

RESOLUTION NO. 2010-194

Adopted by the Sacramento City Council

April 13, 2010

APPROVING A NON-DISPOSAL FACILITY ELEMENT AMENDMENT

BACKGROUND

- A. The City is mandated under state law to prepare and adopt a Non-Disposal Facility Element (NDFE). The original NDFE was adopted by City Council in August 1994, and approved by the California Integrated Waste Management Board (CIWMB) in January 1995. The NDFE was amended in 1996, 1999, 2004, and 2008.
- B. River City Waste Recyclers, a new commercial waste and construction/demolition debris recycling facility located in the City at 721 North B Street, has obtained land use approval from the Community Development Department for its proposed use of the site.
- C. Pursuant to Title 14, Section 18753 of the California Code of Regulations, the NDFE must identify all existing, expansion of existing, and proposed non-disposal facilities located within a jurisdiction which will recover for reuse or recycling at least five percent of the total volume of materials received by the facility. It is therefore necessary to revise and amend the City's NDFE to include the new River City Waste Recyclers facility.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

- Section 1. The amended Non-Disposal Facility Element, attached as Exhibit A hereto, is approved and adopted.
- Section 2. Staff is directed to forward the amended NDFE to the Department of Resources Recycling and Recovery (CalRecycle) for review and approval.

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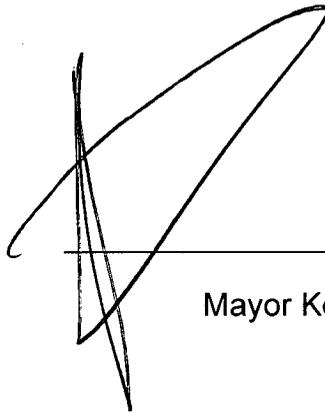
Adopted by the City of Sacramento City Council on April 13, 2010 by the following vote:

Ayes: Councilmembers Cohn, Fong, Hammond, McCarty, Pannell, Sheedy, Tretheway, Waters, and Mayor Johnson.

Noes: None.

Abstain: None.

Absent: None.

A handwritten signature in black ink, consisting of several overlapping loops and a vertical line, positioned above a horizontal line.

Mayor Kevin Johnson

Attest:

A handwritten signature in black ink, written in a cursive style, positioned above a horizontal line.

Shirley Concolino, City Clerk

CITY OF SACRAMENTO

NON-DISPOSAL FACILITY ELEMENT

(REVISED MARCH 2010)

Department of

UTILITIES

**CITY OF
SACRAMENTO**

March 30, 2010

(Original Document dated August 1994)

(Revision Dates: December 1996, November 1998, June 2004, September 2008)

City of Sacramento

Solid Waste Division

2812 Meadowview Road

Sacramento, CA 95832

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Councilmember, Sandy Sheedy (District 2)

Councilmember, Steve Cohn (District 3)

Councilmember, Robert King Fong (District 4)

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Sacramento, CA 95832

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Introduction

Purpose

All cities and counties in the State of California are required to prepare a Non-Disposal Facility Element (NDFE) identifying all existing and proposed non-disposal facilities to be used by the jurisdiction to assist in reaching mandated waste diversion levels. The Sacramento City Council approved the original NDFE on August 23, 1994 (Resolution 94-523). The California Integrated Waste Management Board (CIWMB, now CalRecycle) approved this document in January, 1995.

In August 1995, the Sacramento Regional County Solid Waste Authority Board (SWA) selected Alternative 6 from a list of options designed to achieve a 50% overall waste diversion rate when combined with existing efforts by businesses, municipalities, haulers and recyclers in the City of Sacramento and the unincorporated area of the County. Alternative 6, which was implemented as SWA Ordinance No. 1 and No. 2, requires solid waste facilities to divert 30% of the self-hauled waste they accept and permitted haulers to divert 30% of the waste they collect. SWA Ordinance No. 1 and No. 2 became effective on July 1, 1999.

On December 10, 1996, the City Council adopted an addendum to the original NDFE (Resolution 96-980).

As a result of the SWA Board ordinances and the action of the City Council in support of SWA policy, a number of private companies had proposed the expansion of existing facilities and the development of new recovery facilities to achieve the necessary diversion. Because of this, a revised document was prepared in November 1998 and approved by the City Council on January 5, 1999 (Resolution 99-011). The November 1998 revision of the former NDFE was intended to accurately reflect the changes in non-disposal facilities.

Last Amendment: Sierra Wood Waste Grinding

The last amendment to the NDFE was in 2008. This was in response to an increase in processing capacity of Sierra Wood Waste Grinding. The new capacity was set to 200 to less than 500 tons per day. This capacity increase required an amendment to the City's NDFE.

New Amendment: River City Waste Recyclers

This amendment is to bring all entries up-to-date, as well as add a new facility: River City Waste Recyclers. It is a new medium volume transfer/processing facility. It will accept recyclable material, both source-separated and mixed, from throughout the region. It plans to eventually become a certified mixed construction and demolition debris processing facility. River City Recycling will be located at 721 North B Street, Sacramento, CA 95811. The facility will divert material away from land fill disposal at a minimum of 80% of all material received.

1. Sacramento Recycling and Transfer Station

Type of Facility

The Sacramento Recycling and Transfer Station is a large-volume facility similar to BLT

Enterprises' Del Norte Regional Recycling and Transfer Station in Oxnard.

Facility Capacity

The facility has a permitted capacity of 2,500 tons per day. The 120,000 square foot facility has a design capacity of 3,000 tons per day.

Expected Diversion Rate

The facility receives MSW (municipal solid waste) from waste collection vehicles and a variety of self-haul vehicles and source separated material from recycling trucks and the public. MSW not suitable for the recovery facility is transferred into an area separate from other recyclable materials. The facility is designed to achieve the following diversion levels:

- A small percentage of mixed residential waste (approximately 3%) is manually diverted from the tipping floor.
- A minimum of 50% of the City of Sacramento's neighborhood clean-up waste will be diverted.
- The facility would be designed to divert 30% of the self-hauled waste.
- The facility would be designed and operated to divert a minimum of 30% of the commercial waste accepted at the facility from permitted haulers.

Recovery of recyclable material will be in full compliance with SWA Ordinance No. 1 and No. 2, and all existing local, state, federal regulations.

Participating Jurisdictions

The Sacramento Recycling and Transfer Station accepts waste from the incorporated City of Sacramento, refuse haulers needing to comply with SWA Ordinance No. 1 and No. 2, self-haul vehicles, and County refuse collection vehicles. The facility will also include a buy-back center and permitted household hazardous waste collection center.

Location

The location for the Sacramento Recycling and Transfer Station is 8491 Fruitridge Road. It is a 20 acre site off 84th Street near the intersection of Florin-Perkins Road and Fruitridge Road within the Sacramento Florin-Perkins Enterprise Zone and Recycling Market Development Zone.

2. Florin Perkins Public Disposal Site

Type of Facility

The Florin Perkins Public Disposal Site – Material Recovery and Transfer Station (located on a 106+ acre inerts landfill) is a material recovery facility and large volume transfer station. The facility primarily processes and transfers construction, demolition and inert debris wastes. In addition, the facility will accept non-hazardous and non- putrescible residential,

commercial, and industrial solid wastes.

Facility Capacity

The facility is permitted for a maximum of 500 tons per day.

Expected Diversion Rate

The facility is designed to divert a minimum of 50% of all wastes accepted.

Participating Jurisdictions

Residents, businesses and refuse haulers from the Incorporated City of Sacramento, the Unincorporated County of Sacramento and surrounding communities will be able to utilize the Florin Perkins Public Disposal Site.

Location

This facility occupies 10 acres of the 106-acres+ inert landfill located on the east side of Florin Perkins Road just south of Jackson Highway.

3. Elder Creek Transfer & Recovery Station

Type of Facility

The facility, located at 8642 Elder Creek Road in Sacramento, CA, operates under a permit as a large volume transfer/processing facility. Elder Creek Transfer & Recovery, Inc is owned and operated by Allied Waste Industries, Inc., a subsidiary of Republic Services.

As a regional facility, Elder Creek Transfer & Recovery is designed to assist the County of Sacramento and other jurisdictions in complying with local waste reduction and recycling goals and ordinances, the mandates of AB939 and with reducing the overall cost of processing and disposal. Elder Creek Transfer & Recovery is a certified C&D processing facility, certified through the Sacramento Regional Solid Waste Authority.

Exhibit A: Amended NDFE

The facility provides several services for materials generated in the unincorporated area of Sacramento County, Cities within the county, and neighboring areas. These services include:

1. Transfer/processing of commingled and source separated recyclables
2. Transfer/processing of residential, commercial and industrial solid waste
3. Processing of green waste and wood waste material
4. Processing of construction and demolition materials

Facility Capacity

The facility is permitted for up to 2,500 tons a day. Accepted wastes include agricultural, construction/demolition, wood waste, green waste, and mixed municipal solid waste. Existing operations include the acceptance of these materials from unincorporated area of Sacramento County, Cities within the county, and neighboring areas.

For the purpose of design capacity, the facility is divided into five components: 1) material processing/recovery 2) transfer, 3) green waste wood waste processing, 4) gypsum wallboard, 5) inert material, and 6) self-haul. The total waste recovery area was designed at 71,600 square feet inside the transfer/processing building and 60,000 outside for wood waste and green waste recovery/processing. In general, the facility will accept the following non-hazardous materials:

- Mixed residential waste
- Mixed commercial/industrial waste
- Source separated and comingled recyclables
- Wood waste
- Gypsum wallboard
- Inert materials
- Construction and demolition debris
- Green and yard waste
- Food Processing Waste, (low liquid waste from food manufacturers)
- White goods
- Electronic waste
- Bulky waste
- Metals
- Treated wood waste

Hazardous waste is not accepted with the exception of used motor oil that is collected for recycling in sealed containers from curbside residential collection vehicles. The sealed containers will be opened and drained into a metal storage tanks. The used motor oil will be removed from the tanks by a licensed hauler one or more times each week as needed.

Elder Creek Transfer & Recovery is permitted for waste acceptance 6:00 AM to 5:00 PM Monday through Friday, and 8:00 AM to 5:00 PM Saturday and Sunday. Waste processing and transfer is permitted 24 hours per day, seven days per week.

Expected Diversion Rate

The diversion operations at Elder Creek Transfer & Recovery are intended to comply with Sacramento Regional Solid Waste Authority requirements and to facilitate compliance for franchised waste haulers. The facility is designed to divert a minimum of 30% of all self-hauled waste. The current diversion rate for self haul material averages 60+ percent.

Participating Jurisdictions

The facility is open to the general public, self-haulers, City of Sacramento and County of Sacramento vehicles, and franchised haulers from the unincorporated area of Sacramento County, Cities within the County, and neighboring areas.

Location

The current operation occupies a 19.26 acre site on the south side of Elder Creek Road between Florin-Perkins Road and South Watt Avenue. The address is 8642 Elder Creek Road, Sacramento, CA 95828.

4. Sacramento County South Area Transfer Station

Type of Facility

The Sacramento County South Area Transfer Station is an existing large-volume transfer station owned and operated by the County of Sacramento. Historically, this facility has handled mainly self-haul loads from the City of Sacramento and County residents from the surrounding vicinity and residual materials have been transferred to the County's Kiefer Landfill. Additionally, the facility provides ancillary functions such as the storage and maintenance of containers for collection of residential refuse and recyclables.

Facility Capacity

The facility is permitted for up to 348 tons a day and 493 incoming vehicles per day.

Expected Diversion Rate

Historically, recovery activities at the South Area Transfer Station diverted wood, white goods, and resalable items. Long-term possible uses of this station include processing of commingled recyclables, the transfer of dry commercial waste or high-grade loads for materials recovery, or other similar use. The facility is permitted for up to 28 vehicles per day of outgoing materials from material recovery activities.

Participating Jurisdictions

Historically, residents, businesses, and refuse haulers from the City of Sacramento, other cities, and the unincorporated County of Sacramento utilized the South Area Transfer Station. In addition, some City and County refuse collection vehicles used the transfer station.

Location

The County Area Transfer Station is located at 8550 Fruitridge Road within the City of Sacramento.

5. North Area Recovery Station (NARS)

Type of Facility

NARS is a large-volume transfer station owned and operated by the Sacramento County Department of Waste Management and Recycling. Roughly 400-1,600 tons per day of

Exhibit A: Amended NDFE

municipal solid waste and recyclable materials are currently received from residential, commercial and self-haul generators. Refuse is transferred to the Kiefer Landfill for disposal.

Facility Capacity

The existing solid waste facility permit allows a maximum of 2,400 tons per day to be received. The solid waste facility permit allows 24-hour, 7 days-per-week transfer operations. Permitted hours the facility may be open to the public are 6:00 AM – 8:00 PM, 7 days per week. The permitted traffic volume is 1,300 vehicles per day. NARS includes a permanent facility to receive, handle and transfer household hazardous waste and hazardous waste from conditionally exempt small quantity business generators.

Participating Jurisdictions

The NARS provides service to residents, businesses, and commercial solid waste haulers of the metropolitan Sacramento area, including those from the City of Sacramento, the County Unincorporated Area and the City of Citrus Heights. The NARS is also used to transfer solid waste from City and County refuse collection operations and source separated recyclables and green waste operations of the County Department of Waste Management and Recycling. Waste from the County's Neighborhood Clean-up collection operation is also processed at the recovery facility.

Expected Diversion Rate

At present, roughly 6,000 tons per month of wood waste/green waste, 1,100 tons per month of inert waste, and 500 tons per month of metal are recovered at NARS. At the household hazardous waste facility located at NARS, batteries, antifreeze, motor oil, oil filters and paint are recovered from self-haul generators, and motor oil and oil filters are received from the County's curbside collection program.

Location

NARS is located at 4450 Roseville Road within the unincorporated area of Sacramento County.

6. Sacramento County Landfill (Kiefer)

Type of Facility

Kiefer Landfill is a Class III municipal solid waste landfill that is owned and operated by the Sacramento County Department of Waste Management and Recycling.

Facility Capacity

Kiefer Landfill is permitted to accept up to 5,440 tons per day in the year 2010. In addition to disposal, Kiefer Landfill operations also include the recovery of green waste, wood waste, inert materials, metals, appliances, electronic waste, tires, cardboard, and other materials. Permitted hours open to the public are from 6:30 AM to 4:30 PM, Monday through Friday, and from 8:30 AM to 4:30 PM Saturday and Sunday.

Expected Diversion Rate

Kiefer Landfill is primarily a disposal site for commercial and residential source-separated refuse materials. Self-haul customers are directed through material recovery areas at the facility prior to the refuse unloading area.

Participating Jurisdictions

Kiefer Landfill accepts waste from Sacramento County and its cities and imported material from other jurisdictions.

Location

Kiefer Landfill is located at 12701 Kiefer Boulevard in Sloughouse.

7. Atlas Disposal Industries, LLC

Type of Facility

Atlas Disposal Industries plans the development of a recycling facility for the recovery of construction and demolition materials. The facility will also accept source separated and commingled recyclables.

Facility Capacity

The facility will be designed to receive and process up to 500 tons of C&D feedstock per operating day and 250 tons of recyclables. The table below identifies throughput for the facility for the initial phase of operation and for when the facility is fully developed and operating at design capacity:

Phase	Daily Throughput		Annual Throughput
	C & D	Recyclables	
Phase I (initial development)	300 tons	125 tons	93,600
Phase 2 (peak throughput)	500 tons	250 tons	156,000

Expected Diversion Rate

The facility will be designed to divert a minimum of 30% of all self-hauled waste and

permitted hauler waste accepted at the facility.

Participating Jurisdictions

The facility is intended to serve the communities throughout metropolitan Sacramento including Sacramento, Placer, El Dorado and Yolo Counties.

Location

The facility site is located on the west side of Power Inn Rd., one block south of Folsom Boulevard at 3000 Power Inn Road in the city limits of Sacramento. The site is approximately 4.7 acres with a 51,400 square foot building.

8. K&M Recycling Recycle America Alliance

Type of Facility

This facility is a grinding operation for wood waste and green waste serving residents and businesses of the greater Sacramento area. Ground wood waste is primarily marketed as fuel for biomass facilities. K&M also accepts green waste from the City of Sacramento, permitted haulers and self-haulers. K&M may accept green waste from the County of Sacramento in the future.

Facility Capacity

The K&M is designed to accept up to 400,000 tons of urban wood waste and green waste on an annual basis, and is permitted for up to 1,000 tons/day.

Expected Diversion Rate

With the exception of approximately 3% of residual contamination removed from the site, all of the material processed at the facility is diverted from landfill. Wood waste is primarily marketed as biomass fuel and some wood-grind is marketed as “furnish” for the manufacture of particle board. Green waste is diverted to a variety of end-uses including alternate daily cover and soil amendment products.

Participating Jurisdictions

This site is open to any green waste and wood waste generators in the region, including the City and County of Sacramento.

Location

The site is approximately 12 acres and is located at 3562 Ramona Avenue in the City of Sacramento.

9. Sierra Waste Wood Grinding

Type of Facility

Sierra Waste Wood Grinding is a construction and demolition facility for wood waste.

Facility Capacity

200 to less than 500 tons per day.

Participating Jurisdictions

Sierra Waste Wood Grinding accepts wood waste from construction and demolition sites throughout the region.

Expected Diversion Rate

A minimum of 50% of all mixed construction and demolition waste received by the facility.

Location

8260 Berry Avenue, Sacramento, CA 95828, Assessor Parcel Number 040-0121-022

10. L&D Landfill Company

Type of Facility

L and D Landfill is a Class III limited solid waste disposal site and a large volume transfer/processing facility. The facility accepts both mixed and source separated C&D material for recycling and disposal. L and D's C&D processing facility (MRF) is certified through the Sacramento Regional Solid Waste Authority.

Facility Capacity

L and D is permitted for 4,125 tons per day.

The current processing capability of the L and D MRF is approximately 300 tons per day of mixed C&D material. In addition to the MRF, L and D processes source separated inerts, green waste, and sheetrock. L and D does not have a specific tonnage limit on the amount of recyclable material that can be processed on a daily basis.

Expected Diversion Rate

L and D exceeds the diversion requirements imposed by the implementation of SWA Ordinance No. 1 and 2, and resolution 96-01. Historically our self-haul diversion rate has ranged from 33% to 60%. L and D's MRF routinely diverts 65% to 70% of the material it processes.

Participating Jurisdictions

The facility serves self-haul and commercial customers seeking diversion credits to comply with all SWA ordinances. Primarily, customers are from the City of Sacramento or the unincorporated County of Sacramento; however L and D draws from all surrounding jurisdictions.

Location

The L and D Landfill is located on 157 acres at 8635 Fruitridge Road in Sacramento. The C&D recycling facility is co-located on the landfill.

11. Folsom Correctional Resource Recovery Facility

Type of Facility

The Correctional Resource Recovery Facility (CRRF) is overseen by the Prison Industry Authority (PIA), but is currently not operating. In 2003, solid waste operations at the CRRF terminated and the City of Folsom began transitioning to source separated commercial and residential curbside programs; taking that material to regional processors. Although the PIA no longer has a solid waste facilities permit, the site footprint has the potential to perform solid waste operations there in the future.

Previous Facility Capacity

The CRRF had a permit for a maximum of 300 tons per day of municipal solid waste. The facility was accepting about 100 tons per day of mixed solid waste, which included residential, commercial, pre-sorted recyclables, source separated green waste and C & D material.

Previous Diversion Rate

The facility previously accepted about 90 percent of the City of Folsom's waste stream. Waste that was generated at Folsom State Parks and the Folsom/Cordova School District was not being processed at the facility. The CRRF was operating at an average diversion rate of 50 percent.

Participating Jurisdictions

Most of the municipal solid waste that was collected by the City of Folsom was taken to the CRRF for sorting, processing, composting and eventually marketed or properly disposed of.

Location

The site is an approximately 9.33 acre portion of the Folsom State Prison property which is located at 560 E. Natoma St., in the City of Folsom.

12. Dixon Pit Landfill

Type of Facility

The Dixon Pit Landfill closed in December 1999. Salvage operations will occur at the face of the landfill and at the wood processing pad on an interim basis. Following closure of the landfill, Dixon Pit operators intend to apply for a Solid Waste Facility permit to operate a Transfer/processing Station to be operated at the same site.

Facility Capacity

The expected throughput at the Dixon Pit Landfill is 100 tons per day on an annual average. The transfer/processing facility to replace the landfill operation will average approximately 150-200 tons per day.

Expected Diversion Rate

Proponents of the transfer/processing station expect to recover a minimum of 30 percent of the 150-200 tons of material processed daily.

Participating Jurisdictions

It is anticipated that the primary service area for the Dixon Pit landfill and proposed transfer/processing station would be a radius of approximately 30-50 miles from the facility.

Location

The proposed transfer/processing station would be located at the Dixon Pit Landfill at 8973 Elk Grove-Florin Road.

13. Fruitridge C&D Recycling Facility

Type of Facility

This facility is permitted to accept construction/demolition and inert waste.

Facility Capacity

Permitted capacity is 540 tons/day.

This facility also plans to increase tonnage using a phased approach. Phase I will increase the incoming permitted tonnage from the current 450 tons per day (TPD) up to 1,450 TPD of Type A inert debris and C&D debris, with C&D debris not to exceed 99 TPD. Increase outgoing permitted tonnage from the current 450 TPD to up to 3,500 TPD

Phase 2 will increase the incoming permitted tonnage from 1,450 tons per day (TPD) up to 2,000 TPD of Type A inerts and C&D debris, with C&D debris not to exceed 500 TPD. Increase outgoing permitted tonnage from 3,500 TPD to up to 5,000 TPD.

Expected Diversion Rate

The expected diversion rate from the inert debris processing operations is greater than a 99%

recovery. The 1% residual amount would consist of random refuse associated with demolition and construction sites.

The expected diversion rate from the mixed C&D is 70% to 80% recovery. The types of material to be recovered include wood, metal, inerts, cardboard, and drywall.

Participating Jurisdictions

The facility will be open to demolition contractors, SWA commercial franchisees, and other licensed haulers who provide service in the City of Sacramento, the County of Sacramento, cities in the county, and neighboring jurisdictions. The facility will be closed to self-haul.

Location

This facility is located at 5980 Outfall Circle in the City of Sacramento.

14. Grover Landscape Service, Inc. - Vernalis

Type of Facility

Composting facility. This facility collects green waste from sites within Sacramento, then transports the waste back to its own site for processing.

Facility Capacity

Facility is permitted for 2,000 tons/day.

Expected Diversion Rate

The expected diversion rate from the composting operations is 100%.

Participating Jurisdictions

City of Sacramento and surrounding jurisdictions.

Location

Grover Landscaping is located at 3909 Gaffery Road in Vernalis, California, San Joaquin County.

15. Grover Environmental Products – Salida

Type of Facility

Composting facility. This facility collects green waste from sites within Sacramento, then transports the waste back to its own site for processing.

Facility Capacity

Facility is permitted for 125 tons/day.

Expected Diversion Rate

The expected diversion rate from the composting operations is 100%.

Participating Jurisdictions

City of Sacramento and surrounding jurisdictions.

Location

Grover Landscaping is located at 6131 Hammet Road, Modesto, CA 95358.

16. Northern Recycling Compost - Zamora

Type of Facility

Composting facility.

Facility Capacity

Facility is permitted for 2,000 tons/day. Not to exceed 35,000 tons annual of green waste material between this and the Zamora site.

Expected Diversion Rate

The expected diversion rate from the composting operations is 100%.

Participating Jurisdictions

City of Sacramento and surrounding jurisdictions.

Location

Northern Recycling Compost is located at 11220 County Road 94 in Woodland, California in Yolo County.

17. River City Waste Recyclers

Type of Facility

Medium volume transfer/processing facility.

Facility Capacity

Not to exceed 100 tons per day of waste material, which includes construction/demolition and commercial recycling.

Expected Diversion Rate

The expected diversion rate from operations is 80%.

Location

721 North B Street, Sacramento, CA 95811.

Participating Jurisdictions

The facility will be open to self-haulers and permitted haulers from the greater Sacramento area. This includes all jurisdictions in Sacramento County and the surrounding counties.