



# REPORT TO COUNCIL

## City of Sacramento

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Consent  
April 22, 2010

Honorable Mayor and  
Members of the City Council

**Title:** Army Depot Redevelopment Area Transportation Improvements

**Location/Council District:** Various locations; Council District 6

**Recommendation:** Adopt a **Resolution:** 1) establishing Capital Improvement Projects (CIP) for the Southeast Sacramento Community Way Finding Project (T15105800), Sim Center Signal Crossings Project (T15105700) and Ring Drive Street Lighting Project (T15105900); 2) approving the appropriation of \$50,000 to the Southeast Sacramento Community Way Finding Project (T15105800), \$350,000 to the Sim Center Signal Crossings Project (T15105700), \$10,000 to the Ring Drive Street Lighting Project (T15105900) and \$361,000 to the Fruitridge Road Streetscape Improvements Project (TI5036300); and 3) authorizing the City Manager to execute Individual Project Agreements (IPA) for the Southeast Sacramento Community Way Finding Project (T15105800), Sim Center Signal Crossings Project (T15105700) and Ring Drive Street Lighting Project (T15105900) and amend the Fruitridge Road Streetscape Improvements Project Phase II (TI5036300) IPA to increase the budget by \$361,000.

**Contact:** Edward Williams, Associate Engineer, 808-8288; Ryan Moore, Supervising Engineer, 808-8279.

**Presenters:** None

**Department:** Transportation

**Division:** Engineering Services

**Organization No:** 15001121

### Description/Analysis

**Issue:** The establishment of these CIPs will help identify projects to improve the transportation network in the Army Depot Redevelopment Project Area (Project Area). The Southeast Sacramento Bicycle and Pedestrian Access Study (Access Study) has recommended pedestrian and bicycle improvements and a

community way finding program throughout the Project Area. The objective will be to eliminate blight by providing clear and safe connections for residents and area workers. Following is a summary of the projects:

Southeast Sacramento Community Way Finding Project (T15105800) and Sim Center Signal Crossings Project (T15105700) - Two projects are proposed which increase pedestrian and bicycle safety. The Southeast Sacramento Community Way Finding Project will construct signage on approximately two miles of streets connecting the schools, parks and community centers between Camellia Elementary School and Park, and Joseph Bonnheim Elementary. The Sim Center Signal Crossings Project includes a pedestrian flasher and signage at Lemon Hill Avenue and Wilkinson Street, and a traffic signal at Elder Creek Road and Logan Street.

Ring Drive Street Lighting Project (T15105900) - Ring Drive is primarily a residential street connecting Rock Creek Way to Elder Creek Road. A section less than a quarter mile in length lacks adequate street lighting. The proposed project includes installation of additional SMUD lights.

Fruitridge Road Streetscape Improvement Project Phase II (T15066300) - The Fruitridge Road Streetscape Project Phase II improves inadequate infrastructure between 65<sup>th</sup> Street Expressway and Power Inn Road, and was funded in December 2007. The Project includes new vertical curb, gutter and sidewalks, replacement of electrical conduits, resurfacing and restriping, constructing new landscaped planters and rehabilitating existing landscaped planters with decorative stamped colored concrete.

**Policy Considerations:** These projects are consistent with the Army Depot Redevelopment Plan to eliminate or ameliorate certain environmental deficiencies and inadequate or deteriorated public improvements. They are consistent with the goals and objectives outlined in the Army Depot Implementation Plan (2009-2014) to eliminate and prevent the spread of blight and deterioration. The projects will also improve the quality of life for residents, business and property owners by developing infrastructure facilities and other needed improvements to help stimulate private development.

**Environmental Considerations:**

**California Environmental Quality Act (CEQA):** The proposed action to authorize funding is exempt from environmental review under California Environmental Quality Act (CEQA) Guidelines Section 15301 (c) because such improvements involve negligible or no expansion of capacity to accommodate vehicular traffic, nor a change in use. The National Environmental Policy Act (NEPA) does not apply.

**Sustainability Considerations:** The projects identified in this report are consistent with Sustainability Masterplan goals in providing for pedestrian

safety on streets between parks and schools, in crossing busy roadways, and increased overall quality of life.

**Other:** None

**Commission/Committee Action:**

*Army Depot Redevelopment Advisory Committee (RAC):* At the meeting on January 28, 2010, the RAC unanimously adopted a motion recommending approval of the attached resolutions.

*Sacramento Housing and Redevelopment Commission:* At its meeting of February 17, 2010, the Sacramento Housing and Redevelopment Commission considered the staff recommendation for this item.

*Sacramento City/County Advisory Committee (SacBAC):* On November 18, 2008, the City/County Bicycle Advisory Committee unanimously passed a motion to recommend acceptance of the plan and amend the bikeway master plan accordingly.

**Rationale for Recommendation:** The Southeast Sacramento Bicycle and Pedestrian Access Study recommended short and long term improvements. The proposed projects will eliminate blighted conditions by improving inadequate pedestrian, bicycle and roadway facilities, and will improve connectivity and safety for residents and benefit other recent City investments, including the George Sim Community Center and Max Baer Park. Constructing the Southeast Sacramento Community Way Finding Project and Sim Center Signal Crossings Project provides a safer route for residents, especially school children, between three schools and five parks.

The addition of lighting to Ring Drive will increase the safety of local residents as it is one of a few residential areas in the Project Area without adequate lighting. The allocation of additional funding to the Fruitridge Road Streetscape Improvement Phase II Project will allow for the project to complete design.

**Financial Considerations:** The Southeast Sacramento Community Way Finding Project (T15105800) will be funded through an Individual Project Agreement (IPA) with the Sacramento Housing and Redevelopment Agency (SHRA) in the amount of \$50,000. The total of \$50,000 is sufficient to construct signage on approximately two miles of streets connecting the schools, parks and community centers between Camellia Elementary School and Park, and Joseph Bonnheim Elementary. There are no general funds planned or allocated for this project.

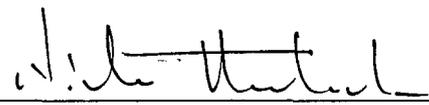
The Sim Center Signal Crossing Project (T15105700) will be funded through an Individual Project Agreement (IPA) with the Sacramento Housing and Redevelopment Agency (SHRA) in the amount of \$350,000. The total of \$350,000 is sufficient to install a pedestrian flasher and signage at Lemon Hill Avenue and Wilkinson Street, and a

traffic signal at Elder Creek Road and Logan Street. There are no general funds planned or allocated for this project.

The Ring Drive Street Lighting Project (T15105900) will be funded through an Individual Project Agreement (IPA) with the Sacramento Housing and Redevelopment Agency (SHRA) in the amount of \$10,000. The total of \$10,000 is sufficient to install additional SMUD lights along a quarter mile segment of Ring Drive. There are no general funds planned or allocated for this project.

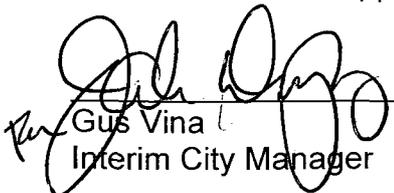
The current project budget for the Fruitridge Road Streetscape Improvements Phase II Project (T15036300) is \$534,775 consisting of local transportation funds and Tax Increment funds. There are no general funds planned or allocated for this project. As of March 24, 2010, the Fruitridge Road Streetscape Improvements Phase II Project (T15036300) has an unobligated balance of \$225,260. Approval of the appropriation of \$361,000 will increase the total budget to \$895,775 and the unobligated balance to \$586,260, which is sufficient to complete the design phase and cover an estimated construction shortfall.

**Emerging Small Business Development (ESBD):** Not Applicable.

Respectfully Submitted by:   
Nicholas Theocharides  
Engineering Services Manager

Approved by:   
Jerry Way  
Director of Transportation

Recommendation Approved:

  
Gus Vina  
Interim City Manager

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## **Background**

The Army Depot Redevelopment Area Transportation Projects will provide funding for various infrastructure projects within the Army Depot Redevelopment Project Area (Project Area). During the last three years the focus has been on analyzing current transportation conditions through various studies for potential near and long term improvements, and constructing near term projects which will have a lasting benefit for the community. The Southeast Sacramento Bicycle and Pedestrian Access Study was completed in late 2008 and recommended several new improvements to improve walking and biking facilities in southeast Sacramento.

Southeast Sacramento Community Way Finding Project (T15105800) - The Southeast Sacramento Community Way Finding Project area encompasses the Colonial Manor, Colonial Village, Avondale, Southeast Village and Glen Elder neighborhoods in the Project Area. Each neighborhood has one or more public facilities providing amenities such as parks, community centers, schools and recreational open space which contribute to the quality of life for residents. Currently, no designated north/south routes exist for residents, especially school children, to travel safely between public facilities. The proposed project will construct way finding improvements including signs and roadway bicycle markings on an approximately two mile route connecting Camellia Elementary and Park (southern end of project area) to the George Sim Community Center, Max Baer Park and Clubhouse, Earl Warren Elementary and Park, and 21<sup>st</sup> Avenue Parkway (northern end of project area) which connects to Joseph Bonnheim Elementary. Construction of way finding signage will provide a safer route for pedestrian and bicycle travel, increase the quality of life for existing and future residents and promote revitalization in the affected neighborhoods. The total cost of constructing way finding signage is \$50,000.

Sim Center Signal Crossings Project (T15105700) - In September 2009, an \$18,000,000 renovation and expansion was completed at the George Sim Community Center (Sim Center) which is located between two major east/west streets, Lemon Hill Avenue and Elder Creek Road. Elder Creek Road is a four lane street and autos regularly travel at high speeds to and from the Power Inn industrial area to the east, through a residential area to Stockton Boulevard to the west. Lemon Hill is a two lane residential street in the Project Area but is used heavily to travel from Power Inn Road to Stockton Boulevard. The perceived high speed and traffic volumes make it difficult for residents to safely cross these streets to access the Sim Center. The proposed Southeast Sacramento Sim Center Signal Crossings project will construct a pedestrian flasher at Lemon Hill Avenue/Wilkinson Street and a traffic signal at Elder Creek Road/Logan Street. The signal crossings will improve pedestrian and bicycle safety for residents traveling to and from the Sim Center. The total construction cost is \$350,000.

Ring Drive Street Lighting Project (T15105900) - Ring Drive is located north of Elder Creek between Pantano Drive and Fall River Way and lacks adequate street lighting.

Residents perceive the lack of adequate street lighting contributes to crime. During the last six months the Sacramento Police Crime Mapping website shows auto thefts, vandalism, felony assault and drugs/narcotics as the dominate reported crime cases. The Ring Drive Lighting Project will install up to four Sacramento Municipal Utility District (SMUD) lights to supplement existing lights and will be maintained by SMUD once installed.

Residents who benefit from the lights will be assessed maintenance fees. Installation of SMUD lights will increase the perception of safety and deter crime. The total cost of installing SMUD lights is \$10,000.

Fruitridge Road Streetscape Improvement Phase II Project (T15036300) - The Fruitridge Road Revitalization Conceptual Master Plan was completed in May 2000 for Fruitridge Road between 65<sup>th</sup> Street Expressway and Power Inn Road. In 2002, Phase I streetscape improvements were completed on the south side of Fruitridge Road which included: three landscaped medians and streetscape improvements from 65<sup>th</sup> Street Expressway to Belleview Avenue, and 79<sup>th</sup> Street to Power Inn Road. In 2005, monument signs were completed for both the north east and south east sides of Fruitridge Road at 65<sup>th</sup> Street Expressway.

Design and construction funds for Phase II streetscape improvements were approved in December 2007 and include new vertical curb, gutter and sidewalk, resurfacing and restriping, construction of new landscaped planters and rehabilitation of existing landscaped planters with decorative stamped colored concrete. The Lowell Street Sidewalks Projects was added in July 2008 to reduce project costs and time. Design is nearing completion. Unforeseen issues arose during the design phase and additional funding in the amount of \$361,000 is needed to complete design and cover an estimated construction shortfall. Additional work needed includes: easements to construct new City standard sidewalks, electrical trenching and conduit replacement, street light relocation and drain inlet replacement. This project will aesthetically enhance the Fruitridge Road corridor to promote new development and revitalization, retain existing businesses and improve pedestrian and bicycle safety, especially for the school children and transit users.

## RESOLUTION NO.

Adopted by the Sacramento City Council

**ESTABLISHMENT OF CAPITAL IMPROVEMENT PROJECTS FOR THE ARMY DEPOT REDEVELOPMENT PROJECT AREA TRANSPORTATION PROJECTS; APPROVAL OF BUDGET AMENDMENTS FOR CAPITAL IMPROVEMENT PROJECTS; AUTHORIZATION TO AMEND INDIVIDUAL PROJECT AGREEMENT FOR FRUITRIDGE ROAD STREETScape PROJECT PHASE II (T15036300); AUTHORIZATION TO ENTER INTO INDIVIDUAL PROJECT AGREEMENTS WITH REDEVELOPMENT AGENCY OF CITY OF SACRAMENTO; RELATED FINDINGS**

### BACKGROUND

- A. The Army Depot Redevelopment Project Area is located in the City of Sacramento.
- B. In 2008 the City of Sacramento Department of Transportation and the Sacramento Housing and Redevelopment Agency conducted a public outreach and planning study to improve walking and biking facilities in southeast Sacramento which resulted in the completion of the Southeast Sacramento Pedestrian and Bicycle Access Study that recommends various transportation and Infrastructure improvements.
- C. The Army Depot Redevelopment Advisory Committee recommended allocation of \$50,000 to construct community way finding improvements in Southeast Sacramento, \$350,000 for Southeast Sacramento Sim Center Signal Crossings, \$10,000 for lighting improvements on Ring Drive and \$361,000 to complete the Fruitridge Road Streetscape Project Phase II.
- D. The City has determined that no current alternative funding sources are available for these projects.
- E. The proposed action to authorize funding in this report is exempt from environmental review under California Environmental Quality Act (CEQA) Guidelines Section 15301 (c) because such improvements involve negligible or no expansion of capacity to accommodate vehicular traffic, nor a change in use. The National Environmental Policy Act (NEPA) does not apply.

**BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:**

- Section 1. All evidence presented having been duly considered, the findings, including environmental findings regarding this action as stated above, are approved.
- Section 2. In accordance with California Redevelopment Law Section 33445, the City further finds and determines that:
  - (a) The Army Depot Redevelopment Area Transportation Projects will benefit the Redevelopment Project Area and eliminate blighting conditions by improving inadequate infrastructure and transportation facilities, improving pedestrian sidewalks, bicycle paths and community way finding signage, thereby improving access and safety for residents and business owners.
  - (b) No other reasonable means of financing the Projects are available to the community.
  - (c) The payment of the cost for the Army Depot Redevelopment Area Transportation Projects is consistent with the Army Depot Five-Year Implementation Plan (2009-2014) and will assist in eliminating blighting conditions in order to create a transportation system which better links the City and encourages private investment, and improving blighting and unsafe conditions for pedestrians, bicyclists and traffic congestion to improve the quality of life for existing and future residents, businesses and property owners.
- Section 3. Southeast Sacramento Community Way Finding Project is established as a Capital Improvement Project (T15105800).
- Section 4. The Sim Center Signal Crossings Project is established as a Capital Improvement Project (T15105700).
- Section 5. The Ring Drive Street Lighting Project is established as a Capital Improvement Project (T15105900).

- Section 6. The City Manager or his designee is authorized enter into Individual Project Agreements with the Redevelopment Agency of the City of Sacramento (Agency) to accept Agency funds in the amount of \$50,000 for the Southeast Sacramento Community Way Finding Project (T15105800), \$350,000 for the Southeast Sacramento Sim Center Signal Crossings Project (T15105700); \$10,000 for the Ring Drive Street Lighting Project (T150105900), and \$361,000 for the Fruitridge Road Streetscape Improvements Project Phase II (TI5036300).
  
- Section 7. The FY09/10 Capital Improvement Program is amended by appropriating \$50,000 to the Southeast Sacramento Community Way Finding Project (T15106800), \$350,000 to the Southeast Sacramento Sim Center Signal Crossings Project (T15105700) and \$10,000 to the Ring Drive Street Lighting Project (T15105900).
  
- Section 8. The City Manager or his designee is authorized to take all actions and execute such instruments as may be necessary to implement the Individual Project Agreements.
  
- Section 9. Exhibit A is incorporated into and part of this resolution.

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Exhibit A: Location Map

