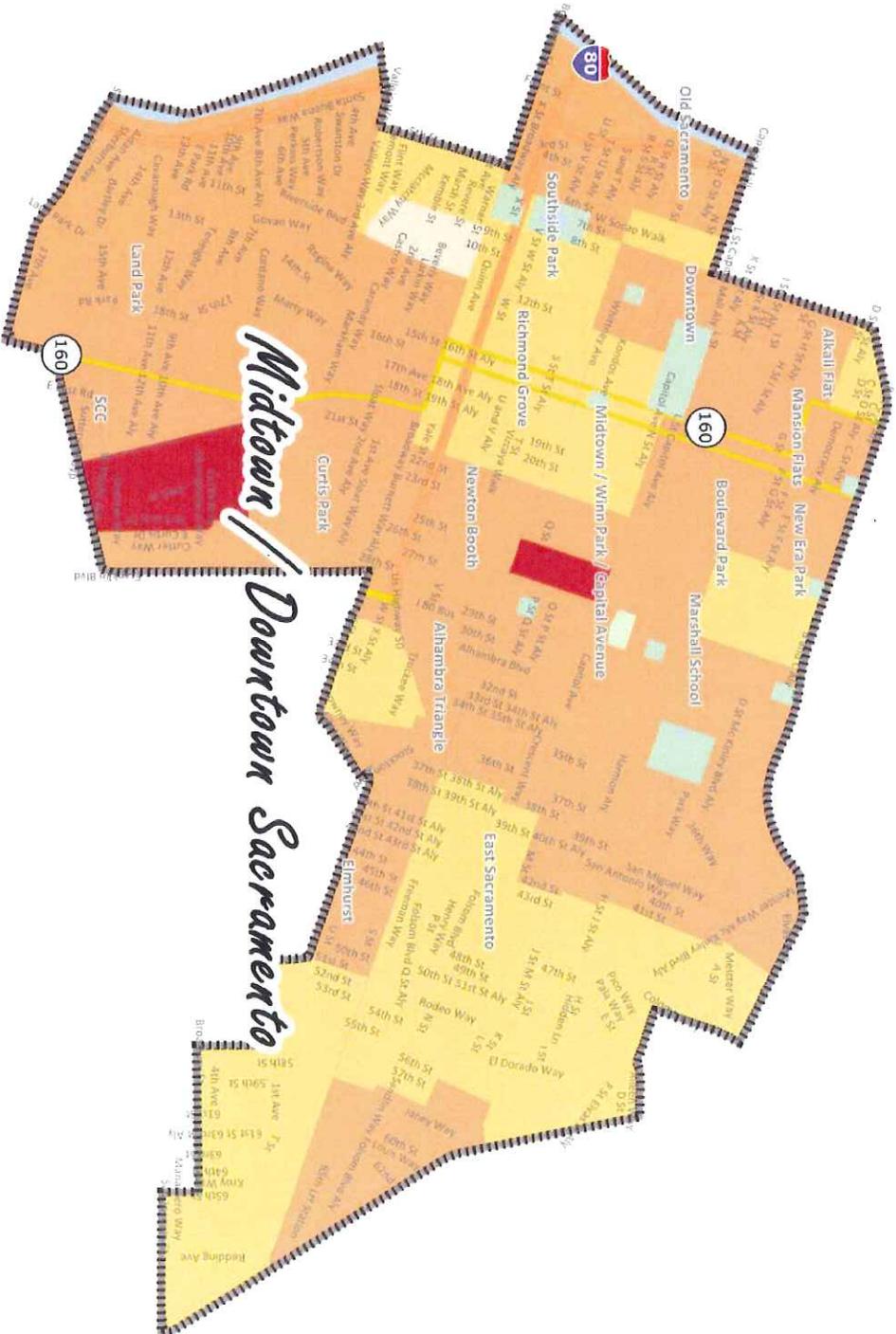


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# LGBT Community of Interest Map MIDTOWN / DOWNTOWN SACRAMENTO

- LGBT Blend Rank**
- 90-95th Percentile
  - 95-99th Percentile
  - 99th Percentile
  - Other

Field	Value
Population	63,572
pdl_domesticpartner	1,273
No on Prop 8	74%
Yes on Prop 8	26%
No on Prop 22	67%
Yes on Prop 22	33%
Prop 8 Donors	427
Prop 22 donors	43
LGBT Organizations	3,882
SSHH Count	650
Men_SSHH	417
Women_SSHH	233
POSSLQ_Count	1,413



For more on these maps: Equality California :: 2370 Market St. 2nd Floor, San Francisco, CA 94114 :: 415.581.0005