City of Sacramento
City Council

915 I Street, Sacramento, CA, 95814
www.CityofSacramento.org

Meeting Date: **7/12/2011** **Report Type:** Staff/Discussion

Title: Recommendations from the Sacramento Redistricting Citizens Advisory Committee

Report ID: 2011-00614

Location: Citywide

Recommendation: Receive and file; provide direction to staff on an overall process to achieve final approval of Council District boundaries on or before September 6.

Contact: Scot Mende, Principal Planner, (916) 808-4756; Community Development Department, Maria MacGunigal, IT Manager, (916) 808-7998, Information Technology Department

Presenter: Scot Mende, Principal Planner, (916) 808-4756; Maria MacGunigal, IT Manager, (916) 808-7998, Information Technology Department

Department: Community Development Dept / Information Technolgoy
Division: New Growth
Dept ID: 21001223

Attachments:

1-Description/Analysis
SRCAC Final Report 07-06-11.pdf

City Attorney Review
Approved as to Form
Matthew Ruyak
7/7/2011 3:40:09 PM

City Treasurer Review
Prior Council Financial Policy Approval or Outside City Treasurer Scope
Russell Fehr
6/21/2011 12:04:11 PM

Approvals/Acknowledgements

Department Director or Designee: Max Fernandez - 7/5/2011 10:29:20 AM

Assistant City Manager: Cassandra Jennings - 7/7/2011 2:55:14 PM

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Description/Analysis

Issue: A total of 37 Council district map proposals were submitted by the public on or before May 16, 2011. The Sacramento Redistricting Citizens Advisory Committee is presenting its final recommendations. Attachment 1 represents the Committee's final recommendations.

Policy Considerations: The Committee recommendations reflect the redistricting criteria in the City Charter, as well as applicable State and Federal law.

Environmental Considerations: Redistricting does not constitute a project that requires compliance with the CEQA, inasmuch as it does not involve an activity that may cause a direct or indirect change in the environment (Public Resources Code Section 21065).

Sustainability: None

Commission/Committee Action: The Committee has been meeting each Monday since April 25, 2011. The Committee has recommended that four maps move forward for City Council consideration. The Committee's

Rationale for Recommendation: The Committee process reflects broad civic engagement consistent with the City's culture of open and transparent government. The four recommended maps each take into consideration the intent of the Top 4 original plan submissions while providing refinements to better meet the objectives of the Committee. The Committee has identified strengths, weaknesses and trade-offs for each of the recommended plan options to assist the Council in their deliberations and final adoption of Council Districts.

Financial Considerations: On January 18, 2011, the City Council approved Resolution 2011-033 which established a multi-year CIP (I07000700) for redistricting activities and allocated $160,000 to the effort. No additional funding is requested.

Emerging Small Business Development (ESBD): Not Applicable

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FINAL REPORT TO THE CITY COUNCIL

JULY 7, 2011

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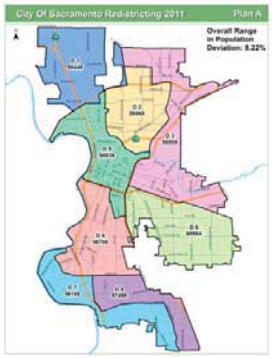	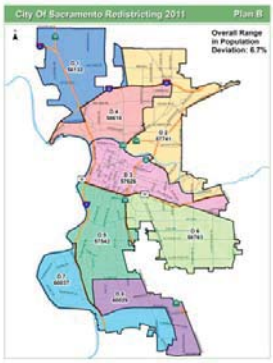	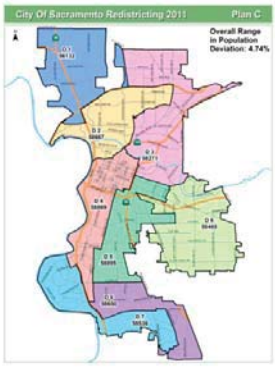	

CITY OF SACRAMENTO

SACRAMENTO REDISTRICTING CITIZENS ADVISORY COMMITTEE

Committee Members:

Julius Cherry, D-4 Rep., Chair
Michelle Rubalcava, P&PE Rep., Vice-Chair
Steve Maviglio, Mayor Rep.
Roman Porter, D-1 Rep.
Bill Camp, D-2 Rep.
Cyril Shah, D-3 Rep.
Steve Hansen, D-5 Rep.
Bill Motmans, D-6 Rep
Bernard Bowler, D-7 Rep.
Sandra Frye-Lucas, D-8 Rep.
Miranda Perry, P&PE Rep
Phil Pluckebaum, P&PE Rep
Maya Wallace, P&PE Rep
Nadia Leal-Carrillo, P&PE Rep

Staff:

Cassandra Jennings, Assistant City Manager
Maria MacGunigal, Information Technology Manager
Scot Mende, Principal Planner
Matthew Ruyak, Supervising Deputy City Attorney
Shirley Concolino, City Clerk
Stephanie Mizuno, Assistant City Clerk
Carlos Porras, GIS Specialist
Rong Liu, GIS Specialist
Ellen Marshall, Senior Planner
Vincene Jones, Neighborhood Services Director
Derrick Lim, Neighborhood Services Manager

City of Sacramento
Sacramento Redistricting Citizens Advisory Committee

COMMITTEE MEMBERS:

Julius Cherry, D-4 Rep., Chair
Roman Porter, D-1 Rep.
Bill Camp, D-2 Rep.
Cyril Shah, D-3 Rep.
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Phil Pluckebaum, P&PE Rep.
Maya Wallace, P&PE Rep.
Linn Hom, P&PE Rep.
Nadia Leal-Carrillo, P&PE Rep.

CITY STAFF:

Matthew Ruyak, Supervising Deputy City Attorney

Shirley Concolino, City Clerk

Scot Mende, Principal Planner

Maria MacGunigal, Information Technology Manager

To the Honorable Mayor, Council Members, and Citizens of Sacramento,

We are pleased to present the Sacramento Redistricting Citizens Advisory Committee's final report as provided in Section 3 of Resolution No. 2011-203. This report represents over two months of detailed study, analysis, public input, and debate.

By now it is well known that the 2010 Census data revealed a great disparity between the populations of the eight City council districts. Therefore, this year's redistricting process poses significant challenges. The 37 maps submitted by the public to the City expressed various approaches to these challenges. The Committee, in presenting this final report, forwards all 37 maps to the Council, but in particular recognizes four of those maps (with modifications) for your special consideration. The consensus of the Committee is that no single map is perfect, but each of the four selected maps presents a meritorious effort to meet both the legal and practical demands of Sacramento's 2011 redistricting process.

As Chair of the Committee, I want to thank each of the Committee members. They voluntarily and cheerfully devoted numerous Monday evenings to a matter affecting all citizens of Sacramento. I can truly say that in performing their duties they exceeded Council's expectations as set forth in Section 5(f) of Resolution No. 2011-033, by honoring the constitutional and democratic principles served by the redistricting process; respecting the interests and concerns of map proponents; and acting without bias or favoritism in the best interests of the City and its citizens. It has been my privilege to serve alongside them.

I also want to thank the members of the public who participated in our process, including those who submitted redistricting proposal maps, as well as those who attended Committee meetings and who testified before the Committee. Their participation is a testament to the broad civic engagement in Sacramento.

Finally, on behalf of the Committee, I want to express my thanks to the City's staff for their assistance, guidance, analysis, and public outreach throughout the redistricting process. Without their diligent and thorough work, the Committee could not have completed its charge.

It is with great pride that we present for your consideration the attached report. Although with the presentation of this final report the Committee's work is complete, the Council's work is just beginning. We fully expect the public – and City staff – will be as helpful to the Council as they were to the Committee.

Sincerely,

Julius Cherry, Chair

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CHAPTER 1
INTRODUCTION

Population Shift – the Need to Redraw the Council District Boundaries

Every 10 years following the U.S. Census, the City of Sacramento is required to redraw the Council District boundaries to balance the population among eight Council Districts. This process of balancing population is referred to as "redistricting." The 2010 U.S. Census total population for the City of Sacramento is 466,488. In order to redistribute the population evenly, the target population for each district is 58,311 residents. By Charter, the Council must adopt final district boundaries within 6 months of the release of Census data; because the Census data was released on March 8, 2011, the Council must adopt an ordinance amending the council boundaries no later than September 7th.

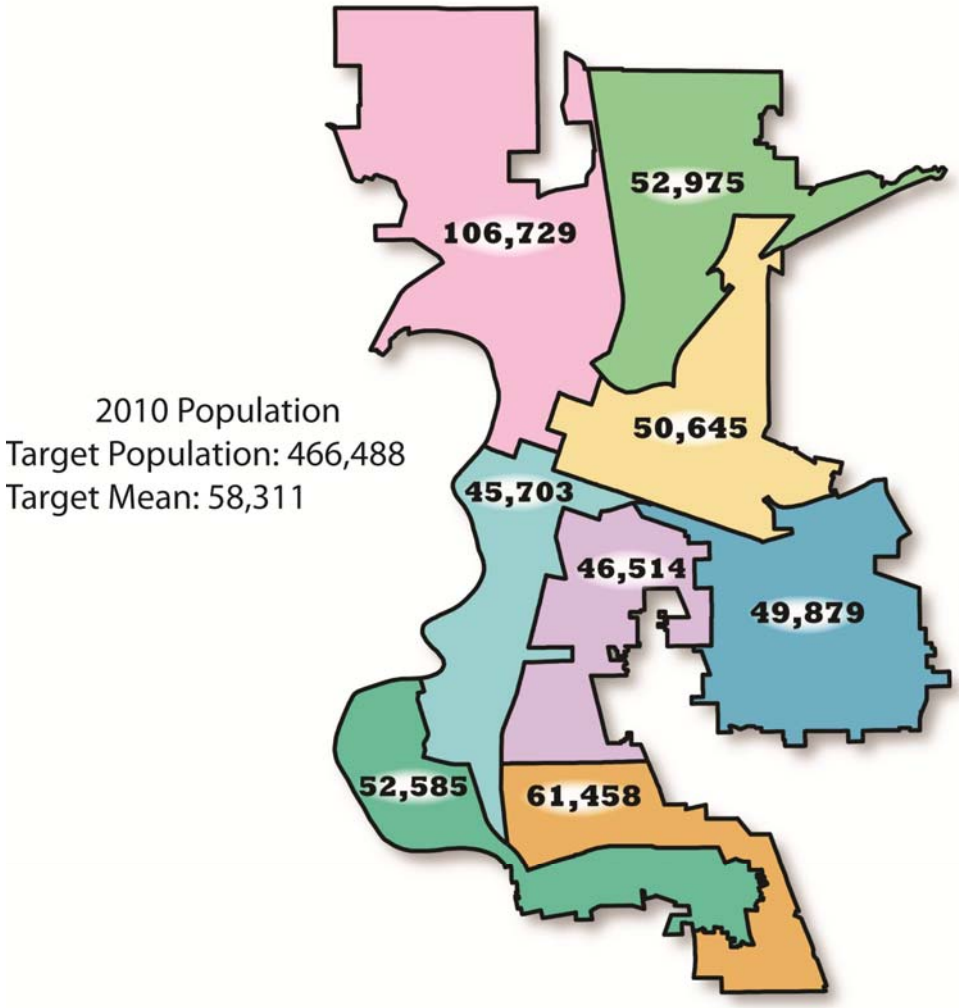
According to the 2010 Census, the total population for the City of Sacramento grew by 14.6% from the 2000 Census. Some of the Council Districts (especially 1 and 8) grew substantially in population, while some of the Council Districts (especially 4, 5, and 7) lost population. Consequently, it is necessary to adjust existing Council District boundaries.

2011 City of Sacramento Redistricting Process
Population Comparison: 2000 to 2010

Council District	2000 Census Pop	2010 Census Pop*	Difference	% Change	% Variance**
1	47,670	106,729	59,059	123.9	83.0
2	51,800	52,975	1,175	2.3	-9.2
3	51,087	50,645	-442	-0.9	-13.1
4	47,807	45,703	-2,104	-4.4	-21.6
5	50,233	46,514	-3,719	-7.4	-20.2
6	50,542	49,879	-663	-1.3	-14.5
7	53,824	52,585	-1,239	-2.3	-9.8
8	54,055	61,458	7,403	13.7	5.4
Citywide	**407,018**	**466,488**	**59,470**		
Target Mean	***58,311***				

*Source: 2010 US Census Blocks
**Deviation from target mean

EXISTING COUNCIL DISTRICT POPULATION



Council District	% Variance
1	83
2	-9.2
3	-13.1
4	-21.6
5	-20.2
6	-14.5
7	-9.8
8	5.4

Redistricting Principles

The Council's redistricting process is governed by three fundamental authorities:

(1) The Sacramento City Charter, specifically sections 22 through 25;
(2) The California Elections Code; and
(3) Federal constitutional and statutory requirements, mainly the Equal Protection Clause of the Fourteenth Amendment of the U.S. Constitution and the federal Voting Rights Act (42 U.S.C. § 1973), as interpreted by case law.

The simplified rules for Council redistricting are as follows:

- Council must adopt an ordinance setting district boundaries within six months following the U.S. Census Bureau's release of the population "block data."
- The California Elections Code provides that the City shall hold at least one public hearing on proposals to adjust district boundaries prior to a public hearing at which the council votes to approve or defeat a proposal.
- Each district must be as nearly equal in population as required under the federal and state constitutions. Relatively minor deviations from mathematical equality are constitutionally permissible as long as there is substantial equality in population between districts.
- The City must comply with federal Voting Rights Act requirements; that is, it cannot set boundaries that have the intent or the effect of minority (race, color) vote dilution.
- The City must avoid "racial gerrymandering," which occurs when race is the sole, primary, or predominant basis for redistricting, and there is no constitutionally adequate justification for use of race as a key factor in the redistricting plan.
- Consideration shall be given to the following factors: topography, geography, cohesiveness, continuity integrity and compactness of territory, community of interests of the districts, existing neighborhoods and community boundaries.
- The Committee did not take a position on Council District numbering; the numbering scheme is rooted in the public map submittals.

Community Participation in the Redistricting Process

Given the anticipated significance of changes in population, clear communication about redistricting, community participation and transparency are essential throughout the process. The Sacramento City Council directed staff to implement a community-based participatory process that included community outreach, instruction and the development of tools to enhancing community participation in the redistricting process.

Advisory Committee Report

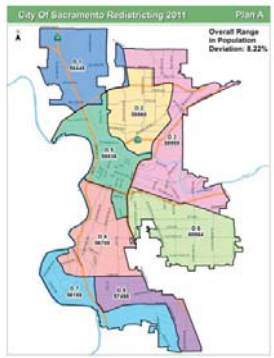
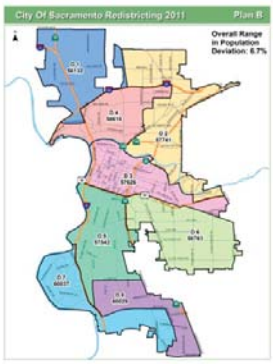
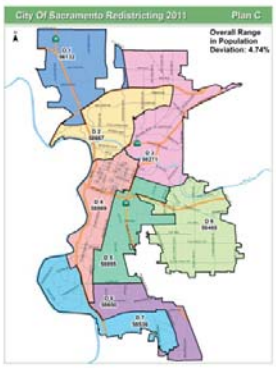
The City Council in April 2011 established the Sacramento Redistricting Citizens Advisory Committee (SRCAC). The SRCAC is an advisory body that met Monday evenings into July. The SRCAC's fundamental purposes were to review, organize, analyze, and refine the redistricting proposals submitted to the City, as well as to recommend to the City Council preferred redistricting proposals.

This Report constitutes the Committee's recommendations to the City Council. The report provides:

Chapter 2: A Chronology of the Committee's Redistricting Process
Chapter 3: Maps Submitted by the Public
Chapter 4: Committee's Process for Developing Recommendations
Chapter 5: Committee Recommendations

In brief, the Committee has recommended four maps for consideration by the City Council.

THUMBNAIL SKETCHES OF FOUR RECOMMENDED MAPS

A	B	C	D
			

These four recommended maps are described in greater detail in Chapter 5.

CHAPTER 2
SCHEDULE & CHRONOLOGY

Overall Schedule

The City Charter provides that the Council shall commence and complete the redistricting process within six months of the release of the Census redistricting data. The key dates are:

- March 8: Census Data released
- April 25 – July 6: Citizens Advisory Committee meets
- May 16: Close of public submittal of maps (37 proposals received)
- June 14: Progress Report from the SRCAC to City Council
- July 12: Final Report from SRCAC to City Council
- July – August: Council considers redistricting recommendations, comments, and proposals
- September 6: Council's last regular meeting to adopt ordinance for new boundaries

Formation of the Committee by Council Resolution

At its January 18, 2011 meeting, the City Council approved a community participation process for redistricting. Staff was then directed to report back with additional information regarding the possible formation of a citizens advisory committee. Staff returned to Council on February 1, 2011, when Council approved the concept of forming the Sacramento Redistricting Citizens Advisory Committee.

On February 8, 2011, the City Council approved Resolution 2011-068, which established the Sacramento Redistricting Citizens Advisory Committee (SRCAC). On April 12, 2011, the City Council adopted Resolution 2011-203, which superseded Resolution 2011-068 and expanded the committee to 15 members. The resolution defines the purpose, composition, selection, and timeframe of the SRCAC.

Release of Census Data

On March 8, 2011, the U.S. Census Bureau released local-level 2010 Census population counts for Sacramento. The data provides population, race, and Hispanic origin by Census Block. 2010 U.S. Census data shows the total population for the City of Sacramento at 466,488. The target population to create balanced population totals for each of the eight Council districts is 58,311. There is a wide variance in population between the existing Council district boundaries and the target population.

Staff Outreach

Staff provided outreach to the community throughout the process. Meetings in February and March provided an overview of the redistricting process. Meetings in April provided training to members of the public who might be interested in preparing proposed maps.

DATE	ACTIVITY	LOCATION
February 9	Workshop	Pannell Center
February 17	Workshop	Coloma Center
February 19	District 8 Leadership Breakfast	Pannell Center
February 23	City Management Academy	Freeport Safety Center
February 24	Workshop	South Natomas Community Center
February 28	Workshop	Hart Center
March 15	River City Republicans	Mimi's Café on Alta-Arden Way
April 4	Software Training	Pannell Center
April 5	Software Training	South Natomas Community Center
April 7	Redistricting Process - LGBT	Sierra II
April 11	Software Training	La Familia Center
April 12	North Franklin Business District	Franklin Blvd. Business District Office
April 13	Software Training	North Natomas Library
April 27	Software Training	Roberts Family Center
May 18	Workshop w/ Robla Park Community Association	Robla Elementary School

In addition, ongoing electronic postings (website and e-mails) provided reminders, updates, and new information.

Community Participation – Submittal of Map Proposals

May 16th was the deadline for submittal of redistricting plans from the community. The City of Sacramento received 37 plans from the community and interested parties. These plans are discussed in the following chapter.

Committee Education Phase

An on-line mapping tool was available on the City's redistricting website. At its inaugural meeting on April 25, the SRCAC reviewed the Brown Act, Parliamentary Procedure and Meeting Protocols, the committee's roles and responsibilities, overview of the process, and the criteria to be used in the redistricting process (Primer #1).

At the meeting of May 2, staff provided a software demonstration of the on-line mapping tool.

At its meeting of May 9, the SRCAC reviewed the history of Sacramento Redistricting (Primer #2), Neighborhoods as a Redistricting Criterion (Primer #3), Community of Interest as a Redistricting Criterion (Primer #4), and the Voting Rights Act.

At its meeting of May 16, the SRCAC received a presentation from Jesse Mills, PhD, Ethnic Studies Department, University of San Diego on "Redistricting with Sensitivity to Minority Interests," and discussed Race and Ethnicity in Redistricting (Primer #5).

Committee Map Selection Phase

At the May 23, 2011 SRCAC meeting, the Committee removed eight plans. One plan (SR033) was removed because it was corrected and resubmitted as SR034, and seven of the 37 plans were removed from further consideration by the committee due to very high deviations (substantively over 10%) from the target mean population:

1. SR005 [74.29% deviation]
2. SR010 [292.85% deviation]
3. SR020 [Latino Communities of Interest only; 101.67% deviation]
4. SR023 [Latino Communities of Interest; 65.16% deviation]
5. SR026 [77.09% deviation]
6. SR033 – resubmitted as Map SR034
7. SR036 [54.58% deviation]
8. SR037 [114.58% deviation]

At the June 13 committee meeting, the committee removed 14 maps from further consideration:

1. SR004
2. SR006
3. SR007
4. SR011
5. SR012
6. SR013
7. SR016
8. SR018
9. SR019
10. SR021
11. SR025
12. SR028
13. SR029
14. SR034

At the Redistricting Committee meeting of June 20, 2011, the Committee determined that four plans would be advanced for further consideration:

1. SR017
2. SR024
3. SR031
4. SR035

At the meeting of June 27, 2011, the committee discussed the four maps and identified strengths, weaknesses and trade-offs, and possible refinements. The committee directed staff to refine the maps and draft a discussion of overall themes, diverging opinions / trade-offs, and comments on specific maps.

At the final SRCAC meeting on July 6, 2011, the committee adopted this report as the its final recommendations.

CHAPTER 3
MAPS SUBMITTED BY THE PUBLIC

Software Tool

To assist the community in developing and submitting redistricting plans, staff – in partnership with a software vendor – developed, free to the public, an online tool and resources. The online tool allowed users to interactively redraw boundaries, share plans with others, create reports, and submit plans. The tool was available at: http://www.saccityredistricting.org/.[1]

This application was developed to be easily accessible and available to owners of both PC and Macintosh computers. This tool provided an interactive and dynamic map containing city streets, neighborhoods, parks, and aerial photography, in addition to 2010 Census Block level geography for population and race. The application allowed users to choose from a number of selection tools to determine which Census blocks to assign to existing council districts. Navigation tools in the application allowed users to zoom and pan within the council districts when choosing block data assignments.

In addition to the redistricting application, the redistricting webpage contains a number of historical council district maps and historical population figures. There is a Resource page with links to various redistricting guides and informational publications.

Collaboration and partnerships were encouraged in the redistricting process. In order to facilitate this, the Redistricting Online tool provided the means to participate in online groups and share versions of plans between group members. Users had the option to work individually or make their plans available to anyone with an active user account on the application. Plans that are shared with other users are read-only, preserving the original work completed by the user. Users could also mark-up plans with comments and drawing features to help guide partners with areas of interests or issues to review.

The Redistricting Online application was loaded with options to visually monitor changes to council districts. Users could choose from a number of tables and charts identifying the distribution of population and race/ethnicity within Council districts. There were also preformatted reports available to display population, race/ethnicity, and deviation results for saved plans.

37 Maps Submitted

May 16 was the deadline for submittal of redistricting plans from the community. The City of Sacramento received 37 plans from the community and interested parties.

In the pages that follow, each of the 37 maps are represented by a four page report:

1. Contact Information / Plan Information / Plan Justification
2. Proposed Council District Boundaries (w/ Council District labels)
3. Proposed Council District Boundaries (w/o Council District labels)
4. Population Summary Report (Council District statistics by race & ethnicity, total population, and range in population deviation)

[1] Although the map submittal deadline has passed, the online mapping tool is still available on the City's website.

CHAPTER 4
COMMITTEE'S PROCESS FOR DEVELOPING RECOMMENDATIONS

This chapter describes the Committee's process for developing its final recommendations. The chapter first lists the public members who participated through oral and written testimony. Next, the chapter summarizes the overall themes of the testimony and Committee discussion. Finally, the chapter lists the refinements to Maps 17, 24, 31, and 35 that were requested in order to formulate and forward Hybrid Maps A, B, C, and D to the City Council.

List of Redistricting Map Submitters

Tom Runge – Maps 1, 17, 22
John Connelly – Map 2
Anthony Pane – Maps 3, 4
Ian Merker – Maps 5, 37
James Adams – Map 6
George Kingsley – Map 7
Geoffrey Neill – Map 8
James Shelton – Maps 9, 10
Terrence McNamara – Map 11
Benjamin Phillips-Lesenana – Map 12
Sean Gill – Map 13
Devin Lavelle – Map 14
Phil Perry – Map 15
Nick Avdis – Map 16
Aaron Moreno – Map 18
D. Brady – Map 19
Eric Guerra – Map 20
Christopher Lo – Map 21
Teresa Acuna – Map 23
Paul Noble – Map 24
Linn Hom – Maps 25, 26
Paul Towers – Map 27
Patrick Mulvaney – Map 28
Hsu Yun-Che – Maps 29, 33, 34
Dr. James Reede, Jr. – Map 30
Derrell Roberts – Map 31
James Felton – Map 32
Anonymous – Map 35
Danielle Marshall – Map 36

List of Public Participants – Oral Testimony

African American Leadership Coalition
- Derrell Roberts
- Betty Williams: NAACP

Greater Sacramento Urban League
- David Deluz

Latino Redistricting Group:
- Gustavo Arroyo
- Vanessa Cajina
- Eric Guerra
- Arnalfo Hernandez
- Brian Rivas
- Raquel Simental
- Briza Trujillo-Cadero

Asian-Pacific Islander Community
- May Lee

LGBT Community:
- Mary Helen Doherty: Faith Communities
- Eireann Flannery
- Rosanna Herber: Sacramento Rainbow Chamber of Commerce
- Darrick Lawson
- Gail Mancarti
- Paul Mitchell: Equality California
- Bonnie Osborn: Sacramento Rainbow Chamber of Commerce
- Benjamin Phillips-Lesenana
- Dan Roth

Twin Rivers Unified School District
- Cortez Quinn

College Glen Neighborhood Association
- John Deglow

Gardenland Northgate Neighborhood Association
- David Lindner

River Oaks Community Association
- John Shields

Valley View Acres
- Nick Avdis

East Sacramento Improvement Association:
David Diepenbrock
Daniel Lepham
Paul Noble

Downtown Sacramento Partnership
Kevin Greene
Wendy Hoyt

River District
Patty Kleinknecht

Oak Park Business Association / Stockton Blvd Partnership
Terrence Johnson

Oak Park Neighborhood Association
Michael Boyd
Dustin Littrell
Joany Titherington

Tahoe Park Neighborhood Association
Madelyn Kalstein

Common Cause
Rick Bettis

Bicycling Community:
Eireann Flannery

No Stated Affiliation
Mike Barnbaum
Eric Domingo
Devin Lavelle

List of Public Participants – Correspondence

Sacramento LGBT Redistricting Committee: Rosanna Herber, Chair and Dr. Darrick Lawson, Vice Chair, Sacramento LGBT Redistricting Committee (c/o Rainbow Chamber of Commerce Foundation) (May 9)

LGBT Redistricting Committee: Rosanna Herber and Darrick Lawson (May 16)

Rainbow Chamber's LGBT Redistricting Committee: Rosanna Herber, Chair (June 20, July 6)

Equality California: Jim Carroll, Interim Executive Director, submitted by Mario Guerrero (May 9)

Equality California: Paul Mitchell (May 16)

Downtown Sacramento Partnership Redistricting Task Force: Wendy Hoyt, Chair, (May 9, June 27)

The River District: Patty Kleinknecht, Executive Director (May 5, June 14, June 16, June 22)

North Franklin District Business Association: Kathy Tescher, Executive Director (May 16)

County Registrar: Steve Demers (April 12)

East Sacramento Chamber of Commerce: Chris Little, President (May 9)

River Park Neighborhood Association: Steve Johns (June 27)

Latino Redistricting Working Group: Arnulfo Hernandez, Jr. (May 16)

Brian Rivas (June 12)

Vanessa Cajina (June 12)

Gustavo Arroyo (June 12)

Eduardo de León (June 12)

Raquel Simental (June 12)

Arturo Venegas (June 13)

Maria Morales (June 13)

Carlos Alcala (June 13)

Gloria Hernandez (June 13)

Oak Park Neighborhood Association: Michael Boyd & Paul Towers (June 14)

Oak Park Residents: Sam & Lea Allen, Denny McCarthy & Dennis Harris, Sara Fix & Jon Bowhay, Ed Chandler, Stefan Fukushige Wenk & Akie F. Wenk, Michael McFarland, Joany Titherington, Kimberley & David Moen, Paul & Katie Towers, Michael Boyd, Jessie Ryan & Arsenio Mataka, Suzanne Mayes (June 27)

Tom Runge (May 23)

Devin Lavelle (June 14)

Arturo Aleman (June 15)

River Oaks Community Association: John Shiels (June 17, July 1)

Francisca E. Godinez (June 19)

Rick Bettis (June 26)

Themes Emerging from Public Testimony

Central City – One District?

Geography: Central City (as per the Central City Community Plan) is geographically defined as: Sacramento River to American River, US-50 Freeway to Business-80 Freeway. The Central City includes the following neighborhoods:

- Railyards / River District
- Dos Rios Triangle
- Downtown
- Old Sacramento
- Midtown
- Alkali Flat, Mansion Flats, Boulevard Park, New Era Park, Marshall School
- Southside Park, Richmond Grove, Newton Booth

Population: Total Central City population is 31,509

Public Testimony & Committee Discussion:

- Unified District: The Downtown Partnership, LGBT community, and River District representatives testified that the Central City should be unified into a single district to reflect the organic relationships between these adjoining areas.
- Multi-District: Patrick Mulvaney (in plan submission SR028) believes that the central city is a city-wide concern and is too critical to be represented by a single district. The African-American Leadership Coalition (in plan submission SR031) believes that the River District and Railyards are economic engines that should be associated with the communities north of the American River. In many other maps, it appears that the Central City was drawn into multiple districts in order to balance population.

Committee Recommendation: By forwarding 4 maps with diverse treatment of the Central City, the Committee provided a range of options for City Council consideration.

North Natomas / District 1

Geography: North Natomas (as defined per the North Natomas Community Plan) is geographically defined as the northwestern portion of the City – north of I-80 and west of the Natomas East Main Drainage Canal (aka Steelhead Creek). The Community Plan includes Valley View Acres and the unincorporated Panhandle.

Population: The following are populations per the 2010 U.S. Census:

- North Natomas = 55,141 [5.4% under 58,311 target]
- The entire River Oaks population is 7,633 [If River Oaks is included with North Natomas, the D1 population = 62,774, which exceeds target by 7.7%]

    - Willowcreek (a subset of River Oaks) population is 4,050 [If Willowcreek is included with North Natomas, the D1 population = 59,191, which exceeds target by 1.5%]
    - Metropolitan Center (a subset of River Oaks) population is 975 people. [If Metropolitan Center is included with North Natomas, the D1 population = 56,116, which is 3.8% below target]

- South of I-80, west of Truxel, and north of San Juan: This polygon includes 3,307 people (39% Hispanic, 33% White, 22% Black, 14% Asian)

Public Testimony & Committee Discussion:

- Valley View Acres: The Valley View Acres community testified that Valley View Acres should be included with North Natomas; the population of Valley View Acres is 476 people and does not appreciably affect the district population.
- River Oaks: The River Oaks Community Association testified that River Oaks should remain intact in one district – with a preference for remaining in D1.
- Members of the Latino community testified that the polygon South of I-80, west of Truxel, and north of San Juan, should remain with South Natomas to consolidate Latino voter influence.
- Various discussions advocated for inclusion of portions of River Oaks in D1 – based on existing relationships with D1 communities.

Committee Recommendation: The Committee agreed that Valley View Acres should be part of D1; the Committee felt that striving for equal population between districts was a higher priority than keeping River Oaks intact.

South Natomas

Geography: South Natomas (as defined per the South Natomas Community Plan) is geographically defined as south and east of I-80, north of the American River / Garden Highway, and west of the Natomas East Main Drainage Canal (aka Steelhead Creek).

Population: The following are populations per the 2010 U.S. Census:

- River Oaks (South Natomas portion west of I-5): 7,633
- South Natomas portion east of I-5: 35,985 (43.3% Hispanic)

Public Testimony & Committee Discussion:

- The South Natomas community testified a desire to remain intact – especially east of I-5. The community has a high percentage of Hispanic population east of I-5. Efforts to balance District population by segmenting South Natomas could dilute Hispanic influence.

Committee Recommendation: The Committee was unable to retain all of South Natomas intact into a single District. By forwarding 4 maps with diverse treatment of

South Natomas, the Committee provided a range of options for City Council consideration.

East Sacramento & River Park

Geography: East Sacramento (as defined by public testimony) is geographically defined as North – UPRR on the North, R Street/light rail tracks on the south, Business 80 to the west, and UPRR on the east [i.e., including River Park].

Population: The population of East Sacramento per the 2010 U.S. Census is 20,194.

Public Testimony & Committee Discussion:

- Campus Commons, CSUS, and Sierra Oaks have historically also been part of D3. Some of the maps show these neighborhoods linked with East Sacramento, while other maps link these neighborhoods with surrounding districts in order to balance population.
- John Deglow testified that the College Greens neighborhood should not be split [US50 bisects the neighborhood]. The College Greens neighborhood boundaries are: American River, Folsom Blvd; Watt Avenue; and Howe Avenue.
- East Sacramento Improvement Association testified that East Sacramento has strong ties to the downtown/midtown grid and should be included within the Central City Council District.

Committee Recommendation: By forwarding 4 maps with diverse treatment of East Sacramento, the Committee provided a range of options for City Council consideration.

African-American Communities of Interest

Public Testimony: The Greater Sacramento Urban League and African American Leadership Coalition testified that the City contains 3 areas of African-American population concentration. The speakers identified Del Paso Heights, Meadowview, and Oak Park.

Del Paso Heights

Geography: Del Paso Heights, as defined by public testimony, includes the following neighborhoods: Del Paso Heights and West Del Paso Heights neighborhoods. East Del Paso Heights (east of Marysville) is not considered part of the Del Paso Heights Community of Interest. This Community of Interest is a subset of the Del Paso Heights Redevelopment Project Area (i.e., excludes Hagginwood neighborhood).

Committee Recommendation: Each of the maps moving forward reflects consistency with the commonly used definition of Del Paso Heights.

Oak Park

Geography: Oak Park Community of Interest (COI) includes the following neighborhoods: North Oak Park, Central Oak Park, and South Oak Park. This COI includes the Oak Park Redevelopment Project Area with the addition of the North Oak Park neighborhood. The Oak Park COI includes approximately 14,284 people and is approximately 25.2% African-American.

Committee Recommendation: Each of the maps moving forward reflects consistency with the commonly used definition of Oak Park.

Meadowview

Geography: Meadowview is variably defined as including the Meadowview populated neighborhood (i.e., excluding Delta Shores), Parkway (defined as north of Mack Road), and Valley Hi / North Laguna.

Population: The following are populations per the 2010 U.S. Census.

- 26,629 for Meadowview neighborhood
    - The 800-acre Delta Shores project area is currently unpopulated.
- 18,225 for Parkway
- 40,837 for Valley Hi/ North Laguna
- The cumulative population for the 3 above areas is 85,691 which vastly exceeds the target average of 58,311 people.

Public Testimony & Committee Discussion: The African American Leadership Coalition testified that in order to balance population between districts and consolidate African-American voter influence, the "Meadowview Community of Interest" should be drawn to exclude Delta Shores and exclude Valley Hi.

Committee Recommendation: Each of the maps moving forward reflects consistency with the African-American Leadership Coalition's definition of Meadowview. Each of the maps modifies the existing D7/D8 boundary by extending the D8 boundary westward to Center Parkway north of Cosumnes River Boulevard.

Latino Communities of Interest – North and South

Members of the Latino community testified that the redistricting plans should recognize two Latino Communities of Interest – North and South. The development of these lines uses qualitative community input and quantitative 2010 U.S. Census data of race and ethnicity per households of Census tracts that have 30% to 57% Latino households. Map #20 was submitted to reflect the two areas of Latino population concentration.

Geography:

- The North area Latino Community of Interest includes the following neighborhoods: Northgate, South Natomas, Norwood, Oak Knoll, West Del Paso Heights, Wills Acres, and Old North Sacramento. The community of interest falls generally between these major streets: east of I-5, south of I-80, west of Rio Linda Blvd., and north of the American River.
- The South area Latino Community of Interest includes the following neighborhoods: Colonial Manor, Colonial Village, Colonial Heights, Tallac Village, portions of Tahoe Park, Fruitridge Manor, and Oak Park. The community of interest falls generally between these major streets: south of Broadway, north of 47th Ave, east of Hwy-99, and west of Power Inn.

Population: In neither COI does the Latino population approach the 50% threshold that might require creation of a Majority-Minority District pursuant to the Voting Rights Act. The North COI includes approximately 61,000 people and is 41.25% Hispanic. The South COI includes approximately 56,000 people and is 38.03% Hispanic.

Public Testimony & Committee Discussion: No maps were submitted that perfectly accommodated all of the North or South Latino communities of interest. Public testimony and discussion focused on how to accommodate as much of these communities as practical.

Committee Recommendation: Each of the maps moving forward generally reflects consistency with the Latino North and South Communities of Interest.

Lesbian-Gay-Bisexual-Transgender (LGBT) Community of Interest

Geography: The LGBT community of interest is alternately defined as the Central City, the populated portion of the Central City, or more broadly defined to include the surrounding neighborhoods of Curtis Park, Land Park, and East Sacramento.

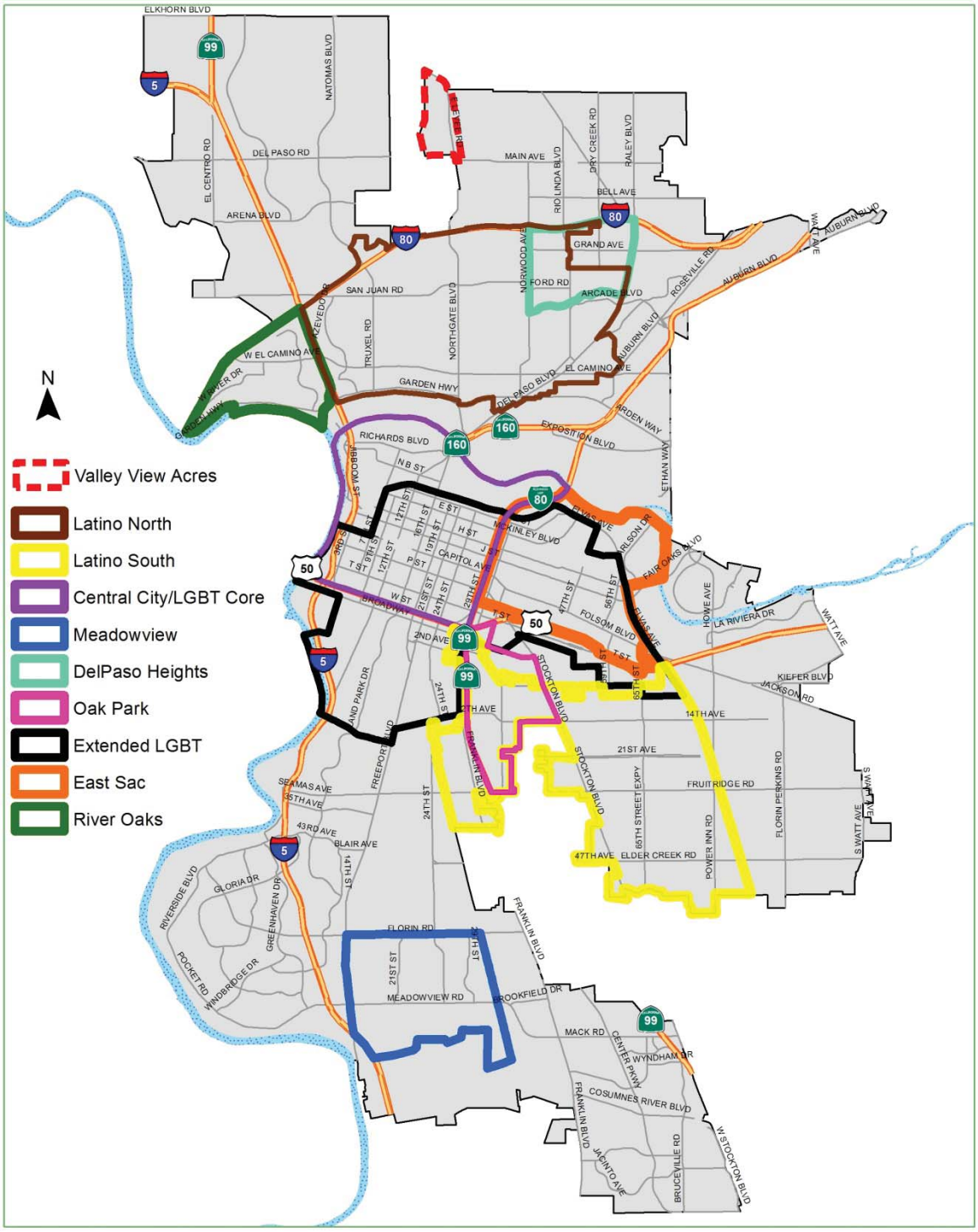
Public Testimony & Committee Discussion:

- The Lesbian-Gay-Bisexual-Transgender (LGBT) community identified that the LGBT population has common interests and concerns. Many of the speakers identified that the Central City is the core area for the LGBT community.
- Paul Mitchell – Redistricting consultant representing Equality California identified a broader geographic extent for the LGBT community. The Equality California maps identify data from results of Propositions 8 and 22, membership of Equality California, domestic partners, Same Sex Head of Households, Persons of Same Sex Sharing Living Quarters, and other indicators (or markers) where there are persons who identify with the LGBT issues; the area of highest scores of these indicators are concentrated in Downtown/ Midtown, and to a lesser extent in the surrounding neighborhoods of East Sacramento, Curtis Park, and Land Park.

Committee Recommendation: Each of the maps moving forward generally reflects consistency with the LGBT Expanded Community of Interest.

The following exhibit shows the geographic boundaries of each of the Communities of Interest discussed in the following pages.

City Of Sacramento Communities of Interest



Committee Selection of 4 Maps

The City of Sacramento received 37 plans from the community and interested parties. As discussed in Chapter 2 (Chronology), the Committee narrowed the field to 4 maps and provided direction to staff to refine these 4 maps.

Map A (SR017): Refinements Requested to SR017

1. Remove the Natomas High School (area south of I-80 – east of Truxel Road) from D1 and place into D5.
2. Remove Valley View Acres from D3 and place into D1.
3. Modify D4/D7/D8 boundaries.

Map B (SR024): Refinements Requested to SR024

1. Modify D7/D8 boundaries to use Center Parkway as the dividing line.
2. Remove the portion of South Natomas High School (area south of I-80 – west of Truxel Road, north of San Juan) from D1 and place into D4.
3. Consolidate Oak Park into a single district (D5 if possible).

Map C (SR031): Refinements Requested to SR031

1. Remove Valley View Acres from D3 and place into D1.

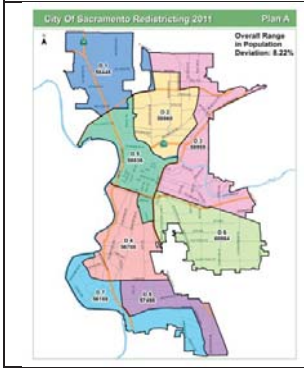
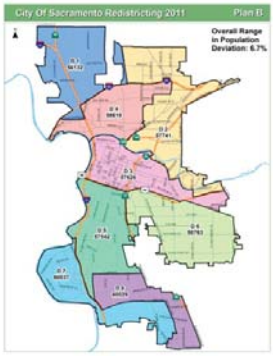
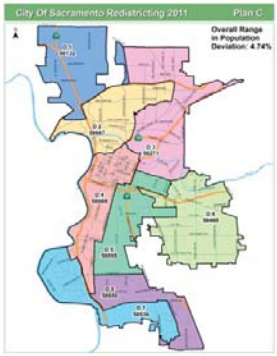
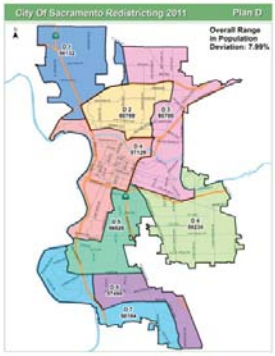
Map D (SR035): Refinements Requested to SR035

1. Modify D2 to keep Del Paso Heights intact (draw line at Marysville).
2. Modify D8 to keep Meadowview intact (draw line at Florin Rd).

CHAPTER 5
Recommended Plans

The four plans below represent the final recommendations from the SRCAC to the Council as Plans A, B, C, D. These recommended plans were created from the final four submissions – SR017, SR024, SR031, and SR035 – identified by the process described in chapter 4. They each take into consideration the intent of the original plan submission while providing refinements to better meet the objectives of the Committee. The Committee has identified strengths, weaknesses and trade-offs for each of the recommended plan options to assist the Council in their deliberations and final adoption of Council Districts.

The plans presented vary widely from one another in the way the district boundaries are drawn. It is the intent of the committee to provide Council with divergent solutions that fit within the framework of meeting the requirements of redistricting for the City rather than providing variations on a theme.

A	B	C	D
			

Recommended Plans Summary Matrix:

Final 4 - SRCAC Recommended Plan Matrix

Plan	Overall Range Deviation %	Continuity & Integrity[1]	Compactness of Territory (Polsby-Popper Test)[2]	Existing Neighborhoods (#split)	Valley View Acres w/ N. Natomas	*Does plan keep these Communities of Interest intact?* Latino North[3]	Latino South[3]	Central City[4]	Meadowview[5]	Del Paso Heights[5]	Oak Park[5]	Extended LGBT[5]	East Sac[5]	River Oaks[5]
Plan A	8.22	N*	0.16 - 0.61	8	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Plan B	6.7	N*	0.15 - 0.36	7	Y	Y	Y	Y	Y	Y*	N	Y	Y*	Y*
Plan C	4.74	N*	0.19 - 0.35	9	Y	Y	N	N	Y	Y	Y	Y	N	Y*
Plan D	7.99	N*	0.2 - 0.56	7	Y	Y	N	Y	Y	Y	Y	Y	Y	Y*

[1] *Y*=Continuity issues appear to be accidental and/or minor*
N=not contiguous per Valley View Acres*

[2] *Polsby-Popper score between 0-1, 1 is most compact score*

[3] *Plan contains a district that encompasses the majority of area*

[4] *Includes LGBT, Downtown Partnership, & River District*

[5] *Extended LGBT is area identified in the Equality of California map*
Y=majority of area within a district*

Please note that the Committee does not specifically endorse the numbering of districts as represented in these recommendations. The district numbers presented are simply the numbering scheme from the original community plan submissions.

Recommendation Plan A (SR017):

Plan A Population Summary Report											
District No.	Population	Deviation	Deviation (%)	Total Hispanic (%)	White (%)	Black (%)	American Indian/Alaskan Native (%)	Asian (%)	Hawaiian or Other Pacific Islander (%)	Other (%)	Two or more races (%)
1	58,448	137	0.23	19.7	43.0	14.8	0.7	24.6	1.1	8.0	7.9
2	58,868	557	0.96	40.7	39.5	15.7	1.6	14.0	1.7	20.4	7.1
3	58,958	647	1.11	19.7	68.6	7.1	1.1	8.5	0.8	8.1	5.8
4	56,708	-1,603	-2.75	24.4	50.1	12.8	1.2	17.7	1.1	10.2	6.9
5	58,836	525	0.9	23.2	59.0	12.3	1.4	9.9	0.6	9.7	7.1
6	60,984	2,673	4.58	33.8	42.0	12.8	1.5	19.2	0.9	16.6	7.0
7	56,188	-2,123	-3.64	21.5	33.1	18.4	0.7	28.4	2.0	9.8	7.6
8	57,498	-813	-1.39	31.3	24.1	23.7	0.9	24.9	3.2	15.7	7.5
Total Population:	466,488										
Ideal Population:	58,311										
Overall Range in Deviation Percentage:	8.22										

Committee Comments: Positive Characteristics of Plan A:

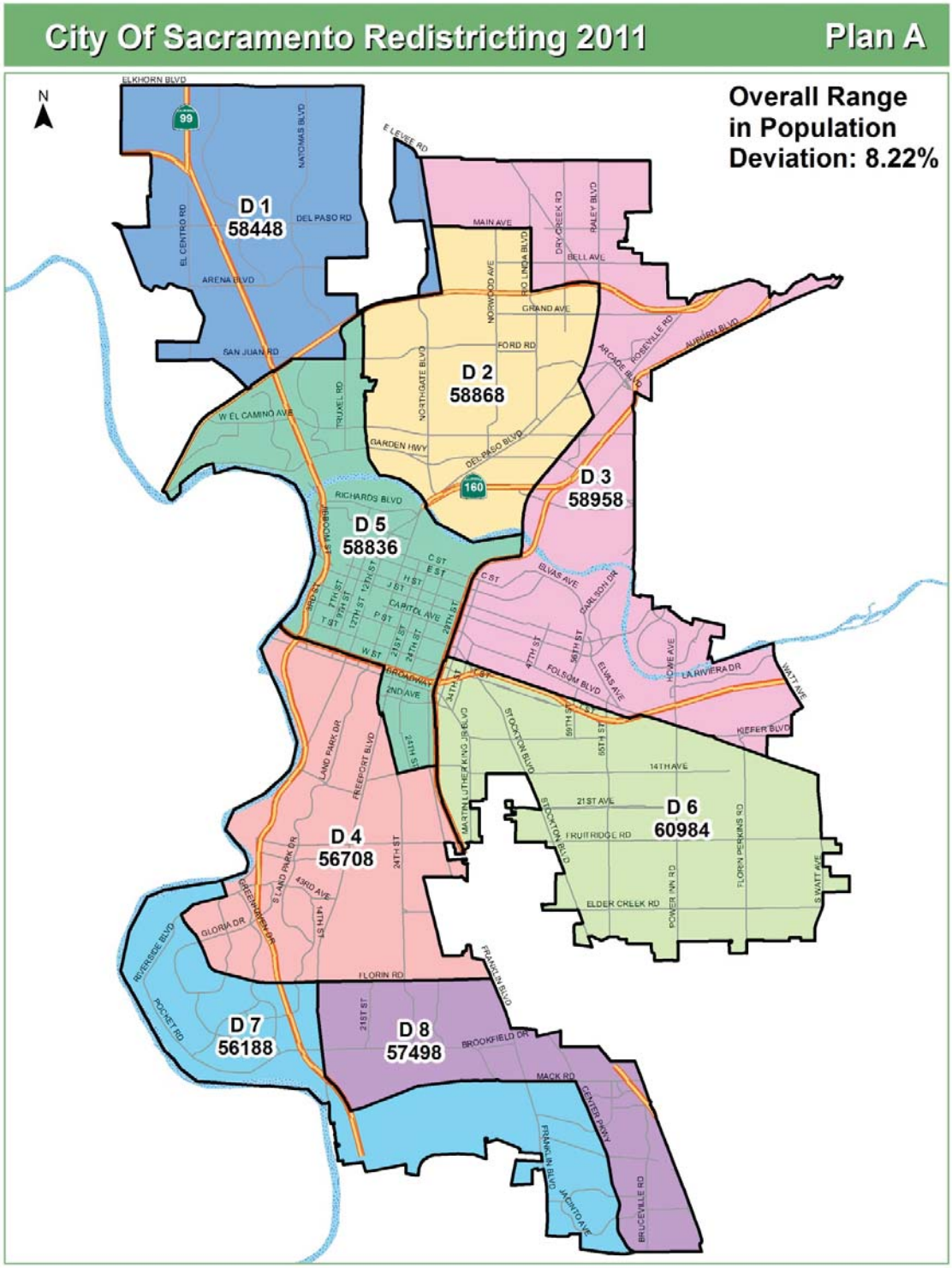
- Central City Intact (D5)
- LGBT "Core" area intact
- LGBT Equality CA – mostly intact (D5/D3/D4)
- Valley View Acres attached to North Natomas
- River Oaks intact (D5)
- East Sac/River Park intact (D3)
- Latino North mostly intact (D2)
- Latino South mostly intact (D6)
- Del Paso Heights intact (D2)
- Oak Park intact (D6)
- Meadowview intact

Committee Comments: Weaknesses & Trade-Offs of Plan A:

- Oak Park in D6 instead of D5; Oak Park in different district from Curtis Park
- South Natomas split (D2/D5)

Neighborhoods Split by Plan A:

- Cannon Industrial Park
- Erikson Industrial Park
- Greenhaven
- Hagginwood
- Parkway
- Robla
- South Natomas
- Valley Hi / North Laguna



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Recommendation Plan B (SR024):

Plan B Population Summary Report

District No.	Total Population	Deviation	Deviation (%)	Total Hispanic (%)	White (%)	Black (%)	American Indian/Alaskan Native (%)	Asian (%)	Hawaiian or Other Pacific Islander (%)	Other (%)	Two or more races (%)
1	56,132	-2,179	-3.74	18.6	43.8	14.4	0.7	25.0	1.1	7.1	7.9
2	57,741	-570	-0.98	29.4	54.0	11.4	1.4	11.4	1.4	13.9	6.6
3	57,626	-685	-1.17	17.6	70.1	7.5	1.3	8.6	0.3	6.3	6.0
4	58,618	307	0.53	38.1	40.3	17.1	1.4	13.0	1.6	19.1	7.5
5	57,542	-769	-1.32	25.4	52.0	11.7	1.3	16.3	1.1	10.9	6.7
6	58,763	452	0.78	33.2	42.3	12.8	1.5	19.4	0.9	16.2	7.0
7	60,037	1,726	2.96	21.0	34.7	18.1	0.8	27.6	1.9	9.3	7.7
8	60,029	1,718	2.95	31.0	24.2	23.7	0.9	24.9	3.1	15.6	7.5
Total Population:	466,488										
Ideal Population:	58,311										
Overall Range in Deviation Percentage:	6.7										

Committee Comments: Positive Characteristics of Map B:

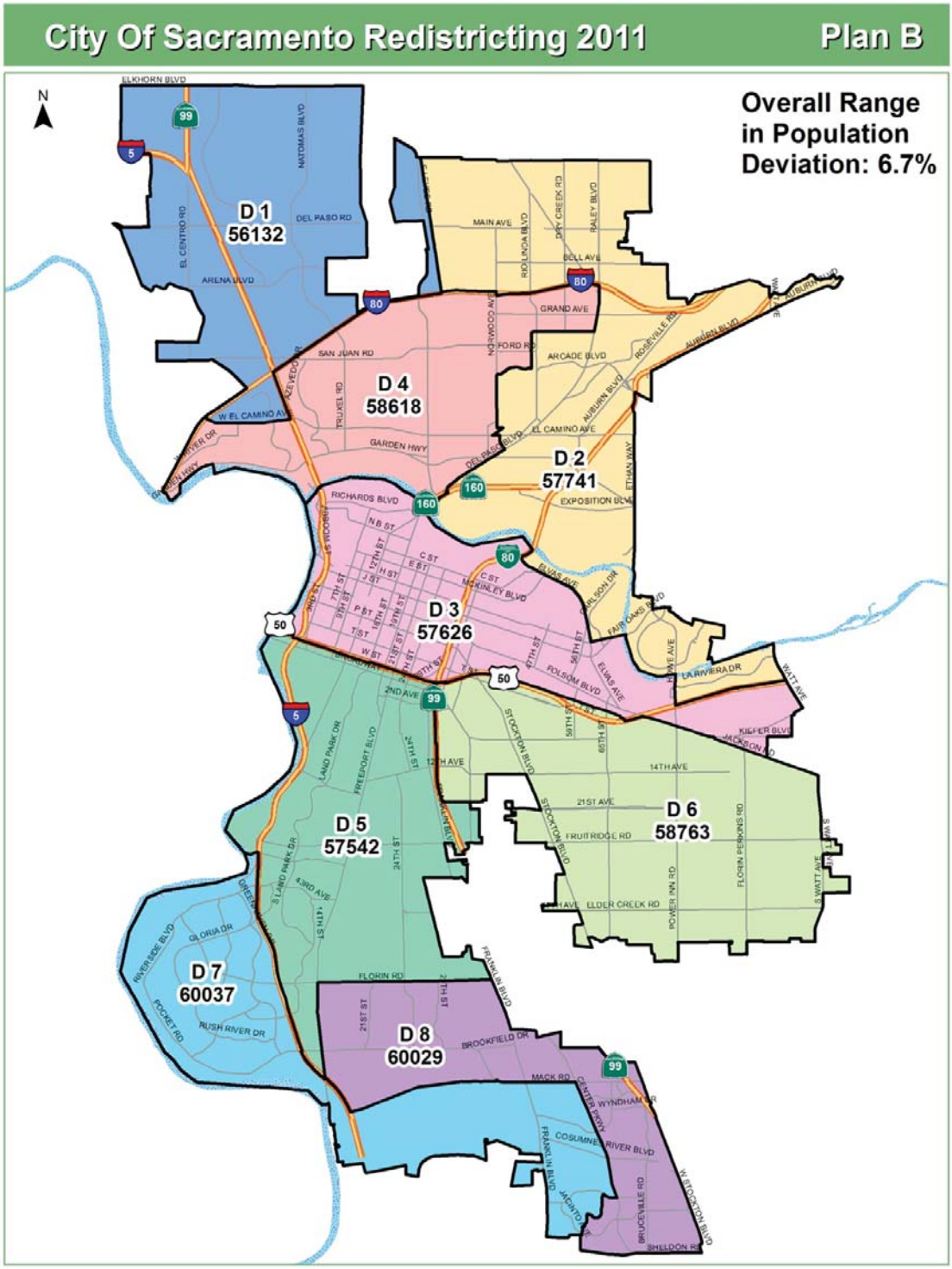
- Central City Intact (D3)
- LGBT "Core" area intact
- LGBT Equality CA – mostly intact (D5/D3/D4)
- Valley View Acres attached to North Natomas
- East Sac/River Park Intact (D3)
- Latino North mostly intact (D4)
- Latino South mostly intact (D6)
- DPH intact (D2)
- Oak Park mostly intact (D6)
- Meadowview intact (D8)

Weaknesses & Trade-Offs of Map B:

- River Oaks Community Association split
- Oak Park split (D5/D6) and mostly in D6 instead of D5
- River Park in different district than East Sacramento
- College Glen and Sierra Oaks in D2

Neighborhoods Split by Plan B:

- College/Glen
- Noralto
- Old North Sacramento
- Parkway
- South Oak Park
- Valley Hi / North Laguna
- Willowcreek



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Recommendation Plan C (SR031):

Plan C Population Summary Report

District No.	Total Population	Deviation	Deviation (%)	Total Hispanic (%)	White (%)	Black (%)	American Indian/Alaskan Native (%)	Asian (%)	Hawaiian or Other Pacific Islander (%)	Other (%)	Two or more races (%)
1	56,132	-2,179	-3.74	18.6	43.8	14.4	0.7	25.0	1.1	7.1	7.9
2	58,667	356	0.61	36.9	39.3	18.1	1.4	13.4	1.6	18.5	7.7
3	58,271	-40	-0.07	30.7	55.8	10.6	1.4	10.1	1.3	14.2	6.6
4	58,869	558	0.96	17.5	61.3	10.1	1.3	14.2	0.5	6.2	6.5
5	58,895	584	1	29.8	52.5	13.5	1.5	11.0	1.0	13.6	7.0
6	58,468	157	0.27	28.9	49.2	8.8	1.2	19.9	0.8	13.8	6.3
7	58,536	225	0.39	22.5	34.3	17.7	0.7	27.6	1.9	10.3	7.5
8	58,650	339	0.58	29.7	24.0	24.0	0.9	25.6	3.1	14.8	7.5

Total Population:	466,488
Ideal Population:	58,311
Overall Range in Deviation Percentage:	4.74

Committee Comments: Positive Characteristics of Map C:

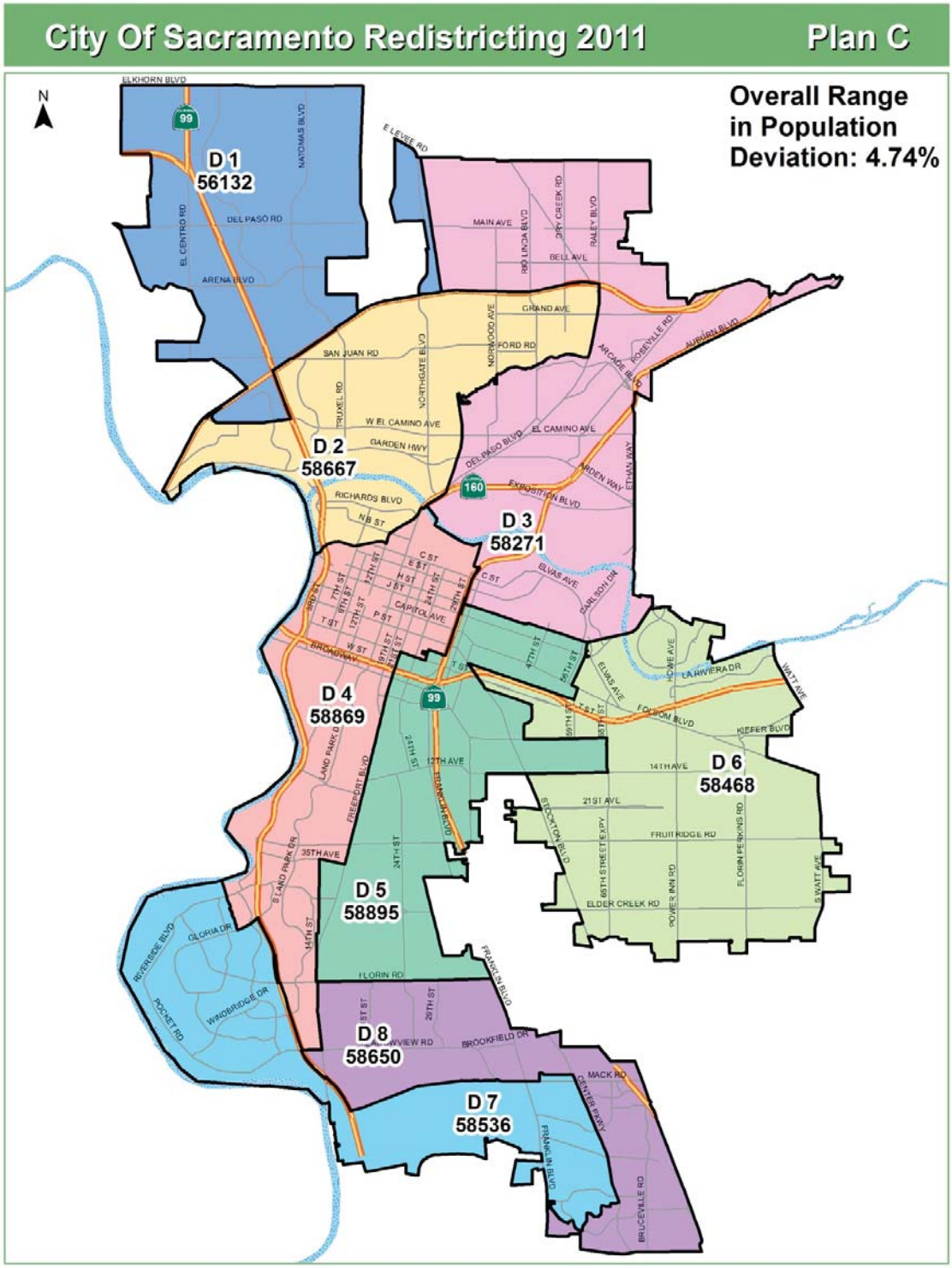
- LGBT "Core" area mostly intact
- LGBT Equality CA – mostly intact (D5/D3/D4)
- Valley View Acres attached to North Natomas
- Latino North mostly intact (D2/D3)
- Del Paso Heights intact (D2)
- Latino South mostly intact (D6)
- Oak Park intact (D5)
- Meadowview intact (D8)

Committee Comments: Weaknesses & Trade-Offs of Map C:

- River District & Railyards detached from Central City (D3) although D2 may derive economic benefit from the relationship with the River District / Railyards
- River Oaks Community Association split
- East Sac/River Park split (D3/D5/D6)
- Tahoe Park split (D5/D6)

Neighborhoods Split by Plan C:

- East Sacramento
- Fairgrounds
- Greenhaven
- Hagginwood
- Newton Booth
- Parkway
- Tahoe Park



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Recommendation Plan D (SR035):

Plan D Population Summary Report

District No.	Total Population	Deviation	Deviation (%)	Total Hispanic (%)	White (%)	Black (%)	American Indian/Alaskan Native (%)	Asian (%)	Hawaiian or Other Pacific Islander (%)	Other (%)	Two or more races (%)
1	56,132	-2,179	-3.74	18.6	43.8	14.4	0.7	25.0	1.1	7.1	7.9
2	60,789	2478	4.25	40.2	38.7	17.4	1.5	13.1	1.6	20.3	7.4
3	60,700	2389	4.1	25.6	61.0	9.4	1.2	9.4	1.2	11.4	6.4
4	57,129	-1182	-2.03	17.8	64.0	9.5	1.3	12.2	0.4	6.3	6.4
5	56,826	-1485	-2.55	30.8	44.0	16.5	1.5	15.2	1.1	14.3	7.5
6	59,230	919	1.58	28.4	50.7	8.3	1.2	19.4	0.8	13.4	6.3
7	58,184	-127	-0.22	21.3	33.4	18.4	0.7	28.2	2.0	9.7	7.6
8	57,498	-813	-1.39	31.3	24.1	23.7	0.9	24.9	3.2	15.7	7.5

Total Population:	466,488
Ideal Population:	58,311
Overall Range in Deviation Percentage:	7.99

Committee Comments: Positive Characteristics of Map D:

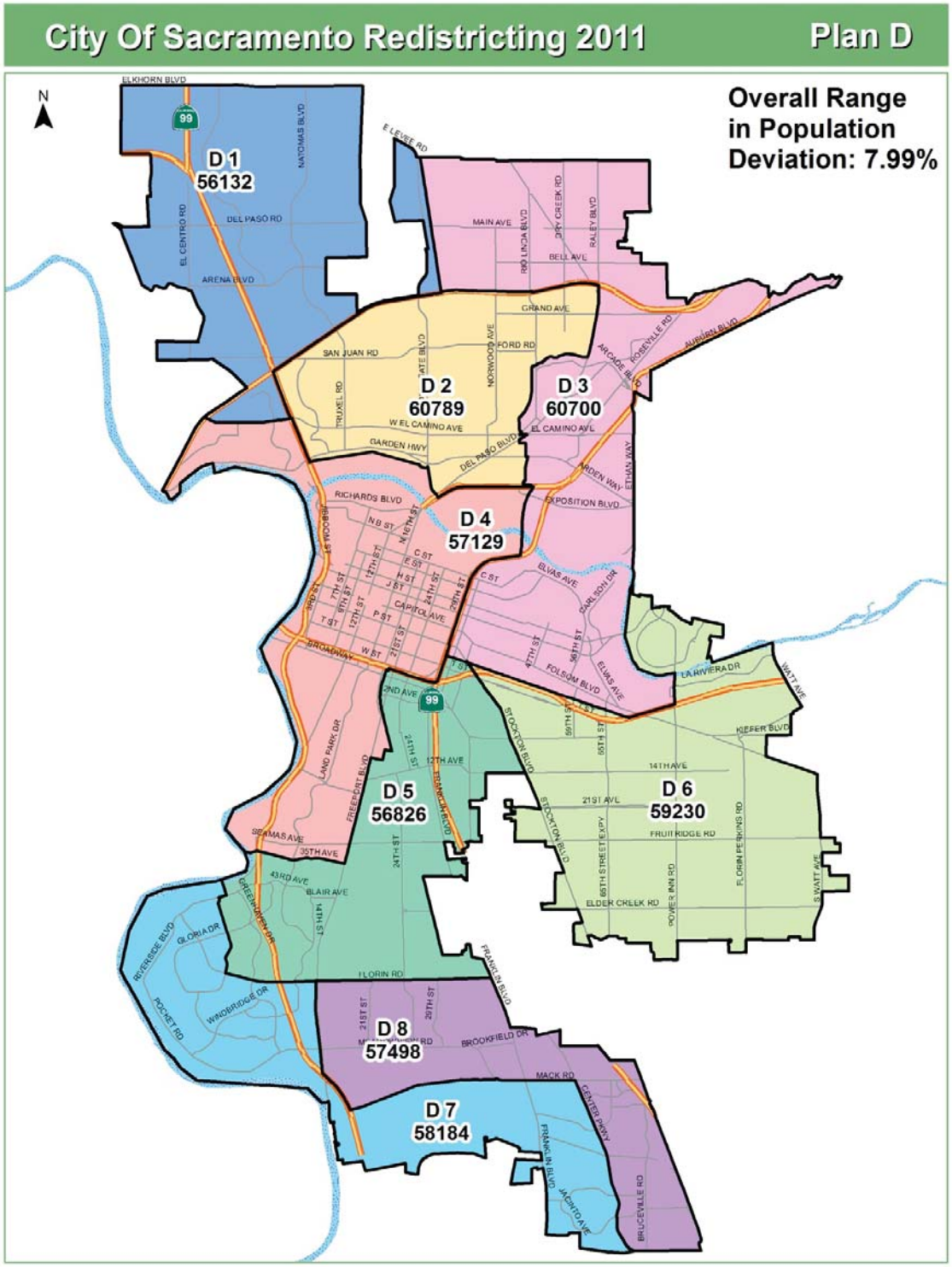
- Central City Intact (D4)
- LGBT "Core" area intact
- LGBT Equality CA – mostly intact (D4/D3/D5)
- Valley View Acres attached to North Natomas
- East Sac/River Park intact (D3)
- Latino N COI mostly intact (D4)
- Del Paso Heights intact (D2)
- Latino South mostly intact (D5/D6)
- Oak Park intact (D5)
- Meadowview mostly intact (D8/D5)

Committee Comments: Weaknesses & Trade-Offs of Map D:

- Meadowview intact but needed to split Greenhaven (consistent w/ existing district boundary)
- River Oaks Community Association split
- Trade-off between keeping Del Paso Heights intact and dividing other surrounding neighborhoods in order to balance population

Neighborhoods Split by Plan D:

- Greenhaven
- Hagginwood
- Med Center
- Old North Sacramento
- Parkway
- Valley Hi / North Laguna
- Willowcreek



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