



## REPORT TO COUNCIL City of Sacramento

915 I Street, Sacramento, CA 95814-2604  
www. CityofSacramento.org

Consent  
October 10, 2006

Honorable Mayor and Members of the City Council

**Title:** Reject Bids and Approve Agreements: Tower Bridge Pedestrian/Bicycle Improvements Project (PN: HC06)

**Location/Council District:** Tower Bridge -- Capitol Mall (State Route 275) at Sacramento River. Location map - Exhibit A of Resolution. (District 1)

**Recommendation:** Adopt a **Resolution:** 1) rejecting all bids received on September 20, 2006 for the Tower Bridge Pedestrian/Bicycle Improvements Project (PN: HC06); 2) authorizing and directing the City Manager to execute a Construction Management Services agreement with TRC Imbsen in the amount of \$928,265 for the Tower Bridge Pedestrian/Bicycle Improvements Project (PN: HC06); 3) authorizing and directing the City Manager to execute Supplemental Agreement No. 6 in the amount of \$125,000 with Parsons Brinkerhoff Quade and Douglas; and 4) resetting the City Manager's Supplemental Agreement authority.

**Contact:** Nader Kamal, Special Projects Engineer, (916) 808-7035; Jon Blank, Supervising Engineer, (916) 808-7914

**Presenters:** None

**Department:** Department of Transportation

**Division:** Engineering Services

**Organization No:** 3434

### **Description/Analysis**

**Issue:** Bids were received on September 20, 2006 and are substantially above the engineer's estimate. In addition, the lowest bidder and third lowest bidder have been deemed to be non-responsive. City Code requires City Council approval to reject bids on projects greater than \$100,000 before the project can be re-advertised (SCC.3.60.140 and SCC.3.60.170(c)). Re-advertising the project will give staff an opportunity to review cost reduction opportunities relating to traffic control and for all bidders to ensure that their bids are responsive.



City staff has completed the consultant selection process for construction management services for this project and has negotiated with the top ranked firm, TRC Imbsen, to provide construction management, inspection, materials testing and construction staking services. City Council approval is necessary to move forward with executing this agreement.

This report also requests approval of Supplemental Agreement No. 6 in the amount of \$125,000 with Parsons Brinckerhoff Quade and Douglas to provide Final Plans, Specifications and Estimate (PS&E), design assistance during the bidding period, design assistance during construction and biological support for permitting and environmental mitigation during construction. City Council approval is necessary to move forward with executing this supplemental agreement.

**Policy Considerations:** This action requested herein is consistent with the Sacramento City Code, Title 3 and with the City of Sacramento Strategic Plan goals of improving and expanding public safety.

**Environmental Considerations:** Caltrans as the lead agency for the California Environmental Quality Act (CEQA) approved the Environmental Impact Report on May 23, 2005, and the FHWA as the lead agency for the National Environmental Policy Act (NEPA) approved the Finding of No Significant Impact (FONSI) on June 29, 2005.

No further environmental review is required for the proposed actions pursuant to CEQA Guidelines Sections 15096, 15162 and 15163. These sections provide that after an EIR for a project has been certified by the lead agency, and the City and Redevelopment Agency have considered the EIR in taking prior actions to approve the project, a subsequent or supplemental EIR is not required to support approval of the additional funding, unless there are substantial changes or new information of substantial importance.

**Rationale for Recommendation:** All bids were above the engineer's estimate of \$6,210,000. The low bid received was \$6,891,498, the second \$7,285,064, and the third \$9,461,000. The lowest bidder and third lowest bidder were not responsive to the bid because they failed to provide a cost breakdown of the electrical items as required. It is in the best interest to the City of Sacramento to reject all bids, modify certain bid items to potentially reduce cost, and to avail itself of all competitive bids by providing all bidders the opportunity to make their bids responsive. With Council's approval to reject all bids, staff will immediately re-advertise the project after revising the project specifications. The readvertisement is not anticipated to significantly delay the completion time of the project.

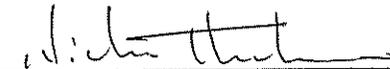
TRC Imbsen was the highest ranked firm using the selection process and has assembled a highly qualified and experienced team to perform the construction management, inspection, materials testing and construction staking services needed for this project.

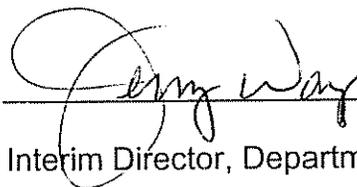
Approval of Supplemental Agreement No. 6 with Parsons Brinckerhoff Quade and Douglas is required to complete the plans and specifications and resolve engineering related issues during construction.

**Financial Considerations:** Awarding to the lowest responsible bidder would result in a funding shortfall. Staff recommends modifying the project specification to potentially reduce cost.

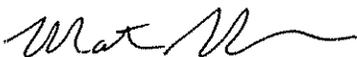
The current project budget is \$11,635,648. As of September 14, 2006, the Tower Bridge Pedestrian Improvements Project (PN: HC06) has an unobligated balance of \$9,188,514, which is sufficient to approve the Consultant Services Agreement with TRC Imbsen in the amount of \$928,265 and execute Supplemental Agreement No. 6 in the amount of \$125,000 with Parsons Brinckerhoff Quade and Douglas.

**Emerging Small Business Development (ESBD):** As this is a federally-funded project, Disadvantaged Business Enterprise (DBE) project participation requirements apply. ESBD rules are held in abeyance. There is a 25% DBE Availability assigned to this project. TRC Imbsen has pledged 5.52% DBE Participation on the project. Goal attainment is not a condition of award. Parsons Brinckerhoff Quade and Douglas pledged 9.6% DBE participation in the original agreement.

Respectfully Submitted by:   
Nicholas Theocharides  
Engineering Services Manager

Approved by:   
Jerry Way  
Interim Director, Department of Transportation

Recommendation Approved:

  
RAY KERRIDGE  
City Manager

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**Attachment 1**

**Background Information:**

**Construction Contract**

Tower Bridge is the primary pedestrian/bikeway connection across the Sacramento River between the cities of Sacramento and West Sacramento. The purpose of the Tower Bridge Pedestrian/Bikeway Improvements Project (PN: HC06) is to widen the sidewalks from 3-4 feet to 10 feet improving pedestrian safety and bicyclist access while maintaining the existing vehicular travel lane widths over the bridge.

This project was advertised and bids were received on September 20, 2006. The results are summarized below:

Contractor	Bid Amount
Christie Constructors	\$6,891,498.00
Golden State Bridge	\$7,285,064.45
Nehemiah Construction	\$9,461,113.00

The engineer's estimated construction cost was \$6,210,000.

Staff recommends modifying certain bid items to potentially reduce cost, and to provide improved opportunities for competitive bidding. All bids were above the engineer's estimate and the lowest and third lowest bidders were not responsive to bid requirements for electrical items. Rejecting all bids is recommended. The project completion date was anticipated in Summer 2008. With rebidding, it is anticipated that the project would still be completed by this date.

**Construction Management**

City staff has completed the consultant selection process for construction management services for this project and has negotiated with the top ranked firm TRC Imbsen to provide the necessary services. TRC Imbsen was selected in accordance with established City procedures for the selection of firms providing professional services.

A panel reviewed and rated the written proposals.

The panel scored each written proposal utilizing the following evaluation criteria:

- Introduction (comprehension of project)

- Qualifications of the firm, project team, and assigned personnel
- Work plan

Overall firm rankings were based on the combined total of points received on the written proposal. TRC Imbsen was the highest ranked firm using the selection process. This firm has assembled a highly qualified and experienced team to perform the construction management, inspection, materials testing and construction staking services needed for this project.

### **Supplemental Agreement**

City Council previously approved a Consultant Services Agreement with Parsons Brinckerhoff Quade and Douglas, for the Tower Bridge Pedestrian Improvements Project (PN: HC06) in the amount of \$699,964 on July 18, 2001. Supplemental Agreements No. 1 thru No. 5 were approved by City Council.

This report requests approval of Supplemental Agreement No. 6 in the amount of \$125,000 with Parsons Brinckerhoff Quade and Douglas to provide final plans, specifications and estimate (PS&E), design assistance during bidding period, design assistance during construction and biological support for permitting and environmental mitigation during construction.

**RESOLUTION NO.**

Adopted by the Sacramento City Council

**REJECTING BIDS, APPROVING PROFESSIONAL SERVICES AGREEMENT AND APPROVING SUPPLEMENTAL AGREEMENT FOR TOWER BRIDGE PEDESTRIAN/BICYCLE IMPROVEMENTS PROJECT (PN: HC06)**

- A. Tower Bridge is the primary pedestrian/bikeway connection across the Sacramento River between the cities of Sacramento and West Sacramento. The purpose of the Tower Bridge Pedestrian/Bikeway Improvements Project (PN: HC06) is to widen the sidewalks from 3-4 feet to 10 feet improving pedestrian safety and bicyclist access while maintaining the current vehicular car width over the bridge.

This project was advertised and bids were received on September 20, 2006. The results are summarized below:

Contractor	Bid Amount
Christie Constructors	\$6,891,498.00
Golden State Bridge	\$7,285,064.45
Nehemiah Construction	\$9,461,113.00

The engineer's estimated construction cost was \$6,210,000.

Staff recommends modifying certain bid items to potentially reduce cost, and to provide improved opportunities for competitive bidding. All bids were above the engineer's estimate and the lowest and third lowest bidders were not responsive to bid requirements for electrical items. Rejecting all bids is recommended.

- B. City staff has completed the consultant selection process for construction management services for this project and has negotiated with the top ranked firm TRC Imbsen to provide the necessary services. TRC Imbsen was selected in accordance with established City procedures for the selection of firms providing professional services.
- C. A panel reviewed and rated the written proposals. The panel scored each written proposal utilizing the following evaluation criteria:

- Introduction (comprehension of project)
- Qualifications of the firm, project team, and assigned personnel
- Work plan

Overall firm rankings were based on the combined total of points received on the written proposal. TRC Imbsen was the highest ranked firm using the selection process. This firm has assembled a highly qualified and experienced team to perform the construction management, inspection, materials testing and construction staking services needed for this project.

- D. City Council previously approved a Consultant Services Agreement with Parsons Brinckerhoff Quade and Douglas, for the Tower Bridge Pedestrian Improvements Project (PN: HC06) in the amount of \$699,964 on July 18, 2001. Supplemental Agreements No. 1 thru No. 5 were approved by Council.
- E. This report requests approval of Supplemental Agreement No. 6 in the amount of \$125,000 with Parsons Brinckerhoff Quade and Douglas to provide services, final plans, specifications and estimate (PS&E), design assistance during bidding period, design assistance during construction and biological support for permitting and environmental mitigation during construction.

**BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:**

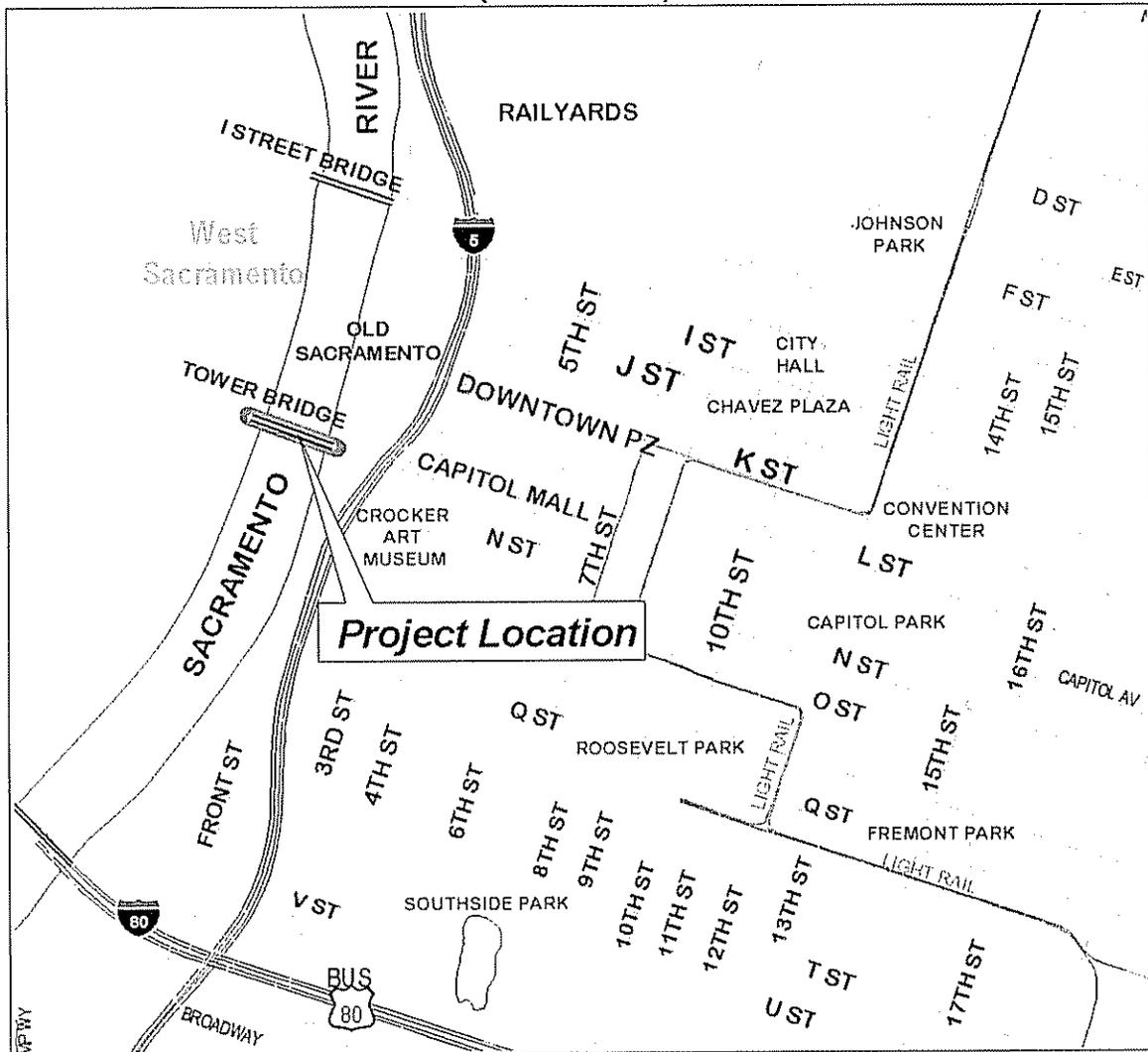
- Section 1. The bids received on September 20, 2006 for the Tower Bridge Pedestrian Improvements Project (PN: HC06) be rejected and the project should be re-advertised.
- Section 2. The City Manager is authorized and directed to execute a Consultant Services Agreement with TRC Imbsen in the amount of \$928,265 to provide construction management, inspection, materials testing and construction staking services.
- Section 3. The City Manager is authorized and directed to execute Supplemental Agreement No.6 in the amount of \$125,000 with Parsons Brinckerhoff Quade and Douglas to resolve engineering related issues during construction and extend the contract time through construction.
- Section 4. The City Manager's Supplemental Agreement authority is reset.

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Exhibit A: Map of Tower Bridge Pedestrian/Bicycle Improvements Project (PN: HC06)

EXHIBIT A

Location Map for  
Tower Bridge Pedestrian Improvements  
(PN:HC06)



Department of  
**TRANSPORTATION**  
City of Sacramento

Map Contact: S Tobin  
Map Date: March 2006

500 0 500 1000 Feet



