REPORT TO COUNCIL
City of Sacramento

915 I Street, Sacramento, CA 95814-2604
www.CityofSacramento.org

CONSENT
April 30, 2009

Honorable Mayor and
Members of the City Council

Title: ***Parks and Recreation Safety Implementation Plan:*** **Johnston Park Master Plan Update (L19808200)**

Location/Council District: 231 Eleanor Avenue/Council District 2

Recommendation: Adopt a **Resolution** approving the Johnston Park Master Plan Update.

Contact: Dennis Day, Associate Landscape Architect, 808-7633; Jonathan Rewers, Parks and Recreation Analyst, 808-7590; J.P. Tindell, Park Planning and Development Manager, 808-1955

Presenters: Not applicable

Department: Parks and Recreation

Division: Park Planning & Development Services

Organization No: 19001121

Description/Analysis

Issue: On April 10, 2008, the City Council adopted the *Parks and Recreation Safety Implementation Plan* (*PSIP*). As part of the *PSIP*, the City Council approved action plans for nine City parks to implement capital improvements and operational enhancements to make these parks positive, clean, vibrant, and safe environments for park users. Carl Johnston Park is one of the nine parks identified in the *PSIP*.

Long-term designs of public facilities are to be reviewed and approved by the City Council. A summary of the Johnston Park project history is included as Attachment 1 (pages 4-6) and a location map is included as Attachment 2 (page 7).

Policy Considerations: Providing parks and recreation facilities is consistent with the City's strategic plan to enhance livability in Sacramento's neighborhoods by expanding park, recreation, and trail facilities throughout the City.

Sufficient opportunities to provide input to the Johnston Park Master Plans were provided to the community (Policy 2.0 and 13.37 of the *Parks and Recreation Master Plan 2005-2010*). This is part of the Park Development Process as stated in the *Parks and Recreation Master Plan 2005-2010*.

Committee/Commission Action: The Parks and Recreation Commission (PRC) participated in a public workshop on February 20, 2008, as part of the Park Safety Audit process. Members discussed and made recommendations on the nine parks selected for a Park Safety Audit. The PRC supported the adoption of the *PSIP* at its meeting on March 6, 2008. On November 6, 2008, the PRC unanimously supported the *PSIP Financing Plan*.

On December 4, 2008, the PRC reviewed and supported the Johnston Park Master Plan Update (Exhibit A, page 9).

Environmental Considerations:

California Environmental Quality Act (CEQA): The proposed project has been determined to be exempt from the provisions of the CEQA under Class 1, 2, 3, 4, and 11, Section numbers 15301, 15302, 15303, 15304, and 15311 of the CEQA Guidelines (Title 14 Cal. Code Reg. § 15000 et seq.) The park is an existing community park with existing amenities. Existing structures will be replaced with new structures, new small accessory structures will be added, new landscaping will be added with water efficient landscaping, and trails will be created.

Sustainability Considerations: Staff's recommendations have been reviewed for consistency with the goals, policies, and targets of the City's Sustainability Master Plan (SMP). When funded, these projects will advance the goals, policies, and targets of the SMP by reducing greenhouse gas emissions and air pollution through the addition of trees and other plantings, and improving the health of residents through access to a diverse mix of wellness activities. Park design will also include sustainable elements such as use of recycled materials, solar lighting, and low water use landscaping.

Rationale for Recommendation: According to two public surveys of residents within the City of Sacramento, the public's perception of the safety of parks and recreation facilities has declined since 2003. A comprehensive strategy targeted at the facility/neighborhood level was recommended to ensure that the City's park and recreation system creates a positive, clean, vibrant and safe environment.

On April 10, 2008, the City Council adopted the *PSIP*. The *PSIP* action plans included the development of complete new designs for select parks to increase their recreational use and create "signature" facilities within the park system, thus increasing their positive use and natural surveillance by residents. As such, the attached master plan includes new styles of design, innovative features, and facilities that will create a major draw to surrounding neighborhoods and communities.

Financial Considerations: There are no immediate financial impacts associated with approval of a park master plan. The City Council adopted the *PSIP Finance Plan* on December 9, 2008 for Tier II Master Plans. The projects have also been included in the *2008 Park and Recreation Programming Guide* (*PRPG*) for future additional funding consideration, with park safety improvements the highest priorities in the *PRPG*. When funding is identified, staff will return to City Council to establish a Capital Improvement Program project number and approve a construction contract.

Development of parks creates an ongoing cost for park maintenance and utilities based on the size of the park. This is an existing park; the proposed amenities will not create a significant impact to the Department's approved Operating Budget.

Emerging Small Business Development (ESBD): No goods or services are being purchased as a result of this report.

Respectfully Submitted by: _____

JAMES L. COMBS
Director, Parks and Recreation

Recommendation Approved:

Cassandra H.B. Jennings
for RAY KERRIDGE
City Manager

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Attachment 1

Background Information

Johnston Park is a 26.85 acre community park located at 231 Eleanor Avenue in North Sacramento.

According to two public surveys of residents within the City of Sacramento, the public's perception of the safety of parks and recreation facilities has declined since 2003. A comprehensive strategy targeted at the facility/neighborhood level was recommended to ensure that the City's parks and recreation system creates a positive, clean, vibrant, and safe environment.

On April 10, 2008, the City Council adopted the *Parks and Recreation Safety Implementation Plan* (*PSIP*). As part of the *PSIP*, the City Council approved action plans to implement capital improvements and operational enhancements for nine City parks to make them positive, clean, vibrant, and safe environments for park users.

Johnston Park was one of the nine selected park sites. Immediate improvements were recommended as Tier I improvements. To help ensure that these parks are an asset to their neighborhoods, Tier II or longer-term planning projects were recommended to be implemented as funding becomes available. In the case of Johnston Park, the recommended Tier I project included park safety improvements which were bid in February and should be complete by spring 2009. The improvements are reflected in the master plan. Tier II consists of developing a master plan update.

Johnston Park Master Plan Update

The master plan update includes the following amenities: an existing lighted softball/baseball field, existing community clubhouse, existing swimming pool with expanded turf and deck area, new multi-purpose soccer field, new adult activity area with exercise equipment and basketball courts, new water spray area, two new children's playgrounds with shade canopies, new group picnic area with shade structure, an existing expanded off-street parking lot and a new parking lot at the northeast corner of the park, a new restroom, walkways, new riparian landscape along the existing stream bed with bridge crossing, new jogging and walking trail, new senior activity area with game tables, new outdoor amphitheater, new community garden, new drought tolerant garden under the existing mature oak trees, additional landscaping and shade trees, and new site furniture (picnic tables, grills, benches, and trash and recycle receptacles). One public meeting was held to present the master plan on October 1, 2008. Those in attendance at the meeting were enthusiastic and supportive. Requested changes were integrated into the final master plan.

Within the three mile service area radius for Johnston Community Park, the following existing City owned parks include 12 community parks, 28 neighborhood parks, six parkways, and five regional parks:

Park Name	*Type*	*ACREAGE*
BANNON CREEK PARK & PARKWAY	Parkway	18.44
BANNON CREEK PRESERVE	Parkway	5.78
CHARLES ROBERTSON PARK	Community	9.18
CHUCKWAGON PARK	Neighborhood	1.87
DIXIEANNE TOT LOT	Neighborhood	0.15
EMILIANO ZAPATA PARK	Neighborhood	0.94
FIVE STAR PARK	Neighborhood	0.37
GARDEN HIGHWAY BIKEWAY	Parkway	24.0
GARDENLAND PARK	Neighborhood	6.05
GATEWAY PARK	Neighborhood	3.89
HAGGINWOOD PARK	Community	15.5
HANSEN RANCH REGIONAL PARK	Regional	262.88
J. NEELY JOHNSON PARK	Neighborhood	0.91
JACK REA PARK	Neighborhood	0..35
JAMES W. MARSHALL PARK	Community	2.50
JOHN MACKEY MEMORIAL PARK at KENWOOD OAKS PARK	Neighborhood	11.40
JOHN MUIR PARK	Neighborhood	2.5
LELAND STANFORD PARK	Neighborhood	2.74
MAMA MARKS PARK	Neighborhood	4.22
MATSUI WATERFRONT PARK (ROBERT T.)	Regional	8.10
MEADOWS COMMUNITY PARK SITE	Community	11.2
NATOMAS BASEBALL COMPLEX	Regional	22.81
NATOMAS OAKS PARK	Community	13.24
NINOS PARK	Neighborhood	4.18
NINOS PARKWAY	Parkway	47.55
NORTH POINTE PARK	Neighborhood	1.77
NORTHGATE PARK	Community	15.95
NUEVO PARK	Neighborhood	6.82
OAKBROOK PARK SITE	Neighborhood	4.80
PARK PLAZA	Neighborhood	1.63
PARK SITE SN1	Neighborhood	3.21
REDWOOD PARK	Neighborhood	3.12
RICHARDSON VILLAGE PARK	Neighborhood	8.96
RIVER PARK	Neighborhood	1.58
ROBLA COMMUNITY PARK	Community	18.49
SACRAMENTO RIVER PARKWAY	Parkway	124.74
SOUTH NATOMAS COMMUNITY PARK	Community	25.11
STRAUCH PARK	Neighborhood	3.24
STRAWBERRY MANOR PARK	Neighborhood	1.30
SUTTER'S LANDING REGIONAL PARK	Regional	163.18
TANZANITE COMMUNITY PARK (BASIN 6A)	Community	32.30
THOMAS JEFFERSON PARK	Neighborhood	6.60
TISCORNIA PARK	Regional	14.40
TRIANGLE PARK	Neighborhood	1.00
UEDA PARKWAY	Parkway	103.60
ULYSSES S. GRANT PARK	Neighborhood	2.34

Park Name	*Type*	*ACREAGE*
WASHINGTON PARK	Neighborhood	1.53
WILLIAM McKINLEY PARK	Community	31.94
WINNER'S CIRCLE PARK	Neighborhood	1.89
WOODLAKE PARK	Community	6.17

The demographic information for the Johnston Park three mile service area has been provided below, illustrating that the population consists of 31.4% children and teens (ages 0-19), 54.1% adults (ages 20-59), and 14.5% older adults (ages 60+). The amenities proposed in the new master plan are the result of community input and meet the needs of the ages of the population identified in the Johnston Park service area shown below.

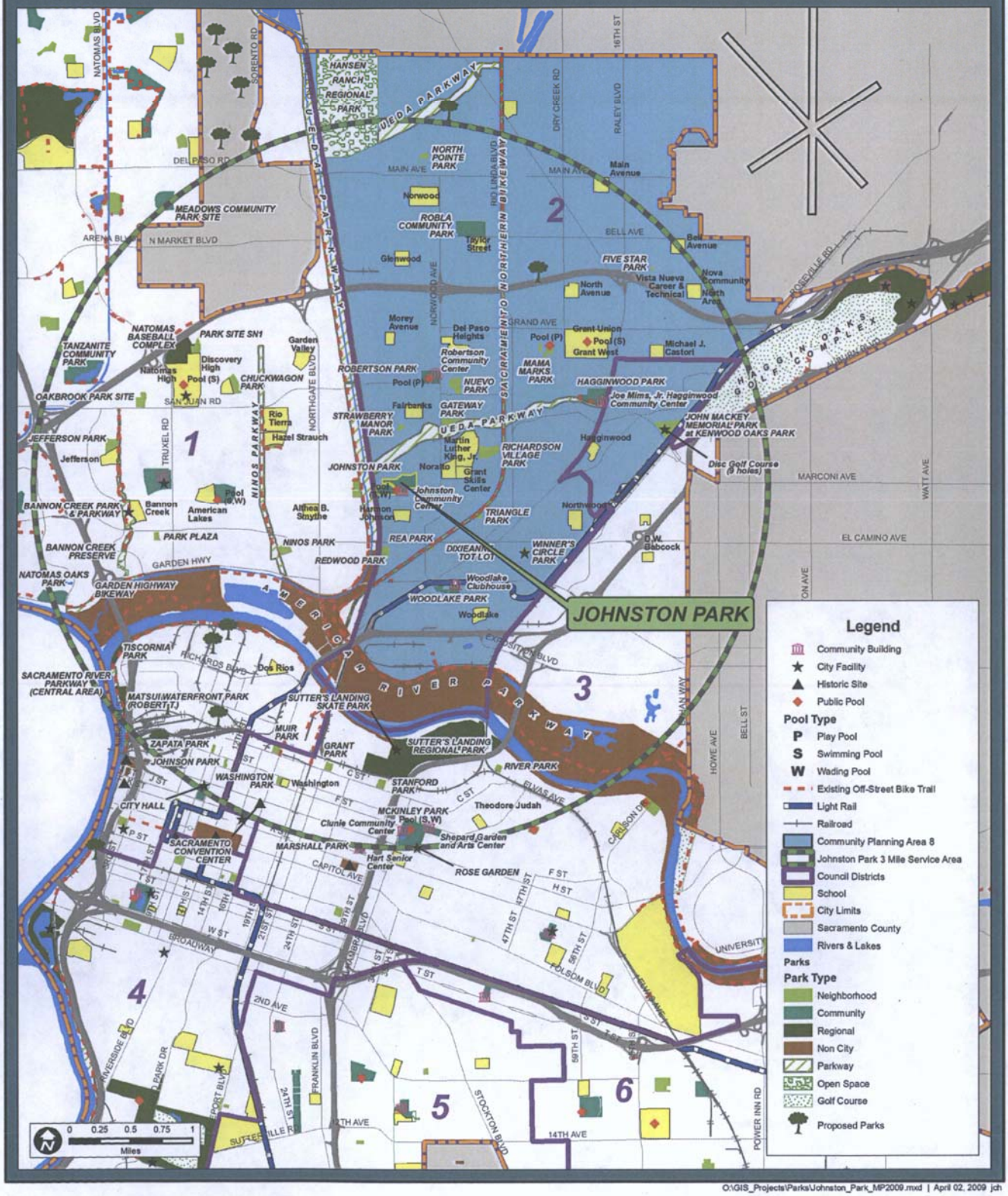
Johnston Park Community Service Area Age Distribution (2009)	**Total**	**Percentage**
0-4	10,189	8.1%
5-9	9,789	7.8%
10-19	19,481	15.5%
20-29	20,490	16.4%
30-39	16,929	13.5%
40-49	16,624	13.3%
50-59	13,701	10.9%
60-64	4882	3.9%
65+	13,328	10.6%
Total population within three mile radius	125,413	100%

Source: Applied Geographic Solutions, Thousand Oaks. CA, 2004 via City Economic Development Department website

Johnston Park Tier I improvements are underway and should be completed in late spring 2009. Tier II consists of developing a master plan for this park. The Tier I improvements are reflected in the master plan.

Attachment 2

City of Sacramento
Department of Parks and Recreation
Johnston Park



RESOLUTION NO. 2009-

Adopted by the Sacramento City Council

April 30, 2009

APPROVING THE JOHNSTON PARK MASTER PLAN UPDATE (L19808200)

BACKGROUND

A. The public's perception of the safety of parks and recreation facilities has declined since 2003 according to two public surveys of residents within the City of Sacramento.

B. On April 10, 2008, the City Council adopted the *Parks and Recreation Safety Implementation Plan* (*PSIP*) (Resolution 2008-217). As part of the *PSIP*, the City Council approved action plans for nine City parks to implement capital improvements and operational enhancements to make these parks positive, clean, vibrant, and safe environments for park users. Johnston Park was one of the nine selected park sites.

C. On December 9, 2008, the City Council adopted the *Section 5: Financing of the PSIP* including the recommendations contained therein related to a "premier level" standard for *PSIP* projects.

D. Carl Johnston Park is a 26.85 acre community park located in North Sacramento on 231 Eleanor Avenue. The Johnston Park Master Plan update was reviewed and supported by the Parks and Recreation Commission on December 4, 2008.

E. The Environmental Services Manager has reviewed these projects for compliance with the requirements of the California Environmental Quality Act (CEQA) and determined that they are exempt from the provisions of CEQA pursuant to Sections 15303, 15304(b), and 15311(a) of the CEQA Guidelines (Title 14 Cal. Code Reg. § 15000 et seq.) .

F. Long-term designs of public facilities are reviewed and approved by City Council.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

Section 1. The Johnston Park Master Plan Update is approved.

Table of Contents:

Exhibit A – Johnston Park Master Plan Update

Exhibit A

LEGEND

A. EXISTING COMMUNITY BUILDING AND POOL
B. PROPOSED SUBDIVISION
C. EXISTING BASEBALL and SOFT BALL TO BE IMPROVED
D. 200' x 330' MULTI-USE PLAY FIELDS
E. EXPANDED TOT AND SCHOOL-AGE PLAY AREA
F. EXPANDED TURF AT POOL DECK
G. COVERED ADULT ACTIVITY AREA
- ADULT EXERCISE EQUIPMENT
- BASKETBALL COURTS

H. SENIOR ACTIVITY AREA
- GAME TABLES
- SEATING AREAS

I. DROUGHT TOLERANT GARDEN
J. AMPHITHEATER w/SEATING
K. COMMUNITY GARDEN
L. OPEN PLAY FIELDS
M. EXPOSED STREAM BED
N. GROUP PICNIC AREAS
O. JOGGING/WALKING PATHS
P. RESTROOM
Q. PARKING

EXISTING TREES

EXISTING OR PROPOSED TURF

PROPOSED EVERGREEN SCREEN

PROPOSED SHADE TREE, OR ACCENT PLANTING

SCALE: 1"=200'-0"
0 100 200

MASTER PLAN
JOHNSTON COMMUNITY PARK
CITY OF SACRAMENTO, CALIFORNIA
December 8, 2008

RHAA LANDSCAPE ARCHITECTS PLANNERS