

Meeting Date: 8/23/2016

Report Type: Public Hearing

Report ID: 2016-00745

Title: The Vacation of a Portion of C Street between 19th Street and 20th Street within District 4 (Noticed 08/12/2016 & 08/19/2016)

Location: District 4

Recommendation: Conduct a public hearing and upon conclusion, pass a Resolution approving the vacation of C Street between 19th Street and 20th Street.

Contact: Thomas Adams, Engineer Technician, (916) 808-7929; Nicholas Theocharides, Engineering Services Manager, (916) 808-5065, Department of Public Works

Presenter: Thomas Adams, Engineer Technician, (916) 808-7929, Department of Public Works

Department: Public Works Department

Division: Engineering Services Admin

Dept ID: 15001111

Attachments:

- 1-Description/Analysis
- 2-Background
- 3-Attachment 1 - Public Meeting Comment Form
- 4-Resolution
- 5-Exhibit A - Legal Description
- 6-Exhibit B - Map of Legal Description

City Attorney Review

Approved as to Form
Paul Gale
8/8/2016 9:18:48 AM

Approvals/Acknowledgements

Department Director or Designee: Jerry Way - 8/4/2016 4:10:59 PM

Description/Analysis

Issue Detail: Approval of the vacation of C Street between 19th Street and 20th Street is necessary to construct a new at-grade crossing at the Ramona Avenue Extension Project (T15018400) and to meet the Union Pacific Railroad's (UPRR) design and safety requirements.

Policy Considerations: The Council action recommended in this report supports the City Strategic Plan goal to promote and support economic vitality. The City guidelines for Street Closures - City Resolution No. 96-176 and the State of California, Streets and Highways Code, Section 8310-8325 allows for the vacation of streets, alleys, and easements. This action is consistent with existing City policies regarding transportation, neighborhood revitalization and enhancement and public safety.

Environmental Considerations: The project is exempt from the California Environmental Quality Act (CEQA) guidelines under Sections 15301, 15061(b)(3), in which no significant effect on the environment would result from the abandonment of this portion of public road.

Rationale for Recommendation: Approval of the vacation of C Street between 19th Street and 20th Street is necessary to allow the City to construct a new at-grade crossing at the Ramona Avenue Extension Project (T15018400) and to meet the Union Pacific Railroad's (UPRR) design and safety requirements.

Financial Considerations:

The total estimated cost for Ramona Avenue Extension Project is approximately \$12 million.

The total estimated cost for C Street Closure Project is approximately \$500,000.

The Ramona Avenue Extension Project (T15018400) has a total budget of \$8,508,249. To date, expenditures, which include the broader environmental and design exercise for an area wide plan, total \$3,883,780. As of July 5, 2016, the unobligated balance is \$4,624,469, which is sufficient to cover the estimated \$500,000 needed to complete the C Street Closure Project.

There are no General Funds planned or allocated for this project.

A total of \$3.1 million in federal funding and \$400 thousand in local match is programmed for project construction and will be appropriated and transferred at contract award.

LOCAL BUSINESS ENTERPRISES (LBE): Not applicable

Background

The City of Sacramento's Ramona Avenue Extension Project (T15018400) will construct a two-lane roadway with bike lanes, curb, gutter and sidewalk that will extend from the terminus of Ramona Avenue, north to Folsom Boulevard. The project includes a roundabout at Brighton Avenue, a new signalized intersection at Folsom Boulevard, and a new two-lane at-grade crossing of a Union Pacific Railroad (UPRR) industrial/spur line. The purpose of the project is to improve circulation within the area and provide additional development and growth opportunities for the CSUS campus. The project is currently at the 90% design level, with the right-of-way acquisition process underway. The project is anticipated to have all of the right-of-way secured in the fall of 2017. Construction is anticipated to start in 2017.

As a part of the approval of the new at-grade rail crossing, UPRR required closure of 3 existing crossings (UPRR standard 3:1 ratio). The City negotiated with UPRR to reduce the requirement to the closure of one existing at-grade rail crossing, with a commitment to review of a number of safety upgrades at existing crossings within the City limits.

In order to meet the UPRR requirements for the Ramona Avenue project, the City evaluated several locations for at-grade crossing closures. After a review of traffic volumes, traffic circulation, impacts to residents/businesses, emergency vehicle access and response time, and bicycle/pedestrian impacts, it was deemed that the existing crossing at C Street between 19th Street and 20th Street was the most viable option. This location was also feasible because C Street has been abandoned through the Blue Diamond Almond factory and public access is not available between 16th Street and 19th Street.

The proposed closure will require the vacation (abandonment) of the portion of C Street within the UPRR operating area and the construction of a cul-de-sac, curb, gutter, sidewalk, and fencing at each end of the existing crossing. A public service easement will be reserved to maintain the existing utilities within the abandonment area.

Access to the Sacramento Northern Bikeway will be by way of 19th Street, and the portion of C Street west of the existing crossing. Vehicle access to the east side of the Blue Diamond Growers facility will be by way of D and 19th Streets. Access between C Street and D street east of the closure will be by way of 20th Street.

City staff has met with representatives from Blue Diamond Growers and the Salvation Army to review possible impacts to their operations and no concerns were expressed with the closure.

A public meeting with area residents was held on May 9, 2016. There were three main comments discussed by the public 1) Extending access to the Sacramento Northern bike trail south to D Street 2) Installing a 4-way stop at 20th Street/D Street intersection and 3) Removing the half-street closure at the 20th Street/D Street intersection (see attached table for questions and responses).

City staff coordinated with UPRR to extend the bike trail to D Street as part of this project. Bike trails longitudinal to UPRR within their right of way is not consistent with their policies and the request was denied. City staff will continue to work with SABA and Sacramento Area Bicycle Advisory Committee on improving the access to the Sacramento Northern trail.

The City collected traffic counts on June 8, 2016 to evaluate the suggested 4-way stop at 20th and D Street and the removal on the half-street closure. Based on the analysis, the warrants for a 4-way stop are not met and is not recommended by staff at this time. Additionally, the removal of the half-street closure would result in a significant increase of traffic on the D Street corridor and would have a potential for resistance from the residents on D Street. The half-street closure/one-way conversions were part of a citywide circulation improvement project. Removal of the half-street closure at 20th and D Street may have negative impacts to the overall circulation of the area beyond the focus of the traffic study performed for the C Street closure.

City staff also presented the C Street closure to the Sacramento Area Bicycle Advisory Committee on April 12, 2016 for review and comment. The overall concerns expressed by the committee were the impacts to the Sacramento Northern Bikeway access. With the closure, access from the east would be eliminated and users would need to access the trail from 19th Street.

If approved, the closure improvements will be constructed at the same time as the construction of Ramona Avenue Extension Project in Spring 2017.

City of Sacramento – C Street Closure Project
Public Meeting Comment Form

Project:	C Street Closure
Project Number:	T15018403
Public Meeting Date:	May 9th, 2016
Comment Responded By:	Nader Kamal, City of Sacramento
	Aaron Silva, Mark Thomas & Co.

Item No.	Comment	Response
1	Was a traffic study performed?	A detailed analysis of the C Street closure was performed looking at existing traffic, train data, and potential impacts to circulation. Existing traffic information was used during the project development phase. A detailed traffic simulation analysis was not performed, however daily tube counts were captured on June 8, 2016 to analyze the traffic circulation on C Street, D Street, 19 th and 20 th Streets.
2	The alley between C Street and D Street will be used for a shortcut.	Counts performed on June 2016 captured a negligible amount of through traffic using the alley. Staff does not recommend evaluating the alley closure as part of this project.
3	Can the Sacramento Northern Bike Trail be extended to D Street?	The City coordinated with Union Pacific Railroad (UPRR) to extend the bike path to D Street as part of this project. UPRR did not allow the bike path extension. The City has resubmitted this request to UPRR following the public meeting. The extension of the bike trail is not part of this project, however the bike path extension may be a future project pending approvals and funding.
4	The laundry company trucks park in the traveled lanes and need enforcement.	Noted. This issue is unrelated to the project. Issues can be reported to the City's Code Compliance Division.
5	Request a 4-way stop be placed at the intersection of D Street and 20 th Street.	The City collected traffic data on June 8, 2016 to evaluate the warrants for a 4-way. This intersection does not meet the warrants outlined in the California Manual for Uniform Traffic Control Devices (MUTCD) Section 2B.07. Crash records do not indicate a history of collisions warranting stop control, the minimum peak hour volume does not meet warrants, and the 85 th percentile speed does not

City of Sacramento – C Street Closure Project
Public Meeting Comment Form

Item No.	Comment	Response
		exceed 40 mph. A 4-way stop is not included with this project.
6	Will the train horn quiet zone be affected by this closure?	No, the quiet zone requirements will remain the same.
7	Will landscaping between the cul-de-sac and fence be placed as part of this project?	Landscaping will be included as part of this project.
8	What type of fence is being proposed?	6' tall chain link fence.
9	Are street lights being proposed with this project?	The existing street lights will remain. The street light at the intersection of C Street and 20 th will be relocated to avoid impacts with the proposed ADA ramp.
10	Who will maintain the sidewalk if damaged?	Sidewalk in front of private property will continue to be maintained by the property owner. Sidewalk that is not fronting private property will be maintained by the City.
11	Please add planting around the cul-de-sac.	See Response #7.
12	Extend the bike trail to D Street.	See Response #3.
13	Extend the bike path to D Street.	See Response #3.
14	Can a different (nicer) fence type be used?	Yes, a more aesthetically pleasing fence will be added to the project at the ends of the cul-de-sac.
15	Request a 4-way stop be placed at the intersection of D Street and 20 th Street.	See Response #5
16	Remove the half-street closure at D Street.	The City collected traffic data on June 8, 2016 to evaluate the removal of the half-street closure. Based on counts, the removal of the closure would significantly increase the through traffic on D Street. No change is recommended at the D Street intersection.
17	Recommend speed bumps or alley closure for C Street alley between 20 th and 21 st Street.	See Response #2
18	Contact SAFCA and confirm emergency flood control response is not impacted by this closure.	SAFCA emergency access does not use this portion of the Sacramento Northern Bike Trail.
20	Move/add access to bike trail to D Street.	See Response #3.
21	Add plantings to C Street to reduce train noise, dust, and for better aesthetics.	See Response #7.
22	Consider impact on C/D Street alley way.	See Response #2

**City of Sacramento – C Street Closure Project
Public Meeting Comment Form**

Item No.	Comment	Response
23	Will this project eliminate the issue of illegal vehicle access to the bike trail and how will emergency vehicles access the area?	The City will review options for reducing the potential for illegal vehicle access through the use of signage or physical barriers.
24	Will heavy trucks be allowed to use C Street east of the railroad crossing after the closure?	Vehicle access to C Street east of the railroad will not be restricted.
25	Will bike access to the bike trail from the east side via C Street be maintained?	No, access from vehicle and pedestrians (including bicyclists) will be prohibited to cross the railroad within the project limits. Circulation from the bike trail to the east will be from 19 th Street and D Street.

RESOLUTION NO.

Adopted by the Sacramento City Council

**VACATION OF A PORTION OF C STREET BETWEEN 19TH AND 20TH STREETS, WITHIN COUNCIL
DISTRICT 4
VACATION PROCEEDING NO. VAC 16-0003**

BACKGROUND

- A. As part of the City's Ramona Avenue Extension Project (T15018400) to improve traffic circulation and future development at and around CSUS campus a new two lane at grade rail crossing will be constructed. The new crossing requires the closure of 1 existing at grade rail crossing within the city. The at grade rail crossing at C Street between 19th and 20th Streets has been identified as one of the closures. The right-of-way portion of C Street is described and depicted in Exhibits A and B to this resolution.
- B. The City of Sacramento's Planning Director reviewed this vacation proceeding pursuant to Sacramento City Code 17.912.030 and State of California Government Code Section 65402 and concluded that this vacation is consistent with the City of Sacramento's General Plan.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

- Section 1. The portion of the C Street between 19th and 20th Streets located within the Midtown District of the city within Council District 4, more specifically described in Exhibits A and B of this Resolution, is unnecessary for present or prospective public use and is vacated subject to the reservation of a public service easement as specified in Section 3.
- Section 2. The vacation of the of the portion of the public street more specifically described in Exhibits A and B, is made pursuant to State of California Streets and Highways Code, Division 9, Part 3, Chapter 4, Sections 8310-8325.
- Section 3. Pursuant to Streets and Highways Code Section 8306 and 8340, the City of Sacramento reserves a public service easement which is more specifically described in Exhibits A and B of this resolution, for all the

purposes and reasons described in Streets and Highways Code Sections 8306 and 8340 including, but not limited to, the right at any time, or from time to time, to construct, maintain, operate, replace, remove, or renew any public service facilities in, upon, or over and across the subject property to be vacated.

- Section 3. The City Council finds that the vacation has been submitted to and reported on by the City of Sacramento's Planning Director and finds that the vacation is consistent with the City of Sacramento's General Plan.
- Section 4. Once this Resolution has been approved, the City Clerk shall cause a certified copy of this Resolution, attested by the City Clerk under seal; to be recorded after all fees have been satisfied. The vacation shall be effective when the City Clerk records this Resolution with the County Recorder.
- Section 5. Exhibits A and B is incorporated into and made part of this Resolution.

EXHIBIT "A"
ABANDONMENT OF A PORTION OF C STREET
PUBLIC RIGHT OF WAY ABANDONMENT

All that property situated in the County of Sacramento, State of California, being a portion of C Street as shown on that certain map filed October 9th, 1896 in Book 3 of Maps at Page 27 more particularly described as follows:

Commencing at a PK Nail at the intersection of the centerline of 19th Street and C Street as shown on the Record of Survey filed September 30, 2005 in Book 69 of Maps, at Page 4, Sacramento County Records, which bears along said centerline C Street, North 71°36'45" West, 401.45 feet from a Rebar, marking the intersection of the centerline of 20th Street and C Street, shown as a PK Nail on said Record of Survey; thence along said centerline, South 71°36'45" East, 226.17 feet to the **Point of Beginning**; thence leaving said centerline, North 18°20'00" East, 40.00 feet to the northerly right-of-way line of said C Street; thence along said northerly right-of-way line South 71°36'45" East, 55.71 feet; thence leaving said northerly right-of-way line South 18°27'15" West, 80.00 feet to the southerly right-of-way line of said C Street; thence along said southerly right-of-way line, North 71°36'45" West, 55.54 feet; thence leaving said southerly right-of-way line North 18°20'00" East, 40.00 feet to the **Point of Beginning**.

However, Reserving a Public Service Easement within the boundary of this legal description.

Containing 4,450 square feet or 0.10 acres, more or less.

Bearings and distances shown are based on the California Coordinate System of 1983, Epoch 1997.30 Zone 2. Distances are in US survey feet unless otherwise noted. Multiply distances shown by 1.00004 to obtain ground level distances.

This real property description has been prepared at Mark Thomas & Company, Inc., by me, or under my direction, in conformance with the Professional Land Surveyors Act.



Brandon Benton, LS 8679



June 27, 2016

Date

LINE TABLE

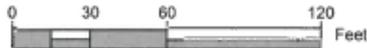
- L1 N18°20'00"E 40.00'
- L2 S71°36'45"E 55.71'
- L3 S18°27'15"W 80.00'
- L4 N71°36'45"W 55.54'
- L5 N18°20'00"E 40.00'

LEGEND

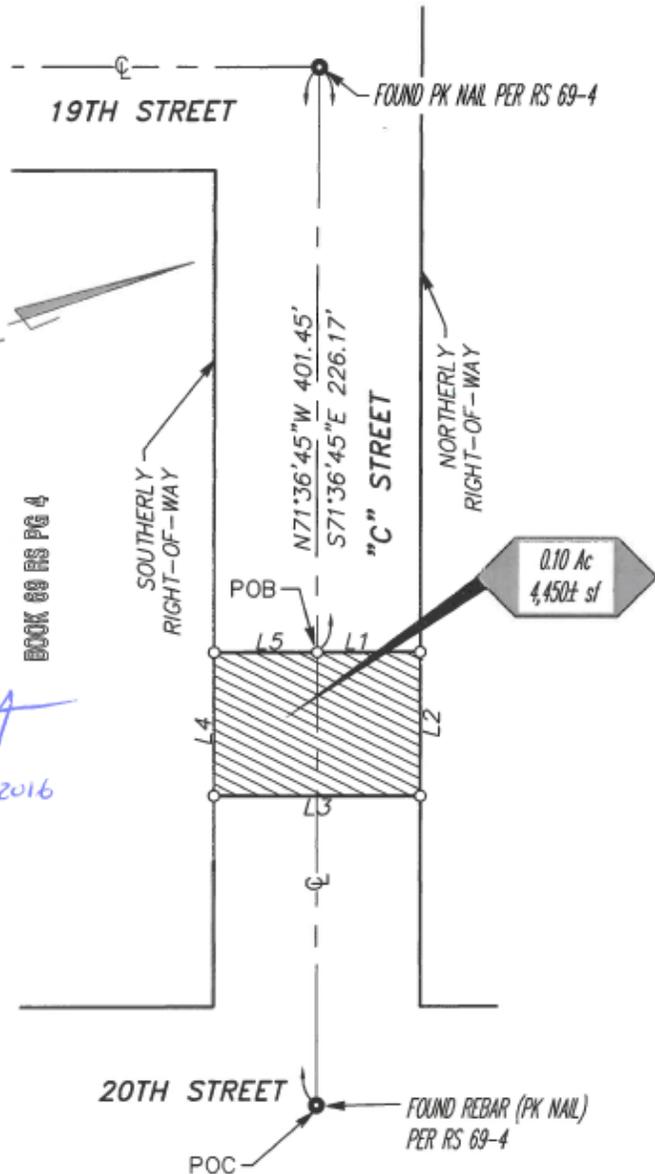
- POB POINT OF BEGINNING
- POC POINT OF COMMENCEMENT
- FOUND MONUMENT AS NOTED
- DIMENSION POINT
- ▨ TO BE ABANDONED
- ⊕ CENTERLINE



Bearings and distances shown are based on the California Coordinate System of 1983, Epoch 1997.30 Zone 2. Distances are in US survey feet unless otherwise noted. Multiply distances shown by 1.00004 to obtain ground level distances.



SCALE 1" = 60'



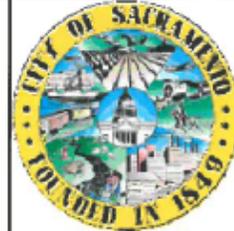
SHEET 1 OF 1



Scale: 1" = 60'
Date: JUN. 2016
Drawn By: ETS
Checked By: BB

Exhibit B
ABANDONMENT OF PUBLIC RIGHT-OF-WAY
C STREET

Plat to Accompany Legal Description
In the City of Sacramento
Sacramento County, California



V:\SACRAMENTO-58-0145B-RAMONA EXTENSION\CADD\SURVEY\PLATS TO ACCOMPANY\C_STREET_ABANDONMENT_C302015.DWG 2015-12-15
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