REPORT TO COUNCIL
City of Sacramento

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CONSENT
June 26, 2007

Honorable Mayor and
Members of the City Council

Title: Agreements: Subcontract After-School Programs at Elementary Schools From Three School Districts

Location/Council District: Multiple locations within and outside the City limits

Recommendation: Adopt a **Resolution 1)** authorizing the City Manager to execute an agreement and any extensions, amendments, or other related documents with the Del Paso Heights School District as necessary for the City to be an after-school program subcontractor to the District at one new elementary school and be reimbursed by the District up to $87,500 in Fiscal Year (FY) 2006/07, $112,050 in FY 2007/08 and $112,050 in FY 2008/09; **2)** authorizing the City Manager to execute an agreement and any extensions, amendments, or other related documents with the Elk Grove Unified School District as necessary for the City to be an after-school program subcontractor to the District at one existing and two new elementary schools and be reimbursed by the District up to $285,000 in FY 2006/07; and **3)** authorizing the City Manager to execute an agreement and any extensions, amendments, or other related documents with the Robla School District as necessary for the City to be an after-school program subcontractor to the District at five new elementary schools and be reimbursed by the District up to $500,000 in FY 2006/07, $540,000 in FY 2007/08 and $540,000 in FY 2008/09.

Contact: David Mitchell, Division Manager, 808-6076

Presenters: N/A

Department: Parks and Recreation

Division: Children and Family Recreation Services

Organization No: 4726

Description/Analysis

Issue: As a result of voter approval and implementation of Proposition 49, State of California funding for after-school literacy and enrichment programs has increased. The Del Paso Heights School District (Del Paso), Elk Grove Unified School District (Elk Grove) and the Robla School District (Robla) each received State funds for after-school programs at elementary schools. Each district has requested that the Parks and Recreation Department's Sacramento START (Students Today Achieving Results for Tomorrow) program operate the after-

school program at some or all of their schools on a subcontract basis. Subcontract agreements have been negotiated with each district and authorization is required for the City Manager to sign the agreements.

Policy Considerations: Continued participation in after-school programming is consistent with the City's strategic plan to enhance livability.

Environmental Considerations: This report concerns administrative activities that will not have any significant effect on the environment and that do not constitute a "project", as defined by the California Environmental Quality Act (CEQA) [CEQA Guidelines Sections 15061(b)(3); 15378(b)(2)].

Commission/Committee Action: None

Rationale for Recommendation: Executing the three subcontract agreements will allow more elementary school children to participate in the Sacramento START after-school literacy and enrichment program.

Financial Considerations: On April 26, 2007, Council authorized the City Manager to execute three contracts with the California Department of Education to accept grant funding for the Sacramento START after-school literacy and enrichment program at 13 new and 44 existing elementary schools. At that time it was reported to City Council that the Del Paso Heights, Elk Grove and Robla school districts were awarded their own grants from the California Department of Education, and that they had requested that the City operate the after-school program at some or all of their elementary schools on a subcontract basis. The financial aspect of each subcontract is as follows:

- Del Paso Heights School District – The district has requested that the City operate the after-school program at one new site. The district will pay the City up to $87,500 in FY 2006/07, $112,050 in FY 2007/08 and $112,050 in FY 2008/09, for a total of up to $311,600.

- Elk Grove Unified School District – The district has requested that the City operate the after-school program at one existing and two new sites. The district will pay the City up to $285,000 in FY 2006/07. The district will operate the program in future years.

- Robla School District – The district has requested that the City operate the after-school program at five new sites. The district will pay the City up to $500,000 in FY 2006/07, $540,000 in FY 2007/08 and $540,000 in FY 2008/09, for a total of up to $1,580,000.

Total maximum payments to the City under the three subcontracts would be up to $872,500 in FY 2006/07, $652,050 in FY 2007/08 and $652,050 in FY 2008/09, for a three year maximum total of up to $2,176,600. The maximum payments are lower in FY

2006/07 because the programs began in January and operate for less than a full year. No General Fund appropriation is required.

The direct grants from the California Department of Education to the City, increased by City Council authorization on April 26, provide funding of up to $7,228,763 in FY 2006/07, $7,228,763 in FY 2007/08 and $1,462,500 in FY 2008/09. The amount is lower in FY 2008/09 because two state grants will have expired, although there is some expectation that the City could apply for a renewal and that it would be approved. When combined with the subcontracts identified in this report, maximum direct and indirect State funding for Sacramento START from Proposition 49 could be up to $8,101,263 in FY 2006/07, up to $7,880,813 in FY 2007/08 and up to $2,114,550 in FY 2008/09.

Although the school districts desire to subcontract their programmatic operations to the City, the districts would continue to have sole fiscal and compliance responsibility for their grant with the California Department of Education.

City Council Resolution 2006-444, adopted on June 13, 2006, authorized the City Manager to amend expenditure and revenue budgets and to appropriate funds for expansions of fully offset operating grants. These subcontracts fall into that category.

Emerging Small Business Development (ESBD): Purchase of supplies and equipment will be made in accordance with the City's Emerging and Small Business Development program requirements.

Approved by: Janet R. Bam for
Cassandra H. B. Jennings, Assistant City Manager

Recommendation Approved:

Cassandra H.B. Jennings for
Ray Kerridge, City Manager

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Attachment 1

Background

Sacramento START (Students Today Achieving Results for Tomorrow) was launched in 1996. Today, START is widely recognized as one of the most outstanding after-school literacy and enrichment programs in the country, serving more than 10,000 enrolled elementary school children in the most disadvantaged areas of the City and County. The City of Sacramento through its Parks and Recreation Department provides management and administrative support. Funding is provided through a partnership with the California Department of Education, the City of Sacramento, seven participating school districts, and donations from foundations, businesses and individuals. A significant portion of the funding comes from the State or from school districts whose funding comes from the State. No fees are charged to the children or their parents.

State law governs the overall structure of the START program, which is part of the State's After School Education and Safety (ASES) program. Requirements cover the duration and frequency of the program, the required ratio of staff to children, staff background and education qualifications, reimbursement rate, the percent of local matching funds and the need for an evaluation.

California voters approved Proposition 49 in 2002 to make permanent and greatly increase the state's commitment to before- and after-school academic and enrichment programs for students in elementary and middle school grades. The expansion to new locations was delayed until the financial threshold contained in the Proposition language was met. That threshold was met in 2006 and applications were due in early November.

Prior to submitting the City's grant application, Parks and Recreation Department staff had discussions with eight school districts about our interest in expanding the program to additional elementary school program locations. Because the applications to add additional school program locations had to indicate approval of the school district superintendent and each affected school principal, City staff could not move forward without school district concurrence. Several school districts agreed to support a City of Sacramento application for an expansion to a number of elementary school locations. Some school districts chose to submit their own application and either operate the program themselves and/or to subcontract the operation of the program to the City or to other agencies. The Del Paso Heights, Elk Grove and Robla districts decided to utilize the City in a subcontracting capacity for one existing elementary school locations and to expand to eight new locations. This report addresses the City's role in the subcontracting capacity.

State funding decisions were announced in January. State funding is allocated grant by grant based solely on applications, and no formula is used to determine county, school district or city allocation. Under State law, priority was given first to existing sites, then to

schools at which at least 50% of the students qualify for free or reduced-price meals. Councilmembers received a memorandum from staff on January 4 reporting the preliminary State funding decisions. Minor changes have occurred since then. Attachment 2 provides a list of all of the Sacramento START elementary school locations, showing whether each site was in existence or is new, and whether the site is part of the City's grant award or is being subcontracted from a school district.

Shortly after the State announced in January which new sites had been funded, they told grant recipients that the amount of grant funds earned this fiscal year would be maximized if ASES program sites were opened and in operation by February 6. Staff opened the sites within this deadline, even though the grant agreements had not been sent by the State and the agreements with the school districts were still in preparation.

The three agreements are available for review in the City Clerk's Office.

Attachment 2

Sacramento START Elementary School Sites

CC Dist	School Name	School District	Gr	Address	City's Grant	Existing or New
1	American Lakes Elem	Natomas	K-6	2800 Stonecreek Dr	Yes	Existing
1	Bannon Creek Elem	Natomas	K-6	2775 Millcreek Dr	Yes	Existing
1	Garden Valley Elem	Del Paso Hts	K-6	3601 Larchwood Dr	Yes	Existing
1	Smythe Academy	North Sac	K-7	2781 Northgate Blvd	Yes	Existing
2	Bell Avenue Elem	Robla	K-6	1900 Bell Av	Subcontract	New
2	Del Paso Heights Elem	Del Paso Hts	K-6	590 Morey Av	Yes	Existing
2	Glenwood Elem	Robla	K-6	201 Jessie Av	Subcontract	New
2	Harmon Johnson Elem	North Sac	K-6	2591 Edgewater Rd	Yes	Existing
2	Main Avenue Elem	Robla	K-6	1400 Main Av	Subcontract	New
2	North Avenue Elem	Del Paso Hts	K-6	1281 North Av	Subcontract	New
2	Northwood Elem	North Sac	K-6	2630 Taft St	Yes	Existing
2	Robla Elem	Robla	K-6	5200 Rose St	Subcontract	New
2	Taylor Street Elem	Robla	K-6	4350 Taylor St	Subcontract	New
3	Theodore Judah Elem	Sac City	K-6	3919 McKinley Blvd	Yes	New
3	Washington Elem	Sac City	K-5	520 18th St	Yes	Existing
4	Alice Birney Elem	Sac City	K-6	6251 13th St	Yes	New
4	Jedediah Smith Elem	Sac City	K-6	401 McClatchy Way	Yes	Existing
4	John Cabrillo Elem	Sac City	K-6	1141 Seamas Av	Yes	New
4	Pony Express Elem	Sac City	K-6	1250 56th Av	Yes	New
4	William Land Elem	Sac City	K-6	2120 12th St	Yes	Existing
5	Bret Harte Elem	Sac City	K-6	2751 9th Av	Yes	Existing
5	Ethel Phillips Elem	Sac City	K-6	2930 21st Av	Yes	Existing
5	Fruit Ridge Elem	Sac City	K-6	4625 44th St	Yes	Existing
5	H W Harkness Elem	Sac City	K-6	2147 54th Av	Yes	Existing
5	Hollywood Park Elem	Sac City	K-6	4915 Harte Way	Yes	New
5	K B Kenny Charter	Sac City	K-6	3525 M L King Jr Blvd	Yes	Existing
5	Mark Twain Elem	Sac City	K-6	4914 58th St	Yes	New
5	Oak Ridge Elem	Sac City	K-6	4501 M L King Jr Blvd	Yes	Existing
5	Woodbine Elem	Sac City	K-6	2500 52nd Av	Yes	Existing
6	Camellia Basic Elem	Sac City	K-6	6600 Cougar Dr	Yes	New
6	Earl Warren Elem	Sac City	K-6	5420 Lowell St	Yes	Existing
6	Elder Creek Elem	Sac City	K-6	7934 Lemon Hill Av	Yes	Existing
6	Joseph Bonnheim Elem	Sac City	K-6	7300 Marin Av	Yes	New
6	Peter Burnett Elem	Sac City	K-6	6032 36th Av	Yes	Existing
6	Tahoe Elem	Sac City	K-6	3110 60th St	Yes	Existing
6	Thomas Jefferson Elem	Sac City	K-6	2635 Chestnut Hill Dr	Yes	New
7	Lisbon Elem	Sac City	K-6	7555 S Land Park Dr	Yes	New
7	Susan B Anthony Elem	Sac City	K-6	7864 Detroit Blvd	Yes	Existing
7	Union House Elem *	Elk Grove	K-6	7850 Deer Creek Dr	Subcontract	Existing
8	Barbara C Morse Elem	Elk Grove	K-6	7000 Cranleigh Av	Yes	Existing
8	Edward Kemble Elem	Sac City	K-3	7495 29th St	Yes	Existing
8	Freeport Elem	Sac City	K-6	2118 Meadowview Rd	Yes	Existing
8	Herman Leimbach Elem	Elk Grove	K-6	8101 Grandstaff Dr	Yes	Existing
8	Irene West Elem *	Elk Grove	K-6	8625 Serio Way	Subcontract	New
8	John Reith Elem	Elk Grove	K-6	8401 Valley Lark Dr	Yes	Existing
8	Mark Hopkins Elem	Sac City	K-6	2221 Matson Dr	Yes	Existing

CC Dist	School Name	School District	Gr	Address	City's Grant	Existing or New
n/a	A M Winn Elem	Sac City	K-6	3351 Explorer Dr	Yes	Existing
n/a	Abraham Lincoln Elem	Sac City	K-6	3324 Glenmoor Dr	Yes	Existing
n/a	Anna Kirchgater Elem	Elk Grove	K-6	8141 Stevenson Av	Yes	Existing
n/a	Clayton B Wire Elem	Sac City	K-6	5100 El Paraiso Av	Yes	Existing
n/a	Ethel I Baker Elem	Sac City	K-5	5717 Laurine Way	Subcontract	Existing
n/a	Frontier Elem	Rio Linda	K-6	6691 Silverthorne Cir	Yes	Existing
n/a	Golden Empire Elem	Sac City	K-6	9045 Canberra Dr	Yes	New
n/a	Isabelle Jackson Elem	Elk Grove	K-6	8351 Cutler Way	Yes	Existing
n/a	Isador Cohen Elem	Sac City	K-6	9025 Salmon Falls Dr	Yes	Existing
n/a	James Marshall Elem	Sac City	K-6	9525 Goethe Rd	Yes	New
n/a	O W Erlewine Elem	Sac City	K-6	2441 Stansberry Way	Yes	New
n/a	Oliver Holmes Elem	Rio Linda	K-6	7201 Arutas Dr	Yes	Existing
n/a	Parkway Elem	Sac City	K-6	4720 Forest Pkwy	Yes	Existing
n/a	Rio Linda Elem	Rio Linda	K-6	631 L St	Yes	Existing
n/a	Sierra Enterprise Elem *	Elk Grove	K-6	9115 Fruitridge Rd	Subcontract	New
n/a	Sierra View Elem	Rio Linda	K-6	3638 Bainbridge Dr	Yes	Existing
n/a	Village Elem	Rio Linda	K-6	6845 Larchmont Dr	Yes	Existing
n/a	Woodridge Elem	Rio Linda	K-6	5761 Brett Dr	Yes	Existing

Addresses outside the City limits are shown with a City Council District designation of n/a.

* Three schools within the Elk Grove Unified School District (Sierra Enterprise, Union House and Irene West) will be subcontracted to the City for Fiscal Year 2006/07 only.

RESOLUTION NO.

Adopted by the Sacramento City Council

APPROVING THREE SCHOOL DISTRICT SUBCONTRACT AGREEMENTS

BACKGROUND

A. The Department of Parks and Recreation has operated the START (Students Today Achieving Results for Tomorrow) after-school literacy and enrichment program since 1996. A significant portion of the funding for the program comes from the State of California.

B. The State has approved grant funding applications submitted by several school districts for existing and new elementary school sites. School districts may provide services directly or subcontract with other providers to deliver services on their behalf.

C. The Del Paso Heights School District, Elk Grove Unified School District and Robla School District have requested that the City's Sacramento START program operate the after-school literacy and enrichment programs at some or all of their sites on a subcontract basis.

D. No General Fund appropriation is required.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

Section 1. The City Manager is authorized to execute an agreement and any extensions, amendments, or other related documents with the Del Paso Heights School District as necessary for the City to be an after-school program subcontractor to the District at one new elementary school and be reimbursed by the District up to $87,500 in Fiscal Year (FY) 2006/07, $112,050 in FY 2007/08 and $112,050 in FY 2008/09.

Section 2. The City Manager is authorized to execute an agreement and any extensions, amendments, or other related documents with the Elk Grove Unified School District as necessary for the City to be an after-school program subcontractor to the District at one existing and two new elementary schools and be reimbursed by the District up to $285,000 in FY 2006/07.

Section 3. The City Manager is authorized to execute an agreement and any extensions, amendments, or other related documents with the Robla

School District as necessary for the City to be an after-school program subcontractor to the District at five new elementary schools and be reimbursed by the District up to $500,000 in FY 2006/07, $540,000 in FY 2007/08 and $540,000 in FY 2008/09.