



## REPORT TO COUNCIL City of Sacramento

915 I Street, Sacramento, CA 95814-2604  
www.CityofSacramento.org

PUBLIC HEARING  
November 6, 2008

Honorable Mayor and  
Members of the City Council

**Title:** American River Parkway Plan 2006 Adoption (M03-002)

**Location/Council District:** The American River Parkway is a multi-jurisdictional open space greenbelt, extending along an approximately 29-mile long section of the American River, from the American River's confluence with the Sacramento River to Folsom Dam. Multiple APNS. Council Districts 1, 2, 3, and 6.

**Recommendation:** Adopt 1) a Resolution Considering the Environmental Impact Report, Adopting the Mitigation Monitoring Plan, and Adopting Findings and Statement of Overriding Considerations for the American River Parkway Plan 2006, and 2) a Resolution adopting and forwarding to the State Legislature for Final Adoption the American River Parkway Plan 2006 and Repealing Resolution No. 86-225 (M03-002).

**Contact:** Dana Allen, Senior Planner, 808-2762; J.P. Tindell, Park Planning & Development Manager, 808-1955

**Presenters:** Dana Allen, Senior Planner, 808-2762; J.P. Tindell, Park Planning & Development Manager, 808-1955

**Department:** Parks and Recreation

**Division:** Park Planning & Development Services

**Organization No:** 190001121

**Description/Analysis:**

**Issue:** The American River Parkway Plan 2006 (Parkway Plan) (Attachment 2) addresses an open space greenbelt along the lower section of the American River, extending from Folsom Dam to the Sacramento River. The Parkway Plan addresses the entire 29 mile stretch of multi-jurisdictional Parkway, which includes areas in unincorporated Sacramento County, the City of Sacramento, the City of Rancho Cordova and the Lake Natoma portion of the Folsom Lake State Recreational Area. The Plan is a land use and policy document that will guide the development and management of the American River Parkway (Parkway). The Sacramento County Regional Parks Department has primary responsibility for the administration and



manages the portion of the Parkway between Hazel Avenue and the confluence with the Sacramento River, including the portion of the Parkway located within the City of Sacramento. The City's Zoning Ordinance governs uses and activities within the City's portion of the Parkway that are not otherwise addressed in the Plan.

The proposed Parkway Plan incorporates new technical and scientific elements of natural resources management, makes minor land use and programming changes, and addresses newly proposed recreation and interpretive interests. The City recognizes the Parkway as an exceptionally important resource and feature of our region. City staff from the Parks and Recreation Department and the Planning Department has actively participated for the past six years as partners with the County, other local agencies, and many community stakeholders to develop this Plan as a much needed update to the existing 1985 Plan.

**Policy Considerations:** The Parkway Plan is consistent with the City's Smart Growth Principles by promoting the preservation of a critical environmental area within the urban environment, while allowing the City to concentrate infill development within the urban core. The Parkway Plan is also consistent with the Vision and Guiding Principles of the General Plan Update 2030 by allowing improved public access to the American River Parkway.

The Parkway Plan is consistent with the Conservation and Open Space Element of the General Plan in that it provides for the conservation and protection of the planned open space areas along the American River, and undevelopable floodplains to the extent possible.

Providing parks and recreation facilities is consistent with the City's strategic plan to enhance livability in Sacramento's neighborhoods by expanding park, recreation, and trail facilities throughout the City.

**Committee/Commission Action:** Sacramento County acted as the lead agency for the preparation of the Parkway Plan and its environmental review, and therefore was the first agency to take action on the Plan. The Parkway Plan was approved by Sacramento County's Policy Planning Commission on April 22, 2008, and the County's Recreation and Park Commission on April 24, 2008. On August 27, 2008, the Board of Supervisors certified the Final Environmental Impact Report (FEIR) and adopted the Parkway Plan on September 10, 2008 (see Joint Staff Report, Attachment 4). The City of Rancho Cordova unanimously endorsed the Plan on September 15, 2008 by Resolution No. 110-2008.

The City of Sacramento has reviewed the draft updated Parkway Plan prior to the final hearings. The update was presented to the Parks and Recreation Commission for review and comment on November 2, 2006. The Planning Commission recommended on December 7, 2006 that the City Council move forward with the process of updating the Parkway Plan by initiating the California Environmental Quality Act (CEQA) process; the lead agency for this process is the County of Sacramento. On January

16, 2007, City Council adopted a resolution to proceed with the preparation of an Environmental Impact Report (EIR) and to forward comments from the City Council and the City's advisory bodies to the Project Management Team to evaluate their potential effects on the environmental analysis. Upon completion of the updated Parkway Plan and corresponding EIR, the following proceedings were triggered: 1) The Parks and Recreation Commission reviewed the updated Plan on August 7, 2008, recommending adoption of the Parkway Plan to City Council; 2) The Planning Commission reviewed the Parkway Plan and Draft Environmental Impact Report (DEIR) on October 9, 2008, and has forwarded its recommendations for City Council to: a) adopt the Plan and forward the Parkway Plan with a recommendation of adoption to the California State Legislature, b) repeal Resolution No. 86-225, c) and consider the FEIR to City Council on November 6, 2008.

### **Environmental Considerations**

**California Environmental Quality Act (CEQA):** The County of Sacramento served as Lead Agency, and prepared an environmental impact report for the project. The Sacramento County Board of Supervisors certified the EIR on August 27, 2008 and took final action to adopt the Plan on September 10, 2008.

The City of Sacramento is a Responsible Agency under the California Environmental Quality Act. A Responsible Agency complies with CEQA by considering the EIR prepared by the Lead Agency and reaching its own conclusion on whether and how to approve the project (CEQA Guidelines Section 15096(a)). The City is required to make the findings required in CEQA Guidelines section 15091 (commonly referred to as the "CEQA findings") and approve a Statement of Overriding Considerations pursuant to CEQA Guidelines Section 15093 when, as in this case, the project would have impacts that are significant and unavoidable. (See Resolution Certifying EIR, Attachment 5)

A Responsible Agency has the responsibility for mitigating or avoiding only the direct or indirect environmental effects of those parts of the project which it decides to carry out, finance or approve.

The Draft EIR and Final EIR are located on the Sacramento County's website at: <http://www.planning.saccounty.net/american-river-parkway/>. Hard copies of the documents are also available at the City of Sacramento, Department of Parks and Recreation office at 915 I Street, 5th Floor, Sacramento.

**Sustainability Considerations:** This project is consistent with the City Sustainability Master Plan goals by: improving public access to open space, preserving critical habitat resources, improving the health of residents with opportunities for exercise and recreation, protecting sources of water, and providing exceptional flood protection.

**Rationale for Recommendation:** Staff from both the Departments of Planning and

Parks and Recreation worked extensively with the County, other agencies, and a citizen's advisory group on this project. Key issues important to the City of Sacramento have been resolved, and the document is ready for adoption by the Sacramento City Council and final adoption by the State Legislature.

**Financial Considerations:** The City of Sacramento contributed \$150,000 to the preparation of the Parkway Plan. The County of Sacramento is responsible for implementation of the Parkway Plan and ongoing management of the Parkway. The Plan includes a discussion on methods that may be used to lessen the impact of management of the Parkway on the County's General Fund, including potential funding sources such as special taxes, parcel taxes, sales taxes, or benefit assessments. Funding for implementation of the Parkway Plan and ongoing maintenance of the Parkway is a separate issue and is not part of the requested action.

**Emerging Small Business Development (ESBD):** Not applicable.

Respectfully Submitted by:



JAMES L. COMBS  
Director

Respectfully Submitted by:



CASSANDRA H.B. JENNINGS  
Assistant City Manager

Recommendation Approved:

  
for RAY KERRIDGE  
City Manager

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**Attachment 1****Background Information**

The American River Parkway Plan is a plan for the management of the lower American River. The Parkway Plan was first adopted in 1985-1986 by the County of Sacramento, the City of Sacramento, and the State of California. It is governed by the provisions of the State Public Resources Code section 5842 *et seq.* The statutes recognize the American River Parkway's importance as, among other things, a floodway channel, a wildlife habitat resource, an active recreational resource, and a regional open space resource (Pub. Res. Code §5841.5.). The statutes adopt the Parkway Plan "to provide coordination with local agencies in the protection and management of the diverse and valuable natural land, water, native wildlife, and vegetation of the American River Parkway" (Pub. Res. Code §5842(a).).

Actions of the local jurisdictions whose territory include portions of the American River Parkway that relate to land use (such as amendments to the General Plan and Zoning Code and actions on individual development projects) must be consistent with the Plan. (Pub. Res. Code §5842(b).)

The County of Sacramento and the Cities of Sacramento and Rancho Cordova initiated the Plan update process in the summer of 2003. The draft Plan was prepared through a collaborative process involving many agencies, stakeholders, and members of the public. The 24-member Update Citizens Advisory Committee (UCAC) was composed of direct appointments from the County, the Cities of Rancho Cordova and Sacramento (four appointees from the City of Sacramento), and representatives from recreation, environmental, and community groups. The Project Management Team (PMT), comprised of staff of the seven sponsoring agencies (County of Sacramento, the Cities of Sacramento and Rancho Cordova, California Exposition and State Fair (Cal Expo), Cordova Recreation and Park District (CRPD), Sacramento Area Flood Control Agency (SAFCA), and the Water Forum) also actively participated in the development of the Plan. Throughout the update, public input was encouraged as well as incorporated into the decision making process. The Update Process was recognized with awards from both the state and local chapters of the American Planning Association. The Joint Staff report (Attachment 2, page 6) includes more detailed information on the consensus-based decision-making process under the heading, "Update Process."

On January 30, 2007, the Sacramento County Board of Supervisors reviewed the Draft Plan and directed its staff to initiate environmental review, pursuant to California Environmental Quality Act (CEQA). The Draft Environmental Impact Report (DEIR) was circulated for review from March 7 through April 25, 2008.

The City of Sacramento adopted the 1985 American River Parkway Plan as a Specific Plan, although upon further analysis, it is not clear why this was done. Staff has determined that the American River Parkway Plan does not meet the requirements of a Specific Plan in either content or geographical application. The purpose of a Specific Plan is the "systematic implementation" of the General Plan for all or part of the area

covered by the general plan. Specific Plans are required to identify proposed major components of infrastructure to support planned land uses, as well as financing mechanisms. The American River Parkway Plan, which extends far beyond the City's territorial limits, was not structured to be used in this manner. Instead, the City's Zoning Ordinance contains regulations specific to the American River Parkway designed to implement the Plan within the City. For these reasons, staff is recommending that Resolution No. 86-225 that adopted the Plan as a City Specific Plan be repealed.

### **Issues of City Interest**

Key issues for the City of Sacramento during the planning process included the City's desire to develop the River District Area in a more urban form and how it would interface with the Parkway. Another related issue is that of automobile bridge crossings across the American River. A summary of these issues follows:

#### Visual Intrusion

A challenge for the update was to address "visual intrusion" issues while avoiding policy language that might unnecessarily constrain the City's ability to accommodate the growth anticipated by the Sacramento Area Council of Governments (SACOG) Blueprint, and implement the Vision and Guiding Principles for the City's General Plan Update. The Plan recognizes that the context of the Parkway is distinctly different in the most highly urbanized areas in and near downtown Sacramento. The UCAC approved narrative supporting higher density uses in the City's urban areas adjoining the Parkway, provided that development immediately adjacent to the Parkway respected Parkway goals by minimizing visual impacts through the use of setbacks or buffers, structures that are stepped away from the Parkway or limits on building scale, screening with landscaping or naturally occurring features, use of colors or materials to blend with the surrounding natural environment; and guidelines to discourage intrusive lighting and commercial advertising. These principles have already been tested in the Township 9 project. That developer met with City and County staff and Parkway advocates to ensure that the project design minimized the visual impact on the Parkway by incorporating these guidelines into the project.

#### Additional Automobile Crossings

The proposed Parkway Plan recognizes the Downtown-Natomas-Airport (DNA-RT) light rail project alignment, as approved by the Regional Transit Board of Directors in December 2003. The Plan also includes Policy language (Policy 8.18) to address any future automobile crossings of the American River, stating: *"If new bridge crossings are constructed, they shall be designed and located in such a manner as to minimize negative impact to the Parkway environment, aesthetic values, and natural resources. Any additional bridge crossings should be located within Developed Recreation or Limited Recreation areas."*

The City's Draft General Plan 2030 and the recently adopted Metropolitan Transportation Plan call for additional crossings of the American River without providing specific locations. In the future, when the City is prepared to proceed with its planning of any bridge crossings of the American River, the Parkway Plan may need to be amended. This would only occur once an analysis of a location for potential automobile crossings has been completed.

**Community Outreach**

The update process focused on key issues identified during interviews with various stakeholder organizations during the Stakeholder Assessment phase. The UCAC held 34 meetings over a two and a half year period. All of the UCAC meetings were open to the public with specific Public Comment time on the agendas. A number of public tours and workshops were also held to involve the public in the update process and to gather their input and comments.

**Next Steps**

After the City Council adopts the Plan, the Plan will be forwarded in January 2009 to the State Legislature for final adoption, pursuant to the Urban American River Parkway Preservation Act, Public Resources Code §5840.

**Attachment 2**

**American River Parkway Plan 2006**

This document is available on the County of Sacramento's website at:

<http://www.planning.saccounty.net/american-river-parkway/docs/ARPP06-WEB.pdf>

**Final Edits to the Draft 2006 American River Parkway Plan**

**And Area Plan Maps for:**

**Discovery Park Area Plan**

**Woodlake Area Plan**

**Cal Expo Area Plan**

**Paradise Beach Area Plan**

**Campus Commons Area Plan**

**Howe Avenue Area Plan**

**FINAL EDITS TO THE DRAFT 2006 AMERICAN RIVER PARKWAY PLAN  
(Adopted by Sacramento County Board of Supervisors, 09/10/08)**

1. **River Bend Park Area Plan (formerly known as Goethe Park):**

- **Revised Mapping:** Identify 10 acres of Developed Recreation on the land use diagrams (Area Plan Map and General Land Use Map) along with a policy limitation of seven acres of Developed Recreation uses.
- **New Policy:** “No more than seven acres of the Developed Recreation uses may be permitted within the 10 acre Developed Recreation designation area west of Hagan Park, in the River Bend Park Area Plan Map and the General Land Use Map. Development of the remaining three acres shall be consistent with Limited Recreation designation regulations.”

2. **Cal Expo Area Plan:**

- **Revised Mapping:** On the Local Area Plan Map replace the notation “Temporary Exhibitor Parking (During the State Fair Only)” with the notation “Restricted Parking per Policy 10.18.5”.
- **Revised Policy 10.18.5:** “Retain the 11 acre size and quality of the unsurfaced parking area in the Cal Expo floodplain and relocate it slightly to the east to buffer the proposed treatment wetlands.”
  - a. “This unpaved parking area is used by Cal Expo during the State Fair as allowed by the Bushy Lake Preservation Act. **Upon discretion of the Parkway Manager and as specified in a Management Agreement,** Cal Expo may utilize the area for parking of parkway related activities and for Cal Expo exhibitor parking related to agricultural and equestrian events taking place outside the parkway.”
  - b. “One acre of the existing unsurfaced 11 acre parking area should be open to parkway users for public access to include equestrian staging, connection to trails, and a new walk-in boat access point.”
- **New Implementation Measure:**
  - a. “The parkway access area designated for parkway users will not exceed one acre and should be delineated by appropriate fencing (e.g. post and cable). Other improvements to the one acre parking area may include restrooms, equestrian amenities and signage. The area shall be designed not to impede Cal Expo’s exclusive use only during the State Fair and other agricultural and equestrian events taking place outside the parkway.”

b. "Updates to the American River Parkway Plan and the Bushy Lake Preservation Act should be taken to the State Legislature concurrently to ensure policy consistency."

- **New Narrative:** "The Bushy Lake Preservation Act allows Cal Expo to use an area measuring approximately 11 acres in the northeastern portion of Cal Expo's property in the Parkway adjacent to the levee for parking use during the State Fair. The use of Parkway land as parking for outside users is not permissible in other areas of the Parkway. As an update to the 1985 Plan, the area has been designated Limited Recreation, and has been shifted slightly to the east to provide a buffer between parking and the proposed treatment wetland to its west. Policy 10.18.5 allows Cal Expo exhibitor parking related to agricultural and equestrian events taking place outside the parkway. **The parking area will be available to agricultural and equestrian exhibitors, because this select group will benefit from the proximity to the Cal Expo livestock pavilion and equestrian arena.** Parkway user access and parking, including equestrian staging may occur within one acre of the 11 acres provided that Cal Expo's exclusive use for parking on the entire 11 acres during specified equestrian and agricultural events is not impeded. The coordination and management of parkway user access and parking and Cal Expo's periodic exclusive use of the 11-acre area **will** be addressed in a management agreement between the Parkway Manager and Cal Expo. Equestrian uses shall be consistent with Policy 5.14."

3. **Discovery Park Area Plan:**

- **Mapping:** Maintain proposed bridge crossing in the Highway 160 Vicinity on the Local Area Plan Map.
- **Policy:** Maintain Policy 10.8.4.
- **Mitigation Measure:** Make findings of fact and a statement of overriding considerations related to Mitigation Measure LU-2, and subsequently delete LU-2.

4. **Rossmoor Bar Area Plan:** Oversight in draft Plan publication omitted Board endorsed language on allowed uses within the Rossmoor Bar area. The language below will be included in the final Plan.

- **New 10.X Policy:** "A sensory garden, may be developed east of Hagan Park in the western reaches of the Rossmoor Bar Area Plan, and located on approximately one half-acre in the Limited Recreation area."
  - a. "Plants in the sensory garden shall be consistent with Parkway Plan Policies and approved by the Parkway Manager in consultation with subject matter experts."

- b. "The sensory garden shall be specifically designed to serve persons with disabilities and used for general user education and interpretation of native plants and ecosystems in the Parkway."

5. **Limited Recreation and Protected Area Uses/Facilities:**

- **Land Use Tables:** Allow permanent restrooms within Limited Recreation and Protected Area designations by indicating so with Land Use Table 7-2. (See Exhibit 1-B.)

6. **Public Notification:**

- **New Policy 10.2.1:** “The Board of Supervisors shall identify procedures for local review and notification of Parkway facilities and physical changes that have the potential to affect neighboring uses.”
- **New Implementation Measure 9:** The Board of Supervisors shall adopt more detailed procedures by Resolution within six (6) months of adoption of the Parkway Plan that address public notification related to changes in the local Area Plans. The Public Notification Procedures shall address both early notification and notification of final public hearings.”

7. **Technical edit to address comment by the Bureau of Reclamation on Policy 4.1,**

**Flow Standard:** Based on a comment letter from the Bureau of Reclamation, the following edit is made to Policy 4.1 related to a flow standard for the Lower American River. Text in bold is revised wording.

4.1 It is the intent of this Plan that available water flows protect the lower American River ecosystems and recreational resources. These resources include water quality, appropriate water temperatures, waterway recreation, aesthetics, riparian vegetation, fisheries and other aquatic species, wildlife and other river-dependent features and activities. Flow policies shall include the minimum flows in the flow regime-agreed to by the Department of the Interior and the Water Forum in 2006 **consistent with Lower American River Flow Management Standard (LARFMS) as identified in the 2006 Bureau of Reclamation, U.S. Fish and Wildlife Service, National Marine Fisheries Service, California Department of Fish and Game and Water Forum draft technical report or in substantial conformance with that standard.**

8. **Technical edits in compliance with Final Environmental Impact Report:**

**Mitigation Measure LU-1 (Option 2) on Boat Launch Facilities:** The Parkway Plan shall be amended to include a definition for car-top boat launch facility and the boat ramp/trailer boat facility. At a minimum, the definition of the car-top boat launch shall include the following elements: no motorized boats may be launched from this point, boats must be hand-carried to the water, and no impervious surfacing shall be used to create the boat launch site or access pathway.

- **Boat Launch Definitions Page 126:** Text on Public Access Types – Add to Vehicular and Boating Access.

“Two types of boat launch facilities are provided for on the Area Plan maps including car-top boat launch facilities and boat ramp/trailer boat facilities. Each is defined as follows:

- a. Car-top boat launch facilities – Car-top boat launch facilities allow for the launching of non-motorized boats such as kayaks and rafts. Boats must be hand-carried, including with the assistance of hand-tow carts. The launch facility is intended to be of low impact on the naturalistic environment, therefore, no impervious surfaces shall be used for the launch site or associated access pathway.
- b. Boat ramp/trailer boat facilities – Boat ramp and trailer boat facilities allow for the launching of a variety of boat types including motorized vehicles. As such, more extensive facilities including paved surfacing may be utilized.”

**Mitigation Measure LU-4 (Option 2) & BR-27 (Option B) on Off-Pavement**

**Bicycling:** According to the above mitigation measures Revise Policy 5.17 (Text in bold is revised wording):

- **Revised Policy 5.17:** Off-pavement bicycle use may be permitted on existing or reconfigured maintenance and emergency roadways in the Woodlake and Cal Expo areas, at the discretion of the Parkway Manager, and as approved on locally adopted area plans, which requires a public approval process. Off-pavement bicycle use may be permitted under the following conditions:
  - a. **An Implementation Plan shall be in place prior to allowing the use of unpaved maintenance roads by users on mountain bikes. The implementation Plan shall include both an educational and a design component.**
  - b. Acquire additional stable and continued funding to support and monitor the use,
  - c. Add natural buffers and design elements to minimize off-trail behavior and protect sensitive habitat areas,
  - d. Use only authorized maintenance and emergency roadways where appropriately signed and designated,
  - e. **Maintenance roads close to bicyclists at the onset of the rainy season and remain closed until the trails dry out in the spring, as determined by the Parkway Manager. During rainy seasons, signs at access points should inform bicyclists of trail closures, and**
  - f. Provide access points near clustered parking areas.

**Mitigation Measure BR-3 on Cal Expo:** The Parkway Plan will include a new policy on the use of the newly designated Limited Recreation area on the river within the Cal Expo area.

- **New Cal Expo Policy 10.X:** “Use of the Limited Recreation Designation area along the American River and on the southern portion of the Cal Expo Area Plan must follow these conditions:
  - 10.X.x) No permanent facilities are allowed.
  - 10.X.x) Temporary facilities may not be placed within the Limited Recreation Designation along the American River until to June 1 or later depending on the recession of the high water from the area, and must be removed by October 15.
  - 10.X.x) Trash and debris must be removed by Oct 15.
  - 10.X.x) Signs stating that the area is closed to recreation until summer shall be posted at the head of the main access trails to this area from October 15 to June 1 or the recession of the high water.”

**Mitigation Measure BR-26:**

- **Revised Policy 5.8:** “Overnight camping may be permitted in association with programs at an interpretive center with permission from the Parkway Manager, so long as camping is not within a restoration area and natural resources are not degraded.”

**Mitigation Measure CR-5:** A new implementation measure will be added to Chapter 11 to guide the development of future cultural interpretive uses.

- **New Implementation Measure on Cultural Resources:** Design interpretive uses so that locational data of sensitive cultural resources is not disclosed to the general public. If locational data of cultural resources is crucial to an interpretive use then the following shall apply:
  - a. Limit accessibility to envisioned cultural interpretive uses by requiring docent led tours or restricting access through fencing or elevated wooden walkways.
  - b. Consult with a qualified cultural resources staff, local Native Americans, and historical societies during the design phases in order to create interpretive uses that are appropriate for specific cultural resources sites.

9. **Mapping Edits:**

**Lake Natoma:** This area will be added to the Plan’s General Land Use Map, and includes land use designations from the Folsom Lake General Plan.

10. **Additional Known Typographical Edits:**

- Under the narrative on allowable facilities in Limited Recreation areas, the Plan states that “small developed rest-stops” are permissible. However, this language should be clarified to say, “trail rest-stops, such as water fountains, signage, and scattered picnic areas maybe provided for the Parkway user in Limited Recreation areas.”
- There is a conflict between the narrative description of Nature Study user groups and the user groups identified within the land use table for this type of land use designation. The narrative says that medium size groups are allowed, however this group type is not designated on the land use table. However considering that Condition No. 10 highlights the sensitivity of Nature Study Areas for small group users, it appears that the intention for Nature Study Areas is to accommodate fewer users. Therefore, the narrative section should be modified to eliminate the allowance of medium group users from the area.
- There is a conflict between the narrative description of Limited Recreation user groups and the user groups identified within the land use table for this type of land use designation. The narrative says that “groups of all sizes maybe attracted to these areas”. However the largest group size identified in the land use table is the small group. Looking back to the 1985 Plan, the same inconsistency between the narrative and table occur. The only difference is that within the earlier Plan medium groups are permitted under the land use table. As Limited Recreation areas are an intermediate intensity (use) relative to Protected Area and Developed Recreation area designations, it is reasonable that the allowable user group size would be similarly intermediary. In this case, the transitional size user group that is larger than those allowed in Protected areas and smaller than the ultimate Developed Recreation group, is the medium sized user group. The Plan should be modified so that both the narrative and the land use table respectively limit and allow Limited Recreation areas to group sizes no larger than 21-40 persons (medium group).
- Chapter 7 references a non-existent policy 7.28 on page 111, and should be corrected to reference Policy 7.24.
- In the Lower Sunrise Area Plan, the statement “...bordered on the landward side by Gold River...” actually refers to the Sunriver neighborhood, not Gold River. This was apparently an error in the 1985 version, which has yet to be corrected in the Update. It appears in the “Location and Description” of the Lower Sunrise Recreation Area, as shown on p. 10-44 (1985 Plan) and p. 192 (Update).
- The last paragraph of Chapter 5 was omitted and will be included in the final version of the Plan.

- Community involvement groups do not have jurisdiction within the Parkway, and will therefore be moved from the Jurisdictional Responsibilities section of Chapter 11. The Community involvement passage will be under its own header <2.0 Jurisdictional Responsibilities>.
- Policy 4.18 references Policy 3.10, where it would be more appropriate to reference policies 3.1 and 3.2.

11. **Other Technical Edits:** Staff will continue to proof and make technical edits to the draft Plan prior to final publication of the Plan.

**River Bend Park:** C.M. Goethe Park has been renamed to River Bend Park and the new name will be used in the publication of the final 2008 American River Parkway Plan.

12. **Exhibits:**

1. Revised Land Use Tables
  - a. Revised Land Use Tables 7-1
  - b. Revised Land Use Tables 7-2
  - c. Revised Land Use Tables 7-3
  - d. Land Use Key
2. Revised Woodlake Area Plan Map
3. Revised Cal Expo Area Plan Map
4. Revised SARA Park Area Plan Map
5. Revised River Bend Area Plan Map

Note: Final Area Plan Maps can be found at the Planning Department Website.

URL address [www.planning.saccounty.net](http://www.planning.saccounty.net); under “Projects and Updates” click the “American River Parkway Plan Update link”.

\* Revised Land Use Table T-1  
 Additions Circled in Red \*

RECREATIONAL ACTIVITIES (See OPEN SPACE NATURE Chapter 5)	PRESERVE	NATURE STUDY AREA	PROTECTED AREA	LIMITED RECREATION	DEVELOPED RECREATION RESERVE
Sightseeing, study and appreciation of natural features, man-made features, people or event		X	X	X	X
Painting and Sketching		X	X	X	X
Photography		X	X	X	X
Reading and Writing for Pleasure		X	X	X	X
Picnicking—Family unit			1	X	X
Group Picnicking				X	X
Day Camping			X	11	11
Overnight Camping by Individuals or Family Groups				X	X
Group Overnight Camping			4	4	4
Working, Hiking, and Running			3	3	X
Horseback Riding		X	X	X	X
Bicycling			X	X	X
Boating Access			2	X	X
Team Gamefield Sports					9
Outside Court Sports					X
Golf					15
Archery					15
Aquatic Recreation		(2)	(2)	X	X
Individual (one to two persons)	7	X	X	X	X
Family (range to ten persons)	7	X	X	X	X
Small Group (eleven to twenty persons)	7	10	X	X	X
Medium Group (twenty-one to forty persons)	7			(X)	X
Large Group (over forty persons)	7			(X)	X

\* Revised Land Use Table 7-2  
 Additions Circled in Red \*

RECREATIONAL FACILITIES	OPEN SPACE PRESERVE	NATURE STUDY AREA	PROTECTED AREA	LIMITED RECREATION	DEVELOPED RECREATION	RECREATION RESERVE
Drinking Fountains			X	(X)	(X)	(X)
Portable Restrooms			X	X	X	
Permanent Restrooms			(X)	(X)	X	
Trails surfaced with dirt, rock, gravel, wood chips, or other pervious materials		X	X	X	X	X
Trails surfaced with Concrete, Asphalt, or other impervious materials			X	X	X	
Interpretive Centers					X	
Interpretive Signs		X	X	X	X	X
Public Access Roads			X	X	X	
Public Parking Lots			16	X	X	
Picnic Tables Family Unit (3-10)			X	X	X	
Picnic Tables Small Group (11-20)				X	X	
Picnic Tables Medium Group (21-40)				X	X	
Picnic Tables Large Group (41-150)					X	
Primitive Group Camps			X	X	X	
Equestrian Staging Areas				X	X	
Play Apparatus					8	
Horseshoe Pits					8	
Game Fields					9	
Barbecue Facilities					12	
Boat Launch Ramps and Staging Area					X	

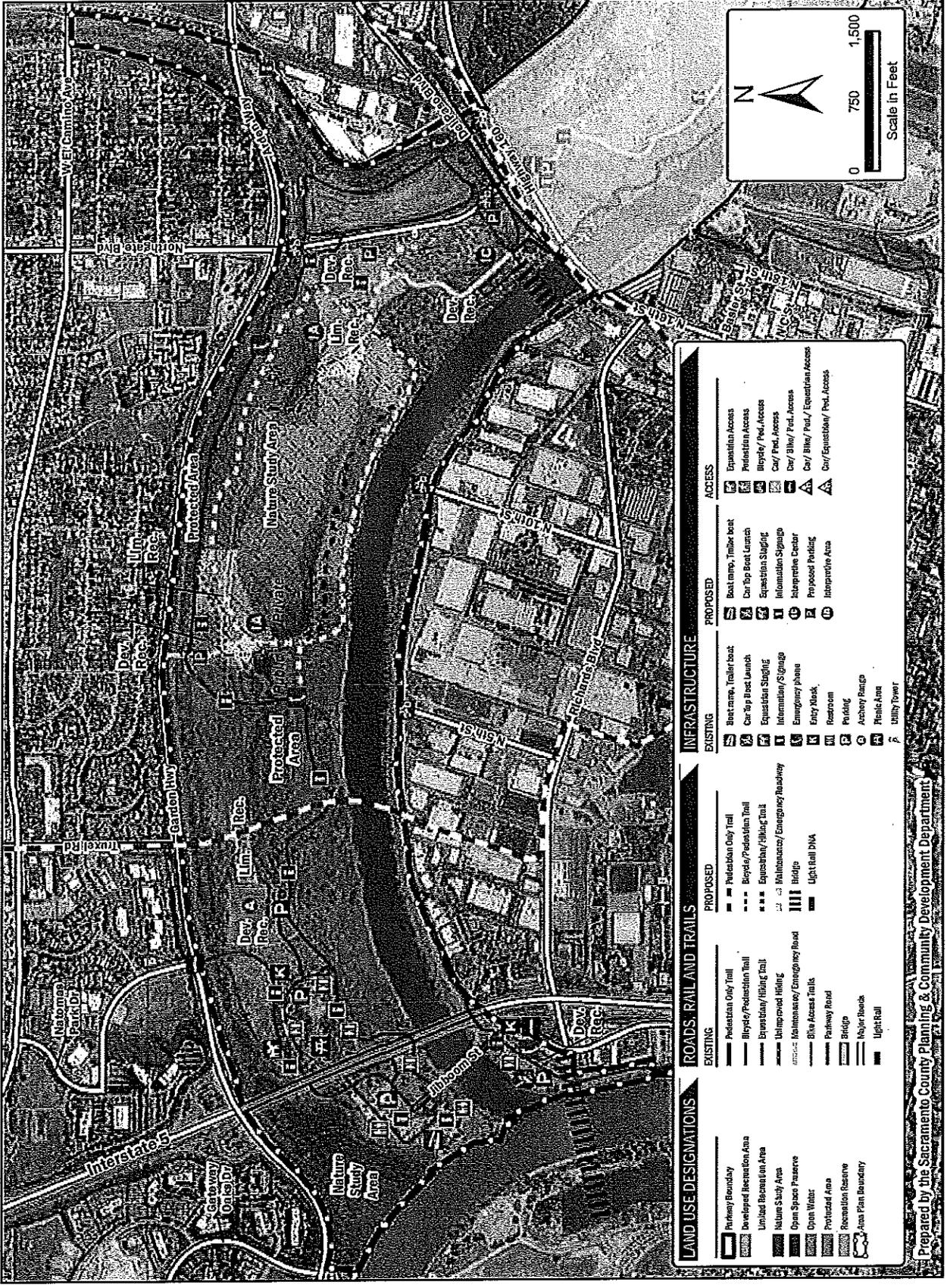
Attachment "B" Exhibit 1(b)

\* Revised Land Use Table 7-3  
 Deletion in Red Sirkelborough \*

NON-RECREATIONAL ACTIVITIES AND FACILITIES (See Chapter 6)	OPEN SPACE PRESERVE	NATURE STUDY AREA	PROTECTED AREA	LIMITED RECREATION	DEVELOPED RECREATION	RECREATION RESERVE
Commercial Activities				X	X	X
Crackers			13	X	X	X
Agriculture and Agriculture Facilities				X	X	X
Aggregate Mining						5
Public Utilities/Flood Control Facilities				X	X	X
Local Drainage	X	X	X	X	X	X
Habitat Restoration	X	X	X	X	X	X
Native Plant Nursery				X	X	X
Mowing, Brush Clearing, Firebreaks	5	5	5	X	X	5
Service and Emergency Access Roads and Trails	5	5	X	X	X	X
Fire Hydrants/Stand Pipe Systems	5	5	X	X	X	X
Directional Signs			5	X	X	
Emergency Telephones			X	X	X	
Emergency Boat Launch Ramps			5	X	X	
Emergency Staging Areas			X	X	X	X

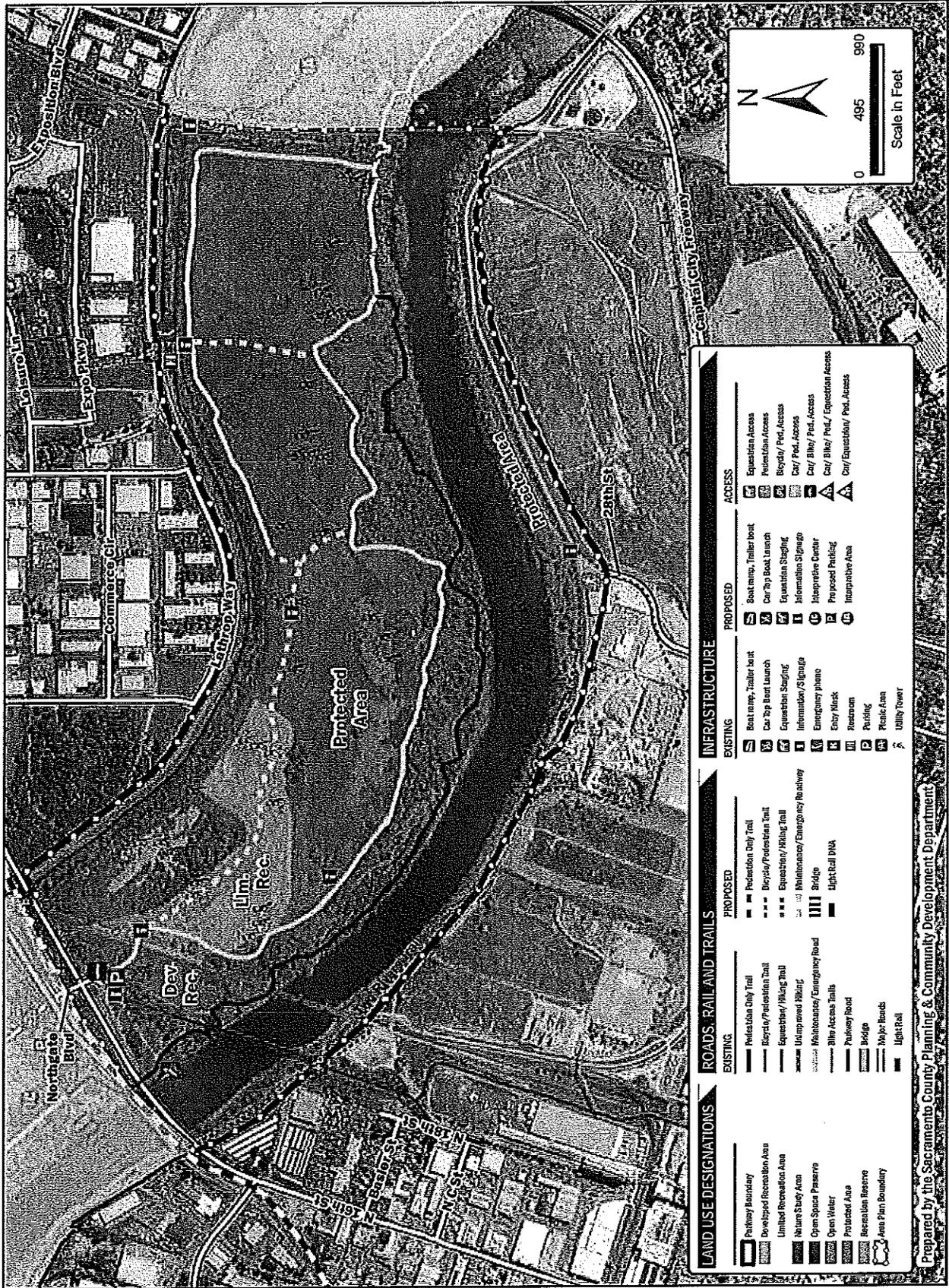
Revised Land Use Key  
 Additions in Bold  
 Deletion in Red Strikethrough

1.	<del>Permitted as convenience along designated trails.</del>
2.	<b>Motorized Boats and Motorboat launching is not permitted in Protected Areas. Boating shall not occur in Nature Study Areas, except in Discovery Park Pond according to Policy 10.6.3.</b>
3.	<del>Limited to primitive camps, except in the Lake Natoma Unit of Folsom Lake State Recreation Area.</del>
4.	<del>Permitted only in the Lake Natoma Unit of Folsom Lake State Recreation Area.</del>
5.	<del>Permitted only when a demonstrated need exists to protect the public or for the purposes of habitat restoration.</del>
6.	<del>Aggregate mining has been phased out of the Parkway, except at Mississippi Bar, within the Lake Natoma State Recreation Area, where there is a possibility that the California State Parks and Recreation Department, per the Folsom Lake State Recreation Area General Plan, may permit the use for borrow material for the purposes of raising Folsom dam or for dam safety needs.</del>
7.	<del>Open Space Preserves are intended for non-use. Many parcels in this designation are privately owned.</del>
8.	<del>Permitted if incidental to picnic facilities, provided that they are so designated on an appropriate Area Plan, and installed in a coordinated manner with the picnic facilities.</del>
9.	<del>Gamfields shall be multi-purpose in design and shall not include goal posts, backstops, bleachers, lighting, sound amplification or other permanent structures.</del>
10.	<del>Nature Study Areas are intended for very low intensity use, due to the sensitive natural features of the areas. However, certain areas, such as the Nature Study Area adjacent to the Effie Yeaw Interpretive Center may be suitable for interpretive programs involving organized groups of participants.</del>
11.	<del>Permitted, provided that the facilities are designed and located so that they do not conflict with other picnic facilities designed for smaller groups.</del>
12.	<del>Permitted if incidental to picnic facilities and installed in a coordinated manner with the picnic facilities. Barbecues shall be located only in areas of low fire hazard, such as turf or gravel.</del>
13.	<del>Permitted only at Ancil Hoffman County Park where facilities are already in existence.</del>
14.	<del>Permanent restrooms may be permitted at the Goethe Bay Camp.</del>
15.	<del>The Ancil Hoffman and Campus Common Golf courses, Discovery Park archery facilities and Sacramento County Regional Sanitation parcel in Arden Bar, are recognized non-conforming uses in the Parkway.</del>
16.	<del>Existing parking lots in the Protected Areas in Sailor Bar and Upper Sunrise are permitted.</del>

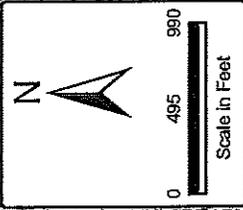


LAND USE DESIGNATIONS		ROADS, RAIL AND TRAILS		INFRASTRUCTURE	
EXISTING	PROPOSED	EXISTING	PROPOSED	EXISTING	PROPOSED
Primary Boundary	Developed Recreation Area	Pedestrian Only Trail	Boat ramp, Trailer boat	Boat ramp, Trailer boat	Boat ramp, Trailer boat
Limited Recreation Area	Recreation Only Trail	Bicycle/Pedestrian Trail	Car Top Boat Launch	Car Top Boat Launch	Equestrian Access
Nature Study Area	Equestrian/Hiking Trail	Equestrian/Hiking Trail	Equestrian Staging	Equestrian Staging	Protection/Pool Access
Open Space Preserve	Unimproved Hiking	Unimproved Hiking	Informational Signage	Informational Signage	Bicycle/Pool Access
Open Water	Maintenance/Emergency Road	Maintenance/Emergency Road	Interpretive Signage	Interpretive Signage	Car/Pool Access
Protected Area	Bridge	Bridge	Emergency phone	Emergency phone	Car/Bike/Pool/Equine Access
Recreation Reserve	Bicycle Access Trails	Bicycle Access Trails	Entry Mask	Entry Mask	Car/Equine/Pool Access
Area Plan Boundary	Parkway Road	Parkway Road	Restroom	Restroom	
	Light Rail	Light Rail	Parking	Parking	
			Archery Range	Archery Range	
			Picnic Area	Picnic Area	
			Utility Tower	Utility Tower	

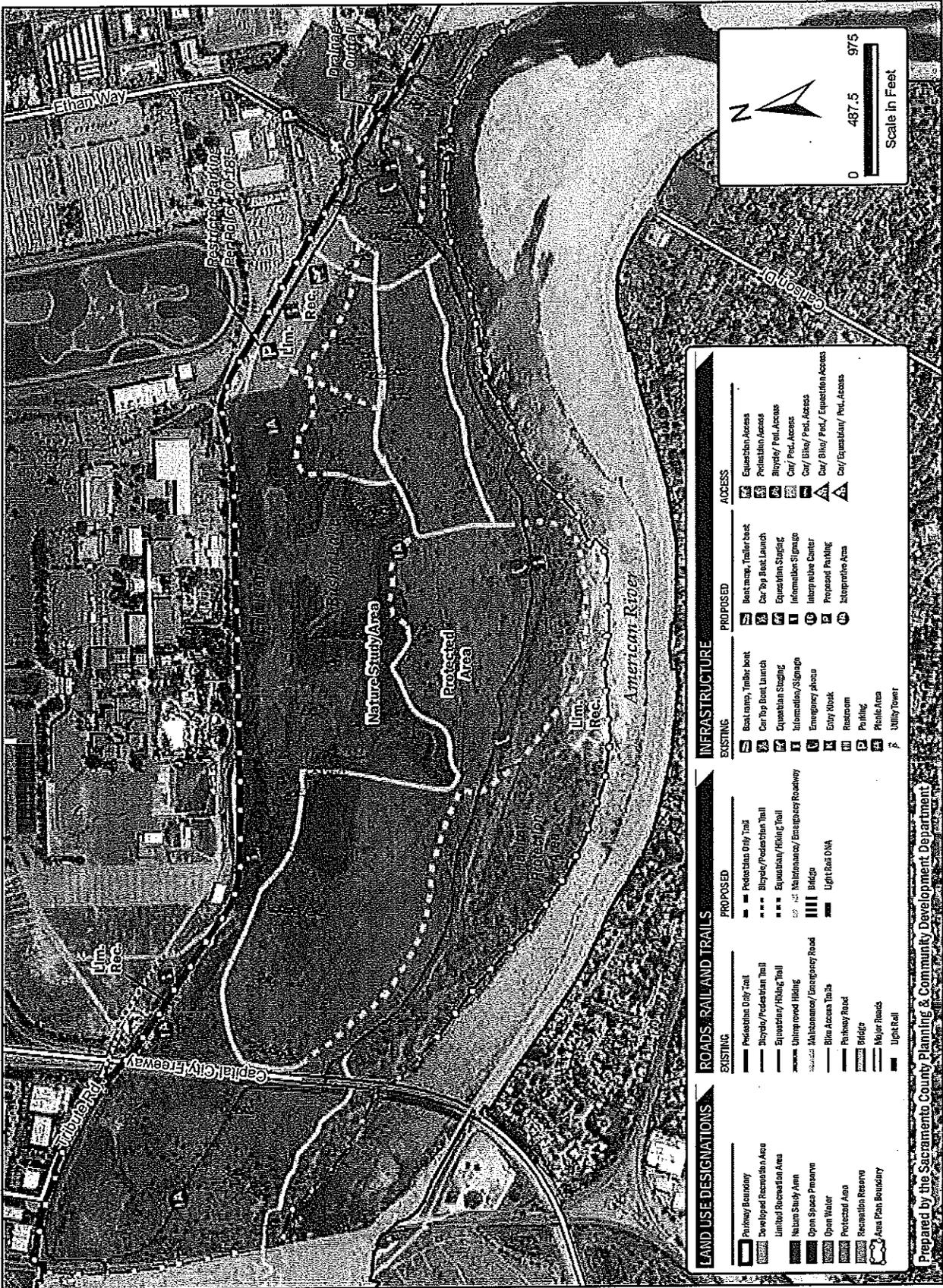
Prepared by the Sacramento County Planning & Community Development Department



LAND USE DESIGNATIONS		ROADS, RAIL AND TRAILS		INFRASTRUCTURE	
EXISTING	PROPOSED	EXISTING	PROPOSED	EXISTING	PROPOSED
Pathway boundary	Developed Recreation Area	Pedestrian Only Trail	Bicycle/Pedestrian Trail	Boat ramp, Trailer boat	Equitation Access
Limited Recreation Area	Nature Study Area	Equestrian/Hiking Trail	Equestrian Staging	Car Top Boat Launch	Prestigious Access
Open Space Preserve	Open Space Preserve	Unimproved Hiking	Informational/Signage	Equitation Staging	Bicycle/Ped. Access
Open Water	Protected Area	Maintenance/Emergency Roadway	Bridge	Informational/Signage	Car Ped. Access
Recreation Reserve	Area Plan Boundary	Bike Access Trails	Light Rail DMK	Emergency phone	Car/Bike/Ped. Access
		Pathway Road		Proposed Parking	Car/Bike/Ped./Equitation Access
		Bridges		Intrusive Area	
		Major Roads			
		Light Rail			

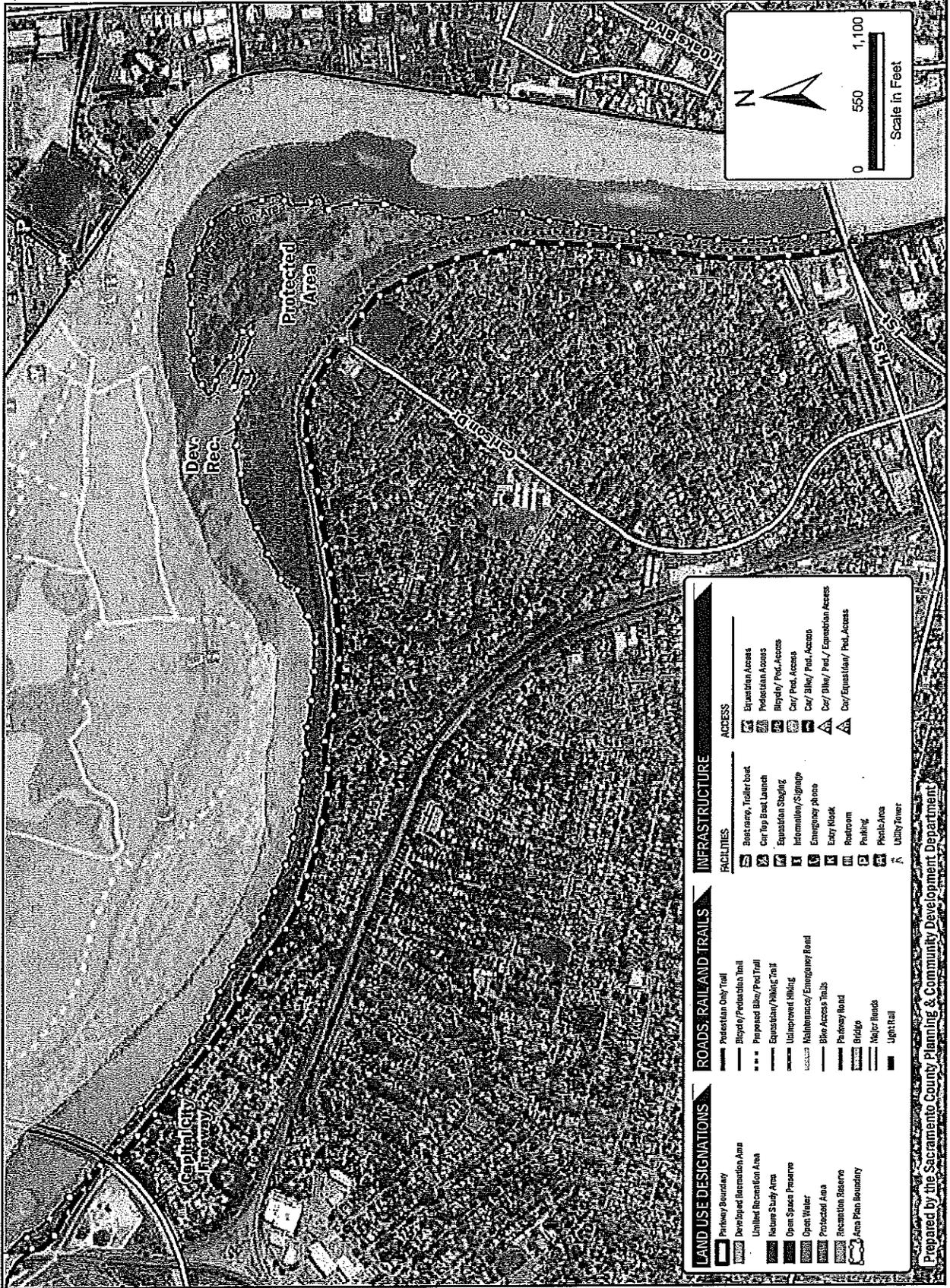


Prepared by the Sacramento County Planning & Community Development Department



LAND USE DESIGNATIONS		ROADS, RAIL AND TRAILS		INFRASTRUCTURE		ACCESS	
EXISTING	PROPOSED	EXISTING	PROPOSED	EXISTING	PROPOSED	EXISTING	PROPOSED

Prepared by the Sacramento County Planning & Community Development Department



LAND USE DESIGNATIONS	ROADS, RAIL AND TRAILS	INFRASTRUCTURE	ACCESS
<ul style="list-style-type: none"> <li>Freeway Boundary</li> <li>Developed Recreation Area</li> <li>Unfilled Recreation Area</li> <li>Native Study Area</li> <li>Open Space Preserve</li> <li>Open Water</li> <li>Protected Area</li> <li>Recreation Reserve</li> <li>Area Plan Boundary</li> </ul>	<ul style="list-style-type: none"> <li>Pedestrian Only Trail</li> <li>Bicycle/Pedestrian Trail</li> <li>Proposed Bicycle/Ped Trail</li> <li>Equine/Bicycle/Hiking Trail</li> <li>Unimproved Biking</li> <li>Maintenance/Emergency Road</li> <li>Bike Access Trails</li> <li>Pathway Road</li> <li>Bridge</li> <li>Major Road</li> <li>Light Rail</li> </ul>	<ul style="list-style-type: none"> <li>Bus Bay, Trailer Rack</li> <li>Car Top Rack Launch</li> <li>Equine Staging</li> <li>Information/Signage</li> <li>Emergency Alarm</li> <li>Entry Kiosk</li> <li>Restroom</li> <li>Parking</li> <li>Public Area</li> <li>Utility Tower</li> </ul>	<ul style="list-style-type: none"> <li>Equine Access</li> <li>Pedestrian Access</li> <li>Bicycle/Ped. Access</li> <li>Car/Ped. Access</li> <li>Car/Bike/Ped./Access</li> <li>Car/Bike/Ped./Equine Access</li> <li>Car/Equine/Ped. Access</li> </ul>

Prepared by the Sacramento County Planning & Community Development Department





LAND USE DESIGNATIONS	ROADS, RAIL AND TRAILS	FACILITIES	ACCESS
Parkway Boundary	Pedestrian Only Trail	Boat Ramp, Trailer Boat	Equestrian Access
Developed Recreation Area	Bicycle/Pedestrian Trail	Car Top Boat Launch	Pedestrian Access
Limited Recreation Area	Proposed Bicycle/Ped Trail	Equestrian Staging	Bicycle/Ped. Access
Nature Study Area	Equestrian/Hiking Trail	Informational/Storage	Car/Ped. Access
Open Space Preserve	Unimproved Riding	Emergency phone	Car/Bike/Ped. Access
Open Water	Multiuse/Emergency Road	Entry Walk	Car/Equestrian/Ped. Access
Parked Area	Bike Access Trails	Restroom	
Recreation Reserve	Parkway Road	Picnic	
Area Plan Boundary	Bridge	Picnic Area	
	Major Road	Utility Tower	
	Light Rail		

N

0 285 570

Scale in Feet

**Attachment 3**

**JOINT STAFF REPORT**

**COUNTY OF SACRAMENTO  
CALIFORNIA**

For the Agenda of:  
, 2008  
Agenda Item No.

To: BOARD OF SUPERVISORS - POLICY PLANNING COMMISSION -  
RECREATION AND PARK COMMISSION

From: PLANNING AND COMMUNITY DEVELOPMENT

Subject: AMERICAN RIVER PARKWAY PLAN UPDATE

Contact: Regina Lugani, Project Manager, 916-874-6141, [luganir@saccounty.net](mailto:luganir@saccounty.net)

**PROJECT DESCRIPTION**

**Overview**

Staff forwards the 2006 American River Parkway Plan Draft with identified corrections, and the Draft Environmental Impact Report (DEIR) for consideration by the Recreation and Park Commission, Policy Planning Commission, and Board of Supervisors for the local adoption and ultimately state legislative adoption of a final 2008 American River Parkway Plan. Sacramento County Planning Department participated in a consensus based decision making process within a multi-agency Project Management Team (PMT), while aiming to perpetuate the consensus based recommendations of the Update Citizens Advisory Committee (Update Committee) related to changes to Plan policies, updates of the three area plans within the City of Sacramento, and responses to requests for changes to land use designations in the two area plans within the City of Rancho Cordova. Overall, the Plan successfully reflects the interests of the Community, Parkway stakeholders, Update Committee, and PMT members. A joint agency staff report to Sacramento County, and the Cities of Sacramento and Rancho Cordova is included in this cover report as Attachment "A".

**Recommendations**

1. Recognize the contents of the DEIR and all public comments received, determine that the DEIR is adequate and complete, and continue the CEQA process to proceed with the preparation of the Final EIR.
2. Adopt the 2008 American River Parkway Plan as an element of the Sacramento County General Plan.
3. Direct staff to forward the adopted Plan to the City of Sacramento and the City of Rancho Cordova for their respective councils to take action on the Plan.
4. Direct staff to forward the Sacramento County Board adopted Plan to the State Legislature.

**AMERICAN RIVER PARKWAY PLAN UPDATE**

2003-0332

Various

5. Within the Goethe Park area, identify 10 acres of Developed Recreation on the land use diagrams (Area Plan Map and General Land Use Map) along with a policy limitation of seven acres of Developed Recreation uses to accommodate ongoing farming operations, components of a native plant nursery, and flexibility in siting a potential future interpretive center.

**Measures/Evaluation**

The Updated Parkway Plan includes scientific and technical information and direction that will enable the Parkway Manager to effectively manage and implement the natural resources, wildlife, flood control and recreational uses of the American River Parkway. The adoption of the Parkway Plan by the State of California through the Urban American River Parkway Preservation Act, provides an important mechanism through which to seek State funding assistance. Adoption of the act provides the necessary recognition so that local planning efforts are eligible to receive planning grants through the Land and Water Conservation Fund, technical staff assistance through the National Park Service, and financial assistance through the Soil Conservation Service's Cooperative River Basin Planning Program.

**Fiscal Impact**

The total consultant and CEQA costs for the project over multiple years (excluding staff time from the Project Management Team agencies) have come to approximately \$994,000. Funding has come from a variety of sources including grants (25% @ \$250,000), Sacramento County (24% @ \$235,000), SAFCA (17% @ \$165,000), City of Sacramento (15% @ \$150,000), Water Forum (14% @ \$140,000), Cal Expo (5% @ \$50,000) and City of Rancho Cordova (0.5% @ \$4,700). Completion of the environmental review process and planning staff costs for both local adoption and through to the State Legislature are included in fiscal year '08-'09 budget. Completion of this project will conclude the need for on-going staff costs associated with the Parkway Plan update; therefore, staff concludes this request is consistent with element nine of the 11-Point Budget Plan.

**ATTACHMENT:**

- A. Joint Agency Staff Report



To: Sacramento County, City of Sacramento, City of Rancho Cordova

From: Joint Staff of Sacramento County, City of Sacramento, City of Rancho Cordova

Subject: **AMERICAN RIVER PARKWAY PLAN UPDATE**

Contacts: County of Sacramento: Regina Lugani, 916-874-4994, luganir@saccounty.net, Project Manager  
County of Sacramento: Leighann Moffitt, 916-874-5584, moffittl@saccounty.net, Principal Planner  
City of Sacramento: Dana Allen, 916-808-2762, dallen@cityofsacramento.org, Senior Planner,  
City of Rancho Cordova: Paul Junker, 916 851-8750, pjunker@cityofranhocordova.org, Planning Director

### **Overview**

The updated American River Parkway Plan is now ready for final hearings before the Cities of Sacramento and Rancho Cordova and the County of Sacramento, leading to local adoption of the Plan. The consensus-based Update Committee process has addressed a wide variety of controversial issues, and at this point most issues have been resolved. This report forwards the Draft Plan along with the Draft Environmental Impact Report (DEIR). This report also highlights a proposed compromise between staff of the City of Rancho Cordova and the County of Sacramento regarding an appropriate footprint for the Developed Recreation land use designation within the Goethe Area Plan west of Hagan Park, in the City of Rancho Cordova. Additionally, Sacramento County staff has identified a number of minor inaccuracies which call for correction prior to final adoption of the Plan. Once the final Plan and final EIR are adopted locally, the State Legislature will be asked to adopt the Plan, pursuant to the Urban American River Parkway Preservation Act, Public Resources Code §5840.

### **Recommendations**

1. Recognize the contents of the DEIR and all public comments received, determine that the DEIR is adequate and complete, and continue the CEQA process to proceed with the preparation of the Final EIR.
2. Appropriately adopt or endorse the 2008 American River Parkway Plan (with noted modifications to the 2006 Draft Plan), and forward the Plan to the State Legislature for adoption.
3. Within the Goethe Park area, identify 10 acres of Developed Recreation on the land use diagrams (Area Plan Map and General Land Use Map) along with a policy limitation of seven acres of Developed Recreation uses to accommodate ongoing farming operations, components of a native plant nursery, and flexibility in siting a potential future interpretive center.

## **BACKGROUND:**

The County of Sacramento and Cities of Sacramento and Rancho Cordova initiated the American River Parkway Plan Update process in the summer of 2003. The Draft American River Parkway Plan was prepared through a collaborative process involving many agencies, stakeholders, and members of the public. The 24-member Update Citizens Advisory Committee (Update Committee) was composed of direct appointments from the County, the Cities of Rancho Cordova and Sacramento, and representatives from recreation, environmental and community groups. The Project Management Team (PMT), comprised of staff of the seven sponsoring agencies (*County of Sacramento, the Cities of Rancho Cordova and Sacramento, California Exposition and State Fair (Cal Expo), Cordova Recreation and Park District (CRPD), Sacramento Area Flood Control Agency (SAFCA), and the Water Forum*) also actively participated in the development of the Plan. Throughout the update, public input has been encouraged as well as incorporated into the decision making process. The Update Process was recognized with awards from both the state chapter and local chapter of the American Planning Association. Page 7 of this report includes more detailed information on the consensus-based decision making process under the header, "Update Process". At the January 30, 2007 hearing, the Sacramento County Board of Supervisors reviewed the Draft Plan and adopted a resolution to forward the Draft Plan on for environmental review. The Cities of Sacramento and Rancho Cordova took a similar action at their City Council hearings.

## **DISCUSSION:**

**Summary of Issues:** Since the preparation of the Draft Plan and DEIR, the Project Management Team has reconvened to resolve key remaining issues. This report addresses four significant issues that must be resolved prior to the finalization of the American River Parkway Plan Update. The points requiring resolution are:

1. **Goethe Park Area:** Affirming a compromise between Sacramento County and City of Rancho Cordova staff that will designate 10 acres of Developed Recreation on the Plan's land use diagrams along with a policy limiting no more than seven acres of Developed Recreation uses. The definition of a specific Developed Recreation area has been a controversial issue debated amongst UCAC members, as well as the City of Rancho Cordova and County of Sacramento PMT agency representatives. At present, both City of Rancho Cordova and County staff believe this compromise will provide flexibility for a site design that will accommodate farming operations, components of a native plant nursery, as well as the future consideration of an interpretive center within the subject area.
2. **Cal Expo Area:** Identifying inconsistencies between the American River Parkway Plan and the Bushy Lake Preservation Act, recognizing that an amendment to the Bushy Lake Preservation Act must be made prior to allowing the Plan's proposed equestrian staging facility.

3. **Discovery Park Area:** Making a statement of overriding considerations related to Mitigation Measure LU-2 within the DEIR which requires the removal of Policy 10.8.4 of the Plan and the associated (proposed) bridge crossing in the Highway 160 vicinity.
4. **Rossmoor Bar Area:** Correcting text within the Plan to include Board endorsed language to allow a sensory garden, as recommended by the Update Committee and Project Management Team.

It has been over one year since environmental review on the American River Parkway Plan commenced. During this period, typographical and mapping issues have surfaced. However, since these issues are uncontroversial and easily corrected without any compromise of the Plan's objectives, staff has listed these corrections as a separate document, Attachment "A". In addition, staff continues to review and edit the Area Plan Maps to accurately reflect existing conditions.

**County of Sacramento and City of Rancho Cordova Agency Agreement:**

**Goethe Park Area:** At the January 30, 2007 Board of Supervisors' hearing, the amount and location of acreage to be designated as Developed Recreation within the Goethe Park Area Plan was an unresolved issue. The Update Committee recommended seven acres of Developed Recreation overlapping the site's existing farm buildings. County staff recommended that this footprint be accepted by the Board as consistent with the UCAC consensus-based process. However, the City of Rancho Cordova requested additional acreage, to provide design flexibility for a potential interpretive center. The need for an interpretive center has not yet been fully studied according to Implementation Measure 2(h) (page 8 of this report includes policy language), therefore the proposed facility is not shown on the Goethe Park Area Plan Map. As the City of Rancho Cordova's requested additional contiguous three acres was not far from the original UCAC footprint, County staff recommended that the additional acreage be studied as an alternative within the DEIR. In accordance with County staff's recommendation, the Board took action to direct the Department of Environmental Review and Assessment (DERA) to consider an alternative configuration, an alternative location (limited to the existing agricultural lease), and a three acre expansion over the seven acre footprint. After analyzing the alternative, the only potential impact found relates to existing cultural resources within the study area. Mitigation measure CR-6 was included in the DEIR as the Board directed alternative did not have a specific location and could have encompassed known cultural resources. The mitigation measure will remain in the event that any modification to the proposed 10 acre footprint occurs during the hearing process. However, the proposed 10 acre area identified and discussed below does not contain known cultural resources.

When reconvening after the release of the DEIR, Rancho Cordova and County staff reached a proposed compromise related to the amount and location of Developed Recreation, based on consideration of the following multiparty interests:

1. The City of Rancho Cordova's desire for design flexibility for a future interpretive center, which currently is conceptual and undefined.
2. Soil Born Farm's objectives to retain fertile soils, upper shelf view sheds, and habitat connectivity.
3. The County of Sacramento's commitment to remain consistent with the consensus based recommendations of the Update Committee, and staff's conclusion that seven acres is an adequate area for anticipated Developed Recreation uses. (Refer to the January 30, 2007 ARPP staff report for a detailed discussion on the Update Committee and PMT recommendations on the Goethe Park area.)

The current recommendation by Sacramento County staff and the City of Rancho Cordova is for a 10 acre Developed Recreation designation on the Plan's land use diagrams along with a policy limitation of seven acres of Developed Recreation uses. Attachment "B" shows the proposed modified boundary.

Proposed policy language to the Goethe Park Area Plan reads: "No more than seven acres of Developed Recreation uses may be permitted within the 10 acre Developed Recreation designation area west of Hagan Park, in the Goethe Park Area Plan Map and General Land Use Map. Development of the remaining three acres shall be consistent with Limited Recreation designation regulations."

Staff forwards this recommendation with an aim to support the decisions of the Update Committee, and to provide a proposal that best meets the interests of both the City of Rancho Cordova and Soil Born Farm (or any other future farming operation). In the future, if any physical changes to the Area Plan are proposed, including the development of an interpretive center, the proposal will be reviewed. In fact, policies in the Draft Plan define the future process required to develop an interpretive center.

- 10.1: Area plans shall be reviewed by the County Recreation and Parks Commission when a physical change is proposed in the Parkway, to determine the appropriateness of the change.
- 10.2: Facilities shall not be constructed or installed unless specifically designated on the Area Plan Map.
- 11.5: Adoption or modification of an Area Plan or any of its components shall be approved by the Board of Supervisors in accordance with the planning and development process described in this Plan.

Implementation Measure 2(h):

Conduct an assessment of the need for and appropriate location(s) of interpretive center(s) Parkway-wide.

In addition, the Department of Regional Parks is proposing a lease agreement with Soil Born Farm for approximately 25 acres in this reach of the American River Parkway. An element of the lease agreement will be for Parks and Soil Born to develop a site master plan which would guide programs, services, renovation and development of the site. The purpose of the site master plan is to ensure that the goals of Parkway Plan and the interests of the stakeholders and community are incorporated in any future development of the site.

**PMT Consensus Modifications:**

**Cal Expo Area:** There are inconsistencies between the American River Parkway Plan and the Bushy Lake Preservation Act. Both are state adopted documents that govern uses within the Cal Expo area of the Parkway. Therefore, conflicts between the documents must not exist, and any use allowed in one and prohibited in the other will be considered a nonconforming use until consistency between the documents is established.

The first inconsistency is related to the proposed equestrian staging facility (Policy 10.18.5) map designation within the Cal Expo Area Plan, and a label that makes reference to Section 5833 of the Bushy Lake Preservation Act, "temporary exhibitor parking (during state fair only)". The equestrian staging use will require parking to be available year round, however, Section 5833 of the Bushy Lake Preservation Act places parking constraints on the area.

BLPA Section 5833: "... parking of public and private vehicles may be permitted only during the State Fair and only on the flood plain land abutting the riverside toe of the levee as it exists on January 1, 1977, beginning at least 400 feet east of the Bushy Lake area and extending not more than 1,500 feet along the toe of such levee eastward of the Bushy Lake area and extending not more than a distance of 300 feet riverward from such levee."

To resolve this inconsistency, the PMT recommends the removal of the "temporary parking" label on the Cal Expo Area Plan Map; and the addition of an implementation measure to Chapter 11 stating:

"Prior to the development of equestrian staging and restroom facilities within the Cal Expo area, an amendment to the Bushy Lake Preservation Act, Section 5833 must be made to allow year round parking in accordance with the year round (equestrian staging and restroom facilities) use proposed by the American River Parkway Plan."

The second inconsistency between the Plan and the Bushy Lake Preservation Act can be resolved completely within the Plan. Section 5834 of the Bushy Lake Preservation Act allows group picnics and associated vehicles on the north side of Bushy Lake in an area known as "Picnic Island". "Picnic Island" is labeled within the Cal Expo Area Plan map, however group picnicking is not allowed within the Nature Study land use designation. An exception should be noted in the Chapter 7 land use tables under "Recreational Enjoyment" to allow for picnicking in the Cal Expo Picnic Island area.

The DEIR identified impacts on land use and biological resources related to the Cal Expo Area Plan, and mitigation measures to be implemented as Plan revisions are noted in Attachment "A".

**Discovery Park Area:** Within the updated American River Parkway Plan's Discovery Park Area Plan, a pedestrian/bike bridge is proposed connecting the pedestrian/bike trail on the north side of the river to the Two Rivers Trail on the south side of the river adjacent to Highway 160 (far southeastern side of the Area Plan). The Land Use section of the DEIR evaluates the proposed bridge and the determination is made that this bridge would have a significant impact on Land Use. Because of the resulting need to construct the bridge footings within the Riverdale Mobile Home Park, some residents would be displaced for the footings, thus resulting in a division of an existing community. This is considered a significant impact to Land Use under CEQA. Therefore, to avoid the significant impact to Land Use, the removal of this proposed bridge from the Area Plan is recommended as mitigation measure.

The City of Sacramento recommends the bridge remain as proposed. With the bridge in place, either standing alone or attached to the existing Highway 160 bridge structure, it leaves open the possibility of future programming needs for an interpretive center within the Area Plan and as a connection between the north and south of the American River for pedestrian/bicycle usage. The City wants to keep this option available for the residents and employees of the region. It should be recognized that a larger planning effort by SAFCA to reduce flood risk in the lower American River may involve the removal of facilities and structures that inappropriately constrain flood operations or compromise flood safety. These facilities could include the Riverdale Mobile Home Park, which at ground elevation could be subject to inundation in the event that flood conditions along the American River compel Folsom Dam operators to raise releases from the dam to 160,000 cfs. Accordingly, removal of these facilities, potentially including their relocation to a suitable alternative location outside the floodplain, would be an appropriate flood management activity to reduce impacts from flood risk on the community that lives there. (Source: *Local Funding Mechanisms for Comprehensive Flood Control Improvements for the Sacramento Area*, DEIR, Nov. 2006, SAFCA)

In addition, the proposed pedestrian/bike bridge provides a critical link needed in the area to safely connect the existing bike trail on Northgate Boulevard to the existing multi-use trail (Two Rivers Trail) on the south side of the river. Currently, the only connection across the river in that area is the Highway 160 vehicle bridge. The bike/pedestrian access on this bridge does not meet current safety standards for multi-use paths on a shared facility. The City of Sacramento is also preparing a River District Specific Plan which encompasses the area along the south side of the American River from its confluence with the Sacramento River to slightly upstream from the State Highway 160 Bridge. Redevelopment of the River District would potentially result in many more users of the Parkway for recreation and alternative commuting. Having a pedestrian/bike bridge connecting the north of the river to the south of the river in the River District area may become an important connection for the region. It would also facilitate connections between both sides of the American River and the City's plans to develop regional facilities at Sutter's Landing Park. Therefore, the PMT recommends a statement of overriding considerations be made reflecting the appropriateness of the proposed bridge in the Area Plan.

**Rossmoor Bar Area Sensory Garden:** The Board of Supervisors took action to move the first recommendation of the January 30, 2007 staff report forward. This recommendation stated:

“Endorse the draft 2006 American River Parkway Plan as recommended by the Update Citizens Advisory Committee with Project Management Team consensus changes (in the Rossmoor Bar area permitting a sensory garden in the Limited Recreation land use and designating the dredge tailings as Protected Area).”

The joint staff report to the Board also provided language to include within the Plan regarding the recommendation to allow a sensory garden in the Rossmoor Bar area:

“The sensory garden would be specifically designed to serve persons with disabilities and would be used for general user education and interpretation of the native plants and ecosystems in the Parkway. The sensory garden would be located on approximately one half-acre in the Limited Recreation area east of Hagan Park and developed consistent with the Limited Recreation land use designation. Plants in the sensory garden would be selected in accordance with the County’s approved Parkway vegetation plantings list.”

However, after reviewing the Plan, Sacramento County Staff found that the sensory garden was omitted from the Rossmoor Bar Area Plan. The final American River Parkway Plan will include the PMT and Board approved language on the sensory garden in Chapter 2 and Chapter 10 as an Area Plan policy. The PMT agrees that the addition of the noted language into the Plan is pursuant to the intended uses of the Limited Recreation land use designation and the early recommendations of the Update Committee, within the Rossmoor Bar area. In addition, a sensory garden was analyzed within the context of the DEIR, and no significant impacts were found.

#### **UPDATE PROCESS:**

The design of the Update Process was structured around an objective for consensus-based decision making, both for the Update Committee and for the Project Management Team.

The Update Process focused on key issues identified during interviews with various stakeholder organizations during the Stakeholder Assessment phase. The Update Committee had 34 meetings over a two and a half year period. All of the Update Committee meetings were open to the public with specific Public Comment time on the agendas. A number of public tours and workshops were also held, including a bus tour of the Integrated Area Planning and Rancho Cordova City limit sections of the Parkway, to involve the public in the Update Process and to gather their input and comments.

The American River Parkway Plan won two American Planning Association (APA) awards. These awards were given by the Sacramento Chapter and the California Chapter, correspondingly, for exemplary work in *Focused Issues Planning*. It has been recognized that the Plan’s outreach and committee work were especially effective, as the process was able to bring interest groups together to arrive at consensus. The consensus-based decision making

process successfully addressed the future needs of the American River Parkway. The updated Parkway Plan includes scientific and technical information and direction that will enable the Parkway Manager to effectively manage and implement the natural resources, wildlife, flood control and recreational uses of the American River Parkway.

**ADOPTION PROCESS:**

The Parkway Plan addresses the entire 29 mile stretch of multi-jurisdictional (unincorporated County, the City of Sacramento, the City of Rancho Cordova and the Lake Natoma portion of the Folsom Lake State Recreational Park Area) Parkway along the American River. Because the County of Sacramento is the lead agency for the EIR, the Board of Supervisors must certify the FEIR prior to action by the other jurisdictions. In addition, the Board will be asked to adopt the Parkway Plan as a General Plan element. The Cities of Sacramento and Rancho Cordova will be provided the opportunity to comment on the Plan prior to an anticipated August hearing date by the Board. Following the Board of Supervisors' final action, County staff will forward the adopted Plan to the City of Rancho Cordova and the City of Sacramento for action. As a responsible agency the City of Sacramento will adopt the Plan, and likewise the City of Rancho Cordova will adopt or endorse the Plan. In addition, the City of Sacramento and the City of Rancho Cordova may reference the Parkway Plan in their General Plans. Once the Plan is adopted by Sacramento County and by the City of Sacramento, and adopted or endorsed by the City of Rancho Cordova, the Board adopted Plan will be submitted to the State Legislature for adoption through the Urban American River Parkway Preservation Act, Public Resources Code §5840.

**CONCLUSION:**

The American River Parkway Plan Update has been a successful accomplishment of consensus based decision making for both the Update Committee and the PMT. With input from the public and key stakeholders attending and commenting at the Update Committee meetings, the updated Parkway Plan consists of over 200 policies, updated scientific and technical information, updated mapping, and new proposals mapped on several Area Plans. In addition to providing information and policy guidance for the future of the Parkway, the Plan also opens the door for citizen participation in the planning process. Lastly, State adoption is an eligibility requirement for opportunities in State funding and many grant submissions.

Staff is seeking direction from our respective elected officials, to come to a final resolution on the 2008 American River Parkway Plan. In addition, Staff recommends that PMT consensus items are maintained by the actions of the local hearing bodies. Excluding Mitigation Measure LU-2, staff recommends the implementation of the DEIR mitigation measures.

**AMERICAN RIVER PARKWAY PLAN UPDATE**

2003-GPB-0332

Various

**Next Steps:**

Once the Parkway Plan is refined in the hearing process, the final Updated Parkway Plan will be locally adopted. Once completed and approved with adopted revisions, the American River Parkway Plan will be submitted to the State Legislature for final adoption. State adoption is anticipated to occur in late 2008 or January 2009.

**ATTACHMENTS:**

- A. Additional Plan Updates
- B. Proposed Goethe Park Developed Recreation Land Use Designation
- C. Sacramento County Board of Supervisors January 30, 2007 Action Summary

## **ADDITIONAL PLAN REVISIONS:**

During the EIR preparation phase of the project, some typographical and mapping errors were encountered in the 2006 Parkway Plan Update Draft that will be corrected in the Final Parkway Plan. This section lists all known errors that impact proper interpretation of the Parkway Plan. When the Parkway Plan and NOP were circulated, the maps included the following errors, and staff avoided changing the Plan/ mapping outside of the public process. Instead, if retention of the errors would result in additional environmental impacts, mitigation measures have been included with the recommendation that either the Board of Supervisors vote to change the maps during the public process, or adopt mitigation measures, or lastly make findings of fact and statements of overriding considerations to address declared significant impacts.

## **TYPOGRAPHICAL ERRORS:**

### **Table 7-2:**

- The table indicates that aquatic recreation is allowed outright in the Protected Area land use category. However, the narrative description of the land use category (page 115) restricts the use of motorized boats and motor boat access. Therefore, a condition shall be added indicating that aquatic recreation in Protected Areas excludes motorized boating and motor boat access.
- The table indicates that drinking fountains are only permissible in the Protected Area land use category. The table should indicate that drinking fountains are permissible in the Protected Area, Limited Recreation and Developed Recreation land use designations.
- Under the narrative on allowable facilities in Limited Recreation areas, the Plan states that "small developed rest-stops" are permissible. However, this language should be clarified to say, "trail rest-stops, such as water fountains, signage, and scattered picnic areas maybe provided for the Parkway user in Limited Recreation areas."
- There is an existing vault restroom (not portable) in a Limited Recreation Area. There should be a condition added within the land use tables under the Limited Recreation/portable restroom facility category, to acknowledge and permit this existing vault restroom, in the 3.5 mile area of Woodlake.
- There is a conflict between the narrative description of Nature Study user groups and the user groups identified within the land use table for this type of land use designation. The narrative says that medium size groups are allowed, however this group type is not designated on the land use table. However considering that Condition No. 10 highlights the sensitivity of Nature Study Areas for small group users, it appears that the intention for Nature Study Areas is to accommodate fewer users. Therefore, the narrative section should be modified to eliminate the allowance of medium group users from the area.
- There is a conflict between the narrative description of Limited Recreation user groups and the user groups identified within the land use table for this type of land use

designation. The narrative says that "groups of all sizes maybe attracted to these areas". However the largest group size identified in the land use table is the small group. Looking back to the 1985 Plan, the same inconsistency between the narrative and table occur. The only difference is that within the earlier Plan medium groups are permitted under the land use table. As Limited Recreation areas are an intermediate intensity (use) relative to Protected Area and Developed Recreation area designations, it is reasonable that the allowable user group size would be similarly intermediary. In this case, the transitional size user group that is larger than those allowed in Protected areas and smaller than the ultimate Developed Recreation group, is the medium sized user group. The Plan should be modified so that both the narrative and the land use table respectively limit and allow Limited Recreation areas to group sizes no larger than 21-40 persons (medium group).

### **FORMATTING EDITS:**

- The last paragraph of Chapter 5 was omitted and will be included in the final version of the Plan.
- Chapter 7 references a non-existent policy 7.28 on page 111, and should be corrected to reference Policy 7.24.
- Community involvement groups do not have jurisdiction within the Parkway, and will therefore be moved from the Jurisdictional Responsibilities section of Chapter 11. The Community involvement passage will be under its own header <2.0 Jurisdictional Responsibilities>.

### **MAPPING EDITS:**

**Pedestrian Only Trails:** The "Pedestrian Only" trails in the Woodlake, Ancil Hoffman, and Rossmoor Bar area plans shall be relabeled as "Unimproved Hiking Trails", so as not to create conflict between ADA requirements and the unimproved nature of these trails. Within the Parkway Plan these trails are intended to meet the needs of hikers and not general pedestrians.

**Equestrian Labels:** Two members of the American River Parkway Volunteer Equestrian Patrol were asked to review the American River Parkway Plan Area Maps for inaccuracies. The two volunteers with the assistance of Regional Parks staff identified errors in equestrian access/trail labels within the following area plans: Discovery Park, Cal Expo, Watt Avenue, Arden Bar, Goethe Park, Sacramento Bar, Lower Sunrise, Upper Sunrise, and Sailor Bar. These area maps will be corrected to show the accurate locations of existing equestrian access points and trails.

### **Discovery Park Area Plan:**

The DNA line is shown as existing and should be relabeled as proposed. The proposed Area Plan indicates a proposed bicycle/pedestrian trail that parallels Del Paso Boulevard. The portion of this trail that is north of Northgate Boulevard and parallel to

Del Paso Boulevard already exists. The error is shown on Plate PD -1 (page 8 of 10). For more on this trail, see the Woodlake Area Plan below.

Additionally staff has noted that there are 7 restrooms, 4 call boxes, and 3 information signs in the area that exist and will be depicted in the final maps.

**Woodlake Area Plan:**

On the western side of the Area Plan there are two symbols for informational signage – one shown as proposed next to the parking lot and the other just to the east shown as existing. These symbols should be switched. The existing informational signage is next to the parking lot, and the proposed signage is just to the east. In this same area, there is a section of bicycle/pedestrian path noted as proposed that is existing. This existing portion extends up to the existing parking lot, and turns to the northwest to parallel Northgate Boulevard for a short stretch where it then enters the Discovery Park Area Plan.

When DERA brought the issue up with Planning, it was determined that the proposed segment of bicycle/pedestrian trail extending to the northwestern corner of the Area Plan was redundant to the existing trail. It was recommended that this portion be treated as an error resulting from duplication of effort. From notes and recollections of meetings, providing trail access from Woodlake up to the trails in the Discovery Park Area Plan was desired, and these two paths were likely alternatives to one another. Only one should have been retained. The errors are shown on Plate PD -2 (page 9 of 10).

Additionally staff has noted that there is an existing restroom and an existing call box on the right bank (north) side of the river; both will be depicted in the final maps. These existing facilities are adjacent to what is shown as proposed information signage; this signage is existing and the symbol error will be corrected on the final maps.

**Cal Expo:** There is no bike/pedestrian trail on the northern Parkway Boundary on the right bank (north) side of the Area Plan. In addition the information signage, shown as proposed along the western end of the northern boundary needs to be removed, and the bike access symbol to the east should replace it. There are 2 existing call boxes, and an existing information sign that should be added on the right bank of the Area Plan as well.

**Campus Commons:** The two call boxes on the right bank external boundary (almost parallel to Howe Avenue) of the Area Plan are erroneously labeled. The call box closest to the Paradise Beach Area Plan should be relocated to a position adjacent to the kiosk in the Paradise Beach Area Plan, near Ethan Way. The lower call box needs to be removed. Additionally, the existing picnic area within the Alumni Grove Developed Recreation portion of the map (left bank) will be depicted. There is a call box, almost directly across from the Alumni Grove, on the right bank that will be added to the map.

**Howe Avenue:** There is an existing call box, and an existing information sign, on the left bank (south) side of the river. They should be shown as they exist, within the

vicinity of the existing restroom in the Developed Recreation designation within the Area Plan Map.

**Watt Avenue:** There is an existing information sign and call box that should be shown on the right bank (north) side of the river, on the western most end of the Area Plan. The restroom facility shown as adjacent to Watt Avenue should be moved into the Parkway closer to the parking area west of it, also an existing call box should be shown near by the restroom. The car top boat launch in the same Developed Recreation area as the restrooms, parking, and call box will be shown as a boat ramp. Lastly, there are two existing paved onramps on both sides of the Watt Avenue Bridge.

**SARA Park:** There are 4 existing information signs intermittently distributed along the bike/pedestrian trail on the right bank (north) side of the river that will be added to the final map. Also, the Area Plan map shows an area of Developed Recreation that should be designated Limited Recreation and Protected Area. Plate PD-3 (page 10 of 10).

**Arden Bar:** On the right bank, the equestrian staging area on the western Developed Recreation area should be removed. Within the eastern Developed Recreation area (also right bank) there are 3 picnic areas, 2 information signs, 2 restrooms, and a call box, which all exist and will be added to the Arden Bar Area Plan Map.

**Sailor Bar:** Where the entry kiosk is shown in the eastern Developed Recreation designation, an information sign should also be shown.

**Upper Sunrise:** The American River Discovery Trail, a decomposed granite (DG) interpretive trail has been installed in the Upper Sunrise area, and the trail will be added to the local Area Plan Map. The kiosk and the car, bicycle, equestrian, pedestrian access shown in the western most Developed Recreation should be spaced out for readability purposes. To the northeast, north of the unimproved parking lot within the Limited Recreation designation, the car top boat launch should be removed. East of the unimproved parking, at the unimproved parking access point an existing information sign should be shown on the map. There are 2 call boxes and an information sign that exist and should be shown on the map. Lastly, existing parking at the fish hatchery and at Hazel Avenue should be shown.

**Lower Sunrise:** There is no existing or proposed restroom in the western most Developed Recreation area, thus the restroom symbol will be removed from the map. There is an existing call box and information sign, and both should be included in the eastern Developed recreation area. Lastly the restroom shown at the most northeastern portion of developed Recreation should be moved closer to the information signage.

**Sacramento Bar:** There is no restroom on the equestrian trail as it passes by the Open Space Preserve, and the symbol indicating such a facility will be removed. Symbols for a call box and information sign will be added to the Developed Recreation to show these existing facilities.

**Rossmoor Bar:** The kiosk within the Developed Recreation area is existing and not proposed, and should be relabeled accordingly. The proposed pedestrian trails should be removed. There is no proposed entry kiosk within the Protected Area. An existing call box should be shown in the Limited Recreation Area adjacent to the Developed Recreation (live steamers) area. There is also an existing restroom facility in off of the equestrian trail just east of the sliver of Developed Recreation area along the left bank of the river.

**Ancil Hoffman County Park:** The curved trail that meets with San Lorenzo Drive is mislabeled as a pedestrian trail, and should be relabeled as an equestrian trail. This trail links to equestrian trails to its east and west. The trails currently labeled pedestrian within the Effie Yeaw Nature Center area should be relabeled as the Effie Yeaw Nature Study Trail. There are restrooms in the two Effie Yeaw buildings, and a restroom symbol will be added. The trail leading to the car top boat launch should also be relabeled as an unimproved hiking trail. There is no pedestrian trail overlapping the Parkway road, however according to the Department of Regional Parks staff there is a bicycle/pedestrian trail that should be added along side the Parkway road. In addition, the Nature Camp Site is no longer in use and should be removed or relabeled as a former campsite. The equestrian staging area shown should be relocated the western point of the nearby parking lot to the south. Lastly, the restroom off of the picnicking area should be moved closer to the center of the picnicking area.

**Goethe Park:** There is an existing call box at the southern tip of Nature Study area that will be shown on the final maps. On the northern end of the same Nature Study area the Area Plan should show existing informational signage. In the Developed Recreation area, just north of the Arden rapids, a picnic area should be depicted. There is an existing information sign on the bike/pedestrian trail between the Nature Study Area and the Protected Area. Lastly, a call box and information sign should be shown east of the Native Plant Restoration area.

**Lake Natoma:** This area will be added to the Plan's General Land Use Map, and includes land use designations from the Folsom Lake General Plan.

#### **CURRENT EVENTS CHANGES:**

**Goethe Park:** At the February 28<sup>th</sup> Sacramento County Recreation and Parks Commission Meeting a park renaming committee was appointed to choose a new name for C.M. Goethe Park. If a new name is chosen prior to the publication of the final 2008 American River Parkway Plan, then the Plan will reference the area accordingly.

**California Indian Heritage Center (CIHC):** The CIHC main building is no longer proposed within the Parkway. However, associated interpretive uses may still occur within the Discovery Park Area.

#### **DEIR MITIGATION MEASURES:**

### **Land Use Mitigation Measures:**

- Per LU-1, within Chapter 8 "Public Access and Trails" Chapter, language must be added to define differences between car-top and ramp/trailer boat launch designations.
- Per LU-5, new trail designations shall be defined in the Parkway Plan to connect certain boat launches to the nearest access points, and these connector trails shall be depicted on area plans.
- Per LU-3, inconsistencies between the Limited Recreation designation in the western most portion of the Cal Expo area must and the Bushy Lake Preservation Act must be resolved.
- Per LU-4, Policy 5.17 in the Plan regarding off-road biking shall provide a specific implementation plan on how to "support and monitor" the activity.
- Per LU-6, the 'Interpretive Area' in the Bushy Lake area of the Cal Expo Area Plan Map shall be connected by an extension of the maintenance trails for pedestrian access.

### **Biological Resource Mitigation Measures:**

- Per BR-3, either policy or narrative shall be added the Cal Expo Area Plan to respond to seasonal flooding in the area. Within the Limited Recreation land use designation, there shall be a prohibition of permanent structures in the area, and a restriction on recreational use during the winter.
- Per BR-4, the proposed maintenance road running through Bushy Lake in the Cal Expo Area Plan Map shall be removed.
- Per BR-8, new SARA Park Developed Recreation land use designation overlaps sensitive habitat. The Developed Recreation land use designation is a misprint and discussed in the staff report under 'SARA Park Area'. The errors are shown on Plate PD-3.
- Per BR-14, the Rossmoor Bar Area Plan shall address the loss of grassland habitat, by removing a chain link fence in the area to provide access to other grassland for larger species dependent on grassland habitat.
- Per BR-15, a program should be implemented to restore unofficial trails in grassland environments back to grassland habitat.
- Per BR-26, language Policy 5.8 language shall be revised to state that: "Overnight camping may be permitted in association with programs at an interpretive center with permission from the Parkway Manager, so long as camping is not within a restoration area and natural resources are not degraded."
- Per BR-27, mountain biking on maintenance trails shall be prohibited during rainy seasons, indicated by signage or by Parkway Management trail closure.
- Per CR-5, an implementation measure shall be added to Chapter 11 to ensure that interpretive use areas protect sensitive information on the location of cultural resources. If locational data is crucial to site interpretation, then accessibility should be limited. In addition, design should incorporate input from special interest groups and relate

specifically to the area's cultural resources.

**Note:** Staff continues to review and edit the Area Plans to map existing trails and facilities. It is anticipated that additional errors will be identified prior to the final adoption of the Plan.