



City of Sacramento City Council

15

915 I Street, Sacramento, CA, 95814
www.CityofSacramento.org

Meeting Date: 11/1/2011

Report Type: Information

Title: Update on Concept of Joint Powers Authority on Homelessness

Report ID: 2011-00816

Location: Citywide

Recommendation: Receive and file.

Contact: Derrick Lim, Neighborhood Services Manager, (916) 808-2260, Parks and Recreation Department

Presenter: Paul Lake, Director, County of Sacramento Department of Human Assistance

Department: Parks & Recreation Department

Division: Special Event Services

Dept ID: 19001511

Attachments:

- 1-Description/Analysis
- 2-Background
- 3-Exhibit A
- 4-PowerPoint

City Attorney Review

Approved as to Form
Sheryl N. Patterson
10/25/2011 8:11:42 AM

City Treasurer Review

Reviewed for Impact on Cash and Debt
Janelle Gray
10/20/2011 6:58:54 AM

Approvals/Acknowledgements

Department Director or Designee: Derrick Lim - 10/24/2011 3:06:31 PM

Description/Analysis

Issue: On December 14, 2010, the Sacramento City Council approved Resolution 2010-736 (Approval of Plan to Establish a New Organizational Structure Focused on Ending Homelessness). The plan included the concept of establishing a new public-private structure consisting of a nonprofit entity and a Joint Powers Authority (JPA) to administer programs to end homelessness countywide. Staff committed to work with the County Department of Human Assistance (DHA), the lead Agency for the countywide homeless efforts, Sacramento Housing and Redevelopment Agency (SHRA), and Sacramento Steps Forward (SSF) to continue forming the nonprofit and begin discussion on a JPA. SSF incorporated in February 2011.

The proposed public half of this public-private partnership maintains local government's oversight and involvement through a JPA. Representatives from all of the City Councils and the Board of Supervisors would comprise the JPA Board. The JPA Board's role would be to accept grants which are only available to public agencies and award those funds to SSF to administer, advise SSF on major policy and system goals, identify cross-jurisdictional issues and solutions, and serve as the community's voice on the issue of homelessness. (See Attachment A for more details on the roles and responsibilities of the JPA.)

This model brings the best of the public and private sectors to address the issue of homelessness. The nonprofit can access private funding more quickly than government, and some government funding can only be accessed by a government entity like a JPA. The private sector can often provide greater flexibility and efficiencies to operations, while government is the best conduit for voicing community input and concerns. Both are necessary to demonstrate community support for accessing Housing and Urban Development (HUD) funding. The JPA's multijurisdictional structure will maximize opportunities for regional success for an issue that does not recognize political boundaries.

Tonight's presentation by the County Department of Human Assistance (DHA) includes detailed discussion about the proposed roles, responsibilities, and structure of the JPA. The goal is to get direction from the City Council on JPA participation and its desires regarding structure and responsibilities of the JPA and SSF. DHA is concurrently discussing the JPA proposal with other City Councils and the Board of Supervisors to get similar direction. Should the City Council wish to proceed, County staff will continue working with city staff to craft the Joint Powers Agreement and return to the City Council with specific details and recommendations.

Policy Considerations: This report is for information only and consistent with City Council action on:

- December 14, 2010, City Council Resolution 2010-736 (Approval of Plan to Establish a New Organizational Structure Focused on Ending Homelessness).

- March 22, 2011, City Council Resolution 2011-172 (Approval of Transition of Homeless System Administration to Sacramento Steps Forward Non Profit Corporation).
- March 22, 2011, City of Sacramento Housing Authority Resolution 2011-003 (Approval of Transition of Homeless System Administration to Sacramento Steps Forward Non Profit Corporation).

Environmental Considerations: This report concerns administrative activities that will not have any significant effect on the environment and that do not constitute a “project”, as defined by the following sections of the CEQA Guidelines (Title 14 Cal. Code Reg. § 15000 et seq.): Sections 15061 (b)(3);15378(b)(2).

Sustainability: Not applicable.

Commission/Committee Action: Not applicable.

Rationale for Recommendation: Significant general fund reductions at the County require new ways of delivering and sustaining homeless services. The timing and complexity of multiple funding streams, disparate policy approaches, and multiple layers of authorization and funding commitments are an opportunity for broader and more innovative public-private service delivery approach to homeless services.

Financial Considerations: Any potential financial implications will be brought back in a future report.

Emerging Small Business Development (ESBD): Not applicable.



Background

Since 2010, public and private stakeholders have been moving forward on designing and implementing a new organizational structure to address homelessness. Major accomplishments include:

- September 14, 2010 - Sacramento City Council and the Sacramento County Board of Supervisors discuss concept to transfer oversight of homeless programs and support moving forward with the planning process.
- December 14, 2010 - Sacramento City Council approves plan to establish a new organizational structure focused on ending homelessness. The plan includes the concept of establishing a new public-private structure consisting of a nonprofit entity and a Joint Powers Agency (JPA) to administer programs to end homelessness countywide.
- February 9, 2011- Sacramento Steps Forward, a private nonprofit corporation (SSF) is formed and incorporates.
- March 22, 2011 - Sacramento City Council and Sacramento City Housing Authority approve concept of transitioning homeless services administration to SSF.
- November 1, 2011 - County of Sacramento Department of Human Assistance presents key concepts of joint powers agreement to local jurisdictions for direction before returning with specific language and recommendations for formal adoption.



Attachment A – Roles of Homeless JPA and Sacramento Steps Forward

1. Collaborate With Sacramento Steps Forward Nonprofit Corporation (SSF) by:
 - A. Setting regional outcome and performance objectives to guide SSF as the Lead Agency for the Continuum of Care in program development and applications for Federal and State funding;
 - B. Providing a communication mechanism between local government and SSF;
 - C. Advising SSF on cross-jurisdictional and local community concerns as they relate to homeless issues and services that are provided, coordinated, or managed by SSF.
2. Facilitate regional coordination of homeless policies and programs by:
 - A. Developing and advocating cross-jurisdictional policies that promote services and sheltering of homeless individuals and families in the cities and the county, with the ultimate goal of permanent housing and self-sufficiency;
 - B. Identifying issues related to homelessness that can be and are best addressed by local government.
 - C. Maximize usage of services and sheltering supported by the parties to the agreement and SSF through member agencies' services and contacts with target populations;
 - D. Designing resource leveraging plans to support implementation of innovative cross-jurisdictional approaches recommended by SSF.
3. Establish mechanisms and structure to solicit and incorporate ongoing community input into proposed policy and programmatic initiatives, including those proposed and promoted by SSF.
4. Members Rights - Notwithstanding the above, Members reserve the right to:
 - A. Determine whether to implement or fund any homeless practices, policies, or programs within their jurisdictions. To the extent such recommended practices, policies, and programs are implemented in any jurisdiction, the implementation will follow parameters established by the jurisdictions.
 - B. Decide all entitlement and planning issues regarding the siting and permitting of any homeless facility or program within their respective jurisdictions.

Proposed Responsibilities

- Annually, set broad outcome objectives for homeless programs within the JPA's geographic area. These objectives will serve as a guide for the annual Continuum of Care Plan developed and submitted by SSF.
- Make available to the public annual reports on Continuum of Care and other homeless programs' performance.
- At least annually, provide a forum for public input, in collaboration with SSF, to identify status, needs, and public policy issues associated with homelessness in Sacramento and its cities.
- As needed, advise SSF on priorities for Continuum of Care and other homeless services.
- Serve as a single contracting entity on behalf of local government as needed to implement Continuum of Care programs that require local government involvement.

Homeless Joint Powers Agreement

Presented by Paul Lake, Director
Sacramento County
Department of Human Assistance

Sacramento City Council
November 1, 2011

Background

Key Dates

1993 - Sacramento County Homeless Programs

2006 - Ten-Year Plan to End Chronic Homelessness

2009 - Homeless Policy Board Becomes Sacramento Steps Forward (SSF)

2010 - Shift in County Role

- No funding for administering \$15 million from HUD**
- Decision to shift to public-private model**

2011 - Sacramento Steps Forward incorporates

2012 - Execution of JPA by all Parties

Why a JPA?

- **Maintain a Public Role**
- **Homelessness Crosses Jurisdictional Lines**
- **Regional Collaboration and Coordination**
- **Regional Priorities and Planning**
- **Community Input**
- **Regional Participation**

JPA and SSF – Complementary Roles

JPA

- Multi-jurisdictional policies/priorities
- Cross-jurisdictional Strategies
- Public-only Grants

Sacramento Steps Forward

- Set goals that reflect JPA priorities
- Continuum of Care
- Grants & Contracts
- Public-Private Collaboration
- Evaluation, Coordination, Planning, Implementation
- Community Outreach

JPA Roles and Responsibilities

- **Collaborate with Sacramento Steps Forward**
- **Advise SSF**
- **Facilitate Regional Coordination**
- **Access Grants**
- **Involve and Solicit Community Input**

JPA Structural Issues

- **Membership (Proposed) – One representative per increment of 200,000 population**
 - *County – Unincorporated Area only
- **Elected officials only**
- **No alternates or proxies**
- **Majority of quorum present**
- **Anticipate two meetings per year**

Request Tonight

- **Comments**
- **Directions**
- **Key Staff Contacts**

Thank you!

