

Meeting Date: 6/10/2014

Report Type: Consent

Report ID: 2014-00427

Title: Fiscal Year (FY) 2014 Edward Byrne Memorial Justice Assistance Grant (JAG)

Location: Citywide

Recommendation: Pass a Resolution authorizing the City Manager, or the City Manager's designee to: 1) apply for and accept the FY 2014 Edward Byrne Memorial JAG Program Award, in the amount of \$300,167; 2) establish an operating grant project (G11012300); and 3) adjust and appropriate operating grant revenue and expense budgets for the award amount of \$300,167.

Contact: Jacqueline Dowden, Captain, Metro Division, (916) 808-4500, Police Department; Scott Pettingell, Police Administrative Manager, (916) 808-0909, Police Department

Presenter: None

Department: Police

Division: Metro-Traffic/Air Ops

Dept ID: 11001141

Attachments:

1-Description/Analysis

2-FY14JAG Resolution - Final

3-FY4JAG Application Excerpt Final

City Attorney Review

Approved as to Form

Michael Fry

6/2/2014 9:59:02 AM

Approvals/Acknowledgements

Department Director or Designee: Sam Somers - 5/21/2014 2:20:49 PM

Description/Analysis

Issue Detail: The Sacramento Police Department (SPD) is preparing its application for the Edward Byrne Memorial Justice Assistance Grant (JAG) Program Fiscal Year (FY) 2014 Local Solicitation, in the amount of \$300,167. This funding is a formula allocation based on the three-year average annual number of Part I violent crimes reported to the Federal Bureau of Investigation. The JAG Program provides funding for projects that improve or enhance law enforcement programs including prosecution and court programs, prevention and education programs, planning, evaluation and technology improvement programs and programs for victims of and witnesses to crimes. The SPD proposes to use this funding to continue support for its helicopter operations program.

Policy Considerations: City Council Resolution No. 2013-0198 requires City Council approval to accept grant funding, establish a grant project and appropriate funding when the grant award is in excess of \$100,000. Also in accordance with Resolution No. 2013-0198, a City Council resolution will be provided to a grantor agency, if and when required by the grantor.

In accordance with the terms of the grant program, federal funds must be used to supplement existing General Fund resources. Grant funds cannot replace or supplant non-federal funds that have been appropriated for the same purpose. Grant awards are made in the first fiscal year of the appropriation and can be used over a four-year period.

Economic Impact: None.

Environmental Considerations: Not applicable.

California Environmental Quality Act (CEQA): This proposal does not constitute a “project” and is therefore exempt from the CEQA guidelines, per Sections 15061(b) (3) and 15378(a).

Sustainability Considerations: Not applicable.

Commission/Committee Action: Not applicable.

Rationale for Recommendation: The U.S. Department of Justice, Edward Byrne Memorial JAG Program allows state and local governments to support a broad range of activities to prevent and control crime, and improve the criminal justice system. The JAG Program combines the previous Byrne Formula and Local Law Enforcement Block Grant (LLEBG) Programs to provide agencies with the flexibility to prioritize and place justice funds where they are needed most. Forty percent of JAG funding is designated for units of local government.

JAG funds may be used to improve or enhance state and local criminal justice initiatives. The SPD has applied to use the grant funding to support helicopter operations.

Financial Considerations: The Edward Byrne Memorial JAG Program is a statutory allocation, per Title 42 of the United States Code, Sections 3755(b)(2) and 3755(d)(2)(a). The total JAG allocation to the SPD is \$300,167. There are no requirements for cost match, retention, or maintenance of effort associated with this funding, and therefore, the award will have no adverse impact on the SPD's Operating Budget.

Local Business Enterprise (LBE): Not applicable.

RESOLUTION NO.

Adopted by the Sacramento City Council

FISCAL YEAR (FY) 2014 EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG)

BACKGROUND

- A. The US Department of Justice, Edward Byrne Memorial JAG Program allows state and local governments to support a broad range of activities to prevent and control crime, and to improve the criminal justice system. The JAG Program was established to replace the Byrne Formula and Local Law Enforcement Block Grant programs with a single funding mechanism. Forty percent of JAG funding is designated to units of local government.

- B. As the grantor, the U.S. Department of Justice requires eligible units of government-submit applications for federal funding assistance to obtain and provide documented governing body review and approval. Any application submitted pending such documentation will have a conditional hold placed on the award withholding the expenditure of funds until such documentation is submitted to the grantor.

- C. As a designated eligible applicant, the Sacramento Police Department (SPD) has applied for its FY 2014 JAG allocation in the amount of \$300,167. The SPD is requesting approval to apply, and if awarded, accept and use \$300,167 in federal funding to continue support of its helicopter operations and maintenance needs.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

- Section 1. The City Manager, or the City Manager's designee, is authorized to apply for and accept the FY 2014 Edward Byrne Memorial JAG Program award in the amount of \$300,167;

- Section 2. The City Manager, or the City Manager's designee, is authorized to establish an operating grant project (G11012300); and

- Section 3. The City Manager, or the City Manager's designee, is authorized to adjust and appropriate operating grant revenue and expense budgets up to the award amount of \$300,167.

Program Narrative
Sacramento Police Department Helicopter Operations Support

The City of Sacramento Police Department (SPD) proposes to use its Fiscal Year 2014 Edward Byrne Memorial Justice Assistance Grant (JAG) allocation of \$300,167 to support critical helicopter operations over the four-year grant performance period. This funding will enable the SPD to enhance its Air Operations Program, which is responsible for the use, maintenance, and repair of helicopters that patrol the Sacramento area. The police helicopter is a proven and cost effective public safety tool that supports the reduction of crime across communities in the Sacramento region.

Currently, the SPD does not have any dedicated local funds to fully support its Air Operations Program. This funding will ensure the proper operation of the helicopters in the SPD's Air Operations Program and, most importantly, enhance police officer safety. If adequate funding is not obtained, the helicopters will have to be grounded.

Project Management Plan

This proposal directly aligns with the JAG Purpose Area related to improving and enhancing law enforcement programs. It also adheres to the stated JAG Priority of implementing an evidence-based program. Mel Pollock's The Helicopter in Public Service references studies which have demonstrated that helicopter/car teams have a felony arrest rate as high as six times greater than that of car teams alone.¹ The helicopter has also been shown to "back up" as many as 26 ground vehicles within its geographical area of responsibility.² The helicopter's visual vantage point increases the efficiency of ground patrols and enhances ground officer safety.³ In addition, studies show that burglaries are reduced by 30% while street crimes such as rape, auto theft and robbery are cut in half by the presence of a helicopter.⁴

The SPD's goals related to this project include the following:

- Increase the number of flight hours to provide greater support for field operations; and
- Expand surveillance of potential terrorist targets at and in close proximity to the State Capitol and other potentially high-profile terrorist attack locations in the Sacramento area.

The SPD's project manager for this initiative will be the Air Operations Program Sergeant. This Sergeant will be responsible for overseeing project implementation and all grant-related activities. A civilian analyst will also be assigned to the project and will be responsible for grant compliance, financial management and reporting.

The helicopter is an asset that belongs to the SPD, however, the SPD continues to work cooperatively with the County of Sacramento Sheriff's Department (SSD) to coordinate and deliver air support services to the entire Sacramento region. This coordination has eliminated duplicative patrol and surveillance efforts in the City and County of Sacramento and has helped maintain efficient program costs for both agencies. The project strategies that will be employed by the SPD to achieve project goals include:

¹ Mel Pollock, The Helicopter in Public Service (Forth Worth: Bell Helicopter Textron, 1999) 5-1.

² Pollock, 5-1.

³ Pollock, 5-4.

⁴ Pollock, 5-2.

Program Narrative

Sacramento Police Department Helicopter Operations Support

- The efficient provision of maintenance and repair services to enhance regional helicopter operations, while eliminating program redundancies;
- The prioritization of and response to calls for service based on regional needs, not jurisdiction; and
- The provision of helicopter regional surveillance services during peak periods.