



REPORT TO COUNCIL City of Sacramento

915 I Street, Sacramento, CA 95814-2604
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PUBLIC HEARING
November 27, 2007

**Honorable Mayor and
Members of the City Council**

Title: McClellan Heights and Parker Homes Plan (M03-190)

Location/Council District: The area generally bounded on the north by Bell Avenue, the east by Winters Street, the south by Interstate 80, and the west by Raley Boulevard (Attachment 7-Exhibit 1) / Council District 2.

Recommendation: Conduct a public hearing and upon conclusion adopt 1) a Resolution certifying the Environmental Impact Report, adopting Findings of Fact and Statements of Overriding Consideration and adopting the Mitigation Monitoring Program for the project; 2) a Resolution amending the General Plan; 3) a Resolution amending the North Sacramento Community Plan Land Use Map; 4) a Resolution amending the North Sacramento Community Plan Text; 5) a Resolution adopting the Findings of Fact supporting Override of the airport Land Use commission Determination of Inconsistency; 6) an Ordinance adding Chapter 17.98 to Title 17 of the City Code establishing the McClellan Heights and Parker Homes Special Planning District; 7) an Ordinance amending the districts established by the Comprehensive Zoning Ordinance (Title 17 of the City Code); 8) an Ordinance amending Ordinance 85-049 to expand the Del Paso Heights Design Review District Boundaries; and 9) Receive and file the McClellan Heights and Parker Homes Land Use and Infrastructure Plan.

Contact: Remi Mendoza, Assistant Planner, 808-5003; Jim McDonald, AICP, Senior Planner, 808-5723

Presenters: Remi Mendoza, Assistant Planner; Carly Huston, Associate Redevelopment Planner, SHRA

Department: Planning

Division: Long Range Planning

Organization No: 4912

Description/Analysis

Issue: The McClellan Heights/Parker Homes Land Use and Infrastructure Plan is

a joint effort between the Sacramento Housing and Redevelopment Agency and the City of Sacramento. The Plan provides land use and policy direction for improvements in neighborhood character, infrastructure and housing.

Components of the plan involve planning for infrastructure improvements and rezoning key industrial land for commercial and residential use. The goals of the plan provide the framework for land use changes to facilitate and support the transition of the area into two strong, primarily residential neighborhoods with high quality housing at varying levels of affordability that are served by retail and other amenities.

The proposed ordinances would: 1) amend sections of the City Code (Zoning Code) to establish the 306± acres McClellan Heights and Parker Homes Special Planning District, 2) rezone 306± acres from Light Industrial (M-1 / M-1-R / M-1S-R), Standard Single Family (R-1), General Commercial (C-2 / C-2-R), and Heavy Commercial (C-4), to General Commercial Special Planning District (C-2-SPD), Single Family Alternative Special Planning District (R-1-A-SPD), Light Industrial Special Planning District (M-1-SPD), and Residential Mixed Use Special Planning District (RMX-SPD), and 3) amend Ordinance No. 85-049 to expand the Del Paso Heights Design Review District boundaries to include 306± acres known as the McClellan Heights and Parker Homes Plan area.

Policy Considerations: Approval of the actions would result in a General Plan Map Amendment, North Sacramento Community Plan Map and Text Amendments, and Rezone. However, approval of the actions would be consistent with the General Plan policies, Smart Growth Principles, and Sacramento Area Council of Governments (SACOG) Blueprint recommendations of providing a variety of housing, increasing walking as a transportation mode, and encouraging mixed use development.

General Plan Goals – There are goals in the City of Sacramento's General Plan that support the McClellan Heights/Parker Homes Plan. These goals include: "Promote a variety of housing types within neighborhoods to encourage economic diversity and housing choice." (GP 3.10-13); "Ensure that all areas of the City are adequately served by neighborhood/community shopping districts." (GP 4-16) "Promote mixed use development of neighborhood/community commercial districts through new construction and revitalization." (GP 4-17)

Smart Growth Principles – City Council adopted a set of Smart Growth Principles in December 2001 to promote growth or sustain existing development that is economically sound, environmentally friendly, and supportive of community livability. The proposed McClellan Heights/Parker Homes Plan is consistent with Smart Growth Principles in that it will help to promote distinctive, attractive communities with a strong sense of place and to concentrate new development and target investments within an existing community to allow for efficient use of existing facilities, infill and reuse areas.

Strategic Plan Implementation- The recommended action conforms with the City of Sacramento Strategic Plan, specifically by adhering to the goal to enhance and preserve urban areas by supporting existing development (and supportive infrastructure) within existing developed areas, allowing for efficient use of existing facilities, features and neighborhoods.

Committee/Commission Action:

On August 15, 2007 the Design Commission recommended City Council approval to amend Ordinance NO.85-049 to expand the Del Paso Heights Design Review District. The new boundaries will encompass the McClellan Heights and Parker Homes Plan area.

On November 6, 2007, the Law and Legislation Committee recommended City Council approval to: 1) amend Ordinance NO.85-049 to expand the Del Paso Heights Design Review District, 2) adopt an Ordinance adding Chapter 17.98 to Title 17 of the Sacramento City Code (The Zoning Code) relating to the establishment of the McClellan Heights and Parker Homes Special Planning District.

On November 7, 2007, the McClellan Heights and Parker Homes Plan was presented before the Sacramento Housing and Redevelopment Commission for review and comment.

On November 8, 2007, the Planning Commission voted unanimously to recommend City Council approval of the resolutions and ordinances to: 1) Certify the EIR, adopt statements of overriding consideration, and adopt the Mitigation Monitoring Plan (MMP), 2) General Plan Map amendments, 3) Community Plan Map amendments, 4) Community Plan Text amendments, 5) Zoning Code Text amendments, and 6) Rezone.

Environmental Considerations: In accordance with CEQA Guidelines, Section 15081, the City, as Lead Agency, determined that an EIR should be prepared for the proposed project. The Draft EIR identified significant impacts to air quality, biological resources, noise, transportation and circulation, and utilities and service systems. Mitigation measures were identified to reduce project impacts to a less than significant impact; however, significant and unavoidable impacts remain for air quality and noise. A Mitigation Monitoring Plan (MMP) that lists all of the mitigation measures and required implementing actions was prepared and is attached (Attachment 3-Exhibit B). The Draft EIR was prepared and released for a forty-five (45) day public review period, established by the State Clearinghouse, beginning on May 30, 2007 and ending on July 13, 2007. A public notice was placed in the Daily Recorder on May 30, 2007, which stated that the Draft EIR was available for public review and comment. A public notice was posted with the Sacramento County Clerk's Office on May 30, 2007. A Notice of Availability (NOA) dated May 24, 2007 was distributed to all interested groups, organizations, and individuals for the Draft EIR. The NOA stated that the City of Sacramento and Sacramento Housing and

Redevelopment Agency had completed the Draft EIR and that copies were available at the City of Sacramento, Development Services Department, Environmental Planning Services, 2101 Arena Blvd., Suite 200, Sacramento, CA 95834. The NOA also indicated the forty-five day public review period.

Numerous comment letters were received on the DEIR. The comment letters and responses to comments are included in the Final EIR. The FEIR responded to all comments received on the Draft EIR and text and/or analyses were revised where warranted.

Rationale for Recommendation: The McClellan Heights and Parker Homes Land Use and Infrastructure Plan is consistent with the objectives of the General Plan and North Sacramento Community Plan supporting housing and retail infill development.

Financial Considerations: The City of Sacramento and the Sacramento Housing and Redevelopment Agency (SHRA) have committed approximately \$11 million dollars in existing and projected capital and housing funds for the Plan Area. As a future endeavor the City may pursue additional funding sources to fund infrastructure improvements. Examples of potential funding sources include implementing a development impact fee program and/or forming other special financing districts.

Emerging Small Business Development (ESBD): No goods or services are being purchased under this report.

Respectfully Submitted by: 
Thomas S. Pace
Long Range Planning Manager

Approved by: 
Carol Shearly
Director of Planning

Recommendation Approved:

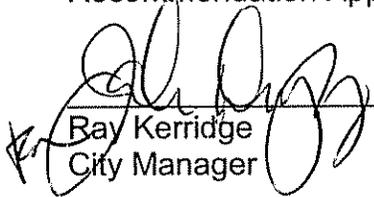

Ray Kerridge
City Manager

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Attachment 1 – Project Background/Summary

Background Information: The City has had a long history of land use and community planning activity in the Parker Homes and McClellan Heights Neighborhoods. In 1985, the City Council adopted the North Sacramento Community Plan which initiated the rezoning of land adjacent to McClellan Air Force Base from residential to industrial. This was done to address increased noise levels present at the base during that time which were incompatible with residential uses in the area. When the base closed in 1995 and the area was no longer significantly affected by noise from the base, discussions began about a rezoning to minimize further encroachment of industrial uses which were inconsistent with the existing residential development.

In October 2000, the former McClellan Air Force base was designated as a redevelopment area. At that time, the City and County of Sacramento made an unprecedented move to provide funds from both the City and future McClellan redevelopment, for Parker Homes and McClellan Heights neighborhoods housing and infrastructure. Parker Homes is a residential area that includes temporary military housing built during World War II. Many of these homes lack proper foundations, have other structural issues, and continue to present significant housing quality issues. The neighborhood also has severely deteriorated, substandard and at times non-existent sewer, water and roadway infrastructure improvements. McClellan Heights, just east of Parker Homes, is a semi-rural residential area comprised of primarily newer and more modern post war construction. However, the area has not been fully built out, is lacking in infrastructure improvements, and has experienced difficulties resulting from the mix of incompatible residential and industrial uses.

For these reasons, the City and County of Sacramento agreed to a joint planning effort to improve these two neighborhoods. Currently there are approximately 840 housing units and 2,500 residents in these two neighborhoods. There is potential for additional new development, including 250 residential units, 15,000 square feet of retail, and some industrial development.

In 2000, \$6 million of future housing set-aside tax increment funds was pledged for the area to be matched by \$6 million of City funds for housing and infrastructure improvements in these two neighborhoods. It was also agreed that the City would prepare an updated land use and zoning plan for the area.

In 2004, once redevelopment funds for the McClellan Redevelopment Area had sufficiently accrued, Council directed redevelopment and planning department staff to initiate the planning effort for the Parker Homes and McClellan Heights neighborhoods. City Council then adopted an interim ordinance (No. 2004-035) establishing a special permit requirement for non-residential development within the McClellan Heights/Parker Homes plan area. This was put in place so that the land uses in the area could be studied and the community consulted about the site planning and design of this development. The McClellan Heights/Parker Homes Land Use Plan is consistent with the City's desire to make improvements to the infrastructure and housing, and to modify

land uses to make them more compatible with the existing residential development. Adoption of the Special Planning District Ordinance will supersede the interim ordinance.

Plan Vision

The McClellan Heights and Parker Homes Land Use and Infrastructure Plan provides a vision for land use changes intended to facilitate and support the transition of the area into two strong, primarily residential neighborhoods that are served by retail and other amenities with high quality housing at varying levels of affordability. This Plan also includes recommendations for circulation and utility infrastructure improvements to address existing deficiencies and to support new uses that are part of the land use vision. This document will serve as a guide to future development over the next 20 years.

Design Review District

The McClellan Heights and Parker Homes Plan area is not currently located in a design review district. In order to provide for quality design of new and existing development, staff proposes amending Ordinance No. 85-049 to expand the Del Paso Heights Design Review District to encompass the McClellan Heights and Parker Homes plan area. The Del Paso Heights Residential and Commercial Design Guidelines will provide consistent design guidance for residential and commercial structures. These guidelines will contribute to the creation of a complete neighborhood with a positive, cohesive sense of place, and can improve the overall character of the neighborhood by making it a more attractive, safe, and inviting place to live.

Special Planning District

Staff recommends that the McClellan Heights and Parker Homes (MHPH) Special Planning District be added as Chapter 17.98 of Title 17 of the Sacramento City Code. The SPD will establish development standards to implement the goals and policies of the McClellan Heights and Parker Homes Land Use and Infrastructure Plan. Enactment of the SPD will allow the City to review proposed development plans to ensure, among other things, that they are consistent with the General Plan, the North Sacramento Community Plan and the McClellan Heights and Parker Homes Plan. Also, the SPD will ensure that the proposed development is compatible with surrounding development, including the McClellan Airport by requiring a Recorded Deed Notice for new residential development to address airport noise. The SPD is necessary to address the concerns of the property owners in the MHPH Plan area by reducing industrial encroachment and encouraging residential development.

Land Use

The McClellan Heights/Parker Homes Land Use and Infrastructure Plan provides land use recommendations, including changes to the existing zoning in the Plan Area. A summary of the proposed changes from the existing zoning is described below.

- **Single Family Alternative Zone (R-1A-SPD).** The Plan area includes 218±

acres rezoned for Single Family Alternative Special Planning District (R-1A-SPD). The majority of parcels would be rezoned from the existing Standard Single-Family Zone (R-1). Some parcels in the northeastern part of the Plan area that have existing zoning of Light Industrial (M-1, M-1-S and M-1-S-R) will be rezoned to R-1A-SPD. The R-1A-SPD zone allows for flexible development standards, which would facilitate the development of small or otherwise constrained lots in the area.

- **Residential Mixed Use Zone (RMX-SPD).** The Plan area includes 17.5± acres rezoned for Residential Mixed Use along Winters Street and along the eastern section of Bell Avenue. This zone allows a mix of moderate density residential and neighborhood-serving commercial uses. The SPD allows for up to 100% commercial development in this zone with the approval of a Planning Commission Special Permit.
- **General Commercial Zone (C-2-SPD).** Three areas within the project boundaries will have C-2-SPD zoning. A summary of the zoning changes for the three areas is summarized below:
 - Bell Avenue and Raley Boulevard (8.65 ± acres). This area would be rezoned from its existing zoning designation of Light Industrial (M-1-S-R) to C-2-SPD.
 - Marysville and North Avenue (2.75 ± acres). This area would be rezoned as General Commercial Special Planning District (C-2-SPD).
 - Winters Street between North and Harris Avenues (6.84± acres). The area on the east side of Winters Street would be rezoned from its existing zoning designation of Light Industrial (M-1) to C-2-SPD.
- **Light Industrial Zone (M-1-SPD).** Portions of the Plan area have existing industrial development including significant investments in buildings and support infrastructure. Staff recommends that these areas retain their industrial zoning.
 - The area bounded by Tate Street, North Avenue, the former McClellan Air Force Base, and Harris Street is intended to continue to have industrial uses.
 - There are approximately 30 acres in the area bounded by Pinell Street, Bell Avenue, Astoria Street, and Rene Avenue that will continue to be zoned for industrial uses. These industrial uses are on the edge of the plan area and are not encroaching on the residential neighborhood. These parcels are not considered to be vacant or underutilized industrial properties.
 - There are 5 parcels between Bell Avenue and Downar Way that front onto Astoria Street. These parcels front onto existing industrial uses and are suitable for light industrial development. They will remain zoned for light industrial use with the SPD overlay.
 - There are two parcels at the intersection of Winters Street and Dorothy June

Way that will remain zoned for light industrial use. The existing use is a Tow Yard and it's a relatively new business.

- o In the northwest section of the plan area there are 2 vacant parcels along Bell Avenue that are proposed to be split zoned. The northern portion (12.37± acres) will be zoned Light Industrial Special Planning District (M-1-SPD) and the southern portion (9.34± acres) will be zoned for Single Family Alternative Special Planning District (R-1A-SPD). The City has received an application from Grant Joint Union High School District to develop the northern portion of these parcels for office use. The southern portion of these parcels may be developed in the future with either residential use or a Charter School.
- o There are 3 parcels on Downar Way between Winters Street and Astoria Street that will remain zoned Light Industrial (M-1-SPD). The parcel in the middle has an existing residential use but it is between two light industrial uses that are a landscape business and 2 future 4800 square foot warehouse buildings.

Infrastructure

Based on the community comments and the infrastructure evaluation, the following were identified as top priority roadway and utility infrastructure needs for the plan area:

1. Street and drainage improvements on Nimitz Street
2. Traffic Signals -A signal at Raley Boulevard and MacArthur Street appears to meet traffic signal warrants. In the future warrants will primarily be met due to future volumes expected at Winters Street and Bell Avenue.
3. Interim Sacramento Municipal Utility District Street Lighting
4. Drainage Improvements-Pipe and culvert upgrades to improve drainage within the Plan area

AIRPORT LAND USE COMMISSION (ALUC) OVERRIDE

The McClellan Heights and Parker Homes (MHPH) Plan is within the area of influence of the McClellan Comprehensive Land Use Plan (CLUP). The CLUP was adopted in 1987 and regulates compatibility between airports and adjacent land use. The Airport Land Use Commission (ALUC) for Sacramento County used the 1987 McClellan CLUP as the basis for consistency review of the McClellan Heights and Parker Homes Plan. On August 10, 2007 the ALUC submitted a letter (Attachment 9-Exhibit A), to City staff, which stated that the MHPH Plan is inconsistent with noise policy in the CLUP, because the MHPH Plan is within the 65 Community Noise Equivalent Level (CNEL) or higher and residential development is not permitted in these noise levels.

The McClellan Air Force Base (AFB) CLUP was adopted when McClellan still operated as an Air Force Base. The closure of the AFB in 1995 has resulted in a smaller area being exposed to high levels of aircraft noise. However, the CLUP has not been updated to reflect the reduced noise levels and shrunken noise contours. Therefore overriding the outdated CLUP noise contours is necessary.

On September 18, 2007 City Council approved a motion of intent to override the ALUC and the existing McClellan CLUP noise contours. The override is based on the significant change in airport operations and associated reduction in noise levels. According to the current McClellan Park Noise Exposure -2022 map (Attachment 13), the McClellan Heights and Parker Homes Plan is outside of the 65 CNEL boundaries. Therefore the plan does not violate the 65 CNEL noise thresholds in either the existing General Plan or the existing noise policy in the McClellan CLUP.

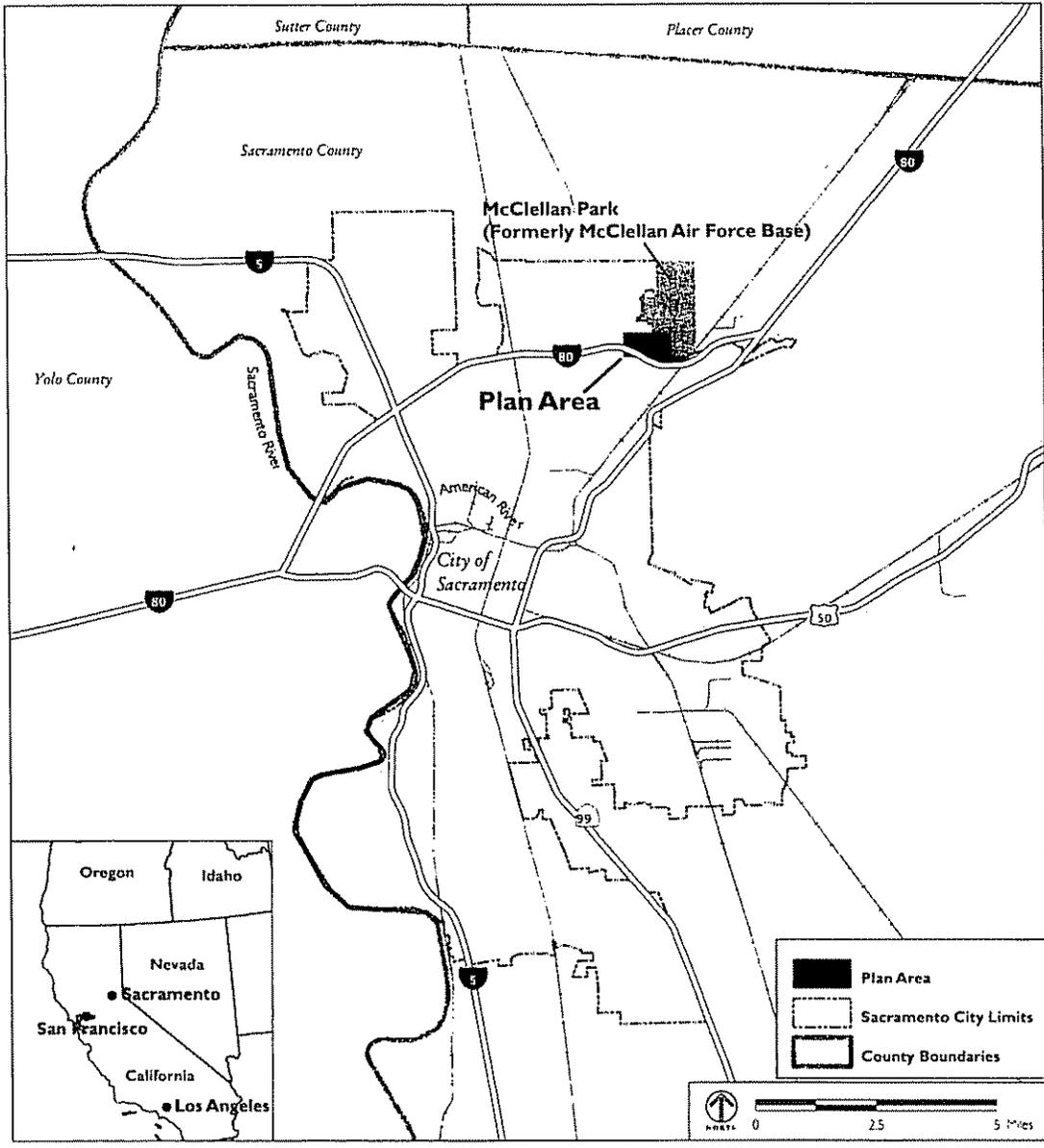
On October 24, 2007 planning staff received a letter from Joanne Hutton McDermott on behalf of the California Department of Transportation (Caltrans), Division of Aeronautics. The letter was a response to the notification they received of the City of Sacramento's intent to override the McClellan Air Force Base CLUP.

The letter by Caltrans does not recognize the change in airport use, the reduced noise levels, or the new noise contours that were adopted by the County Board of Supervisors, in 2002, as part of the McClellan AFB Reuse Plan. Staff has been preparing the McClellan Heights and Parker Homes Plan based on these more accurate noise contours, not the out-of-date CLUP contours. Staff will continue to work with SACOG and Caltrans to ensure compatibility between the plan area and the McClellan Airport.

Overriding the McClellan CLUP is necessary because the existing noise contours are out of date. This Plan includes largely built out neighborhoods not an open Greenfield. An override is consistent with goals and policies in the City's General Plan that support infill development within the McClellan Heights and Parker Homes Plan area.

Public/Neighborhood Outreach and Comments: Staff held four community workshops to involve the community in the McClellan Heights and Parker Homes Planning effort (February 28, 2005, March 14, 2005, June 14, 2006, and October 26, 2006). At the workshops, residents contributed in developing the land use vision and in consensus expressed a desire that new residential and commercial development be subject to quality design standards. Additionally residents identified the top priority roadway and utility infrastructure needs for the plan area.

Attachment 2 – Vicinity Map



Attachment 3 – Resolution Certifying the EIR

RESOLUTION NO. 2007-

Adopted by the Sacramento City Council

CERTIFYING THE ENVIRONMENTAL IMPACT REPORT, ADOPTING FINDINGS OF FACT AND STATEMENTS OF OVERRIDING CONSIDERATION AND ADOPTING THE MITIGATION MONITORING PROGRAM FOR THE MCCLELLAN HEIGHTS AND PARKER HOMES LAND USE AND INFRASTRUCTURE PLAN PROJECT (M03-190)

BACKGROUND

A. On November 8, 2007, the City Planning Commission conducted a public hearing on the McClellan Heights and Parker Homes Land Use and Infrastructure Plan (Plan), considered the environmental impact report (EIR) prepared for the Plan, and forwarded to the City Council a recommendation to certify the EIR, to approve the Plan, and to implement the Plan by adopting the McClellan Heights and Parker Homes Special Planning District and rezoning the property within the Plan area.

B. On November 27, 2007, the City Council conducted a public hearing, for which notice was given, and received and considered evidence concerning the McClellan Heights and Parker Homes Land Use and Infrastructure Plan, the environmental impact report, the McClellan Heights and Parker Homes Special Planning District, and the proposed rezoning.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

Section 1. The City Council finds that the Environmental Impact Report for the McClellan Heights and Parker Homes Land Use and Infrastructure Plan (herein "Plan") which consists of the Draft EIR and the Final EIR (Response to Comments) (collectively the "EIR") has been completed in accordance with the requirements of the California Environmental Quality Act (CEQA), the State CEQA Guidelines and the Sacramento Local Environmental Procedures.

Section 2. The City Council certifies that the EIR was prepared, published, circulated and reviewed in accordance with the requirements of CEQA, the State CEQA Guidelines and the Sacramento Local Environmental Procedures, and constitutes an adequate, accurate, objective and complete Final Environmental Impact Report in full compliance with the requirements of CEQA, the State CEQA Guidelines and the Sacramento Local Environmental Procedures.

Section 3. The City Council certifies that the EIR has been presented to it, that the City Council has reviewed the EIR and has considered the information contained in the EIR prior to acting on the proposed Project, and that the EIR reflects the City Council's independent judgment and analysis.

Section 4. Pursuant to CEQA Guidelines Sections 15091 and 15093, and in support of its approval of the Project, the City Council adopts the attached Findings of Fact and Statement of Overriding Considerations in support of approval of the Project as set forth in the attached Exhibit A.

Section 5. Pursuant to CEQA section 21081.6 and CEQA Guidelines section 15091, and in support of its approval of the Project, the City Council adopts the Mitigation Monitoring Program to require all reasonably feasible mitigation measures be implemented by means of Project conditions, agreements, or other measures, as set forth in the Mitigation Monitoring Program as set forth in Exhibit B.

Section 6. The City Council directs that, upon approval of the Project, the City's Environmental Planning Services shall file a notice of determination with the County Clerk of Sacramento County and, if the Project requires a discretionary approval from any state agency, with the State Office of Planning and Research, pursuant to the provisions of CEQA section 21152.

Section 7. Pursuant to Guidelines section 15091(e), the documents and other materials that constitute the record of proceedings upon which the City Council has based its decision are located in and may be obtained from, the Office of the City Clerk at 915 I Street, Sacramento, California. The City Clerk is the custodian of records for all matters before the City Council.

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Exhibit A - CEQA Findings of Fact and Statement of Overriding Considerations for the McClellan Heights and Parker Homes Land Use and Infrastructure Plan.

Exhibit B - Mitigation Monitoring Program for the McClellan Heights and Parker Homes Land Use and Infrastructure Plan

Exhibit A: CEQA Findings of Fact and Statement of Overriding Considerations**CEQA Findings of Fact and Statement of Overriding Considerations for the McClellan Heights and Parker Homes Land Use and Infrastructure Plan.****Description of the Project**

The McClellan Heights/Parker Homes Land Use and Infrastructure Plan (the "Plan") covers a 306 acre area, generally bounded on the north by Bell Avenue, the east by Winters Street, the south by Interstate 80, and the west by Raley Boulevard. The Plan is a comprehensive plan for the revitalization of the McClellan Heights and Parker Homes residential neighborhoods, which builds on new development opportunities resulting from the recent closure of the adjacent former McClellan Air Force Base (AFB), and the subsequent adoption by the County of Sacramento of a redevelopment program County airport operations at the prior McClellan AFB.

The Plan area is comprised of two existing residential communities, the Parker Homes and McClellan Heights neighborhoods. The Parker Homes neighborhood is fully built out and almost exclusively residential, consisting of 270 housing units. The McClellan Heights neighborhood is mostly residential with small concentrations of light industrial and commercial uses. The McClellan Heights neighborhood contains approximately 570 housing units and many underutilized or vacant parcels.

The Plan includes recommendations for land use changes, including configurations and intensity, property development regulations for infill development and strategies for improving the existing housing stock. The recommended changes in land use designations which would result in the transition of the Plan area from a mix of low-density residential and light industrial uses to a mix of low and some higher intensity residential within certain residential mixed use areas, which would include some neighborhood-serving retail uses at key intersections. The Plan also includes infrastructure and streetscape improvement recommendations to facilitate the infill development.

Findings Required Under CEQA**1. Procedural Findings**

The City Council of the City of Sacramento finds as follows:

Based on the initial study conducted for McClellan Heights and Parker Homes Land Use and Infrastructure Plan, SCH # 2006062009, (herein after the Project), the City of Sacramento's Environmental Planning Services determined, based on substantial evidence, that the Project may have a significant effect on the environment and prepared an environmental impact report ("EIR") on the Project. The EIR was

prepared, noticed, published, circulated, reviewed, and completed in full compliance with the California Environmental Quality Act (Public Resources Code §21000 *et seq.* ("CEQA"), the CEQA Guidelines (14 California Code of Regulations §15000 *et seq.*), and the City of Sacramento environmental guidelines, as follows:

a. A Notice of Preparation of the Draft EIR was filed with the Office of Planning and Research and each responsible and trustee agency and the Sacramento County Clerk on June 2, 2006 and was circulated for public comments from June 2, 2006 through July 3, 2006.

b. A Notice of Completion (NOC) and copies of the Draft EIR were distributed to the Office of Planning and Research on May 30, 2007 to those public agencies that have jurisdiction by law with respect to the Project, or which exercise authority over resources that may be affected by the Project, and to other interested parties and agencies as required by law. The comments of such persons and agencies were sought.

c. An official 45-day public comment period for the Draft EIR was established by the Office of Planning and Research. The public comment period began on May 30, 2007 and ended on July 13, 2007.

d. A Notice of Availability (NOA) of the Draft EIR was mailed to all interested groups, organizations, and individuals who had previously requested notice in writing on May 30, 2007. The NOA stated that the City of Sacramento had completed the Draft EIR and that copies were available at the City of Sacramento, Development Services Department, North Permit Center, 2101 Arena Boulevard, Suite 200, Sacramento, California 95834. The letter also indicated that the official 45-day public review period for the Draft EIR would end on July 13, 2007.

e. A public notice was placed in the Daily Recorder on May 30, 2007, which stated that the Draft EIR was available for public review and comment.

f. A public notice was posted in the office of the Sacramento County Clerk on May 30, 2007.

g. Following closure of the public comment period, all comments received on the Draft EIR during the comment period, the City's written responses to the significant environmental points raised in those comments, and additional information added by the City were added to the Draft EIR to produce the Final EIR.

2. Record of Proceedings

The following information is incorporated by reference and made part of the record supporting these findings:

- a. The Draft and Final EIR and all documents relied upon or incorporated by reference;
- b. The City of Sacramento General Plan, City of Sacramento, January, 1988 and all updates.
- c. Environmental Impact Report City of Sacramento General Plan Update, City of Sacramento, March, 1987 and all updates.
- d. Findings of Fact and Statement of Overriding Considerations for the Adoption of the Sacramento General Plan Update, City of Sacramento, 1988 and all updates.
- e. Zoning Ordinance of the City of Sacramento
- f. Blueprint Preferred Scenario for 2050, Sacramento Area Council of Governments, December, 2004
- g. North Sacramento Community Plan
- h. The Mitigation Monitoring Program for the Project.
- i. All records of decision, staff reports, memoranda, maps, exhibits, letters, synopses of meetings, and other documents approved, reviewed, relied upon, or prepared by any City commissions, boards, officials, consultants, or staff relating to the Project.

3. Findings

CEQA requires that the lead agency adopt mitigation measures or alternatives, where feasible, to substantially lessen or avoid significant environment impacts that would otherwise occur. Mitigation measures or alternatives are not required, however, where such changes are infeasible or where the responsibility for the project lies with some other agency. (CEQA Guidelines, § 15091, sub. (a), (b).)

With respect to a project for which significant impacts are not avoided or substantially lessened, a public agency, after adopting proper findings, may nevertheless approve the project if the agency first adopts a statement of overriding considerations setting forth the specific reasons why the agency found that the project's "benefits" rendered "acceptable" its "unavoidable adverse environmental effects." (CEQA Guidelines, §§ 15093, 15043, sub. (b); see also Pub. Resources Code, § 21081, sub. (b).)

In seeking to effectuate the substantive policy of CEQA to substantially lessen or avoid significant environmental effects to the extent feasible, an agency, in adopting findings, need not necessarily address the feasibility of *both* mitigation measures and environmentally superior alternatives when contemplating approval of a proposed

project with significant impacts. Where a significant impact can be mitigated to an "acceptable" level solely by the adoption of feasible mitigation measures, the agency, in drafting its findings, has no obligation to consider the feasibility of any environmentally superior alternative that could also substantially lessen or avoid that same impact — even if the alternative would render the impact less severe than would the proposed project as mitigated. (*Laurel Hills Homeowners Association v. City Council* (1978) 83 Cal.App.3d 515, 521; see also *Kings County Farm Bureau v. City of Hanford* (1990) 221 Cal.App.3d 692, 730-731; and *Laurel Heights Improvement Association v. Regents of the University of California* ("Laurel Heights I") (1988) 47 Cal.3d 376, 400-403.)

In these Findings, the City first addresses the extent to which each significant environmental effect can be substantially lessened or avoided through the adoption of feasible mitigation measures. Only after determining that, even with the adoption of all feasible mitigation measures, an effect is significant and unavoidable does the City address the extent to which alternatives described in the EIR are (i) environmentally superior with respect to that effect and (ii) "feasible" within the meaning of CEQA.

In cases in which a project's significant effects cannot be mitigated or avoided, an agency, after adopting proper findings, may nevertheless approve the project if it first adopts a statement of overriding considerations setting forth the specific reasons why the agency found that the "benefits of the project outweigh the significant effects on the environment." (Public Resources Code, Section 21081, sub. (b); see also, CEQA Guidelines, Sections 15093, 15043, sub.(b).) In the Statement of Overriding Considerations found at the end of these Findings, the City identifies the specific economic, social, and other considerations that, in its judgment, outweigh the significant environmental effects that the Project will cause.

The California Supreme Court has stated that "[t]he wisdom of approving ... any development project, a delicate task which requires a balancing of interests, is necessarily left to the sound discretion of the local officials and their constituents who are responsible for such decisions. The law as we interpret and apply it simply requires that those decisions be informed, and therefore balanced." (*Goleta II* (1990) 52 Cal.3d 553 at 576.)

In support of its approval of the Project, the City Council makes the following findings for each of the significant environmental effects and alternatives of the Project identified in the EIR pursuant to Section 21080 of CEQA and section 15091 of the CEQA Guidelines:

A. Significant or Potentially Significant Impacts Mitigated to a Less Than Significant Level.

The following significant and potentially significant environmental impacts of the Project, including cumulative impacts, are being mitigated to a less than significant level and are set out below. Pursuant to section 21081(a)(1) of CEQA and section 15091(a)(1) of the CEQA Guidelines, as to each such impact, the City Council, based on the evidence in the record before it, finds that changes or alterations incorporated into the Project by means of conditions or otherwise, mitigate, avoid or substantially

lessen to a level of insignificance these significant or potentially significant environmental impacts of the Project. The basis for the finding for each identified impact is set forth below.

4.2 Air Quality

Impact: AIR-1 Operational emissions associated with implementation of the Plan are below the SMAQMD's threshold levels. As indicated in Table 4.2 6, the predominant sources of operational emissions are from hearths (fireplaces and wood stoves), consumer products, architectural coatings, and mobile sources (i.e. vehicles trips associated with Plan Area land uses). The SMAQMD recommends the following mitigation measures to further reduce operational impacts. Without mitigation, this is a *significant impact*.

Mitigation Measure AIR-1

- (a) Install clean technology wood-burning devices. All installed burning devices shall be an EPA/DOE Energy Star labeled gas fireplaces. No wood burning fireplaces or wood stoves shall be allowed;
- (b) Implement additional innovative measures to reduce operational air quality impacts. There are a number of measures the SMAQMD recommends that can be incorporated into the design/operation of land uses in the Plan Area to provide additional reductions in the overall level of emissions. These measures include, but are not limited to, the measures identified in Table 4.2 10. (Note: some of the measures may already exist as City of Sacramento development standards. Any measures selected should be implemented to the fullest extent possible).

Finding: The proposed project would produce operational emissions with consequent threats to the ambient air quality at nearby sensitive receptors. The mitigation measures listed above would ensure operational emissions would be below applicable SMAQMD thresholds. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: AIR-2 Construction activities could generate PM₁₀ emissions in excess of SMAQMD threshold levels. Without mitigation, this is a *significant impact*.

Mitigation Measure AIR-2

Implement PM₁₀ control measures. All construction documents shall ensure that the following measures are implemented during all phases of construction and demolition activities for development in the Plan Area:

- No more than 15 acres of the Plan site shall be graded in any one day.
- Demolition contractors shall ensure that all exterior surfaces of buildings are wetted during building demolition activities. The material from any building

demolition shall be completely wetted during any period when the material is being disturbed, such as during the removal from the construction site.

- All piles of demolished material shall be wetted and covered until removed from the site.
- Maintain 2 feet of freeboard space on haul trucks.
- All operations shall expeditiously remove the accumulation of mud or dirt from adjacent public streets at the end of each workday. The use of dry brushes is expressly prohibited.
- Wheel washers for exiting trucks shall be installed or the wheels of all trucks and equipment leaving the site shall be washed off.
- Water all exposed soil with sufficient frequency as to maintain soil moistness.

Finding: The proposed project could produce substantial emissions of PM₁₀ with consequent threats to the ambient air quality at nearby sensitive receptors. Wetting-down buildings undergoing demolition is a technique employed on a regular basis by demolition contractors. The mitigation measures listed above would decrease PM₁₀ emissions from demolition, excavation, and any other earth-moving activities. With implementation of the mitigation measure(s), this impact is reduced to a *less-than-significant* level.

Impact: AIR-4 Construction activities could generate NO_x emissions in excess of SMAQMD threshold levels. Without mitigation, this is a *significant* impact.

Mitigation Measure AIR-4

- (a) Reduce NO_x emissions from off-road diesel-powered equipment. Construction plans for future developments in the Plan Area shall provide a plan, for approval by the lead agency and SMAQMD, demonstrating that the heavy-duty (>50 horsepower) off-road vehicles to be used in the construction project, including owned, leased and subcontractor vehicles, will achieve a project-wide fleet average 20 percent NO_x reduction and 45 percent particulate reduction compared to the most recent ARB fleet average at time of construction.

A comprehensive inventory of all off-road construction equipment, equal to or

- (b) Equip construction equipment with a Level 3 California Air Resources Board-verified diesel emission control system. The following measure shall be incorporated into construction documents as recommended by the SMAQMD: All applicable pieces (at least one piece) of diesel equipment used on a construction site during the demolition, earthmoving, and clearing stages of construction shall be fitted with a level 3 California Air Resources Board-verified diesel emission control system. Prior to the issuance of a demolition or grading permit, the construction contractor and/or applicant shall submit to SMAQMD and City of Sacramento a certified list of the non-road diesel powered construction equipment that will be retrofitted with emission control devices. For each non-road diesel powered piece of construction equipment that will not be retrofitted, the construction representative shall provide an explanation detailing why such

measures are not employed. The list shall include: (1) the equipment number, type, make, and contractor/sub-contractor name; and (2) the emission control device make, model and EPA or CARB verification number. If any diesel powered non-road construction equipment is found to be in non-compliance with this specification, the contractor will be issued a Notice of Non-Compliance and given a 24-hour period in which to bring the equipment into compliance or remove it from the project.

- (c) Control visible emissions from off-road diesel-powered equipment. Construction documents for future developments in the Plan Area shall ensure that emissions from all off-road diesel-powered equipment used on the construction site do not exceed 40 percent opacity for more than 3 minutes in any 1 hour. Any equipment found to exceed 40 percent opacity (or Ringelmann 2.0) shall be repaired immediately, and the lead agency and SMAQMD shall be notified within 48 hours of identification of non-compliant equipment. A visual survey of all in-operation equipment shall be made at least weekly, and a monthly summary of the visual survey results shall be submitted throughout the duration of the project, except that the monthly summary shall not be required for any 30 day period in which no construction activity occurs. The monthly summary shall include the quantity and type of vehicles surveyed as well as the dates of each survey. The SMAQMD and/or other officials may conduct periodic site inspections to determine compliance. Nothing in this section shall supersede other SMAQMD or State rules or regulations.
- (d) Contribute off-site mitigation fees to the SMAQMD. If control measures contained in Mitigation Measures AIR-4a through AIR-4c are not sufficient to reduce mitigated construction emissions below SMAQMD threshold levels, as shown in Table 4.2-4, future construction representatives shall ensure that off-site mitigation fees are paid to the SMAQMD for construction-related NO_x emissions in excess of the SMAQMD's NO_x threshold.

Finding: The SMAQMD has developed mitigation measures to reduce construction related emissions by 20%. For certain phases, project impacts would remain significant after the 20% reduction; however, the SMAQMD has instituted a construction mitigation fee that goes to a program to retrofit and replace older, more polluting construction equipment. Through implementation of the measures to reduce NO_x emissions by 20% and the payment of these fees, SMAQMD has determined that impacts from construction emissions of ozone precursors can be reduced to less than significant levels. With implementation of the mitigation measure(s), this impact is reduced to a *less-than-significant* level.

4.3 Biological Resources

Impact: BIO-1 Potential loss of seasonal wetlands and associated habitat for federally listed invertebrates. Without mitigation, this is a *significant impact*.

Mitigation Measure BIO-1

- (a) Retain biologists to conduct baseline biological surveys. (Note that this mitigation measure is applicable to all impacts identified in this section. Reference is therefore made to this measure in the discussion of IMPACT BIO-2 through IMPACT BIO-7.)

Future development proponents shall retain a qualified biologist to conduct baseline biological surveys on undeveloped lands within the Plan Area. Once the preliminary development plans are available and property access has been obtained, the biologist would conduct baseline surveys to document the presence or absence of the following resources and support future permitting efforts: special-status wildlife species (as identified in Table 4.3-2), waters of the United States (including wetlands), non-special status nesting raptors and migratory birds species, and heritage trees that are subject to the City's tree ordinance.

As part of this measure, the biologist shall coordinate with the appropriate resource agencies (e.g. DFG, USFWS, and USACE) to determine the appropriate level of survey and the timing for the surveys. Biological resources documented on the undeveloped parcels shall be provided to development proponents in a letter report and shall be used to support proposed development plans and State and federal permit acquisition.

If sensitive biological resources are located during the field surveys, the appropriate mitigation measures would be implemented to avoid, minimize, or compensative for potentially significant impacts (these specific mitigation measures are described below for each resource-specific impact).

- (b) Obtain and implement conditions of federal permits for impacts on jurisdictional wetlands. If the USACE determines that the seasonal wetlands are not isolated and therefore are jurisdictional, future development proponents shall obtain the appropriate state and federal necessary permits to conduct activities in waters of the United States (jurisdictional wetlands) before finalized construction of any of the infill development associated with public and private development within the Plan Area. Discharge of fill into jurisdictional wetlands will require a Section 404 permit from the Corps and Section 401 certification from the Regional Water Quality Control Board (RWQCB). All conditions that are attached to the State and federal permits shall be implemented. The conditions shall be clearly identified in the construction plans and specifications and monitored during and after construction to ensure compliance. If the USACE determines that the wetlands are not jurisdictional, then the development proponent shall consult directly with the USFWS, prepare an HCP, and obtain authorization for the proposed development under Section 10 of the federal ESA.
- (c) If the seasonal wetlands are determined to support habitat for federally listed invertebrates, future development proponents shall compensate for direct and indirect impacts to potential habitat for federally listed vernal pool fairy shrimp

and tadpole shrimp. The development proponent shall preserve and create additional habitat for these species using USFWS-approved compensation ratios as described below.

- Future development proponents shall preserve suitable habitat at a ratio of 2:1 (2 acres preserved for every 1 acre of habitat directly or indirectly affected). Preservation credits must be acquired from an USFWS-approved mitigation bank or conservation area.
- Future development proponents shall create suitable habitat at a 1:1 ratio (1 acre created for every acre of habitat directly affected). Creation credits must be acquired from an USFWS-approved mitigation bank or conservation area.

Final compensation requirements and mitigation ratios for the Plan would be determined through consultation with the USFWS. The exact cost to purchase preservation and creation credits for development-related impacts would be determined at the time of purchase. Mitigation credits shall be purchased and/or a conservation area and management plan would be established prior to any ground disturbing activities, including grading, within the Plan Area.

Finding: The mitigation measures listed above would reduce the potential impacts on seasonal wetlands and associated habitat for federally listed invertebrates. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: BIO-2 Loss or disturbance of Western spadefoot toad habitat. Without mitigation, this is a *significant impact*.

Mitigation Measure BIO-2

- Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a;
- Obtain and implement conditions of federal permits for impacts on jurisdictional wetlands.

Finding: The mitigation measures listed above would reduce the potential impacts on wetland habitat and local spadefoot populations. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: BIO-3 Potential loss or disturbance of habitat for Valley elderberry longhorn beetle. Without mitigation, this is a *significant impact*.

Mitigation Measure BIO-3

- Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.

- (b) Avoid the elderberry shrub by establishing a minimum 20-foot-wide buffer around the elderberry shrub that occurs adjacent to the work zone. If elderberry shrubs that provide potential habitat for VELB (shrubs with stems 1 inch or greater in diameter) are located within the Plan Area and could be affected by proposed development activities, the project applicant shall determine if the shrub(s) can be avoided. If the shrub can be avoided, the project applicant shall require that the shrub be protected during construction by establishing a 20-foot-wide buffer and fencing around the elderberry shrub. This fencing is intended to prevent encroachment by construction vehicles and personnel. No construction activity, including grading, shall be allowed until this condition is satisfied. No grading, clearing, storage of equipment or machinery, or other disturbance or activity may occur until a representative of the City has inspected and approved all temporary construction fencing. The fencing and a note reflecting this condition shall be shown on the construction specifications.
- (c) Transplant elderberry shrubs that occur within the Plan Area and would be directly affected (removed) by a proposed development. If the habitat for VELB cannot be avoided (as described in Mitigation Measure BIO-3b, the development proponent shall evaluate whether or not transplantation of the shrub(s) is feasible.

As part of this measure (and either the Section 7 or Section 10 permit from the USFWS), the project applicant shall ensure that any elderberry shrub that shall be directly affected (removed) by construction activities is transplanted to a USFWS-approved conservation area or mitigation bank in accordance with the USFWS Conservation Guidelines. The closest USFWS-approved mitigation site is the Wildlands, Inc. River Ranch Conservation Bank located in Yolo County.

The elderberry shrub shall be transplanted when it is dormant (after it loses its leaves) in the period starting approximately in November and ending in the first two weeks of February. A qualified specialist familiar with elderberry shrub transplantation procedures shall supervise the transplanting. The location of the conservation area transplantation site shall be approved by USFWS before removal of the elderberry shrub.

The transplanting procedure entails the following steps:

- The affected shrub shall be cut back 3 to 6 feet above the ground or up to 50 percent of its height, whichever is greater.
- Future development proponents shall create suitable habitat at a 1:1 ratio (1 acre created for every acre of habitat directly affected). Creation credits must be acquired from an USFWS-approved mitigation bank or conservation area.
- The shrub shall be replanted immediately at the mitigation site in holes of adequate size with the root ball planted so that its top is level with the existing ground. The soil will be compacted around the roots. The planting area must be at least 1,800 square feet.
- The shrub shall have its own water retention basin measuring 3 feet in diameter with a continuous berm measuring approximately 8 inches wide at

the base and 6 inches high. The soil around the shrubs shall be saturated with water. The shrubs should be monitored and watered accordingly.

- (d) As part of the Biological Opinion (Section 7) or HCP (Section 10), private developer shall compensate for direct impacts (i.e. transplanting of one elderberry shrub) on all elderberry stems measuring 1 inch or more at ground level (i.e. VELB habitat). Compensation shall include replacement plantings of elderberry seedlings or cuttings and associated native plantings in a USFWS-approved conservation area or mitigation bank, at a ratio between 1:1 and 8:1 (ratio of new plantings to affected stems), depending on the diameter of the stem at ground level, the presence or absence of exit holes, and whether the shrub is located in riparian habitat.

Compensation for VELB habitat shall include either establishing a USFWS-approved VELB conservation area or purchasing VELB credits at a USFWS-approved mitigation bank. As stated above, the closest USFWS-approved mitigation site is the Wildlands, Inc., River Ranch Conservation Bank located in Yolo County. The exact cost to establish a mitigation site at the approved mitigation site shall be determined at the time of purchase. The final amount and final location of this mitigation shall be determined through consultation with the USFWS and will be outlined in the Biological Opinion or HCP.

Finding: The mitigation measures listed above would reduce the potential impacts to the Valley elderberry longhorn beetle. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: BIO-4 Potential loss of Swainson's hawk foraging habitat and disturbance of potentially nesting Swainson's hawk. Without mitigation, this is a significant impact.

Mitigation Measure BIO-4

- (a) Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.
- (b) If construction is scheduled to occur during the Swainson's hawk breeding season (generally March 1 through August 15), the project applicant shall retain a qualified wildlife biologist to conduct preconstruction surveys for nesting Swainson's hawks. If no Swainson's hawks are found nesting within the areas surveyed, then no further nest-site protection mitigation is required. If Swainson's hawks are found nesting on or adjacent to the construction site, DFG shall be consulted to determine if a no-disturbance buffer would be required until after the young have fledged (as determined by a qualified wildlife biologist). Impact avoidance measures shall be conducted pursuant to DFG's 1994 staff report.
- (c) If the biologist determines that there is suitable foraging habitat within the undeveloped lots in the Plan Area (as part of Mitigation Measure BIO-1a), future development proponents shall implement the recommendations described in the

report published by DFG in 1994. This report recommends mitigation for the removal of suitable Swainson's hawk foraging habitat, at a ratio determined by the distance to the nearest active nest. The mitigation shall be accomplished either by developing a project-specific mitigation agreement that would be submitted to CDFG for approval or by purchasing Swainson's hawk mitigation credits at a DFG-approved mitigation bank.

Finding: The mitigation measures listed above would reduce the potential impacts to Swainson's hawk eggs, young, and the species' habitat. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: BIO-5 Loss of potential Western burrowing owl foraging and nesting habitat. Without mitigation, this is a *significant impact*.

Mitigation Measure BIO-5

- (a) Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.
- (b) Implement the California Department of Fish and Game guidelines for burrowing owl mitigation. If active burrowing owls are detected during the biological baseline surveys (described as part of Mitigation Measure BIO-1a), the following measures shall be implemented by the development proponent.
 - Occupied burrows shall not be disturbed during the nesting season (February 1–August 31).
 - When destruction of occupied burrows is unavoidable outside the nesting season (September 1-January 31), unsuitable burrows shall be enhanced (enlarged or cleared of debris) or new burrows created (installing artificial burrows) at a ratio of 2:1 on protected lands approved by DFG. Newly created burrows shall follow guidelines established by DFG.

If owls must be moved away from the project construction areas, passive relocation techniques (e.g. installing one-way doors at burrow entrances) shall be used instead of trapping. At least one week will be necessary to accomplish passive relocation and allow owls to acclimate to alternate burrows.

If active burrowing owl burrows are found and the owls must be relocated, the development proponent shall offset the loss of foraging and burrow habitat in the project construction area(s) by acquiring and permanently protecting a minimum of 6.5 acres of foraging habitat per occupied burrow identified in the project construction area(s). The protected lands should be located adjacent to the occupied burrowing owl habitat in the project construction area or at another occupied site near the project construction area. The location of the protected lands shall be determined in coordination with DFG.

The development proponent shall also prepare a monitoring plan, and provide long-term management and monitoring of the protected lands. The monitoring plan shall

specify success criteria, identify remedial measures, and require an annual report to be submitted to DFG.

If avoidance is the preferred method of dealing with potential impacts, no disturbance shall occur within 160 feet of occupied burrows during the nonbreeding season (September 1–January 31) or within 250 feet during the breeding season. Avoidance also requires that at least 6.5 acres of foraging habitat (calculated based on an approximately 300-foot foraging radius around an occupied burrow), contiguous with occupied burrow sites, be permanently preserved for each pair of breeding burrowing owls or single unpaired resident bird. The configuration of the protected site shall be submitted to DFG for approval.

Finding: The mitigation measures listed above would reduce the potential impacts to Western burrowing owls and their habitat. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: BIO-6 Potential loss or disturbance of nesting habitat for white-tailed kite, northern harrier, loggerhead shrike, and non-special-status migratory birds and raptors. Without mitigation, this is a significant impact.

Mitigation Measure BIO-6

- (a) Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.
- (b) Avoid disturbance of tree-, shrub- or ground-nesting white-tailed kite, Northern harrier, loggerhead shrike, and non-special-status migratory birds and raptors. The private developer shall implement one of the following measures, depending on the specific construction timeframes within the undeveloped areas of the Plan Area, to avoid disturbance of tree-, shrub- or ground-nesting white-tailed kites, northern harriers, loggerhead shrikes, and non-special-status migratory birds and raptors.
 - If construction activities are scheduled to occur during the breeding season for these species (generally between March 1 and August 15), a qualified wildlife biologist shall be retained to conduct the following focused nesting surveys within the appropriate habitat.
 - Tree- and shrub-nesting surveys shall be conducted in riparian and oak woodland habitats within or adjacent to the construction area to look for white-tailed kite, loggerhead shrike, and other non-special-status migratory birds and raptors.
 - Ground-nesting surveys shall be conducted in non-native annual grasslands for northern harrier and other non-special-status migratory birds.
 - The surveys should be conducted within one week before initiation of construction activities and at any time between March 1 and August 15. If no active nests are detected, then no additional mitigation is required.

If surveys indicate that migratory bird or raptor nests are found in any areas that would be directly affected by construction activities, a no-disturbance buffer shall be established around the site to avoid disturbance or destruction of the nest site until after the breeding season or after a wildlife biologist determines that the young have fledged (usually late June to mid-July). The extent of these buffers shall be determined by a wildlife biologist, and will depend on the level of noise or construction disturbance, line of sight between the nest and the disturbance, ambient levels of noise and other disturbances, and other topographical or artificial barriers. These factors should be analyzed to make an appropriate decision on buffer distances.

If construction activities begin before the breeding season (i.e. begin between August 16 and February 28) (pre-existing construction), then construction can proceed until it is determined that an active migratory bird or raptor nest would be subject to abandonment as a result of construction activities. Pre-existing construction activities are assumed to be "full force," including site grading and infrastructure development; activities that technically initiate construction but are minor would not be considered full force. Optimally, all necessary vegetation removal should be conducted before the breeding season (generally between March 1 and August 15) so that nesting birds or raptors would not occur in the construction area during construction activities. If any birds or raptors nest in the project vicinity under pre-existing construction conditions, then it is assumed that they are habituated (or will habituate) to the construction activities.

Under this scenario, the preconstruction survey described previously should still be conducted on or after March 1 to identify any active nests in the vicinity and active sites should be monitored by a wildlife biologist periodically until after the breeding season or after the young have fledged (usually late June to mid-July). If active nests are identified on or immediately adjacent to a development site, then all nonessential construction activities (e.g. equipment storage and meetings) should be avoided in the immediate vicinity of the nest site, but the remainder of construction activities may proceed.

Finding: The mitigation measures listed above would reduce the potential impacts to eggs and young of white-tailed kites, northern harriers, loggerhead strikes, and other non special-status migratory birds and raptors. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: BIO-7 Potential removal of heritage trees subject to the City's heritage tree ordinance. Without mitigation, this is a *significant impact*.

Mitigation Measure BIO-7

- (a) Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.
- (b) Comply with the City's tree ordinance. If any heritage trees are located during the biological baseline surveys (described as part of Mitigation Measure BIO-1a) and

could be impacted by the Plan, the development proponent shall comply with the City's tree ordinance requirements.

The ordinance states that during construction activity on any property on which a heritage tree is located, unless the express written permission of the director is first obtained, no person shall:

- Change the amount of irrigation provided to any heritage tree from that which was provided prior to the commencement of construction activity;
- Trench, grade, or pave into the dripline area of a heritage tree;
- Change, by more than two (2) feet, grade elevations within thirty (30) feet of the dripline area of a heritage tree;
- Park or operate any motor vehicle within the dripline area of any heritage tree;
- Place or store any equipment or construction materials within the dripline area of any heritage tree;
- Attach any signs, ropes, cables or any other items to any heritage tree;
- Cut or trim any branch of a heritage tree for temporary construction purposes; or
- Place or allow to flow into or over the dripline area of any heritage tree any oil, fuel, concrete mix or other deleterious substance.

Finding: The mitigation measures listed above would reduce the potential impacts to heritage trees. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

4.8 Noise

Impact: NOISE-2 Exposure of new residences to instantaneous maximum aircraft noise levels exceeding 50 dBA in interior rooms (impact related to developments within 60 CNEL). Without mitigation, this is a *significant impact*.

Mitigation Measure NOISE-2

- (a) New residences shall be designed such that interior noise from aircraft does not exceed 45 Ldn in habitable rooms or instantaneous maximum noise levels of 50 dBA in bedrooms or 55 dBA in habitable rooms. Treatments that can be implemented to achieve this performance standard include, but are not limited to:
- Use of acoustically rated doors and windows; and
 - Use of upgraded acoustical insulation for walls and roofs that may include placement of additional gypsum board or other noise-attenuating materials in walls and roofs.

- (b) Prior to the issuance of building permits, the applicant must provide to the City a report from a certified acoustical design professional that details how dwelling units within the Plan Area will achieve an interior noise level of less than 45 dB Ldn in habitable rooms and interior maximum instantaneous levels of 50 dBA or less in bedrooms and 55 dBA or less in other habitable rooms.
- (c) New residential development within the 60 CNEL McClellan Airport noise exposure contour shall require notification. This may take the form of requiring developments requesting tentative maps or other development approvals to provide formal written disclosures, recorded deed notices, or in the Public Report prepared by the California Department of Real Estate disclosing the fact to prospective buyers that the parcel is located within the 60 CNEL noise contour of the McClellan Airport Planning Policy Area and is subject to periodic excessive noise from aircraft overflights.

Finding: The mitigation measures listed above would reduce the potential impacts to new residences from aircraft noise. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

Impact: NOISE-3 Exposure of noise sensitive land uses to construction noise that is not in compliance with the City of Sacramento Noise Ordinance. Without mitigation, this is a *significant impact*.

Mitigation Measure NOISE-3

- (a) Employ the following noise-reducing construction practices and additional time-of-day restrictions:
Construction noise shall be limited as follows:
 - 55 dBA between the hours from 6:00 p.m. to 10:00 p.m. and 50 dBA between the hours of 10:00 p.m. to 7:00 a.m. Monday through Saturday.
 - 55 dBA between the hours from 6:00 p.m. to 10:00 p.m. and 7:00 a.m. to 9:00 a.m. and 50 dBA for all other hours on Sunday.

Measures that can be used to limit noise include but are not limited to, the following:

- Locating equipment as far as practicable from noise sensitive uses;
- Requiring that all construction equipment powered by gasoline or diesel engines have sound-control devices that are at least as effective as those originally provided by the manufacturer and that all equipment be operated and maintained to minimize noise generation;
- Prohibiting gasoline or diesel engines from having unmuffled exhaust;
- Selecting haul routes that affect the fewest people;
- Using noise-reducing enclosures around noise-generating equipment; and,

- Constructing barriers between noise sources and noise-sensitive land uses or taking advantage of existing barrier features (terrain, structures) to block sound transmission.

Finding: The mitigation measures listed above would reduce the potential impacts of construction noise on sensitive land uses. With implementation of the mitigation measures, this impact is reduced to a *less-than-significant* level.

4.12 Transportation and Circulation

Impact: TRAF-1 Winter Street/Interstate 80 Westbound Ramps: Under cumulative traffic conditions this intersection would have an LOS E in both AM and PM peak hours. The addition of the Plan will result in more than five seconds of delay at this location. Without mitigation, this is a *significant impact*.

Mitigation Measure TRAF-1

Winter Street/Interstate 80 Westbound Ramps: provide a dedicated, southbound right turn lane which will result in one right turn lane and two through lanes on the southbound approach. This mitigation measure could be accomplished by modifying the north leg of the intersection to widen the existing roadway and re-stripe the travel lanes.

Implementation of this mitigation measure would result in LOS D (48.4 seconds of delay) in AM peak hour and LOS C (28.1 seconds of delay) in the PM peak hour. Analysis sheets for the "with mitigation scenario" are included in Appendix C.

After adopting the Plan, the City will implement the Plan by studying the feasibility and then developing an appropriate funding mechanism and/or including the costs as part of the Capital Improvement Program to provide for the recommended infrastructure improvements.

Finding: The mitigation measure listed above would reduce the potential impacts to Winter Street/Interstate 80 westbound ramps. With implementation of the mitigation measure, this impact is reduced to a *less-than-significant* level.

Impact: TRAF-2 Winter Street/Interstate 80 Eastbound Ramps: Under cumulative traffic conditions this intersection would have a LOS C in both AM and PM peak hours. The addition of the Plan would result in a LOS D in the PM peak hour. Without mitigation, this is a *significant impact*.

Mitigation Measure TRAF-2

Winter Street/Interstate 80 Eastbound Ramps: provide a dedicated, northbound right turn lane which would result in two through lanes and one right turn lane on the northbound approach. Implementation of this mitigation measure would result in LOS C (26.6 seconds of delay) in the AM peak hour and LOS C (32.9 seconds of delay) in the

PM peak hour. Analysis sheets for the "with mitigation scenario" are included in Appendix C.

After adopting the Plan, the City will implement the Plan by studying the feasibility and then developing an appropriate funding mechanism and/or including the costs as part of the Capital Improvement Program to provide for the recommended infrastructure improvements.

Finding: The mitigation measure listed above would reduce the potential impacts to Winter Street/Interstate 80 eastbound ramps. With implementation of the mitigation measure, this impact is reduced to a *less-than-significant* level.

4.13 Utilities and Service Systems

Impact: UTIL-1 Additional development would exacerbate the existing inadequacy of the water mains and pump station in the Plan Area. Without mitigation, this is a *significant impact*.

Mitigation Measure UTIL-1

The City should calibrate and run its hydraulic water model for the Plan Area to determine the extent of improvements that would be required for new development anticipated for the Plan. Also, implement the recommendations in the *McClellan Heights and Parker Homes Land Use and Infrastructure Plan* which include (1) replace existing 4-inch and 6-inch mains with 8-inch plastic mains; (2) replace existing 8-inch steel mains with 12-inch plastic mains; (3) upgrade existing services to copper. Additionally, perform a study to determine if the capacity of the Bell Avenue pump station will need to be upgraded, and upgrade the facility if warranted. Cost estimates based on Plan buildout are contained in the *McClellan Heights and Parker Homes Land Use and Infrastructure Plan*.

Finding: The mitigation measure listed above would reduce the potential impacts to water mains and pump stations in the Plan area. With implementation of the mitigation measure, this impact is reduced to a *less-than-significant* level.

B. Significant and Unavoidable Impacts.

The following significant and potentially significant environmental impacts of the Project, including cumulative impacts, are unavoidable and cannot be mitigated in a manner that would substantially lessen the significant impact. Notwithstanding disclosure of these impacts, the City Council elects to approve the Project due to overriding considerations as set forth below in Section E, the statement of overriding considerations.

4.2 Air Quality

Impact: AIR-3 Implementation of the Plan could result in significant health risks resulting from exposure of new sensitive receptors to aircraft and vehicular emissions. Without mitigation, this is a *significant impact*.

Mitigation Measure AIR-3

Site future sensitive receptors as far as possible from major roads and McClellan Field. Such receptors should be sited in accordance with the SMAQMD's *Recommended Protocol for Evaluating the Location of Sensitive Land Uses Adjacent to Major Roadways* and as far as possible from McClellan Field.

Finding: The level to which excess health risks would occur is unknown and could be considered significant as McClellan Field activities and their locations relative to sensitive receptors would result in elevated health risks. The City has not identified mitigation measures imposable on this project that could reduce or avoid the impact of the project on operational emissions to a less-than-significant level. The California Environmental Quality Act (Pub. Resources Code, §2100 et seq.) defines "feasible" for these purposes as capable of being accomplished in a successful manner with a reasonable period of time, taking into economic, environmental, social, and technological factors (Pub. Resources Code, Section 21061.1). For these reasons, the impact remains *significant and unavoidable*.

Impact: AIR-6 Because emissions of ozone precursors and PM₁₀ associated with buildout of the Plan are greater than emissions associated with the existing General Plan, impacts associated with these emissions would be considered to be cumulatively significant. Despite the implementation of Mitigation Measures AIR-1a and AIR-1b that would help to reduce such emissions, there is no mitigation available to reduce these emissions to below the SMAQMD's threshold levels. Without mitigation, this is a *significant impact*.

Finding: The City has not identified mitigation measures imposable on this project that could reduce or avoid the impact of the project on operational emissions to a less-than-significant level. The California Environmental Quality Act (Pub. Resources Code, §2100 et seq.) defines "feasible" for these purposes as capable of being accomplished in a successful manner with a reasonable period of time, taking into economic, environmental, social, and technological factors (Pub. Resources Code, Section 21061.1). For these reasons, the impact remains *significant and unavoidable*.

4.8 Noise

Impact: NOISE-1 Exposure of new residences to traffic noise exceeding 60 Ldn or interior noise exceeding 45 Ldn, and instantaneous maximum noise of 50 dBA

in bedrooms, and 55 dBA in other habitable rooms. Without mitigation, this is a significant impact.

Mitigation Measure NOISE-1

New residences shall be designed such that interior noise from traffic does not exceed 45 Ldn in habitable rooms or an instantaneous maximum of 50 dBA in bedrooms or 55 dBA in habitable rooms. Where feasible, new residences shall be designed such that traffic noise at outdoor use areas does not exceed 60 Ldn. Treatments that can be implemented to achieve these performance standards include, but are not limited to the following:

- Placement of solid walls, earth berms, or building structures between roadways and outdoor use areas.
- Use of acoustically rated doors and windows.
- Placement of non-sensitive rooms (laundry rooms, garages, etc.) adjacent to roadways.

Prior to the issuance of building permits, the applicant must provide to the City a report from a certified acoustical design professional that details how dwelling units within the Plan Area will achieve an interior noise level of less than 45 dB Ldn in habitable rooms and interior maximum instantaneous levels of 50 dBA or less in bedrooms and 55 dBA or less in other habitable rooms. The report shall also address how exterior noise will be reduced to 60 Ldn or less, where feasible. If reduction of noise to less than 60 Ldn is not feasible, the report shall provide a detailed explanation as to why.

Finding: There may be instances where it is not feasible to attenuate exterior noise at outdoor use areas to levels below 60 dBA Ldn. The City has not identified mitigation measures impossible on this project that could reduce or avoid the impact of the project on operational emissions to a less-than-significant level. The California Environmental Quality Act (Pub. Resources Code, §2100 et seq.) defines "feasible" for these purposes as capable of being accomplished in a successful manner with a reasonable period of time, taking into economic, environmental, social, and technological factors (Pub. Resources Code, Section 21061.1). For these reasons, the impact remains *significant and unavoidable*.

C. Findings Related to the Relationship Between Local Short-term Uses of the Environment and Maintenance and Enhancement of Long-term Productivity.

Based on the EIR and the entire record before the City Council, the City Council makes the following findings with respect to the project's balancing of local short term uses of the environment and the maintenance of long term productivity:

- i. As the project is implemented, certain impacts would occur on a short term level. Such short term impacts are discussed fully above. Such short term impacts include, without limitation, impacts relating to air quality, biological resources, noise, utilities and service systems, and transportation and circulation increases due to the project, although measures have been incorporated in the project to mitigate these potential impacts.
- ii. The long term implementation of the project would serve to revitalize the McClellan Heights and Parker Homes residential neighborhood through infill development and infrastructure and streetscape improvements. The project would be developed in an existing urbanized area and not contribute to urban sprawl. Notwithstanding the foregoing, some long term impacts would result. These impacts include adverse impacts to air quality and noise. However, implementation of the project would provide long term benefits, including, without limitation, revitalization of the existing neighborhood, infrastructure and streetscape improvements, and infill development responsive to neighborhood needs.
- iii. Although there are short term adverse impacts from the project, the short and long term benefits of the project justify its immediate implementation.

D. Project Alternatives.

The City Council has considered the Project alternatives presented and analyzed in the final EIR and presented during the comment period and public hearing process. Some of these alternatives have the potential to avoid or reduce certain significant or potentially significant environmental impacts, as set forth below. The City Council finds, based on specific economic, legal, social, technological, or other considerations, that these alternatives are infeasible. Each alternative and the facts supporting the finding of infeasibility of each alternative are set forth below.

Summary of Alternatives Considered

The McClellan Heights and Parker Homes Land Use and Infrastructure Plan (hereafter "the Plan") has been described and analyzed in the EIR with an emphasis on potentially significant impacts and recommended mitigation measures to avoid those impacts, to the extent feasible. The State CEQA Guidelines require the description and comparative analysis of a range of reasonable alternatives to the Plan that could feasibly attain the objectives of the project. The following discussion is intended to inform the public and decision makers of project alternatives that have been developed and the positive and negative aspects of those alternatives. In accordance with the CEQA Guidelines and procedures, three project alternatives, including the No Project Alternative, are discussed below. CEQA Guidelines also require that the environmentally superior alternative be identified.

The alternatives considered in the analysis include the following:

- **Alternative 1: The No Project Alternative.** The Plan would not be adopted and the existing General Plan land use designations and zoning for the Plan Area would remain in effect. This alternative would include the infrastructure improvements that are recommended in the Plan.
- **Alternative 2: Remain as Industrial on Selected Areas on Bell Avenue and Winters Street.** Under this alternative, existing "industrial" General Plan land use designations and zoning would remain in the areas along Bell Avenue and Winters Street. Land use designations for the remaining Plan Area would be the same as in the Plan. This alternative would include the infrastructure improvements that were recommended in the Plan.
- **Alternative 3: Commercial on Selected Areas on Bell Avenue and Winters Street.** Under this alternative, the General Plan land use designation and zoning for areas along Bell Avenue and Winters Street would be changed from Industrial to a Limited Commercial zoning designation (this corresponds to the Community/Neighborhood Commercial Offices General Plan land use designation). Land use designations for the remaining Plan Area would be the same as shown in the Plan. This alternative would include the infrastructure improvements that were recommended in the Plan.

Alternative 1: The No Project Alternative

This section compares the No Project Alternative to the Plan.

1. Principal Characteristics

Under this Alternative, no changes in General Plan land use designation or zoning designations would occur. Buildout assumptions include approximately 896,000 square feet of industrial space, 45,000 square feet of commercial/retail space, 5,000 square feet of office space and 70 new dwelling units. The projected increase in population is approximately 312 additional persons.

2. Impact Analysis

The No Project Alternative would have the following impacts relative to the Plan.

Aesthetics

Similar to the Plan, no shadows would be cast by any new development which might adversely impact public gathering places or place residences and/or child centers in complete shade. Applicable setback and height requirements as set forth by City of Sacramento Zoning Regulations would be enforced; these would ensure that the adverse effects of shadows are minimized. City standards regarding project lighting would be enforced under this alternative and the Plan.

In conclusion, the No Project Alternative would be considered to have the *same impacts*

as the Plan with respect to aesthetic issues.

Air Quality

Although the current zoning and attendant land uses would include more industrial than residential uses under the No Project Alternative, the distribution of development on vacant and underutilized parcels would be the same, and therefore would have similar construction-period air quality impacts. Emissions of criteria pollutants related to development under the No Project Alternative would be expected to be less when compared to the Plan. Although this Alternative would result in lower operational emissions, it would still be expected to exceed SMAQMD's ROG threshold of 65 pounds per day at projected buildout. This would result in a *significant and unavoidable* impact on air quality. The No Project Alternative would be an *insubstantial improvement* when compared to the Plan with regard to air quality.

Biological Resources

Potential impacts on biological resources associated with the No Project Alternative would generally be the same as those identified under the Plan. Although the zoning and attendant land uses would be slightly different under the No Project Alternative, the types of biological resources and extent of habitat disturbance would be essentially the same as described in the Plan. Therefore, the No Project Alternative would be considered to have the *same impacts* on biological resources as the Plan.

Cultural Resources

Although the zoning and attendant land uses would be slightly different under the No Project Alternative, construction impacts on archaeological resources and human remains under this alternative would be the same as those identified under the Plan. Construction impacts on historic buildings and structures under the No Project Alternative would also be the same as those identified under the Plan. Therefore, the No Project Alternative would be considered to have the *same impacts* on cultural resources as the Plan.

Hazardous Materials and Other Hazards

Under the No Project Alternative, development would be distributed in a similar manner as the Plan. However, since the No Project Alternative would allow development according to existing General Plan land use designations for the Plan Area, a substantially larger amount of industrial uses and fewer residential units would be developed, compared to the Plan. This could theoretically result in higher levels of hazardous waste that would be generated, stored and transported. However, hazardous material generation, storage and clean-up are heavily regulated by federal, State and local regulations. This would reduce the potential impacts from hazards and hazardous materials to a less-than-significant level for both the No Project and the Plan. Therefore, the No Project Alternative would be considered an *insubstantial deterioration* when compared to the Plan in terms of hazards and hazardous materials.

Hydrology and Water Quality

As noted in Section 4.6, Hydrology and Water Quality, the entire Plan Area is located within an area that is at minimal risk for flooding hazards, according to the Flood Insurance Rate Maps issued by FEMA. Under the No Project Alternative, a more industrial uses would be developed at buildout, compared to than the Plan. However, this difference would not be substantial with respect to hydrology and water quality since the State and local regulations that require new development to provide adequate on-site drainage, connections to the City's drainage system and erosion, and grading and sediment control plans would apply under both scenarios. Potential impacts related to drainage are discussed in the "Utilities and Service Systems" below. Therefore, the No Project Alternative would be considered to have the *same impacts* on hydrology and water quality as the Plan.

Land Use

The No Project Alternative would preserve a larger amount of land with an industrial General Plan and zoning designation and thus would continue to allow industrial development near residential areas. This could worsen potential land use conflicts between the two types of land use. Therefore, the No Project Alternative would be considered an *insubstantial deterioration* compared to the Plan in terms of land use.

Noise

Under the No Project Alternative, there would be slightly fewer residential uses in areas along Bell Avenue and Winters Street, as compared to the Plan, which would include more light industrial uses. Accordingly, there would be a corresponding decrease in the amount of sensitive receptors exposed to exterior noise levels from traffic and aircraft from McClellan Airport that would exceed the City's noise exposure threshold. However, this would not be considered a substantial difference since this Alternative would still result in a primarily residential land use pattern, similar to the Plan. As is the case with the Plan, the No Project Alternative would be consistent with the currently adopted McClellan Airport CLUP noise contours.

The No Project Alternative would generate fewer vehicle trips than the Plan, so traffic noise impacts under the alternative would be slightly less intense than would occur as a result of the Plan. Construction noise impacts under each scenario would generally be the same. Therefore, the No Project Alternative would be considered an *insubstantial improvement* compared to the Plan in terms of noise impacts.

Population, Employment and Housing

Under the No Project Alternative, a lower amount of residential development would occur than under the Plan. As discussed in Section 4.9, the Plan would not result in substantial population growth that would be inconsistent with the City's General Plan. Therefore, it can be concluded that the same effect would occur under the No Project

Alternative. As with the Plan, this alternative would not require displacement of substantial numbers of existing housing or people. Therefore, the No Project Alternative would be considered to have the *same impacts* on population, employment and housing as the Plan.

Public Services

Under the No Project Alternative, more industrial development and less residential development would occur than under the Plan. As a result, there would be fewer households that would require additional police and fire services, schools and park space. However, as discussed in Section 4.10, Public Services, the Plan would not result in any significant impact with regard to public services. Therefore, the No Project Alternative would be considered an *insubstantial improvement* compared to the Plan in terms of public services.

Soils, Seismicity and Geology

The No Project Alternative would result in a similar pattern of urbanization as the Plan. Current local, State and federal regulations require specific mitigations to avoid impacts related to geologic and seismic hazards, which would apply under both scenarios. Therefore, the No Project Alternative would be considered to have the *same impacts* on soils, seismicity and geology as the Plan.

Transportation and Circulation

The No Project Alternative would result in fewer daily, AM peak hour and PM peak hour trips than the Plan. As a result, impacts from this Alternative would be expected to be less. It is possible that the intersection impacts identified for the Plan (which were found to be *less than significant*) may not occur under the No Project Alternative. Therefore, the No Project Alternative would be considered an *insubstantial improvement* compared to the Plan in terms of transportation and circulation.

Utilities and Service Systems

As discussed in Section 4.13, there are substantial existing deficiencies in water supply, sewer and stormwater systems for the Plan Area. The No Project Alternative would include the recommendations and implementation actions to address infrastructure deficiencies, as listed in the Plan. Therefore, the No Project Alternative would be considered to have the *same impacts* on utilities and service systems as the Plan

Facts in Support of Finding of Infeasibility

Alternative 1 is rejected because, as detailed above, it would generally fail to meet the objectives of the proposed project and would result in insubstantial improvements and or deterioration as compared to the Plan. Alternative 1 is not substantially better than the Plan with regards to any particular environmental factor since the alternative would

not cause a reduction of any significant and unavoidable impact associated with the Plan. The differences in environmental impacts between the Plan and the alternative were relatively minor. Moreover, the Plan would best satisfy the project objectives, which include strengthening the identity of McClellan Heights and Parker Homes as residential neighborhoods with a range of high-quality and safe housing that has access to neighborhood-serving retail, parks and other amenities to meet community needs.

Alternative 2: Remain as Industrial on Selected Sites on Bell Avenue and Winters Street

This section compares the "Remain as Industrial on Selected Sites on Bell Avenue and Winters Street" Alternative (henceforth "Alternative 2") with the Plan.

1. Principal Characteristics

Under this Alternative, an approximately 29-acre area bounded by Pinell Street, Rene Avenue, Bell Avenue, and Astoria Street, and a 4.7-acre area located along Winters Street and Dorothy June Way, would remain zoned for light industrial use instead of residential mixed use as identified in the Plan. As described in the EIR, land use designations for the remainder of the Plan Area would be the same as shown in the Plan.

2. Impact Analysis

Alternative 2 would have the following impacts relative to adoption of the Plan.

Aesthetics

Similar to the Plan, no shadows would be cast by any new development which might adversely impact public gathering places or place residences and/or child centers in complete shade. Applicable setback and height requirements as set forth by City of Sacramento Zoning Regulations would be enforced; these would ensure that the adverse effects of shadows are minimized. City standards regarding project lighting would be enforced under this alternative and the Plan. Therefore, Alternative 2 would be considered to have the *same impacts* on aesthetics as the Plan.

Air Quality

Alternative 2 would generally be expected to have similar type and duration of construction as the Plan, and therefore would have similar construction-period air quality impacts. Emissions of criteria pollutants related to development associated with Alternative 2 would be expected to be less than that generated under the Plan. Although this Alternative would result in lower operational emissions, it would still be expected to exceed SMAQMD's ROG threshold of 65 pounds per day at projected buildout, and would also result in a significant and unavoidable impact on air quality.

Therefore, Alternative 2 would be considered an *insubstantial improvement* when compared to the Plan in terms of air quality.

Biological Resources

Potential impacts on biological resources associated with the Alternative 2 would generally be the same as those identified under the Plan. Although the zoning and attendant land uses would be slightly different under Alternative 2, the types of biological resources and extent of habitat disturbance would be essentially the same as described in the Plan. Therefore, Alternative 2 would be considered to have the *same impacts* on biological resources as the Plan.

Cultural Resources

Although the zoning and attendant land uses would be slightly different under Alternative 2, construction impacts on archaeological resources and human remains under this alternative would be the same as those identified under the Plan. Construction impacts on historic buildings and structures under Alternative 2 would also be the same as those identified under the Plan. Therefore, the Alternative 2 would be considered to have the *same impacts* on cultural resources as the Plan.

Hazardous Materials and Other Hazards

Development under this Alternative would occur in a similar distribution as it would under the Plan. A slightly greater amount of industrial uses and a slightly lower number of residential units would occur under this alternative, compared to the Plan. However, these differences would be incremental. Moreover, hazardous material generation, storage and clean-up are heavily regulated by federal, State and local regulations which would under both scenarios. Therefore, Alternative 2 would be considered to have the *same impacts* on hazards and hazardous materials as the Plan.

Hydrology and Water Quality

As noted in Section 4.6, Hydrology and Water Quality, the entire Plan Area is located within an area that is at minimal risk for flooding, according to the Flood Insurance Rate Maps issued by FEMA. Although the zoning and attendant land uses would be slightly different under this alternative, State and local regulations pertaining to on-site drainage, connections to the City's drainage system and erosion, grading and sediment control plans would apply under both scenarios. Therefore, Alternative 2 would be considered to have the *same impacts* on hydrology and water quality as the Plan.

Land Use

The land use changes proposed under Alternative 2 are very similar to those envisioned in the Plan. This alternative would retain more land with its current industrial General Plan and zoning designation and thus would continue to allow industrial

development near residential areas. This could worsen potential land use conflicts between the two land use types. Therefore, on balance, Alternative 2 would be considered an *insubstantial deterioration* compared to the Plan.

Noise

Under this alternative, there would be a slightly smaller amount of residential uses proposed in areas along Bell Avenue and Winters Street, compared to the Plan, which would retain more land for light industrial uses. Thus, there would be a corresponding decrease in the amount of sensitive receptors exposed to exterior noise levels from traffic and aircraft from McClellan Airport that would exceed the City's noise exposure thresholds. However, this would not be considered a substantial difference since this Alternative would still include a large amount of land zoned for residential uses, similar to the Plan. As is the case with the Plan, Alternative 2 would be consistent with the currently adopted McClellan Airport CLUP noise contours.

Alternative 2 would generate fewer vehicle trips than the Plan, so traffic noise impacts under the alternative would be slightly less intense than would occur as a result of the Plan. Construction noise impacts under each scenario would generally be the same. Therefore, Alternative 2 would be considered an *insubstantial improvement* compared to the Plan in terms of noise impacts.

Population, Employment and Housing

Under Alternative 2, a lower amount of residential development would occur than under the Plan. As discussed in Section 4.9, the Plan would not result in substantial population growth that would be inconsistent with the City's General Plan. Therefore, it can be concluded that the same effect would occur under Alternative 2. As with the Plan, this alternative would not require displacement of substantial numbers of existing housing or people. Therefore, Alternative 2 would be considered to have the *same impacts* on population, employment and housing as the Plan.

Public Services

Under Alternative 2, more industrial development and less residential development would occur than under the Plan. As a result, there would be fewer households that would require additional police and fire services, schools and park space. However, as discussed in Section 4.10, Public Services, the Plan would not result in any significant impact with regard to public services. Therefore, Alternative 2 would be considered to have the *same impacts* on public services as the Plan.

Soils, Seismicity and Geology

Alternative 2 would result in a similar pattern of urbanization as the Plan. Current local, State and federal regulations require specific mitigations to avoid impacts related to geologic and seismic hazards, which would apply under both scenarios. Therefore,

Alternative 2 would be considered to have the *same impacts* on soils, seismicity and geology as the Plan.

Transportation and Circulation

This Alternative would result in fewer daily, AM peak hour and PM peak hour trips than the Plan. As a result, impacts from this Alternative would be expected to be fewer from the Plan. It is possible that the intersection impacts identified for the Plan (which were found to be *less than significant*) may not occur under Alternative 2. Overall, this alternative would be considered an *insubstantial improvement* to the Plan.

Utilities and Service Systems

As discussed in Section 4.13, there are substantial existing deficiencies in water supply, sewer and stormwater systems for the Plan Area. Development under this Alternative would occur in a similar distribution as the Plan. A slightly greater amount of industrial uses and slightly lower number of residential units would occur under Alternative 2, as compared to the Plan. However, these differences would be insubstantial with regards to impact to utilities and service systems. Moreover, the recommendations and implementation actions to address infrastructure deficiencies that are part of the Plan would also apply to this alternative. Therefore, Alternative 2 would be considered to have the *same impacts* on utilities and service systems as the Plan.

Facts in Support of Finding of Infeasibility

Alternative 2 is rejected because, as detailed above, it would generally fail to meet the objectives of the proposed project and would result in insubstantial improvements and or deterioration as compared to the Plan. Alternative 2 is not substantially better than the Plan with regards to any particular environmental factor since the alternative would not cause a reduction of any significant and unavoidable impact associated with the Plan. The differences in environmental impacts between the Plan and the alternative were relatively minor. Moreover, the Plan would best satisfy the project objectives, which include strengthening the identity of McClellan Heights and Parker Homes as residential neighborhoods with a range of high-quality and safe housing that has access to neighborhood-serving retail, parks and other amenities to meet community needs.

Alternative 3: Limited Commercial on Selected Sites on Bell Avenue and Winters Street

This section compares the "Limited Commercial on Selected Sites on Bell Avenue and Winters Street" Alternative (henceforth "Alternative 3") to the Plan.

1. Principal Characteristics

Under this alternative, the 29-acre area bounded by Pinell Street, Rene Avenue, Bell Avenue, and Astoria Street, and the 4.6-acre area bounded by Dorothy June Way, Paul Avenue, Winters Street, and Morgan Avenue would be zoned for Limited Commercial uses instead of Residential Mixed Use as identified in the Plan. As described in the EIR, land use designations for the remaining Plan Area would be the same as the Plan.

2. Impact Analysis

Alternative 3 would have the following impacts relative to the Plan.

Aesthetics

Similar to the Plan, no shadows would be cast by any new development which might adversely impact public gathering places or place residences and/or child centers in complete shade. Applicable setback and height requirements as set forth by City of Sacramento Zoning Regulations would be enforced; these would ensure that the adverse effects of shadows are minimized. City standards regarding project lighting would be enforced under this alternative and the Plan. Therefore, Alternative 3 would be considered to have the *same impacts* on aesthetics as the Plan.

Air Quality

Alternative 3 would generally be expected to have similar type and duration of construction as the Plan, and therefore would have similar construction-period air quality impacts. Emissions of criteria pollutants related to development associated with Alternative 3 would be expected to be less than that generated under the Plan. Although this Alternative would result in lower operational emissions, it would still be expected to exceed SMAQMD's ROG threshold of 65 pounds per day at projected buildout, and would also result in a significant and unavoidable impact on air quality. Therefore, Alternative 3 would be considered an *insubstantial improvement* compared to the Plan in terms of air quality impacts.

Biological Resources

Potential impacts on biological resources associated with the Alternative 3 would generally be the same as those identified under the Plan. Although the zoning and attendant land uses would be slightly different under Alternative 3, the types of biological resources and extent of habitat disturbance would be essentially the same as described in the Plan. Therefore, Alternative 3 would be considered to have the *same impacts* on biological resources as the Plan.

Cultural Resources

Although the zoning and attendant land uses would be slightly different under Alternative 3, construction impacts on archaeological resources and human remains under this

alternative would be the same as those identified under the Plan. Construction impacts on historic buildings and structures under Alternative 3 would also be the same as those identified under the Plan. Therefore, the Alternative 3 would be considered to have the *same impacts* on cultural resources as the Plan.

Hazardous Materials and Other Hazards

Development under this alternative would occur in a similar distribution and range of land uses as the Plan with regards to the level of household and other hazardous wastes generated, stored and transported. Hazardous material generation, storage and clean-up are heavily regulated by federal, State and local regulations which would apply to both this Alternative and the Plan. Therefore, Alternative 3 would be considered to have the *same impacts* as the Plan in regards to hazardous materials and other hazards.

Hydrology and Water Quality

As noted in Section 4.6, Hydrology and Water Quality, the entire Plan Area is located within an area that is at minimal risk for flooding, according to the Flood Insurance Rate Maps issued by FEMA. Although the zoning and attendant land uses would be slightly different under this alternative, State and local regulations pertaining to on-site drainage, connections to the City's drainage system and erosion, grading and sediment control plans would apply under both scenarios. Therefore, Alternative 3 would be considered to have the *same impacts* on hydrology and water quality as the Plan.

Land Use

The degree of land use changes proposed under Alternative 3 is the same as the Plan. The only difference is that under Alternative 3, a small amount of land would be zoned as Limited Commercial instead of Residential Mixed-Use. Uses allowed under the Limited Commercial zoning designation would be compatible with adjacent residential uses. As is the case with the Plan, Alternative 3 would be consistent with the currently adopted McClellan Airport CLUP noise exposure contours. Therefore, Alternative 3 would be considered to have the *same impacts* as the Plan.

Noise

Under this alternative, there would be slightly fewer residential uses proposed in areas along Bell Avenue and Winters Street, as compared to the Plan, which would instead be proposed for commercial uses. Thus, there would be a corresponding decrease in the amount of sensitive receptors exposed to exterior noise levels from traffic and aircraft from McClellan Airport that would exceed the City's noise exposure threshold. However, this would not be considered a substantial difference since this Alternative would still include a large amount of land zoned for residential uses, similar to the Plan.

Alternative 3 would be expected to generate about 4 percent more trips than the Plan. In terms of noise, a 4 percent change in traffic volume corresponds to a change in noise level

that is well below 1 dB. Accordingly, traffic noise impacts under Alternative 3 would be the same as those identified for the Plan. Construction noise impacts under Alternative 3 would generally be the same as those identified for the Plan. Overall, Alternative 3 would be considered to have the *same impacts* as the Plan with regards to noise impacts.

Population, Employment and Housing

Under Alternative 3, a slightly lower amount of residential development, and thus a lower number of households and housing units would occur than under the Plan. As discussed in Section 4.9, the Plan would result in no impact related to substantial population growth that is inconsistent with the City's General Plan. Therefore, it can be concluded that no impact with regards to substantial population growth would occur under Alternative 3. As with the Plan, this alternative would not require displacement of substantial numbers of existing housing or people. Overall, Alternative 3 would be considered to have the *same impacts* as the Plan with regard to population, employment and housing.

Public Services

Under Alternative 3, a slightly lower amount of residential development would occur than under the Plan. The relative decrease in households would not result in a substantial difference in the need for associated police and fire services and park space. There is the potential that the incremental difference would result in less of an impact to schools serving the Plan Area. However, as discussed in Section 4.10, Public Services, school impact fees assessed on new development would reduce this to a less-than-significant impact for both this Alternative and the Plan. On balance, Alternative 3 would be considered to have the *same impacts* as the Plan with respect to public services.

Soils, Seismicity and Geology

Alternative 3 would propose development that is distributed in a similar manner as the Plan. Current local, State and federal regulations require specific mitigations to avoid impacts related to geologic and seismic hazards, which would apply to both this Alternative and the Plan. For these reasons, Alternative 3 is considered to have the *same impacts* as the Plan in regard to soils, seismicity and geology.

Transportation and Circulation

Alternative 3 would generate more daily and PM peak hour trips and fewer AM peak hour trips than the Plan. As a result, this alternative would result in the same intersection impacts as the Plan and could result in additional impacts. If this alternative is selected for implementation, additional analysis would be required to fully quantify potential impacts. Overall, this alternative would be considered to have the *same impacts* as the Plan.

Utilities and Service Systems

As discussed in Section 4.13, there are substantial existing deficiencies in water supply, sewer and stormwater system in the Plan Area. Development under this Alternative would occur in a similar distribution as the Plan. A slightly greater amount of commercial uses and slightly lower number of residential units would occur under Alternative 3 as compared to the Plan. However, these differences would be insubstantial with regards to impact to utilities and service systems. Moreover, the recommendations and implementation actions to address infrastructure deficiencies that are part of the Plan would also apply to this alternative. Therefore, Alternative 3 would be considered to have the *same impacts* as the Plan with regards to utilities and service systems.

Facts in Support of Finding of Infeasibility

Alternative 3 is rejected because, as detailed above, it would generally fail to meet the objectives of the proposed project and would result in insubstantial improvements and or the same impacts as compared to the Plan. Alternative 3 is not substantially better than the Plan with regards to any particular environmental factor since the alternative would not cause a reduction of any significant and unavoidable impact associated with the Plan. The differences in environmental impacts between the Plan and the alternative were relatively minor. Moreover, the Plan would best satisfy the project objectives, which include strengthening the identity of McClellan Heights and Parker Homes as residential neighborhoods with a range of high-quality and safe housing that has access to neighborhood-serving retail, parks and other amenities to meet community needs.

E. Statement of Overriding Considerations:

Pursuant to Guidelines section 15092, the City Council finds that in approving the Project it has eliminated or substantially lessened all significant and potentially significant effects of the Project on the environment where feasible, as described in Section A-D. The City Council further finds that it has balanced the economic, legal, social, technological, and other benefits of the Project against the remaining unavoidable environmental risks in determining whether to approve the Project and has determined that those benefits outweigh the unavoidable environmental risks and that those risks are acceptable. The City Council makes this statement of overriding considerations in accordance with section 15093 of the Guidelines in support of approval of the Project.

Statement of Overriding Considerations:

The Plan Provides for Orderly Growth and Development that is Compatible with the McClellan General Aviation County Airport.

The McClellan Heights and Parker Homes Land Use and Infrastructure Plan goals and

policies include:

1. Strengthen the residential character and identity of the McClellan Heights and Parker Homes neighborhoods;
2. Provide high-quality, safe housing in a variety of housing types and levels of affordability;
3. Ensure that McClellan Heights and Parker Homes neighborhoods have access to neighborhood-serving retail and other amenities to meet community needs;
4. Ensure safety and compatibility between residential land uses and the adjacent McClellan Airport;
5. Ensure safety and compatibility between residential land uses and nonresidential uses within the Plan area, particularly as existing non-conforming uses transition to land uses allowed in the Plan; and
6. Promote opportunities for new open space and community facilities to meet the needs of residents.

The McClellan Heights and Parker Homes Special Planning District (SPD) will establish development standards to implement the Plan goals and policies. The Plan and the SPD will help protect the health, safety and general welfare of the residents in the vicinity of the McClellan general aviation airport, operated by the County of Sacramento, that lies northeast of the Plan area by ensuring that new development will be compatible with the McClellan Airport Comprehensive Land Use Plan to effectuate the policies reflected in the Airport Land Use Commission Law (Chapter 4, Article 3.5 of the California Public Utilities Code, Sections 21670 et seq.).

Many of these homes in the McClellan Heights and Parker Homes neighborhoods lack foundations and have other structural issues, and continue to present significant housing quality issues. The neighborhoods also have severely deteriorated substandard and at times non-existent sewer, water and roadway infrastructure improvements. The McClellan Heights and Parker Homes Land Use and Infrastructure Plan provides a vision for land use changes intended to facilitate and support the transition of the area into two strong, primarily residential neighborhoods that are served by retail and other amenities with high quality housing at varying levels of affordability. This Plan includes recommendations for circulation and utility infrastructure improvements to address existing deficiencies and to support new uses that are part of the land use vision.

The Plan is Consistent with and Supportive of Sacramento Area Council of Government's (SACOG's) Blueprint Plan.

Currently there are approximately 840 housing units and 2500 residents in the two

McClellan Heights and Parker Homes neighborhoods. There is potential for additional new development, including 250 residential units, 15,000 square feet of retail, and some industrial development. The Plan is consistent with the smart growth principles identified in the Sacramento Area Council of Governments' (SACOG) Blueprint Preferred Scenario Blueprint by allowing higher density housing and a variety of housing types at varying price ranges; focusing on compact development to maximize use of existing land; offering a range of mixed land uses (residential, retail and industrial); and encouraging a distinctive, attractive community by applying design review requirements.

The Plan would allow for mixed residential and neighborhood-serving retail uses, providing compact development in an underutilized urban area that currently supports industrial warehousing development. The Blueprint Preferred Scenario calls for capturing a greater amount of regional employment, retail, and housing within or contiguous to the existing urban footprint to reduce urban sprawl and protect open space and agricultural land within the greater Sacramento region.

The Plan Will Provide Revenue to the City.

The Plan will provide revenue to the City from sales taxes generated by new retail development, as well as increased property tax revenues to fund the needed public improvements and public services. The creation of temporary construction jobs and permanent retail jobs will also financially benefit the City, as will the increase in sales taxes from the purchase of goods by residents within the McClellan Heights and Parker Homes communities. The Plan will also generate revenues to the City through payment of building fees and development impact fees.

The Plan Will Provide Neighborhood Near Existing and Planned Residential Development to Shorten or Reduce the Number of Vehicle Trips.

The Plan proposes 15,000 square feet of retail to serve the existing and future residents within the Plan area. The retail and restaurant uses will allow residents to avoid having to drive to access common neighborhood-serving retail uses, such as coffee/sandwich shops, bars, hair salons, dry cleaning, small grocery stores, flower shops and office-type services.

The Plan is Consistent with City's Adopted Health and Safety Goals.

The City is currently updating the General Plan and the City Council has adopted a vision for the future of the City, as well as several guiding principles to help guide the update and achieve this vision. While the Plan does allow for the development of approximately an additional 241 residential units within the CLUP's 65 CNEL noise contour, this amount would be a small increase from the existing 840 residential units in that noise corridor. Allowing additional residential development will provide an incentive for property owners to make improvements to the existing homes. The Plan meets the City's existing General Plan health and safety goals and policies, which include the following:

General Plan Health and Safety Element Goals and Policies

Goal A- Future development should be compatible with the projected year 2016 noise environment

Policy 2: Require mitigation measures to reduce noise exposure to the "Normally Acceptable Levels" except where such measures are not feasible. It is recognized that there are many areas within the City for which it is not feasible to provide further noise mitigation. It is also recognized that some projects, because of their location, design, or size may not be able to incorporate mitigation measures that are feasible for larger projects or for projects in different locations. Specifically, around McClellan Air Force Base, there are areas where the noise contours indicate that it may be clearly infeasible to achieve the "normally acceptable" noise level. Projects in these areas may be allowed to exceed the maximum acceptable noise level. However, each project shall be subject to mitigation measures to maximum extent feasible.

The Project is Consistent with and Promotes the City's Adopted Planning and Land Use Goals.

The City is currently updating the General Plan and the City Council has adopted a vision for the future of the City, as well as several guiding principles to help guide the update and achieve this vision. The Project meets the City's guiding principles and existing General Plan and the North Sacramento Community Plan goals, policies and objectives, which include the following:

- Promote the reuse and revitalization of existing developed areas, with special emphasis on commercial and industrial districts.
- Promote economic vitality and diversification of the local economy.
- Encourage mixed use developments to generate greater pedestrian activity.

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
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AIR QUALITY

AIR-1a: Install clean technology wood-burning devices. All installed burning devices shall be an EPA/DOE Energy Star labeled gas fireplaces. No wood burning fireplaces or wood stoves shall be allowed.

Applicant/Developer

During construction and prior to final building permit

City Development Services Dept. (DSD)

Review and verify

AIR-1b: Implement additional innovative measures to reduce operational air quality impacts. There are a number of measures the SMAQMD recommends that can be incorporated into the design/operation of land uses in the Plan Area to provide additional reductions in the overall level of emissions. These measures include, but are not limited to, the measures identified in Table 4.2-10. (Note: some of the measures may already exist as City of Sacramento development standards. Any measures selected should be implemented to the fullest extent possible.)

Applicant/Developer

Prior to issuance of building permit

City DSD

Review of project application and plans

AIR-2: Implement PM₁₀ control measures. All construction documents shall ensure that the following measures are implemented during all phases of construction and demolition activities for development in the Plan Area.

Applicant/Developer

Prior to issuance of grading permit

City DSD

Review of grading plans

- ◆ No more than 15 acres of the Plan site shall be graded in any one day.
- ◆ Demolition contractors shall ensure that all exterior surfaces of buildings are wetted during building demolition activities. The material from any building demolition shall be completely wetted during any period when the material is being disturbed, such as during the removal from the construction site. Demolition contractors shall ensure that all exterior surfaces of buildings are wetted during building demolition activities. The material from any building demolition shall be completely wetted during any period when the material is being disturbed, such as during the removal from the construction site.
- ◆ All piles of demolished material shall be wetted and covered until removed from the site.
- ◆ Maintain 2 feet of freeboard space on haul trucks.
- ◆ All operations shall expeditiously remove the accumulation of mud or

During construction

City DSD and SMAQMD

Review of construction plans and site inspection

Mitigation Measures	Party Responsible for Implementation	Agency Responsible for Monitoring	Implementation Trigger/Timing	Monitoring Action	Verification of Compliance
<p>dirt from adjacent public streets at the end of each workday. The use of dry brushes is expressly prohibited.</p> <ul style="list-style-type: none"> ◆ Wheel washers for exiting trucks shall be installed or the wheels of all trucks and equipment leaving the site shall be washed off. ◆ Water all exposed soil with sufficient frequency as to maintain soil moistness. 	City	City	Review of development plans	Review	
<p><u>AIR-3g:</u> Site future sensitive receptors as far as possible from major roads and McClellan Field. Such receptors should be sited in accordance with the SMAQMD's <i>Recommended Protocol for Evaluating the Location of Sensitive Land Uses Adjacent to Major Roadways</i>, and as far as possible from McClellan Field.</p>	Applicant/Developer	City DSD and SMAQMD	Prior to issuance of grading permit	Verification of compliance (SMAQMD)	
<p><u>AIR-4a:</u> Reduce NO_x emissions from off-road diesel-powered equipment. Construction plans for future developments in the Plan Area shall provide a plan, for approval by the lead agency and SMAQMD, demonstrating that the heavy-duty (>50 horsepower) off-road vehicles to be used in the construction project, including owned, leased and subcontractor vehicles, will achieve a project-wide fleet average 20 percent NO_x reduction and 45 percent particulate reduction compared to the most recent ARB fleet average at time of construction.</p> <p>A comprehensive inventory of all off-road construction equipment, equal to or greater than 50 horsepower, that will be used an aggregate of 40 or more hours during any portion of the construction project, shall be submitted to the lead agency and SMAQMD. The inventory shall include the horsepower rating, engine production year, and projected hours of use or fuel throughput for each piece of equipment. The inventory shall be updated and submitted monthly throughout the duration of the construction project, except that an inventory shall not be required for any 30-day period in which no construction activity occurs. At least 48 hours prior to the use of subject heavy-duty off-road equipment, the appropriate representative shall provide SMAQMD with the anticipated construction timeline including start date, and name and phone number of the project manager and on-site foreman.</p>					

Mitigation Measures	Party Responsible for Implementation	Agency Responsible for Monitoring	Implementation Trigger/Timing	Monitoring Action	Verification of Compliance
<p>AIR-1b: Equip construction equipment with a Level 3 California Air Resources Board-verified diesel emission control system. The following measure shall be incorporated into construction documents as recommended by the SMAQMD: All applicable pieces (at least one piece) of diesel equipment used on a construction site during the demolition, earthmoving, and clearing stages of construction shall be fitted with a level 3 California Air Resources Board- verified diesel emission control system. Prior to the issuance of a demolition or grading permit, the construction contractor and/or applicant shall submit to SMAQMD and City of Sacramento a certified list of the non-road diesel powered construction equipment that will be retrofitted with emission control devices. For each non-road diesel powered piece of construction equipment that will <i>not</i> be retrofitted, the construction representative shall provide an explanation detailing why such measures are not employed. The list shall include: (1) the equipment number, type, make, and contractor/sub-contractor name; and (2) the emission control device make, model and EPA or CARB verification number. If any diesel powered non-road construction equipment is found to be in non-compliance with this specification, the contractor will be issued a Notice of Non-Compliance and given a 24-hour period in which to bring the equipment into compliance or remove it from the project.</p>	Applicant/Developer	City DSD and SMAQMD	Prior to issuance of grading permit	Verification of compliance (SMAQMD)	
<p>AIR-1c: Control visible emissions from off-road diesel-powered equipment. Construction documents for future developments in the Plan Area shall ensure that emissions from all off-road diesel-powered equipment used on the construction site do not exceed 40 percent opacity for more than 3 minutes in any 1 hour. Any equipment found to exceed 40 percent opacity (or Ringelmann 2.0) shall be repaired immediately, and the lead agency and SMAQMD shall be notified within 48 hours of identification of non-compliant equipment. A visual survey of all in-operation equipment shall be made at least weekly, and a monthly summary of the visual survey results shall be submitted throughout the duration of the project, except that the monthly summary shall not be required for any 30-day period in which no construction activity occurs.</p> <p>The monthly summary shall include the quantity and type of vehicles surveyed as well as the dates of each survey. The SMAQMD and/or other</p>	Applicant/Developer	City DSD and SMAQMD	Prior to issuance of grading permit	Verification of compliance (SMAQMD)	

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
<p>officials may conduct periodic site inspections to determine compliance. Nothing in this section shall supersede other SMAQMD or State rules or regulations.</p>					
<p>AIR-4d Contribute off-site mitigation fees to the SMAQMD. If control measures contained in Mitigation Measures AIR-4a through AIR-4c are not sufficient to reduce mitigated construction emissions below SMAQMD threshold levels, as shown in Table 4.2-4, future construction representatives shall ensure that off-site mitigation fees are paid to the SMAQMD for construction-related NO_x emissions in excess of the SMAQMD's NO_x threshold.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD and SMAQMD	Verification of compliance	(SMAQMD)
<p>AIR-5a Reduce NO_x emissions from off-road, diesel-powered equipment (see Mitigation Measure AIR-4a).</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD and SMAQMD	Verification of compliance	(SMAQMD)
<p>AIR-5b Equip construction equipment with a Level 3 California Air Resources Board-verified diesel emission control system (see Mitigation Measure AIR-4b).</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD and SMAQMD	Verification of compliance	(SMAQMD)
<p>AIR-5c Control visible emissions from off-road, diesel-powered equipment (see Mitigation Measure AIR-4c).</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD and SMAQMD	Verification of compliance	(SMAQMD)

BIOLOGICAL RESOURCES

BIO-1a: Retain biologists to conduct baseline biological surveys. (Note that this mitigation measure is applicable to all impacts identified in this section. Reference is therefore made to this measure in the discussion of IMPACT BIO-2 through IMPACT BIO-7.)

Future development proponents shall retain a qualified biologist to conduct baseline biological surveys on undeveloped lands within the Plan Area. Once the preliminary development plans are available and property access has been obtained, the biologist would conduct baseline surveys to document the presence or absence of the following resources and support future permitting efforts: special-status wildlife species (as identified in Table 4.3-2), waters of the United States (including wetlands), non-special status nesting raptors and migratory birds species, and heritage trees that

Applicant/Developer

Prior to issuance of grading permit

City DSD

If necessary, compliance with requirements of issued permits

Mitigation Measures	Party Responsible for Implementation	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
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are subject to the City's tree ordinance.

As part of this measure, the biologist shall coordinate with the appropriate resource agencies (e.g. DFG, USFWS, and USACE) to determine the appropriate level of survey and the timing for the surveys. Biological resources documented on the undeveloped parcels shall be provided to development proponents in a letter report and shall be used to support proposed development plans and State and federal permit acquisition.

If sensitive biological resources are located during the field surveys, the appropriate mitigation measures would be implemented to avoid, minimize, or compensative for *potentially significant* impacts (these specific mitigation measures are described below for each resource-specific impact).

BIO-1b: Obtain and implement conditions of federal permits for impacts on jurisdictional wetlands. If the USACE determines that the seasonal wetlands are not isolated and therefore are jurisdictional, future development proponents shall obtain the appropriate state and federal necessary permits to conduct activities in waters of the United States (jurisdictional wetlands) before finalized construction of any of the infill development associated with public and private development within the Plan Area. Discharge of fill into jurisdictional wetlands will require a Section 404 permit from the Corps and Section 401 certification from the Regional Water Quality Control Board (RWQCB). All conditions that are attached to the State and federal permits shall be implemented. The conditions shall be clearly identified in the construction plans and specifications and monitored during and after construction to ensure compliance.

If the USACE determines that the wetlands are not jurisdictional, then the development proponent shall consult directly with the USFWS, prepare an HCP, and obtain authorization for the proposed development under Section 10 of the federal ESA.

BIO-1c: If the seasonal wetlands are determined to support habitat for federally listed invertebrates, future development proponents shall compensate for direct and indirect impacts to potential habitat for federally-listed vernal pool fairy shrimp and tadpole shrimp. The development proponent shall preserve and create additional habitat for these species using USFWS-approved compensation ratios as described below.

- ◆ Future development proponents shall preserve suitable habitat at a ratio of 2:1 (2 acres preserved for every 1 acre of habitat directly or

Applicant/Developer	Prior to issuance of grading permit	City DSD	If necessary, compliance with requirements of issued permits
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Applicant/Developer	Prior to issuance of grading permit	City DSD	If necessary, compliance with requirements of issued permits
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Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
<p>indirectly affected). Preservation credits must be acquired from an USFWS-approved mitigation bank or conservation area.</p> <ul style="list-style-type: none"> ◆ Future development proponents shall create suitable habitat at a 1:1 ratio (1 acre created for every acre of habitat directly affected). Creation credits must be acquired from an USFWS-approved mitigation bank or conservation area. <p>Final compensation requirements and mitigation ratios for the Plan would be determined through consultation with the USFWS. The exact cost to purchase preservation and creation credits for development-related impacts would be determined at the time of purchase. Mitigation credits shall be purchased and/or a conservation area and management plan would be established prior to any ground disturbing activities, including grading, within the Plan Area.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD	If necessary, compliance with requirements of issued permits	
<p><u>BIO-2b</u>: Obtain and implement conditions of federal permits for impacts on jurisdictional wetlands.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD	If necessary, compliance with requirements of issued permits	
<p><u>BIO-3a</u>: Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD	If necessary, compliance with requirements of issued permits	

Mitigation Measures	Party Responsible for Implementation	Agency Responsible for Monitoring	Implementation Trigger/Timing	Monitoring Action	Verification of Compliance
<p>BIO-3b: Avoid the elderberry shrub by establishing a minimum 20-foot-wide buffer around the elderberry shrub that occurs adjacent to the work zone. If elderberry shrubs that provide potential habitat for VELB (shrubs with stems 1 inch or greater in diameter) are located within the Plan Area and could be affected by proposed development activities, the project applicant shall determine if the shrub(s) can be avoided. If the shrub can be avoided, the project applicant shall require that the shrub be protected during construction by establishing a 20-foot-wide buffer and fencing around the elderberry shrub. This fencing is intended to prevent encroachment by construction vehicles and personnel. No construction activity, including grading, shall be allowed until this condition is satisfied. No grading, clearing, storage of equipment or machinery, or other disturbance or activity may occur until a representative of the City has inspected and approved all temporary construction fencing. The fencing and a note reflecting this condition shall be shown on the construction specifications.</p>	Applicant/Developer	City DSD	Prior to issuance of grading permit	If necessary, compliance with requirements of issued permits	
<p>BIO-3c: Transplant elderberry shrubs that occur within the Plan Area and would be directly affected (removed) by a proposed development. If the habitat for VELB cannot be avoided (as described in Mitigation Measure BIO-3b, the development proponent shall evaluate whether or not transplantation of the shrub(s) is feasible.</p> <p>As part of this measure (and either the Section 7 or Section 10 permit from the USFWS), the project applicant shall ensure that any elderberry shrub that shall be directly affected (removed) by construction activities is transplanted to a USFWS-approved conservation area or mitigation bank in accordance with the USFWS Conservation Guidelines. The closest USFWS-approved mitigation site is the Wildlands, Inc. River Ranch Conservation Bank located in Yolo County.</p> <p>The elderberry shrub shall be transplanted when it is dormant (after it loses its leaves) in the period starting approximately in November and ending in the first two weeks of February. A qualified specialist familiar with elderberry shrub transplantation procedures shall supervise the transplanting. The location of the conservation area transplantation site shall be approved by USFWS before removal of the elderberry shrub.</p>	Applicant/Developer	City DSD and the U.S. Fish and Wildlife Services	Prior to issuance of grading permit	If necessary, compliance with requirements of issued permits	

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
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The transplanting procedure entails the following steps:

- ◆ The affected shrub shall be cut back 3 to 6 feet above the ground or up to 50 percent of its height, whichever is greater.
- ◆ The shrub shall be removed using suitable equipment, taking as much of the root system as possible, wrapping the root ball in burlap and securing it with wire, and dampening the burlap with water to keep the roots wet.
- ◆ The shrub shall be replanted immediately at the mitigation site in holes of adequate size with the root ball planted so that its top is level with the existing ground. The soil will be compacted around the roots. The planting area must be at least 1,800 square feet.
- ◆ The shrub shall have its own water retention basin measuring 3 feet in diameter with a continuous berm measuring approximately 8 inches wide at the base and 6 inches high. The soil around the shrubs shall be saturated with water. The shrubs should be monitored and watered accordingly.

BIO-3d: As part of the Biological Opinion (Section 7) or IICP (Section 10), private developer shall compensate for direct impacts (i.e. transplanting of one elderberry shrub) on all elderberry stems measuring 1 inch or more at ground level (i.e. VELB habitat). Compensation shall include replacement plantings of elderberry seedlings or cuttings and associated native plantings in a USFWS-approved conservation area or mitigation bank, at a ratio between 1:1 and 8:1 (ratio of new plantings to affected stems), depending on the diameter of the stem at ground level, the presence or absence of exit holes, and whether the shrub is located in riparian habitat.

Compensation for VELB habitat shall include either establishing a USFWS-approved VELB conservation area or purchasing VELB credits at a USFWS-approved mitigation bank. As stated above, the closest USFWS-approved mitigation site is the Wildlands, Inc., River Ranch Conservation Bank located in Yolo County. The exact cost to establish a mitigation site at the approved mitigation site shall be determined at the time of purchase. The final amount and final location of this mitigation shall be determined

Applicant/Developer
 Prior to issuance of grading permit
 City DSD and the US Fish and Wildlife Services
 Written verification of compliance

Mitigation Measures	Party Responsible for Implementation	Agency Responsible for Monitoring	Implementation Trigger/Timing	Monitoring Action	Verification of Compliance
through consultation with the USFWS and will be outlined in the Biological Opinion or HCP.					
<u>BIO-4a:</u> Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.	Applicant/Developer	City DSD	Prior to issuance of grading permit	If necessary, compliance with requirements of issued permits	
<u>BIO-4b:</u> If construction is scheduled to occur during the Swanson's hawk breeding season (generally March 1 through August 15), the project applicant shall retain a qualified wildlife biologist to conduct preconstruction surveys for nesting Swanson's hawks. If no Swanson's hawks are found nesting within the areas surveyed, then no further nest-site protection mitigation is required. If Swanson's hawks are found nesting on or adjacent to the construction site, DFG shall be consulted to determine if a no-disturbance buffer would be required until after the young have fledged (as determined by a qualified wildlife biologist). Impact avoidance measures shall be conducted pursuant to DFG's 1994 staff report.	Applicant/Developer	City DSD	Prior to issuance of grading permit	Review and verify surveys	
<u>BIO-4c:</u> If the biologist determines that there is suitable foraging habitat within the undeveloped lots in the Plan Area (as part of Mitigation Measure BIO-1a), future development proponents shall implement the recommendations described in the report published by DFG in 1994. This report recommends mitigation for the removal of suitable Swanson's hawk foraging habitat, at a ratio determined by the distance to the nearest active nest. The mitigation shall be accomplished either by developing a project-specific mitigation agreement that would be submitted to CDFG for approval or by purchasing Swanson's hawk mitigation credits at a DFG-approved mitigation bank.	Applicant/Developer	City DSD	Prior to issuance of grading permit	Receive written verification of purchase agreement.	
<u>BIO-5a:</u> Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.	Applicant/Developer	City DSD	Prior to issuance of grading permit	If necessary, compliance with requirements of issued permits	
<u>BIO-5b:</u> Implement the California Department of Fish and Game	Applicant/Developer	City DSD in	Prior to issuance of	If necessary,	

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
<p>guidelines for burrowing owl mitigation. If active burrowing owls are detected during the biological baseline surveys (described as part of Mitigation Measure BIO-1a), the following measures shall be implemented by the development proponent.</p> <ul style="list-style-type: none"> ◆ Occupied burrows shall not be disturbed during the nesting season (February 1–August 31). ◆ When destruction of occupied burrows is unavoidable outside the nesting season (September 1–January 31), unsuitable burrows shall be enhanced (enlarged or cleared of debris) or new burrows created (installing artificial burrows) at a ratio of 2:1 on protected lands approved by DFG. Newly created burrows shall follow guidelines established by DFG. <p>If owls must be moved away from the project construction areas, passive relocation techniques (e.g. installing one-way doors at burrow entrances) shall be used instead of trapping. At least one week will be necessary to accomplish passive relocation and allow owls to acclimate to alternate burrows.</p> <p>If active burrowing owl burrows are found and the owls must be relocated, the development proponent shall offset the loss of foraging and burrow habitat in the project construction area(s) by acquiring and permanently protecting a minimum of 6.5 acres of foraging habitat per occupied burrow identified in the project construction area(s). The protected lands should be located adjacent to the occupied burrowing owl habitat in the project construction area or at another occupied site near the project construction area. The location of the protected lands shall be determined in coordination with DFG.</p> <p>The development proponent shall also prepare a monitoring plan, and provide long-term management and monitoring of the protected lands. The monitoring plan shall specify success criteria, identify remedial measures, and require an annual report to be submitted to DFG.</p> <p>If avoidance is the preferred method of dealing with potential impacts, no disturbance shall occur within 160 feet of occupied burrows during the nonbreeding season (September 1–January 31) or within 250 feet during the</p>		<p>grading permit and concurrent with grading and construction activities</p>	<p>coordination with the Dept. of Fish and Game</p>	<p>review and approve biologist's report and verify compliance with DFG protocols</p>	

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
<p>breeding season. Avoidance also requires that at least 6.5 acres of foraging habitat (calculated based on an approximately 300-foot foraging radius around an occupied burrow), contiguous with occupied burrow sites, be permanently preserved for each pair of breeding burrowing owls or single unpaired resident bird. The configuration of the protected site shall be submitted to DFG for approval.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD	If necessary, compliance with requirements of issued permits	
<p><u>BIO-6b</u>: Avoid disturbance of tree-, shrub- or ground-nesting white-tailed kite, Northern harrier, loggerhead shrike, and non-special-status migratory birds and raptors. The private developer shall implement one of the following measures, depending on the specific construction timeframes within the undeveloped areas of the Plan Area, to avoid disturbance of tree-, shrub- or ground-nesting white-tailed kites, northern harriers, loggerhead shrikes, and non-special-status migratory birds and raptors.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD	Review and verify surveys	
<ul style="list-style-type: none"> ◆ If construction activities are scheduled to occur during the breeding season for these species (generally between March 1 and August 15), a qualified wildlife biologist shall be retained to conduct the following focused nesting surveys within the appropriate habitat. 					
<ul style="list-style-type: none"> ◆ Tree- and shrub-nesting surveys shall be conducted in riparian and oak woodland habitats within or adjacent to the construction area to look for white-tailed kite, loggerhead shrike, and other non-special-status migratory birds and raptors. 					

(continued, next page)

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
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- ◆ Ground-nesting surveys shall be conducted in non-native annual grasslands for northern harrier and other non-special-status migratory birds.
- ◆ The surveys should be conducted within one week before initiation of construction activities and at any time between March 1 and August 15. If no active nests are detected, then no additional mitigation is required.

If surveys indicate that migratory bird or raptor nests are found in any areas that would be directly affected by construction activities, a no-disturbance buffer shall be established around the site to avoid disturbance or destruction of the nest site until after the breeding season or after a wildlife biologist determines that the young have fledged (usually late June to mid-July). The extent of these buffers shall be determined by a wildlife biologist, and will depend on the level of noise or construction disturbance, and other disturbances, and other topographical or artificial barriers. These factors should be analyzed to make an appropriate decision on buffer distances.

If construction activities begin before the breeding season (i.e. began between August 16 and February 28) (pre-existing construction), then construction can proceed until it is determined that an active migratory bird or raptor nest would be subject to abandonment as a result of construction activities. Pre-existing construction activities are assumed to be "full force," including site grading and infrastructure development; activities that technically imitate construction but are minor would not be considered full force. Optimally, all necessary vegetation removal should be conducted before the breeding season (generally between March 1 and August 15) so that nesting birds or raptors would not occur in the construction area during construction activities. If any birds or raptors nest in the project vicinity under pre-existing construction conditions, then it is assumed that they are habituated (or will habituate) to the construction activities.

Under this scenario, the preconstruction survey described previously should still be conducted on or after March 1 to identify any active nests in the vicinity and active sites should be monitored by a wildlife biologist

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
<p>periodically until after the breeding season or after the young have fledged (usually late June to mid-July). If active nests are identified on or immediately adjacent to a development site, then all nonessential construction activities (e.g. equipment storage and meetings) should be avoided in the immediate vicinity of the nest site, but the remainder of construction activities may proceed.</p>	Applicant/Developer	Prior to issuance of grading permit	City DSD	Review and verify surveys	
<p>BIO-7a: Retain biologists to conduct baseline biological surveys, as described in Mitigation Measure 1a.</p> <p>BIO-7b: Comply with the City's tree ordinance. If any heritage trees are located during the biological baseline surveys (described as part of Mitigation Measure BIO-1a) and could be impacted by the Plan, the development proponent shall comply with the City's tree ordinance requirements.</p>	Applicant/Developer	Prior to issuance of grading permit and concurrent with grading and construction activities	City DSD and City Urban Forest Services (UFS)	Review of apps and project plans and site inspection	
<p>The ordinance states that during construction activity on any property on which a heritage tree is located, unless the express written permission of the director is first obtained, no person shall:</p>					
<ul style="list-style-type: none"> ◆ Change the amount of irrigation provided to any heritage tree from that which was provided prior to the commencement of construction activity; ◆ Trench, grade, or pave into the dripline area of a heritage tree; ◆ Change, by more than two (2) feet, grade elevations within thirty (30) feet of the dripline area of a heritage tree; ◆ Park or operate any motor vehicle within the dripline area of any heritage tree; ◆ Place or store any equipment or construction materials within the dripline area of any heritage tree; ◆ Attach any signs, ropes, cables or any other items to any heritage tree; ◆ Cut or trim any branch of a heritage tree for temporary construction purposes; or ◆ Place or allow to flow into or over the dripline area of any heritage tree 					

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
any oil, fuel, concrete mix or other deleterious substance.					
NOISE					
<u>NOISE-1:</u> New residences shall be designed such that interior noise from traffic or aircraft does not exceed 45 L _{dn} in habitable rooms or an instantaneous maximum of 50 dBA in bedrooms or 55 dBA in habitable rooms. Where feasible, new residences shall be designed such that traffic noise at outdoor use areas does not exceed 60 L _{dn} . This mitigation measure applies to the entire Plan Area, including properties within the 60 CNEL aircraft noise contour.	Applicant/Developer	Prior to issuance of building permit	City DSD	Review and approve construction plans	
Treatments that can be implemented to achieve these performance standards include, but are not limited to the following:					
<ul style="list-style-type: none"> ◆ Placement of solid walls, earth berms, or building structures between roadways and outdoor use areas. ◆ Use of acoustically rated doors and windows. ◆ Placement of non-sensitive rooms (laundry rooms, garages, etc) adjacent to roadways. 					
In addition to the mitigation measures noted above, for areas inside the 60 CNEL aircraft noise contour, additional soundproofing features should be incorporated into the project including, but not limited to, the following:					
<ul style="list-style-type: none"> ◆ Use of acoustically rated doors and windows; and ◆ Use of upgraded acoustical insulation for walls and roofs that may include placement of additional gypsum board or other noise-attenuating materials in walls and roofs. 					
Prior to the issuance of building permits, the applicant must provide to the City a report from a certified acoustical design professional that details how dwelling units within the Plan Area will achieve the noise level standards listed above. The report shall also address how exterior noise will be reduced to 60 L _{dn} or less, where feasible. If reduction of noise to less than 60 L _{dn} is not feasible, the report shall provide a detailed explanation as to why.					
<u>NOISE-2:</u> New residential development within the 60 CNEL McClellan	City DSD	New development	City DSD	Verify project as	

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
<p>Airport noise exposure contour shall require notification. This may take the form of requiring developments requesting tentative maps or other development approvals to provide formal written disclosures, recorded deed notices, or in the Public Report prepared by the California Department of Real Estate disclosing the fact to prospective buyers that the parcel is located within the 60 CNEL noise contour of the McClellan Airport Planning Policy Area and is subject to periodic excessive noise from aircraft overflights.</p> <p>NOISE-3: Employ the following noise-reducing construction practices and additional time-of-day restrictions:</p> <ul style="list-style-type: none"> Construction noise shall be limited as follows: <ul style="list-style-type: none"> 55 dBA between the hours from 6:00 p.m. to 10:00 p.m. and 50 dBA between the hours of 10:00 p.m. to 7:00 a.m. Monday through Saturday. 55 dBA between the hours from 6:00 p.m. to 10:00 p.m. and 7:00 a.m. to 9:00 a.m. and 50 dBA for all other hours on Sunday. Measures that can be used to limit noise include but are not limited to, the following: <ul style="list-style-type: none"> Locating equipment as far as practicable from noise sensitive uses; Requiring that all construction equipment powered by gasoline or diesel engines have sound-control devices that are at least as effective as those originally provided by the manufacturer and that all equipment be operated and maintained to minimize noise generation; Prohibiting gasoline or diesel engines from having unmuffled exhaust; Selecting haul routes that affect the fewest people; Using noise-reducing enclosures around noise-generating equipment; and Constructing barriers between noise sources and noise-sensitive land uses or taking advantage of existing barrier features (terrain, structures) to block sound transmission. 	Applicant/Developer	applications within the Plan area	City DSD	Verify compliance with noise ordinance and site inspection	conditioned
TRAFFIC AND CIRCULATION					
<p>TRAF-1: Winter Street/Interstate 80 Westbound Ramps: provide a dedicated, southbound right turn lane which will result in one right turn lane and two through lanes on the southbound approach. This mitigation measure could be accomplished by modifying the north leg of the</p>	City Department of Transportation (DOT)	When warranted	DOT		

Mitigation Measures	Party Responsible for Implementation	Implementation Trigger/Timing	Agency Responsible for Monitoring	Monitoring Action	Verification of Compliance
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intersection to widen the existing roadway and re-stripe the travel lanes. Implementation of this mitigation measure would result in LOS D (48.4 seconds of delay) in AM peak hour and LOS C (28.1 seconds of delay) in the PM peak hour. Analysis sheets for the "with mitigation scenario" are included in Appendix C.

After adopting the Plan, the City will implement the Plan by studying the feasibility and then developing an appropriate funding mechanism and/or including the costs as part of the Capital Improvement Program to provide for the recommended infrastructure improvements.

<p><u>TRAF-2:</u> Winter Street/Interstate 80 Eastbound Ramps: provide a dedicated, northbound right turn lane which would result in two through lanes and one right turn lane on the northbound approach. Implementation of this mitigation measure would result in LOS C (26.6 seconds of delay) in the AM peak hour and LOS C (32.9 seconds of delay) in the PM peak hour. Analysis sheets for the "with mitigation scenario" are included in Appendix C.</p>	DOT	When warranted	DOT		
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After adopting the Plan, the City will implement the Plan by studying the feasibility and then developing an appropriate funding mechanism and/or including the costs as part of the Capital Improvement Program to provide for the recommended infrastructure improvements.

UTILITIES

<p><u>UTIL-1:</u> The City should calibrate and run its hydraulic water model for the Plan Arc to determine the extent of improvements that would be required for new development anticipated for the Plan. Also, implement the recommendations in the McClellan Heights and Parker Homes Land Use and Infrastructure Plan which include (1) replace existing 4-inch and 6-inch mains with 8-inch plastic mains; (2) replace existing 8-inch steel mains with 12-inch plastic mains; (3) upgrade existing services to copper. Additionally, perform a study to determine of the capacity of the Bell Avenue pump station will need to be upgraded, and upgrade the facility if warranted. Cost estimates based on Plan buildout are contained in the McClellan Heights and Parker Homes Land Use and Infrastructure Plan.</p>	City Dept. of Utilities (DOU)	As warranted	DOU		
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Attachment 4– General Plan Amendment - Resolution

RESOLUTION NO. 2007-
Adopted by the Sacramento City Council

November 27, 2007

**AMENDING THE GENERAL PLAN LAND USE MAP RELATING TO THE
MCCLELLAN HEIGHTS AND PARKER HOMES PLAN AREA (M03-190)**

BACKGROUND

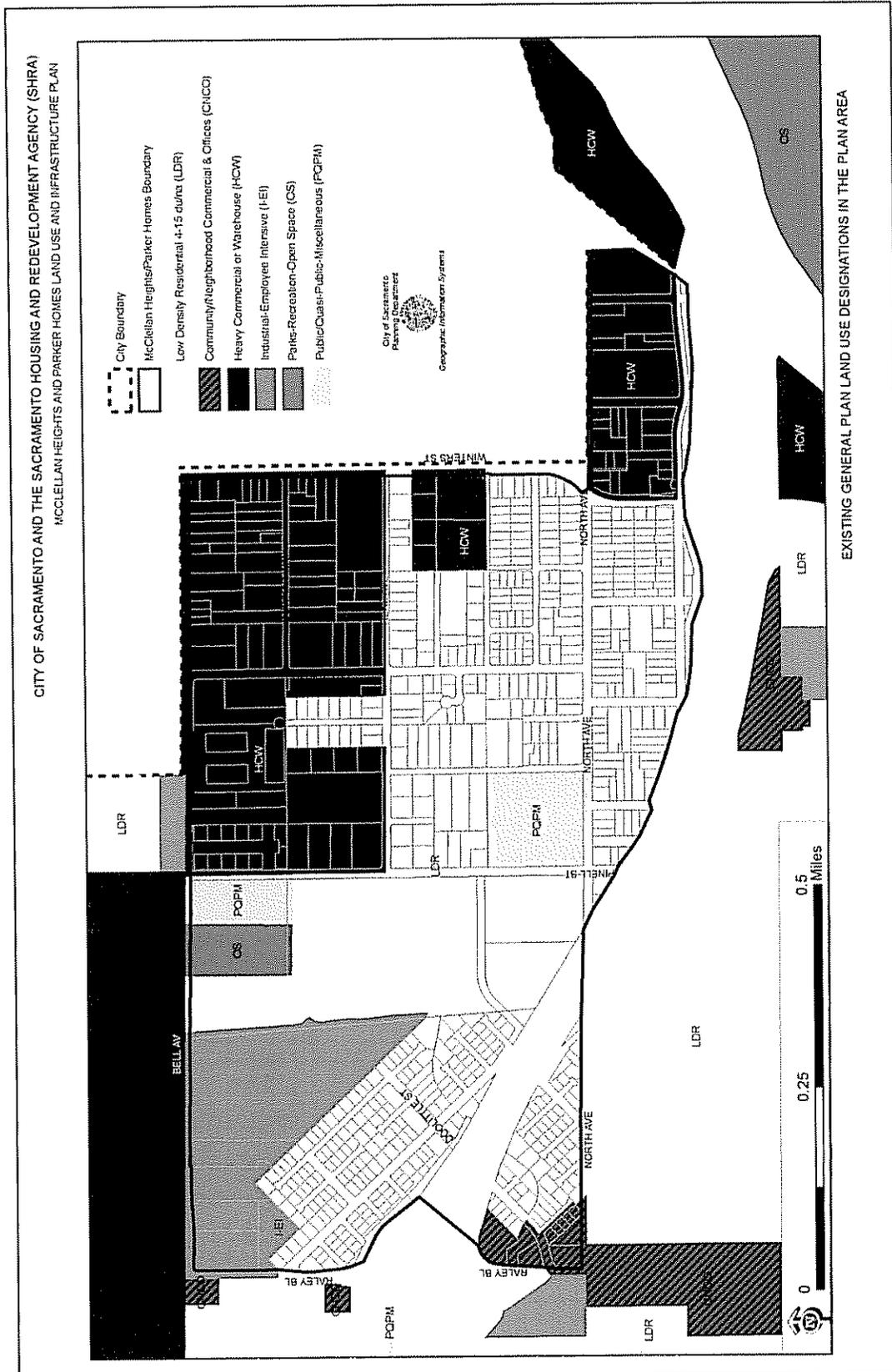
- A. The Planning Commission conducted a public hearing on November 8, 2007, and the City Council conducted a public hearing on November 27, 2007; concerning the above General Plan land use map amendment and based on documentary and oral evidence submitted at the public hearing, the Council hereby finds:
1. The proposed land use amendment is compatible with the surrounding land uses;
 2. The subject site is suitable for residential and commercial development; and
 3. The proposal is generally consistent with the policies of the North Sacramento Community Plan and the General Plan.
 4. The proposal is consistent with General Plan policies that support housing near McClellan Airport.

**BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL
RESOLVES AS FOLLOWS:**

Section 1. The City Council adopts the General Plan Amendment for the property, as described on the attached Exhibit B, and the property is hereby re-designated on the General Plan land use map from 19± acres of Heavy Commercial or Warehouse to Low Density Residential 4-15 du/na (APN: 238-0140-010, -026 through -33; 238-0150-023 through -025; 238-0160-002, -005, -017 through -018, -021 through -022, -026 through -030, -036, -038-039 and the southern portions of parcels 238-0180-043 and 238-0180-040); 15.75± acres from Heavy Commercial or Warehouse to Mixed Use (APN: 238-0140-003 through -009, -011 through -014, -020 through -025, -037 through -040; 238-0160-009 through -016); 7± acres from Heavy Commercial or Warehouse to Community/Neighborhood. Commercial Office (APN: 252-0042-001 through -006, -009 through -011 through -017, -020, -026, -029 through -032, -034 through -036); 9.34± acres from Industrial-Employee Intensive to Low Density Residential (APN: the southern portion of parcels 238-0050-011 through -012); 8.65± Industrial-Employee Intensive to Community/Neighborhood. Commercial Office (APN: 238-0050-010, -003, -

002,-005); 2.17± acres from Low Density Residential 4-15 du/na to Mixed Use (APN: 238-0201-024, -025, -028, -029, -040; 238-0202-009, -010, -013, -014; 238-0180-032); 1.29± acres from Mixed Heavy commercial or Warehouse and Low Density Residential to Mixed Use (APN: 238-0180-029); 0.57± acres from Community/Neighborhood Commercial and Offices (APN: 238-0102-002 through -07); 0.37± acres from Low Density Residential 4-15 du/na to Parks-Recreation-Open Space (APN: 238-0720-110)

Exhibit A-Existing General Plan Land Use Designations



Attachment 5–North Sacramento Community Plan Amendment – Resolution

RESOLUTION NO. 2007-

Adopted by the Sacramento City Council

November 27, 2007

**AMENDING THE NORTH SACRAMENTO COMMUNITY PLAN LAND USE MAP
RELATING TO THE MCCLELLAN HEIGHTS AND PARKER HOMES PLAN AREA
(M03-190)**

BACKGROUND

A. The Planning Commission conducted a public hearing on November 8, 2007, and the City Council conducted a public hearing on November 27, 2007 concerning the North Sacramento Community Plan land use map and based on documentary and oral evidence submitted at the public hearing, the City Council hereby finds:

1. The proposed plan amendment is compatible with the surrounding uses;
2. The subject site is suitable for residential, and retail development; and
3. The proposal is consistent with the policies of the General Plan and the North Sacramento Community Plan to promote a variety of housing types within neighborhoods to encourage economic diversity and housing choice.
4. The proposal is consistent with General Plan policies that support housing near McClellan Airport.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

Section 1. The City Council adopts the Community Plan Amendment for the property, as described on the attached Exhibit B, and the property is hereby re-designated on the North Sacramento Community Plan land use map from 19.05± acres of Industrial to Residential 4-8 du/na (APN: 238-0140-010, -026 through -33; 238-0150-023 through -025; 238-0160-002, -005, -017 through -018, -021 through -022, -026 through -030,-036,-038-039 and the southern portions of parcels 238-0180-043 and 238-0180-040) 15.75± acres of Industrial to Residential Mixed Use (RMX) (APN: 238-0140-003 through -009, -011 through-014, -020 through -025, -037 through -040; 238-0160-009 through -016) 8.65± acres from Highway Commercial to Retail General (APN: 238-0050-010, -003, -002, -005) 9.34± acres from Highway Commercial to Residential 7-15 du/na (APN: the southern portion of parcels 238-0050-011 through -012) 7± acres from Industrial to Retail General (APN: 252-0042-001 through -006, -009 through -011 through -017, -020, -026, -029 through -032, -034 through -036) 1.96± acres from Residential 4-8 du/na to Residential Mixed Use (RMX) (APN: 238-0201-024, -025, -028, -029, -040; 238-0202-009, -010, -013, -014; 238-0180-032) 1.29± acres Mixed

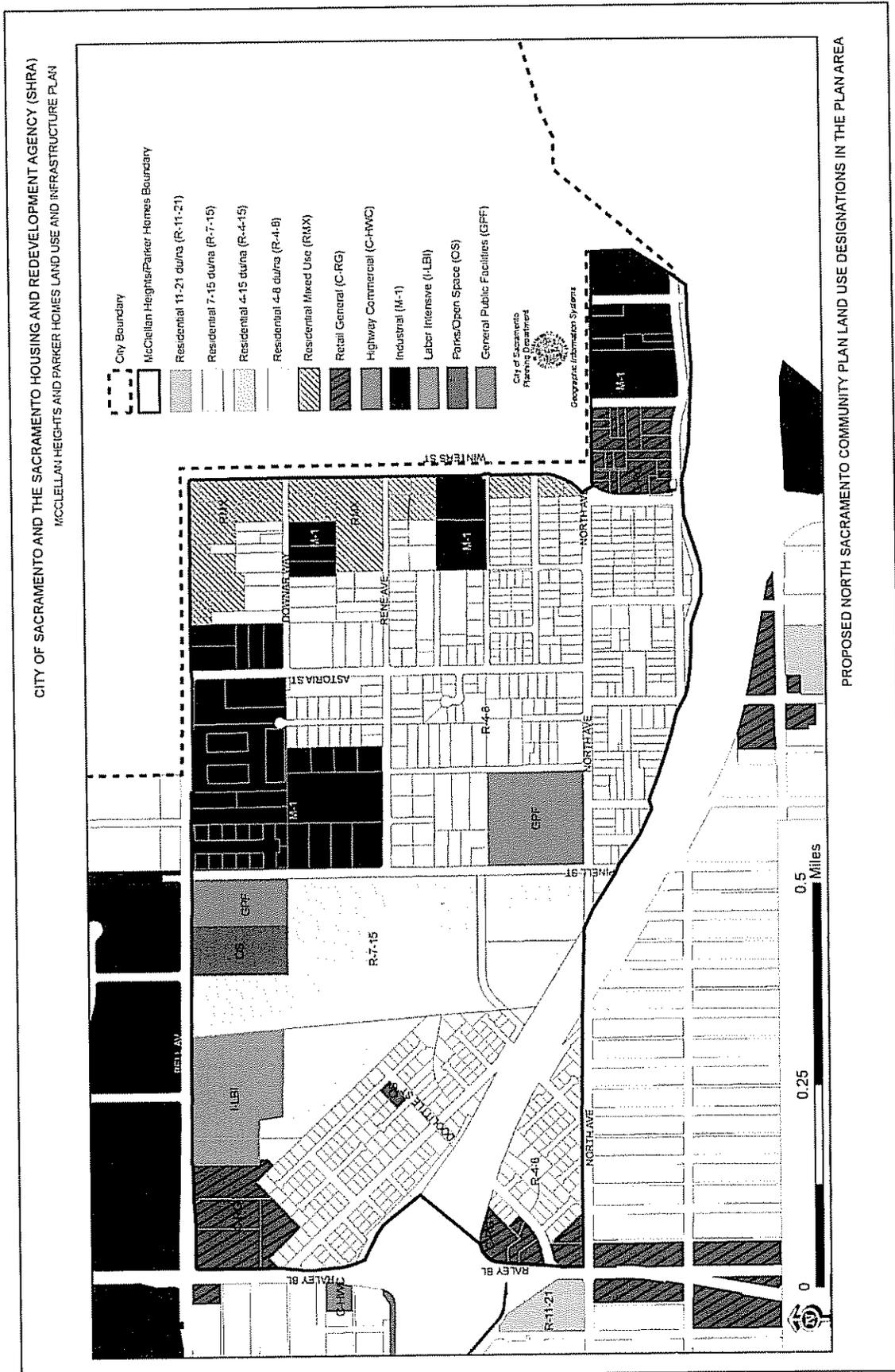
Industrial and Residential 4-8 du/na to Residential Mixed Use (RMX) (APN: 238-0180-029) 0.78± acres from Retail General to Residential 4-8 du/na (APN: 238-0102-002 through -07) 0.37± acres from Residential 4-8 du/na to Parks/Open Space (APN: 238-0720-110)

Table of Contents:

Exhibit A: Existing North Sacramento Community Plan Land Use Designations

Exhibit B: Proposed North Sacramento Community Plan Land Use Designations

Exhibit B-Proposed North Sacramento Community Plan Land Use Designations



Attachment 6-North Sacramento Community Plan Text Amendments-Resolution

RESOLUTION NO. 2007-
Adopted by the Sacramento City Council

November 27, 2007

**RESOLUTION AMENDING THE NORTH SACRAMENTO COMMUNITY PLAN
TEXT TO INCLUDE A RESIDENTIAL MIXED USE LAND USE DESIGNATION
AND TO INCLUDE POLICIES SUPPORTING HOUSING AND RETAIL INFILL
DEVELOPMENT**

BACKGROUND

- A. The Planning Commission conducted a public hearing on November 8, 2007, and the City Council conducted a public hearing on November 27, 2007; concerning the above plan amendment, and, based on documentary and oral evidence submitted at the public hearing, the Council hereby finds:
1. The proposed addition of a Residential Mixed Use (RMX) land use designation is compatible with the surrounding land uses;
 2. The subject site is suitable for residential and commercial development; and
 5. The proposal is generally consistent with the policies of the North Sacramento Community Plan and the General Plan.

**BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL
RESOLVES AS FOLLOWS:**

Section 1. A residential mixed use (RMX) land use designation is hereby added to the North Sacramento Community Plan.

Section 2. The text of the North Sacramento Community Plan is amended to include a Residential Mixed Use (RMX) land designation and policies supporting housing and retail as listed on the attached Exhibit A

Exhibit A-North Sacramento Community Plan Text Amendments

PROPOSED CHANGES TO THE COMMUNITY PLAN:

North Sacramento Community Plan new Residential Mixed Use (RMX) land use designation

Residential Mixed Use (Maximum Density of 36 Units Per Net Acre): This is a mixed use zone. The zone permits multiple family residential, office and limited commercial uses.

North Sacramento Community Plan New Goals and Policies:

Goal 1 Strengthen the residential character and identity of the McClellan Heights and Parker Homes neighborhoods.

- Policy 1.1 Promote residential infill and mixed use development in Plan Area.
- Policy 1.2 Infill development, secondary residential units and multi-family housing shall be consistent in scale and character with surrounding residential development.
- Policy 1.3 Encourage multi-family residential development, both market rate and below-market rate, in areas along major arterials such as Bell Avenue and Winters Street, to take advantage of proximity to employment areas such as McClellan Park.
- Policy 1.4 Multi-family residential uses should be allowed in commercially zoned areas; it is preferable that the multi-family residential use is located above the ground-floor commercial use when the building fronts onto a major arterial or collector.

Goal 2 Housing in the Plan Area should be high-quality, safe housing that is available in a variety of housing types and a variety of levels of affordability.

- Policy 2.1 SHRA should work with the City and community members to actively promote loan and grant programs for single-family housing and rental property rehabilitation to the residents of McClellan Heights and Parker Homes.
- Policy 2.2 SHRA should study the feasibility of providing loan and/or grant funding to repair and/or replace house foundations to qualifying residents of McClellan Heights and Parker Homes.
- Policy 2.3 The City should consider proposing City's Rental Housing

Inspection Program in the Plan Area to spur housing stock improvements.

Policy 2.4 New development should adhere to Chapter 3 of the City of Sacramento's Zoning Code for guidelines for single-family and multifamily development. The Del Paso Heights Design Guidelines can be used as a reference because the Del Paso Heights Design Review District will be expanded to include the McClellan Heights and Parker Homes Plan Area.

Policy 2.5 New mixed use development should follow the design guidance provided in section C in this chapter, as well as applicable design guidance in the City's design guidelines for Corridors.

Goal 3 Ensure that the McClellan Heights and Parker Homes neighborhoods have access to neighborhood-serving retail and other amenities to meet community needs.

Policy 3.1 Neighborhood-serving retail such as a grocery store with fresh produce and a drug store should be encouraged in commercially zoned areas, such as the node at Raley Boulevard and Bell Avenue.

Policy 3.2 Neighborhood-serving retail and smaller-scale businesses such as restaurants, retail shops and personal services should be encouraged in commercially-zoned and residential mixed-use areas that have frontage along major arterials or collector streets.

Goal 4 Ensure safety and compatibility between residential land uses and the adjacent McClellan Airport.

Policy 4.1 This Plan incorporates the new aircraft exposure noise contours (Attachment B) adopted by the County of Sacramento, which are expected to be included in the pending McClellan Airport Land Use Comprehensive Plan (ALUCP). The Special Planning District Ordinance that will be developed for implementation of the Plan will ensure compatibility with the land use restrictions (e.g. building heights and development intensity) for that portion of the Plan Area affected by the ALUCP to ensure public safety.

Policy 4.2 Refer to Exhibit B. No new residential development shall be permitted within the 65 CNEL McClellan Airport noise exposure contour. New residential development within the McClellan Airport Planning Area boundaries located between the 60 and 65 CNEL noise exposure contours shall be subject to the following conditions:

- ◆ Compliance with the City's General Plan Health and Safety Element which establishes minimum noise insulation to protect persons from excessive noise within the interior of new residential dwellings, including detached single-family dwellings, that limits noise to 45 Ldn, with windows closed, in any habitable room.
- ◆ Notification in the form of requiring developments requesting tentative maps to provide formal written disclosures, recorded deed notices, or in the Public Report prepared by the California Department of Real Estate disclosing the fact to prospective buyers that the parcel is located within the 60 CNEL noise contour of the McClellan Airport and is subject to periodic excessive noise from aircraft overflights.
- ◆ Include in the McClellan Heights/Parker Homes Special Planning District Zone restrictions on the height of buildings and structures and the densities of land uses consistent with the McClellan Airport Land Use Comprehensive Plan.

Goal 5 Ensure safety and compatibility between residential land uses and non-residential uses within the Plan Area, particularly as existing non-conforming uses transition to land uses allowed as part of this Plan.

- Policy 5.1 To avoid conflicts and incompatibility between the existing industrial uses and new development, the City, in consultation with property owners and business occupants of the property and buildings containing the uses, shall analyze the proposed new development for potential conflicts with the existing industrial uses. This analysis will take place prior to and as a condition of approval of any application for new development. The City is authorized to require developers to provide written notice to owners and occupants of new developments regarding the presence of such existing industrial uses and potential impacts associated with the continued use and operation of such existing industrial uses.
- Policy 5.2 All regulations regarding non-conforming buildings and uses that are specified in the City's Zoning Code, Section 17.88.30, apply to development within the Plan Area.

Goal 6 Promote opportunities for new open space and community facilities to meet the needs of residents

- Policy 6.1 New residential and commercial development should include

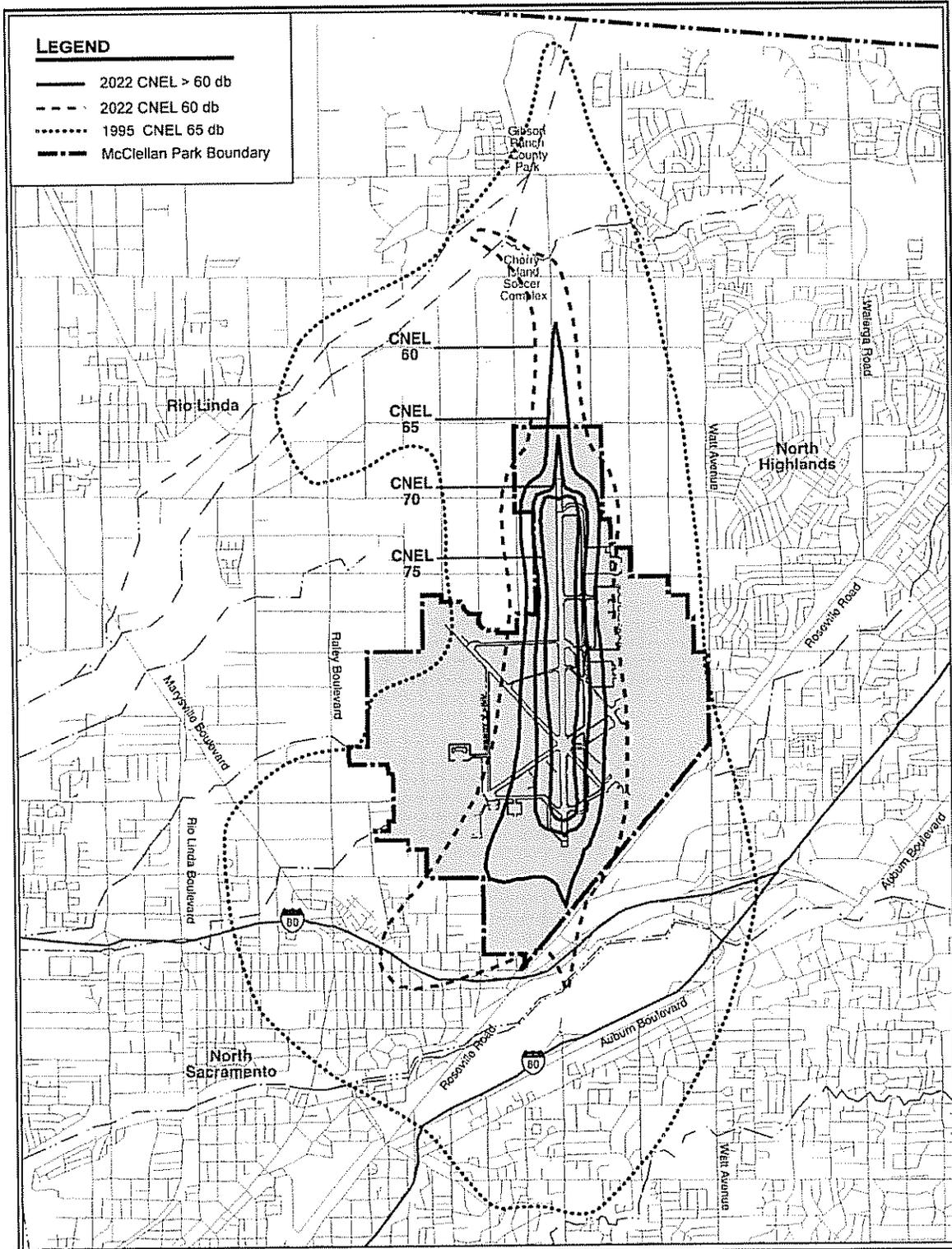
public open space components to the extent feasible.

Policy 6.2 Public open space may include neighborhood parks, pocket parks, gathering spaces, and courtyards. The location and forms of these public and semi-public facilities shall be compatible in design and scale with the adjacent development.

Policy 6.3 When an application for residential land division occurs in the Plan Area, the City shall assess whether it is more appropriate to require dedication of parkland, or collect payment of an in-lieu fee. In-lieu fees collected within the Community Plan Area may be pooled with other such fees to help facilitate the purchase of parkland.

Policy 6.4 Promote community use of the surrounding school facilities as recreational and community gathering places.

Exhibit B



Attachment 7-Adding Chapter 17.98 to Title 17 of the Sacramento City Code (Zoning Code) establishing the McClellan Heights and Parker Homes Special Planning District

ORDINANCE NO. _____

Adopted by the Sacramento City Council

**ADDING CHAPTER 17.98 TO TITLE 17 OF THE CITY CODE
(THE ZONING CODE) ESTABLISHING
THE MCCLELLAN HEIGHTS AND PARKER HOMES
SPECIAL PLANNING DISTRICT (M03-190)**

BE IT ENACTED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

Chapter 17.98 is added to Title 17 of the Sacramento City Code (the Zoning Code) to read as follows:

Chapter 17.98

**MCCLELLAN HEIGHTS AND PARKER HOMES
SPECIAL PLANNING DISTRICT**

17.98.010 Purpose and intent.

B. The McClellan Heights and Parker Homes special planning district (SPD) is intended to establish development standards to implement the goals and policies of the McClellan Heights and Parker Homes Land Use and Infrastructure Plan (Plan), which encompasses a portion of the North Sacramento Community Plan. These regulations further the following Plan goals:

1. Strengthen the residential character and identity of the McClellan Heights and Parker Homes neighborhoods;
2. Provide high-quality, safe housing in a variety of housing types and levels of affordability;
3. Ensure that McClellan Heights and Parker Homes neighborhoods have access to neighborhood-serving retail and other amenities to meet community needs;

4. Ensure safety and compatibility between residential land uses and the adjacent McClellan Airport;

5. Ensure safety and compatibility between residential land uses and nonresidential uses within the Plan area, particularly as existing non-conforming uses transition to land uses allowed in the Plan; and

6. Promote opportunities for new open space and community facilities to meet the needs of residents.

C. The SPD is also intended to help protect the health, safety and general welfare of the residents in the vicinity of the McClellan Airport, a general aviation airport operated by the County of Sacramento that lies northeast of the Plan area, by ensuring that new development will be compatible with the McClellan Airport Comprehensive Land Use Plan to effectuate the policies reflected in the Airport Land Use Commission Law (Chapter 4, Article 3.5 of the California Public Utilities Code, Sections 21670 et seq.).

D. The restrictions in this SPD are also intended to prevent new problems of land use incompatibility between industrial and residential developments and prevent existing incompatible land uses from expanding or changing to another incompatible use.

17.98.020 McClellan Heights and Parker Homes SPD boundaries.

The McClellan Heights and Parker Homes special planning district zone is that area designated "McClellan Heights/Parker Homes Special Planning District" as depicted in Exhibit 1 set out at the end of this chapter, and is generally that area of North Sacramento bounded by North Avenue and the I-80 freeway on the south, Raley Boulevard on the west, Bell Avenue on the north, and Winters Street on the east.

17.98.030 Use regulations.

A. Land Uses.

Development within the McClellan Heights and Parker Homes special planning district shall be subject to the requirements and restrictions of this Chapter 17.98 in addition to those of the underlying zoning district. In the event of a conflict between a provision in this chapter and a provision contained in another section of this title, the provision of this chapter shall prevail.

B. McClellan Airport Comprehensive Land Use Plan.

The McClellan Airport planning boundaries and the McClellan Airport overflight zone

encompass a portion of the SPD as set out in the McClellan Airport Comprehensive Land Use Plan (CLUP). Three categories of land use restrictions are included in the CLUP for the area within the overflight zone: (i) land use restrictions to minimize the number of people exposed to hazards related to aircraft operations and accidents; (ii) residential land use restrictions or conditions to minimize the number of persons exposed to noise from aircraft operations; and (iii) height restrictions to protect the navigable airspace around the airport for aircraft safety. The County of Sacramento has adopted noise contours for the McClellan Airport based on projected aircraft operations in the year 2022. A depiction of the location of the 2022 McClellan Airport 60 CNEL noise contour within the SPD boundary is provided in Exhibit 2 at the end of this chapter. The following restrictions apply to developments within the SPD that are located within the McClellan Airport overflight zone:

1. Any proposed new construction or expansion of existing buildings or structures on property that is within the CLUP overflight zone must be consistent with CLUP Land Use Compatibility Guidelines for Safety.
2. No new residential development requiring a discretionary permit or entitlement shall be allowed within the McClellan Airport noise contour that exceeds 65 CNEL. All residential development requiring a discretionary permit or entitlement that is located within the McClellan Airport noise contour that exceeds 60 CNEL shall be required to record an official statement that discloses to current and future property owners that the property is subject to overflights and associated noise and other impacts of aircraft operating at McClellan Airport.
3. No building, structure or other object may be located within the overflight zone if it: (a) exceeds 100 feet measured from the ground, (b) reflects the light of the sun or directs a steady light or a flashing light towards the area where aircraft approach to or departure from McClellan Airport, or (c) would generate a substantial volume of smoke, attract a large concentration of birds, generate electrical interference, or which would otherwise affect safe navigation in the vicinity of McClellan Airport.

C. RMX Zone in the McClellan Heights and Parker Homes SPD.

1. Uses permitted in the RMX zone within the McClellan Heights and Parker Homes SPD are the same as the uses permitted in this title for the RMX zone. If this title requires the approval of a special permit or other discretionary entitlement(s) or imposes other restrictions or requirements on the establishment of a particular use in the RMX zone outside of the McClellan Heights and Parker Homes SPD, approval of the same discretionary entitlement and compliance with the same restrictions or requirements shall be required to establish the use in the RMX zone within the McClellan Heights and Parker Homes SPD.
2. On lots greater than three thousand two hundred (3,200) square feet in size, a commercial use allowed in the RMX zone may occupy up to one hundred (100) percent of the building square footage subject to approval of a planning commission

special permit. In granting the special permit for commercial use under this subsection (C)(2) and in addition to the findings required by Chapter 17.212, the planning commission shall find that the proposed use supports the surrounding residential mixed-use development and the existing residential neighborhood.

D. C-2 Zone in the McClellan Heights and Parker Homes SPD.

1. Except as provided in subsection (D)(2) of this section, uses permitted in the C-2 zone within the McClellan Heights and Parker Homes SPD are the same as the uses permitted in this title for the C-2 zone. If this title requires the approval of a special permit or other discretionary entitlement(s) or imposes other restrictions or requirements on the establishment of a particular use in the C-2 zone outside of the McClellan Heights and Parker Homes SPD, approval of the same discretionary entitlement and compliance with the same restrictions or requirements shall be required to establish the use in the C-2 zone within the McClellan Heights and Parker Homes SPD.

2. Notwithstanding any provision in this Chapter 17.98 to the contrary, and in addition to all other uses prohibited in the C-2 zone under this title, the following uses in the C-2 zone are prohibited in the McClellan Heights and Parker Homes SPD:

- a. Adult entertainment business;
- b. Adult related establishment;
- c. Auto sales (new or used), service, repair, storage, or rental;
- d. Check cashing center;
- e. Check cashing facility;
- f. Cleaning plant;
- g. Equipment rental/sales yard;
- h. Laundry, commercial plant;
- i. Mini-storage/locker building;
- j. Money lender;
- k. Pawnshop;
- l. Reclamation operation;
- m. Recycling facilities, except convenience recycling;
- n. RV /mobilehome sales yard;
- o. RV storage (commercial);
- p. Tire shop; and
- q. Towing service and vehicle storage yard.

3. Notwithstanding any provision in this Chapter 17.98 to the contrary, and in addition to all other uses conditionally permitted in the C-2 zone under this title, the

following uses in the C-2 zone are conditionally permitted in the McClellan Heights and Parker Homes SPD and require a special permit:

- a. Somatic practitioners establishment.

E. M-1 Zone in the McClellan Heights and Parker Homes SPD.

1. Except as provided in subsections (E)(2) and (E)(3) of this section, uses permitted in the M-1 zone within the McClellan Heights and Parker Homes SPD are the same as the uses permitted in this title for the M-1 zone. In addition to the provisions of subsection (E)(3), if this title requires the approval of a special permit or other discretionary entitlement(s) or imposes other restrictions or requirements on the establishment of a particular use in the M-1 zone outside of the McClellan Heights and Parker Homes SPD, approval of the same discretionary entitlement and compliance with the same restrictions or requirements shall be required to establish the use in the M-1 zone within the McClellan Heights and Parker Homes SPD.

2. Notwithstanding any provision in this Chapter 17.98 to the contrary, and in addition to all other uses prohibited in the M-1 zone under this title, the following uses in the M-1 zone are prohibited in the McClellan Heights and Parker Homes SPD:

- a. Adult entertainment business;
- b. Adult related establishment;
- c. Animal slaughter;
- d. Auto dismantler;
- e. Auto sales (new or used), service, repair, storage, or rental;
- f. Check cashing center;
- g. Check cashing facility;
- h. Concrete batch plant;
- i. Hazardous waste facility;
- j. Junkyard;
- k. Livestock sales yard;
- l. Mini-storage/locker building;
- m. Money lender;
- n. Pawnshop;
- o. Planing mill
- p. Solid waste landfill; and
- q. Solid waste transfer station.

4. Notwithstanding any provision in this Chapter 17.98 to the contrary, and in addition to all other uses conditionally permitted in the M-1 zone under this title, the following uses in the M-1 zone are conditionally permitted in the McClellan Heights and Parker Homes SPD and require a special permit:

- a. Cleaning plant;
- b. Equipment rental/sales yard;
- c. Laundry, commercial;
- d. Reclamation operation;
- e. Recycling facilities, except convenience recycling;
- f. Tire shop; and
- g. Towing service and vehicle storage yard.

17.98.040 Performance and development standards.

A. All regulations of the underlying zone and the development standards set out in this title are applicable to developments within the McClellan Heights and Parker Homes special planning district (SPD), unless a more restrictive or a more permissive regulation is specifically set forth in this Chapter 17.98.

B. RMX Zone in the McClellan Heights and Parker Homes SPD.

Except as specifically set forth in this subsection (B), the provisions of this title relating to height, yard, court, lot coverage/building size, and lot area per dwelling unit requirements for the RMX zone shall apply in the McClellan Heights and Parker Homes SPD.

1. The maximum density shall be as provided in Chapter 17.28; provided, that the planning commission shall have the authority to issue a special permit to allow an increase in the maximum density.

2. The height limit for buildings or portions of buildings located 100 feet or less from an R- or R1A- zoned lot is thirty-five (35) feet. The height limit for buildings or portions of buildings located more than 100 feet from an R- or R1A- zoned lot is forty-five (45) feet, except if the building has twenty-five (25) percent or more square feet of gross floor area in residential use, then the height limit shall be fifty-five (55) feet. The planning commission has the authority to issue a special permit to allow an increase in the maximum height limit.

3. Residential projects and the residential portion of mixed-use projects shall provide a minimum of fifty (50) square feet of usable private open space for each residential unit. The private open space shall be specifically designed for recreational or passive enjoyment of the outdoors and may be comprised of yards, decks, patios, or balconies. Private usable open space shall be directly accessible from the dwelling unit it serves.

17.98.050 Design Review.

The McClellan Heights and Parker Homes special planning district is within the boundaries of the Del Paso Heights Design Review District and the new construction of, or an addition to an existing, building or structure is subject to design review under Chapter 17.132.

17.98.060 Nonconforming Uses.

A. Except as provided in subsection B of this section, the nonconforming use regulations set forth in Chapter 17.88 of this title shall apply to the nonconforming uses, buildings, structures and lots within the McClellan Heights and Parker Homes special planning district.

B. Notwithstanding any other provision of this title, the building code, or other city laws or regulations to the contrary, and notwithstanding that the development project or building permit may involve a use otherwise prohibited or conditionally permitted in the McClellan Heights and Parker Homes SPD, the following provisions shall apply:

1. Development projects in the McClellan Heights and Parker Homes SPD which required and received approval of a special permit, variance, plan review, design review or other discretionary entitlement under this title as it existed prior to the effective date of this Chapter 17.98, and which entitlement was valid and had not expired as of the effective date of this Chapter 17.98, may be issued building permits and the uses may be established in the manner and within the time periods specified in Section 17.212.100, Section 17.216.050, Section 17.220.060 and Section 17.132.320 of this title, as applicable, including any time extensions in the manner specified in the foregoing sections.

2. Applications for a discretionary entitlement under this title as it existed prior to the effective date of this Chapter 17.98 for a development project or to expand or use an existing building in the McClellan Heights and Parker Homes SPD which were complete and pending on June 1, 2007 shall be processed and may be approved pursuant to the provisions of this title as it existed prior to the effective date of this Chapter 17.98, and building permits may be issued and the uses may be established consistent with the application.

Exhibit 1

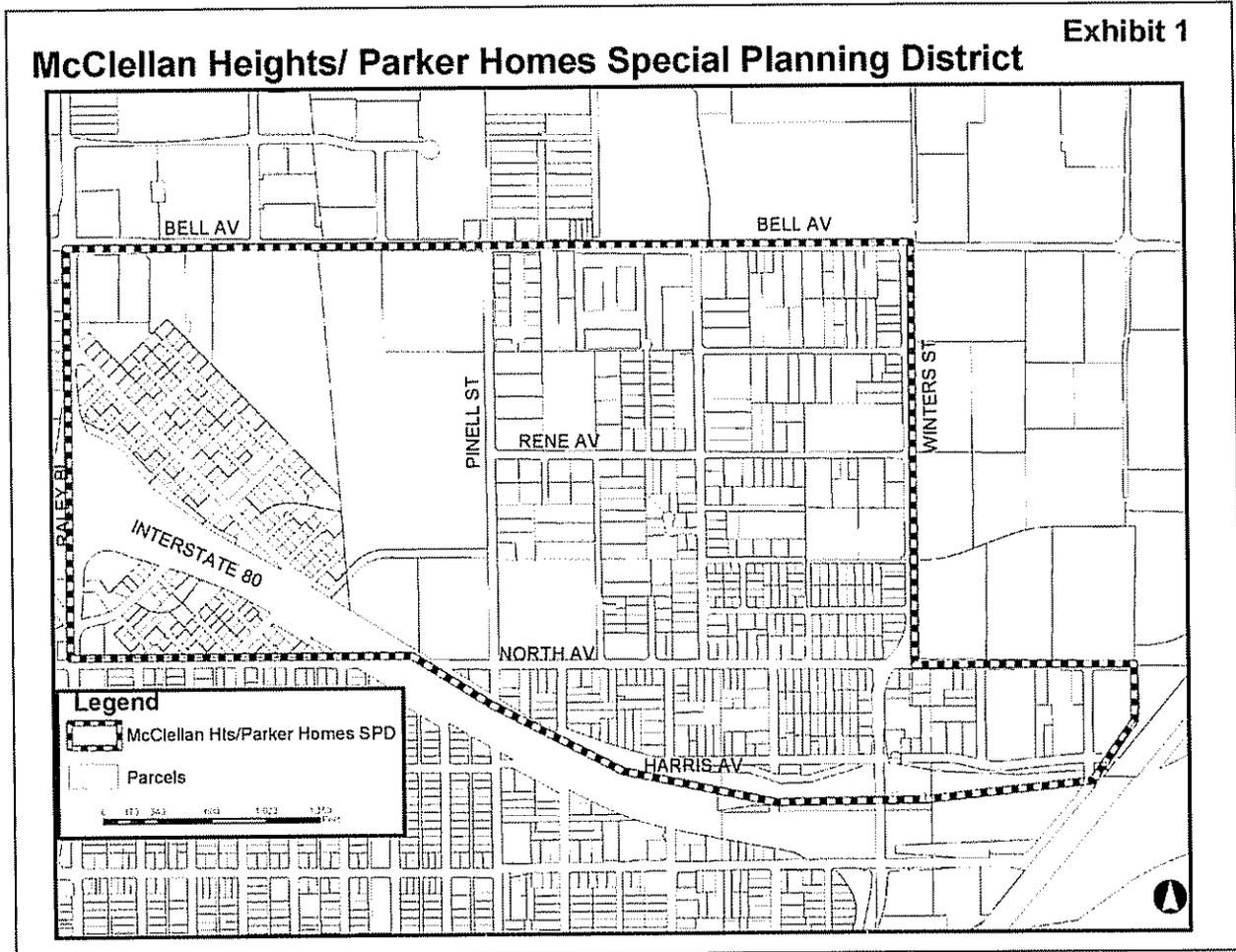
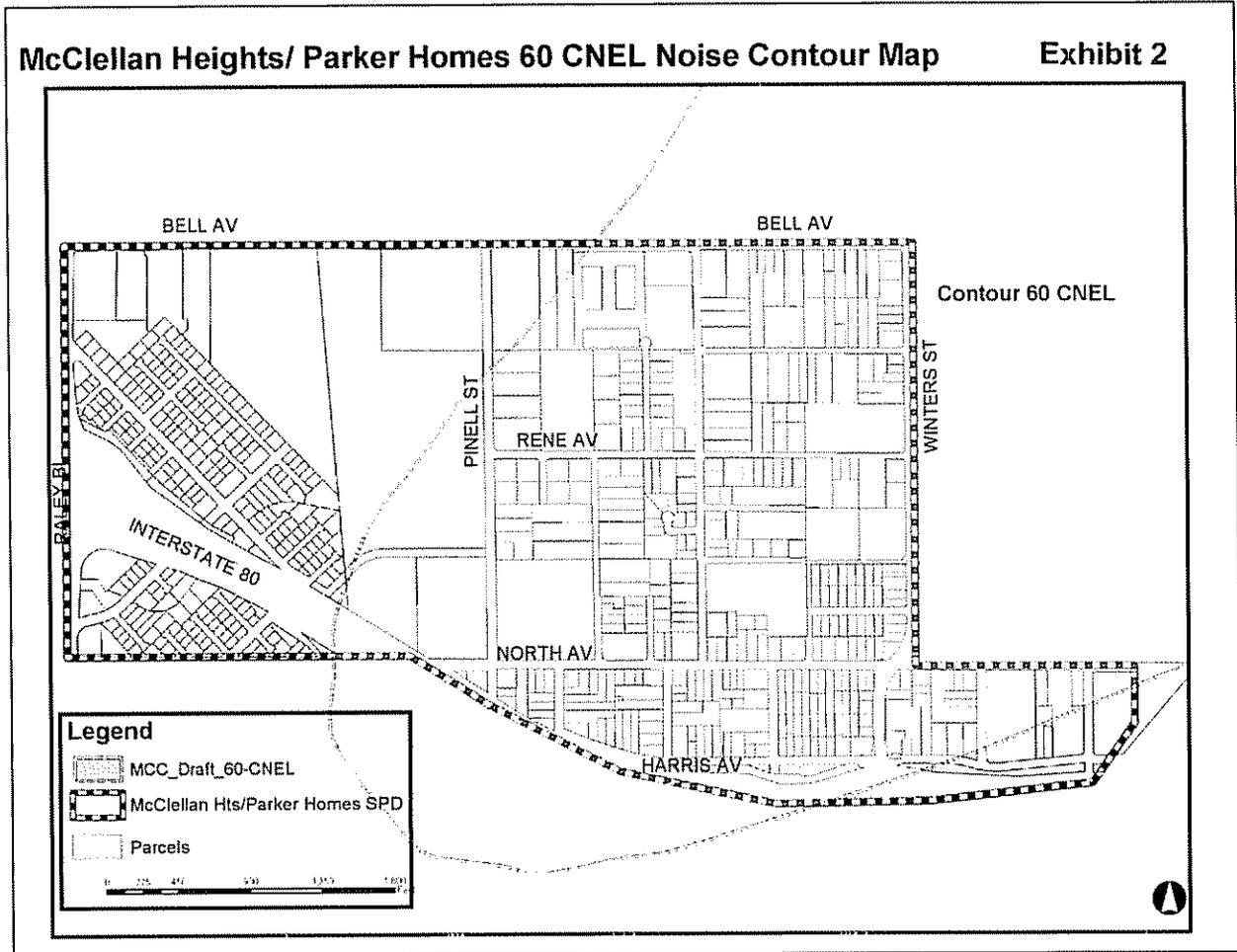


Exhibit 2



Attachment 8—Rezoning – Ordinance**ORDINANCE NO.**

Adopted by the Sacramento City Council
November 27, 2007

AN ORDINANCE AMENDING THE DISTRICTS ESTABLISHED BY THE COMPREHENSIVE ZONING ORDINANCE (TITLE 17 OF THE CITY CODE), BY REZONING 176.3 ± ACRES FROM STANDARD SINGLE-FAMILY (R-1) TO SINGLE FAMILY ALTERNATIVE SPECIAL PLANNING DISTRICT (R-1-A-SPD) (APN: 238-0060-001 through -034, 238-0071-002 through -003, -006 through -013, -021 through -026, -033 through -038, -042 through -043, -046 through -050; 238-0072-001 through -035, 238-0073-001 through -011, 238-0080-005 through -011, -023, -025 through -027, -030; 238-0091-001 through -007, 238-0092-001 through -038, -041 through -046, -049; 238-0093-009, -011, -014, -015; 238-0101-003 through -004, -011 through -013, -019; 238-0102-002 through -032, -045, -056, -060 through -063; 238-0111-001 through -012; 238-0112-009 through -010, -017, -020, -024, -025; 238-0113-023; 238-0114-001 through -005, -040, -046 through -007; 238-0115-001; 238-0116-003 through -005, -008 through -010; 238-0120-004 through -005, -007 through 008; 238-0150-004 through -023; 238-0171-001 through -017; 238-0172-002 through -008, -010 through -012, -014 through -029; 238-0180-004 through -007, -010, -013 through -022, -027 through -028, -034, -038, 041, -044 through -047; 238-0191-001 through -012; 238-0192-015 through -016, -018 through -021, -024 through -032; 238-0201-003 through -011, -015 through -023, -030 through -037, -043 through -086; 238-0202-001 through -008, -015 through -019, -022 through -024; 252-0025-003 through -008, 023 through -025, -030, -032; 252-0026-001 through -002; 252-0031-001 through -016, -030 through -033, -035, -037, -041 through -046; 252-0032-001 through -012, -016 through -022, -024, -027 through -030, -033 through -037; 252-0041-001 through -019, -021 through -024, -027, -029, -031 through -033, -036 through -049, -051 through -052, -054 through -058; 252-0084-001; 252-0092-001, -034, -038, -039; 252-0093-008; 252-0102-014, and the southern portion of APN 238-0150-024); **45.24± ACRES FROM LIGHT INDUSTRIAL (M-1) TO LIGHT INDUSTRIAL SPECIAL PLANNING DISTRICT (M-1-SPD) (APN: 238-0130-005 through -006, -015 through -018, -026 through -028, -030 through -042, 238-0140-001 through -002, -034 through -036, 238-0150-002, -026 through -033, 238-0160-007, through-008, -040; 252-0051-002; -005, -008, -013, -016; 252-0052-003); 26.77± ACRES FROM LIGHT INDUSTRIAL (M-1) TO SINGLE FAMILY ALTERNATIVE SPECIAL PLANNING DISTRICT (R-1-A-SPD) (APN: 238-0120-001; 238-0140-010, -026 through -033; 238-0150-024 through -025; 238-0160-002, -005, -017 through -018, -021 through -022, -026 through -030, -036, -038 through -039); 15.75 ± ACRES FROM LIGHT INDUSTRIAL (M-1) TO RESIDENTIAL MIXED USE (RMX) (APN: 238-0140-003 through -009, -011 through -014, -020 through -025, -037 through -040; 238-0160-009 through -016); 12.37± ACRES FROM LIGHT INDUSTRIAL (M-1-S-R) TO LIGHT INDUSTRIAL SPECIAL PLANNING DISTRICT (M-1-SPD) FOR THE NORTHERN PORTION OF PARCELS (APN: 238-0050-011 through -012); 9.34± ACRES FROM LIGHT INDUSTRIAL (M-1-S-R) TO SINGLE FAMILY ALTERNATIVE SPECIAL PLANNING DISTRICT FOR THE SOUTHERN PORTION OF PARCELS (APN: 238-**

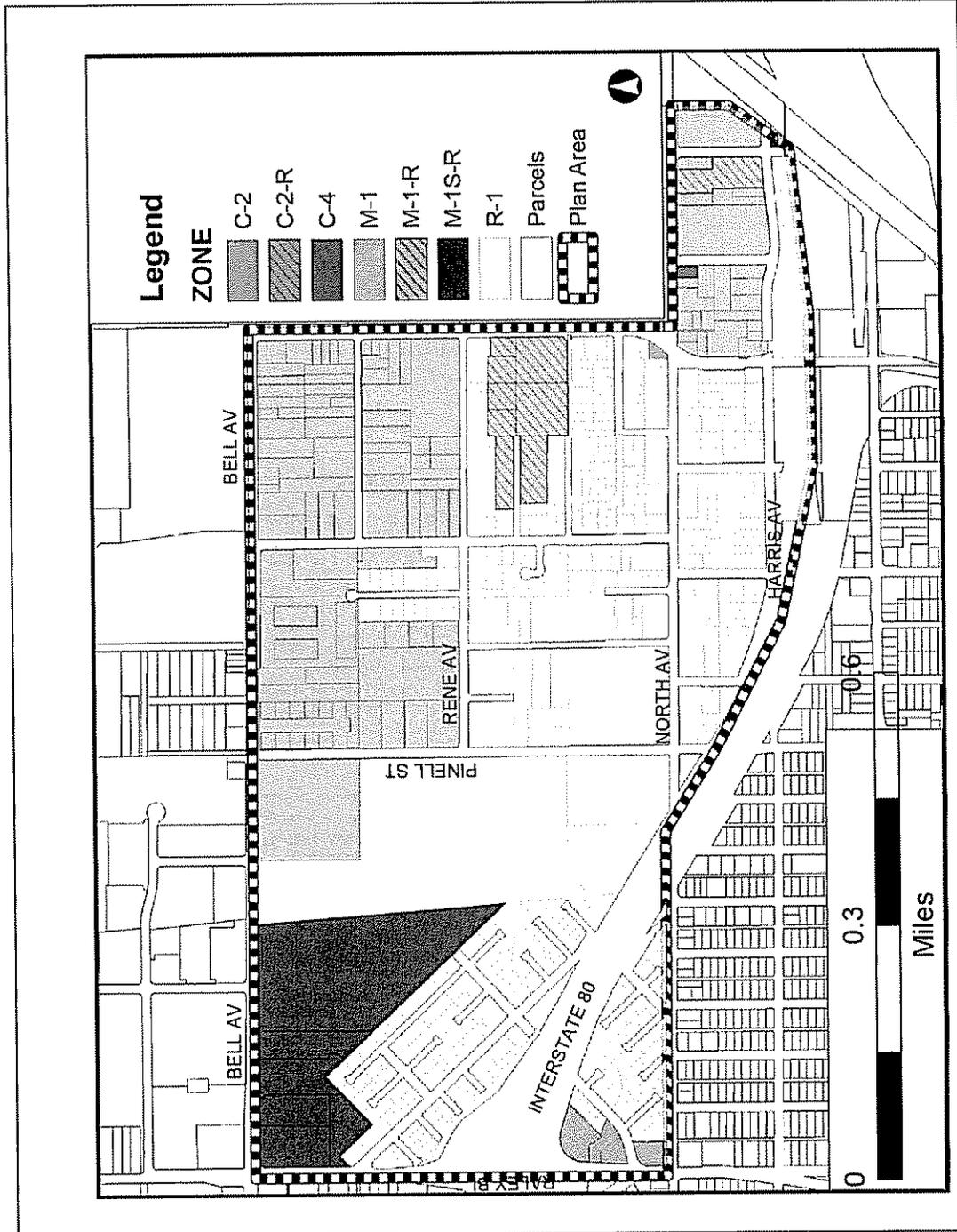
0050-011 through -012); **8.65± ACRES FROM LIGHT INDUSTRIAL (M-1-S-R) TO GENERAL COMMERCIAL SPECIAL PLANNING DISTRICT (C-2-SPD) (APN: 238-0050-010, -003, -002, -005); 6.84± ACRES FROM LIGHT INDUSTRIAL (M-1-R) TO LIGHT INDUSTRIAL SPECIAL PLANNING DISTRICT (M-1-SPD) (APN: 238-0180-026, -042; 252-0051-012); 5.14± ACRES FROM LIGHT INDUSTRIAL (M-1-R) TO SINGLE FAMILY ALTERNATIVE SPECIAL PLANNING DISTRICT (R-1-A-SPD) (APN: 238-0180-011, -037,-040, -043); 1.51± ACRES FROM STANDARD SINGLE FAMILY TO RESIDENTIAL MIXED USE SPECIAL PLANNING DISTRICT (RMX) (APN: 238-0201-024, -025, -028, -029, -040; 238-0202-009, -010, -013); 1.27 ± ACRES FROM GENERAL COMMERCIAL (C-2) TO GENERAL COMMERCIAL SPECIAL PLANNING DISTRICT (C-2-SPD) (APN: 238-0101-020); 0.21± ACRES FROM GENERAL COMMERCIAL (C-2) TO RESIDENTIAL MIXED USE (C-2-SPD) (APN: 238-0202-014); 0.23± ACRES FROM HEAVY COMMERCIAL (C-4) TO GENERAL COMMERCIAL SPECIAL PLANNING DISTRICT (C-2-SPD) (APN: 252-0042-010) (LOCATED IN NORTH SACRAMENTO BOUNDED BY NORTH AVENUE AND THE I-80 FREEWAY ON THE SOUTH, RALEY BOULEVARD ON THE WEST, BELL AVENUE ON THE NORTH, AND WINTERS STREET ON THE EAST)**

BE IT ENACTED BY THE CITY COUNCIL OF THE CITY OF SACRAMENTO THAT:

SECTION 1

The property generally described, known and referred to as the McClellan Heights and Parker Homes Plan area generally bounded on the north by Bell Avenue, the east by Winters Street, the south by interstate 80, and the west by Raley Boulevard (APN: 238-0201-024, -025, -028, -029, -040; 238-0202-009, -010, -013; 238-0060-001 through -034, 238-0071-002 through -003, -006 through -013, -021 through -026, -033 through -038, -042 though -043, -046 through -050; 238-0072-001 through -035, 238-0073-001 through -011, 238-0080-005 through -011, -023, -025 through -027, -030; 238-0091-001 through -007, 238-0092-001 through -038, -041 through -046, -049; 238-0093-009, -011, -014, -015; 238-0101-003 through -004, -011 through -013, -019; 238-0102-002 through -032, -045, -056, -060 through -063; 238-0111-001 through -012; 238-0112-009 through -010, -017, -020, -024, -025; 238-0113-023; 238-0114-001 through -005, -040, -046 through -007; 238-0115-001; 238-0116-003 through -005, -008 through -010; 238-0120-004 through -005, -007 through 008; 238-0150-004 through -023; 238-0171-001 through -017; 238-0172-002 through -008, -010 through -012, -014 through -029; 238-0180-004 through -007, -010, -013 through -022, -027 through -028, -034, -038, 041, -044 through -047; 238-0191-001 through -012; 238-0192-015 through -016, -018 through -021, -024 through -032; 238-0201-003 through -011, -015 through -023, -030 through -037, -043 through -086; 238-0202-001 through -008, -015 through -019, -022 through -024; 252-0025-003 through -008, 023 through -025, -030, -032; 252-0026-001 through -002; 252-0031-001 through -016, -030 through -033, -035, -037, -041 through -046; 252-0032-001 through -012, -016 through -022, -024, -027 through -030, -033 through -037; 252-0041-001 through -019, -021 through -024, -027, -029, -031 through -033, -036 through -049, -051 through -052, -054 through -058; 252-0084-001; 252-

Exhibit A-Existing Zoning



0092-001, -034, -038, -039; 252-0093-008; 252-0102-014; 238-0150-024; 238-0050-002 through -003, -005, -010 through -012; 238-0180-011, -037, -040, -043; 238-0180-026, -042; 252-0051-012; 238-0140-003 through -009, -011 through -014, -020 through -025, -037 through -040; 238-0160-009 through -016; 238-0120-001; 238-0140-010, -026 through -033; 238-0150-024 through -025; 238-0160-002, -005, -007, through -008, -017 through -018, -021 through -022, -026 through -030, -036, -038 through -040; 252-0042-001 through -006, -009, -011 through -017, -020, -026, -029 through -032, -034 through -036; 252-0042-010; 238-0101-020; 238-0202-014; 238-0130-005 through -006, -015 through -018, -026 through -028, -030 through -042, 238-0140-001 through -002, -034 through -036, 238-0150-002, -026 through -033, 238-0160-007, through -008, -040; 252-0051-002; -005, -008, -013, -016; 252-0052-003) which is shown on Exhibit A consists of 306± acres currently zoned Light Industrial (M-1 / M-1-R / M-1S-R), Standard Single Family (R-1), General Commercial (C-2 / C-2-R), and Heavy Commercial (C-4). Said property is hereby rezoned to General Commercial Special Planning District (C-2-SPD), Single Family Alternative Special Planning District (R-1-A-SPD), Light Industrial Special Planning District (M-1-SPD), and Residential Mixed Use Special Planning District (RMX-SPD) zones.

SECTION 2

Rezoning of the property described in the attached Exhibit B by the adoption of this ordinance shall be deemed to be in compliance with the procedures for the rezoning of property described in the Comprehensive Zoning Ordinance, Title 17 of the City Code, as amended, as said procedures have been affected by recent court decisions.

SECTION 3

The City Clerk of the City of Sacramento is hereby directed to amend the official zoning map, which is a part of said Comprehensive Zoning Ordinance, Title 17 of the City Code, to conform to the provisions of this Ordinance.

Table of Contents:

- Exhibit A: Existing Zoning
- Exhibit B: Proposed Zoning

Attachment 9--Amending Ordinance No.85-049 – Ordinance

Adopted by the Sacramento City Council

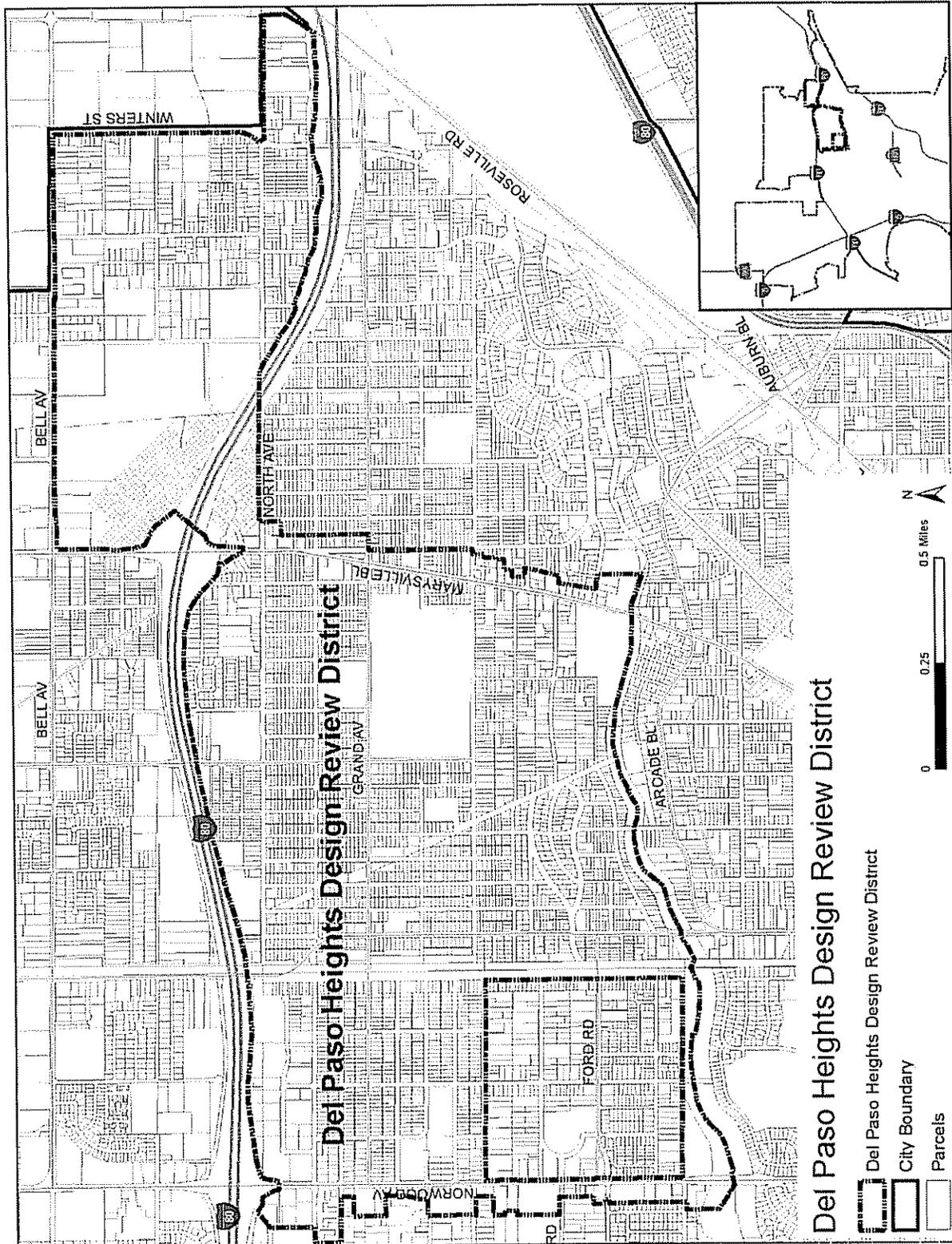
**AMENDING ORDINANCE NO. 85-049 TO EXPAND THE
DEL PASO HEIGHTS DESIGN REVIEW DISTRICT BOUNDARIES**

BE IT ENACTED BY THE COUNCIL OF THE CITY OF SACRAMENTO:

Section 1. The boundaries of the Del Paso Heights Design Review District, as established by Ordinance No. 85-049, are hereby amended to include the area north of the I-80 freeway referred to as McClellan Heights and Parker Homes, as depicted in Exhibit 1, which exhibit is attached and incorporated herein by this reference.

Section 2. This Ordinance shall become effective on January 1, 2008.

Exhibit 1



Attachment 10- Airport Land Use Commission (ALUC) Override-Resolution

RESOLUTION NO.

Adopted by the Sacramento City Council

**ADOPTING FINDINGS OF FACT SUPPORTING
OVERRIDE OF THE AIRPORT LAND USE COMMISSION
DETERMINATION OF INCONSISTENCY OF THE
PROPOSED MCCLELLAN HEIGHTS AND PARKER
HOMES LAND USE AND INFRASTRUCTURE PLAN WITH
THE MCCLELLAN AIRPORT COMPREHENSIVE LAND
USE PLAN**

BACKGROUND

- A. The Board of Directors of the Sacramento Area Council of Governments (SACOG), sitting as the Airport Land Use Commission (ALUC), adopted the Comprehensive Land Use Plan for the McClellan Air Force Base (CLUP) in January 1987 and last amended it in December 1992. The CLUP has not been amended since the McClellan Air Force Base was closed to account for the current civilian general aviation use of this airport.
- B. The ALUC is empowered under State law to make determinations regarding the compatibility of proposed developments located within the CLUP and cities and counties within ALUC's jurisdiction are required to send specific plans to the ALUC for review.
- C. The City, in cooperation with the Sacramento Housing and Redevelopment Agency, prepared the McClellan Heights and Parker Homes Land Use and Infrastructure Plan (Plan) for the 306 acre area, generally bounded on the north by Bell Avenue, the east by Winters Street, the south by Interstate 80, and the west by Raley Boulevard, based on the 2022 noise contours for the McClellan Airport adopted by the County of Sacramento in 2002 (County Noise Contours).
- D. The Plan proposes to allow residential development within the Overflight Zone of the Sacramento County's McClellan Airport that would be subject to noise levels above 60 Community Noise Equivalent Level (CNEL) but below the 65 CNEL threshold based on the County's Noise Contours, and the Special Planning District that will guide implementation of the Plan incorporates the CLUP's land use safety restrictions for development within the Overflight Zone.
- E. The City forwarded the Plan to the ALUC for its review for compatibility with the CLUP. The ALUC found the Plan was inconsistent with the CLUP because based on the prior operations of the McClellan Airport as an Air Force Base, the

CLUP indicates that the entire Plan area is within the 65 CNEL noise level contour and the CLUP does not allow any residential development in the 65 CNEL noise level contour. The ALUC notified the City of its inconsistency finding on August 10, 2007.

- F. On September 18, 2007, the City Council approved a motion of intent to override the ALUC's finding that the Plan is inconsistent with the CLUP based on the findings set out below, and a copy of the proposed resolution was forwarded to the ALUC for their information along with a notice of the date of the public hearing when the City Council is scheduled to formally vote on overriding the ALUC's CLUP inconsistency finding.
- G. Section 21676 of the Public Utilities Code provides that the City Council may override the ALUC's finding of inconsistency of the Plan with the CLUP after providing advanced notice to the ALUC of the proposed action, holding a hearing, and the override vote is carried by a two-thirds vote of the City Council.

BASED ON THE FACTS SET FORTH IN THE BACKGROUND, THE CITY COUNCIL RESOLVES AS FOLLOWS:

- Section 1. The City Council held a noticed public hearing, at which time the issue of the Plan's potential inconsistency with the CLUP was discussed and considered.
- Section 2. At the public hearing, the issue regarding allowing residential development within the 65 CNEL noise contour as shown in the CLUP and the ALUC's determination of the inconsistency of the Plan with the CLUP was considered and public testimony received.
- Section 3. The City Council hereby finds that the Plan is consistent with the CLUP for the following reasons:
 - a. The updated aircraft noise contours for McClellan Airport, as approved by the County of Sacramento as part of the McClellan Park EIR, demonstrate that current and future noise levels within the Plan area will not exceed 65 CNEL.
 - b. The Plan area is comprised of two existing residential communities, the Parker Homes and McClellan Heights neighborhoods. The Parker Homes neighborhood is fully built out and almost exclusively residential, consisting of 270 housing units. The McClellan Heights neighborhood is mostly residential with small concentrations of light industrial and commercial uses. The McClellan Heights neighborhood contains approximately 570 housing units and many underutilized or vacant parcels.

- c. While the Plan does allow for the development of approximately additional 241 additional residential units within the CLUP's 65 CNEL noise contour, this amount would be a small increase from the existing 840 residential units and allowing additional residential development will provide an incentive for property owners to make improvements to the existing homes.
- d. The CLUP allows for residential uses within the Overflight Zone because most of the existing homes were built prior to the adoption of the CLUP.
- e. Mitigation measures will be included as part of the Special Planning District that will guide implementation of the Plan to ensure compatibility between the McClellan Airport and the Plan, including height limitations and recorded deed notices regarding the location of the property within the Overflight Zone.

Section 4. The City Council has determined that its findings in support of its decision to override the ALUC determination are consistent with the purposes of protecting the public from the creation of new noise and safety hazards and minimizing the public's exposure to excessive noise and safety hazards as set forth in Public Utilities Code Section 21670.

Section 5. The City's override is consistent with the purpose of the CLUP to provide for orderly development of the area surrounding the McClellan Airport. The City Council has determined that the Plan allows for the protection of the airport's runways because the new residential development in the Plan area does not interfere with approaches to the airport runways and the Plan, as implemented by the Special Planning District, employs safety and noise mitigation measures to ensure protection of the McClellan Airport operations for the 2022 timeframe.

Section 6. Based on the foregoing findings, the City Council hereby overrides the decision of the Airport Land Use Commission insofar as it would restrict the City's discretionary authority for approval of the Plan which would allow new residential development within the CLUP's 65 CNEL noise level contour. In so doing, the City Council specifically finds that this action is in the public interest of the citizens of the City of Sacramento and promotes the protection of the public health, safety and welfare because adoption of the Special Planning District will insure that the public's exposure to excessive noise levels and safety hazards is minimized and the current and future projected noise levels around the McClellan Airport are significantly less than what is set out in the CLUP.

Attachment 11-Letter of Consistency Determination

Sacramento Area Council of Governments

1415 L Street, Suite 300, Sacramento, CA 95814

tel: 916.321.8000, fax: 916.321.9551, tdd: 916.321.9550, www.sacog.org



Date: August 10, 2007
To: Scott Johnson, City of Sacramento Dept of Development Services
From: Greg Chew, Airport Land Use Commission/SACOG
Re: Draft EIR for McClellan Heights consistency determination

I have reviewed the documentation for the Draft EIR for McClellan Heights/Parker Homes Special Planning District Land Use and Infrastructure Plan that you have provided. My comments serve on behalf of the Airport Land Use Commission (ALUC) for Sacramento County

The SPD area falls within the area of influence for McClellan Field. The McClellan Comprehensive Land Use Plan (CLUP) regulates the compatibility between land use and airports. The current CLUP, last amended in December 1992, is the basis for the ALUC's consistency review. The geographic area within the McClellan Heights/Parker Homes SPD is inside the Area of Influence of the CLUP, and therefore, proposed development applications would be subject to this plan. The Attachment 1 shows the CLUP's policy areas

There are two specific CLUP policies that affect the SPD: noise and safety. First, the entire SPD is within the 65 Community Noise Equivalent Level (CNEL) or higher (see Attachment 2). The CLUP does not allow any residential development in these noise levels. However, all other types of land use development are allowed.

The second affected CLUP policy is safety. The SPA lies within one of the safety areas called the Overflight Zone, as shown in Attachment 1. The Overflight zone is less restrictive of the CLUP's three safety zones. The CLUP allows most land uses except for those that may yield a highly combustible environment, such as petroleum refining, or rubber and plastic manufacturing. In addition, land uses that will yield very high concentrations of people are prohibited, such as regional shopping centers, elementary and secondary schools, colleges and universities, stadiums and arenas, and movie theaters. For the complete list of identified land uses that are allowed or not allowed, please refer to the CLUP

Please note that the CLUP is currently undergoing a revision and will be updated to reflect the change from a military air base to a civilian airfield. The SACOG Board of Directors will likely not review the updated Airport Land Use Compatibility Plan (it will no longer be referred to as a CLUP) until sometime in 2008. The new plan will regulate land use and airport compatibility matters

- Auburn, Citrus Heights, Colusa, Davis, El Dorado County, Elk Grove, Folsom, Galt, Graton, Lincoln, Live Oak, Marysville, Placer County, Placerville, Rancho Cordova, Rocklin, Roseville, Sacramento, Sacramento County, Sutter County, West Sacramento, Wheatland, Yuba City, Yuba County

• Page 2

August 10, 2007

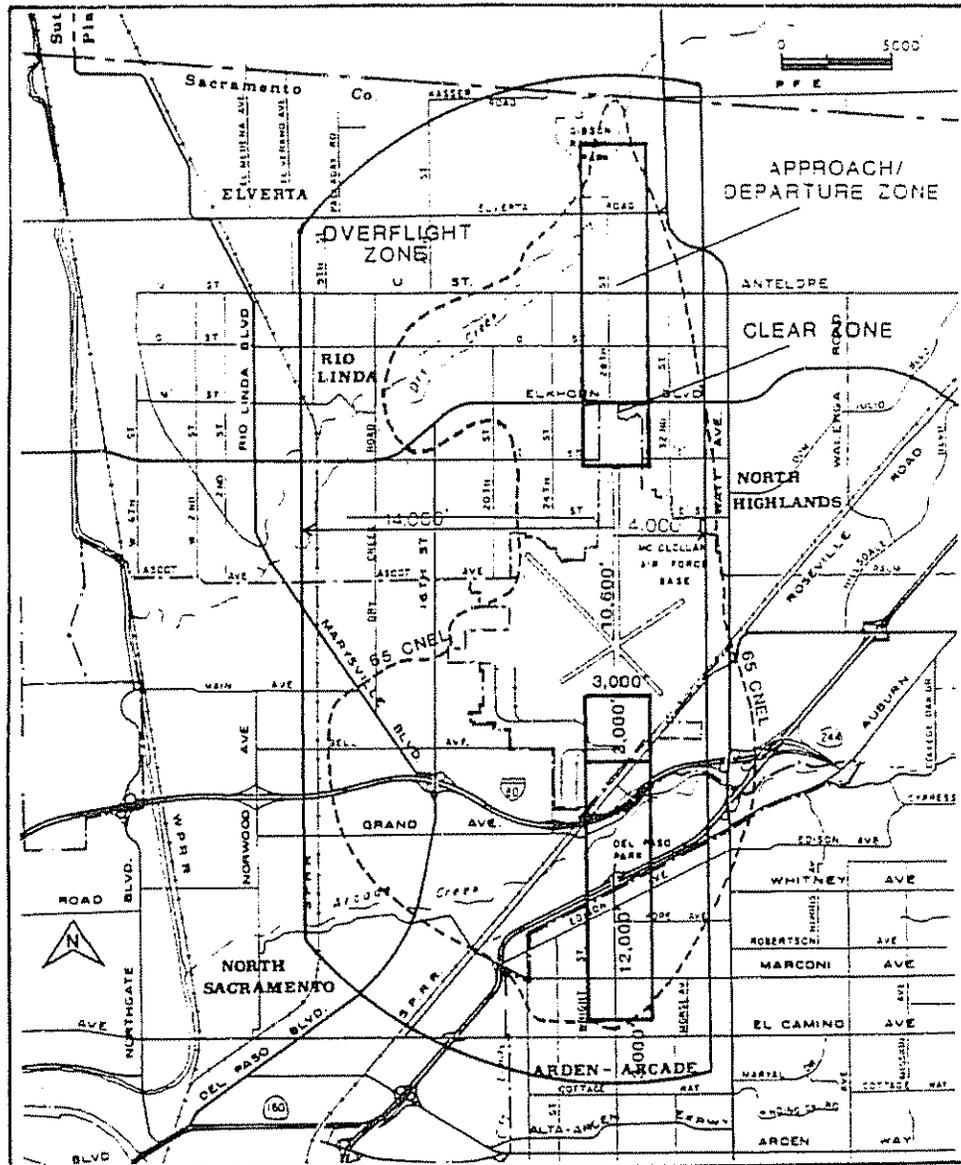
State law allows the local governing body (in this case the Sacramento County Board of Supervisors) to override the findings of the ALUC, if done in accordance with California Public Utilities Section 21676.5(a).

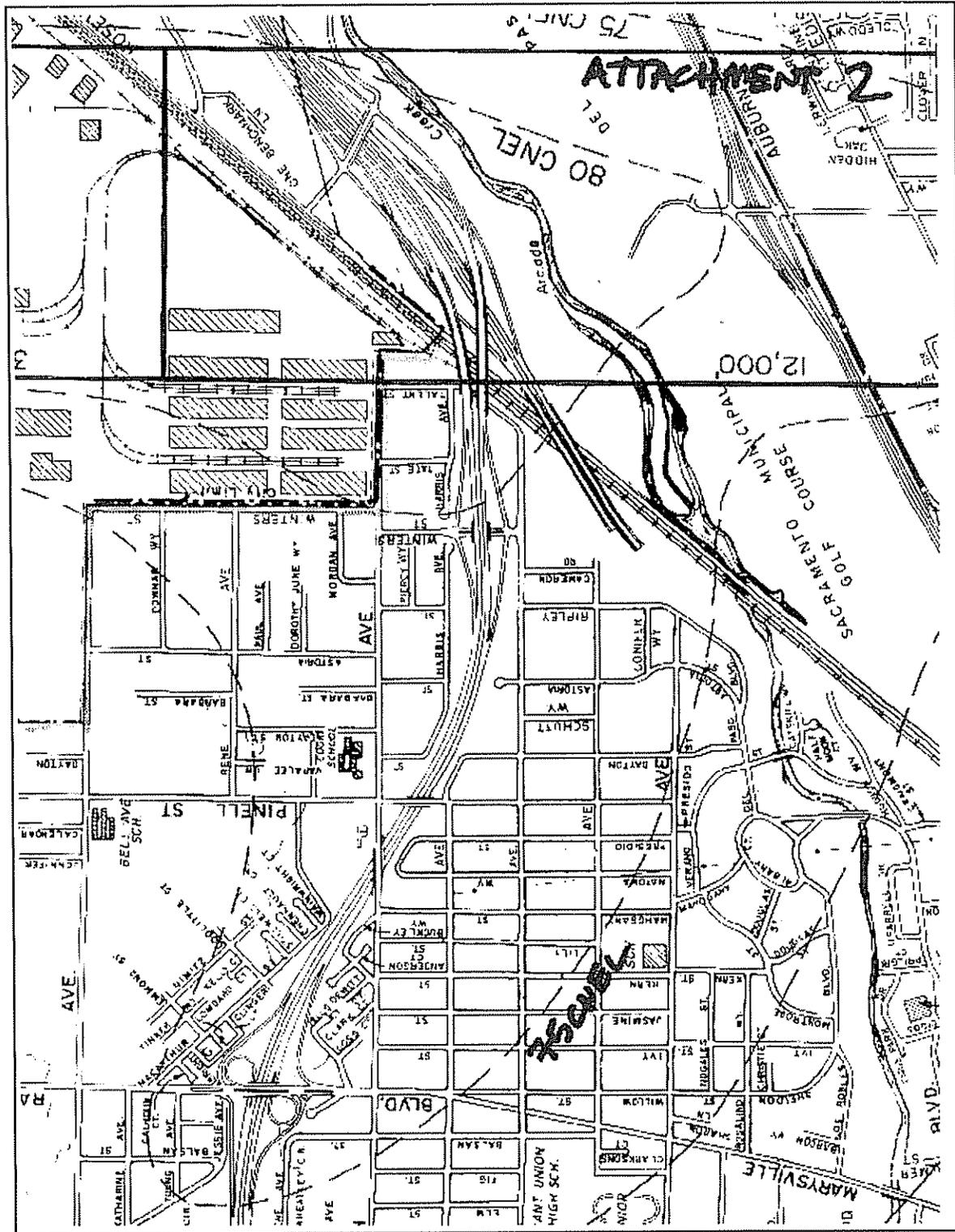
These are my preliminary comments on the SPD as it relates to the McClellan CLUP. If you have any questions, please feel free to contact me at (916) 340-6227.

ATTACHMENT I

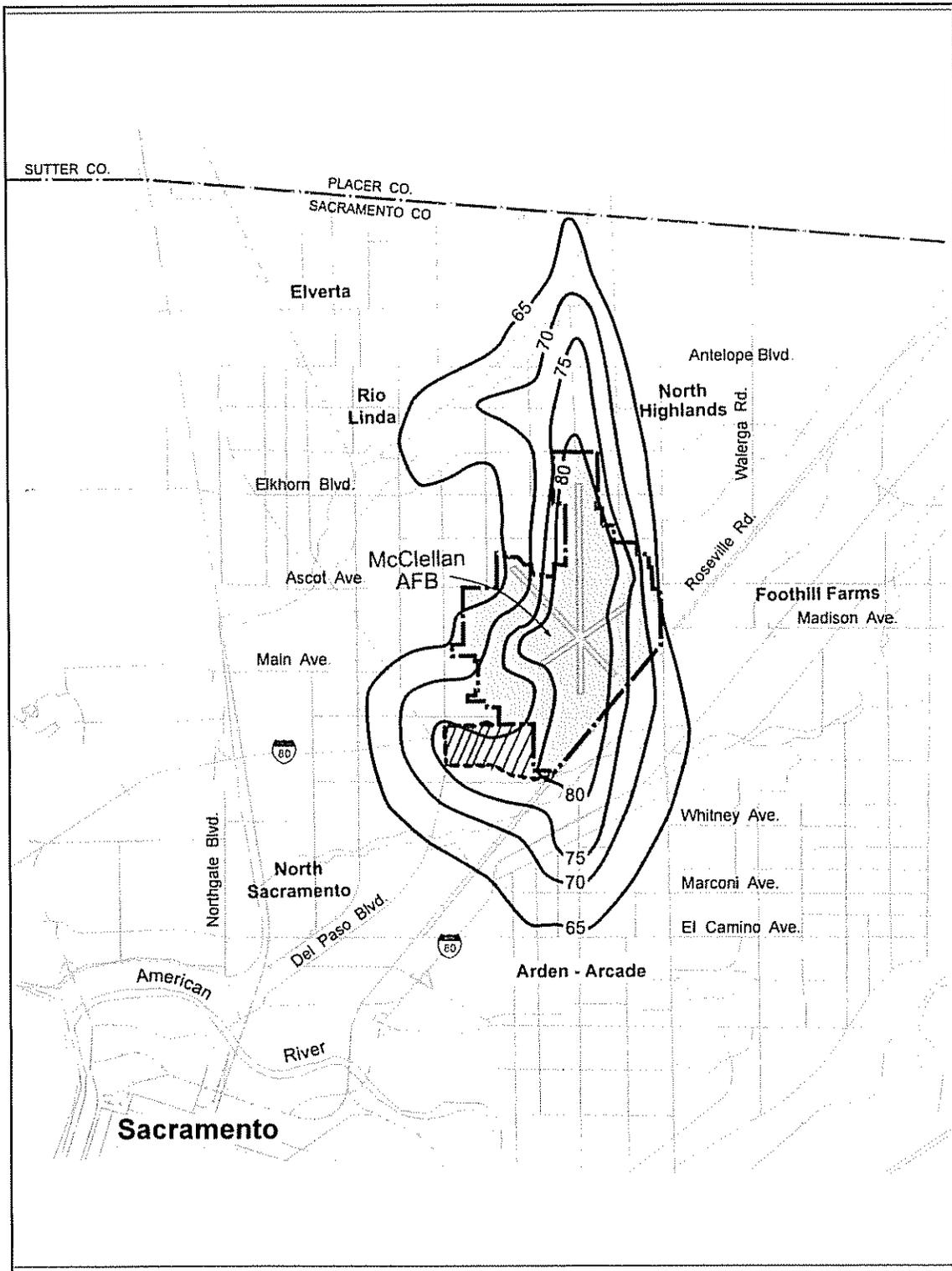
FIGURE 16

McCLELLAN AFB AREA OF INFLUENCE

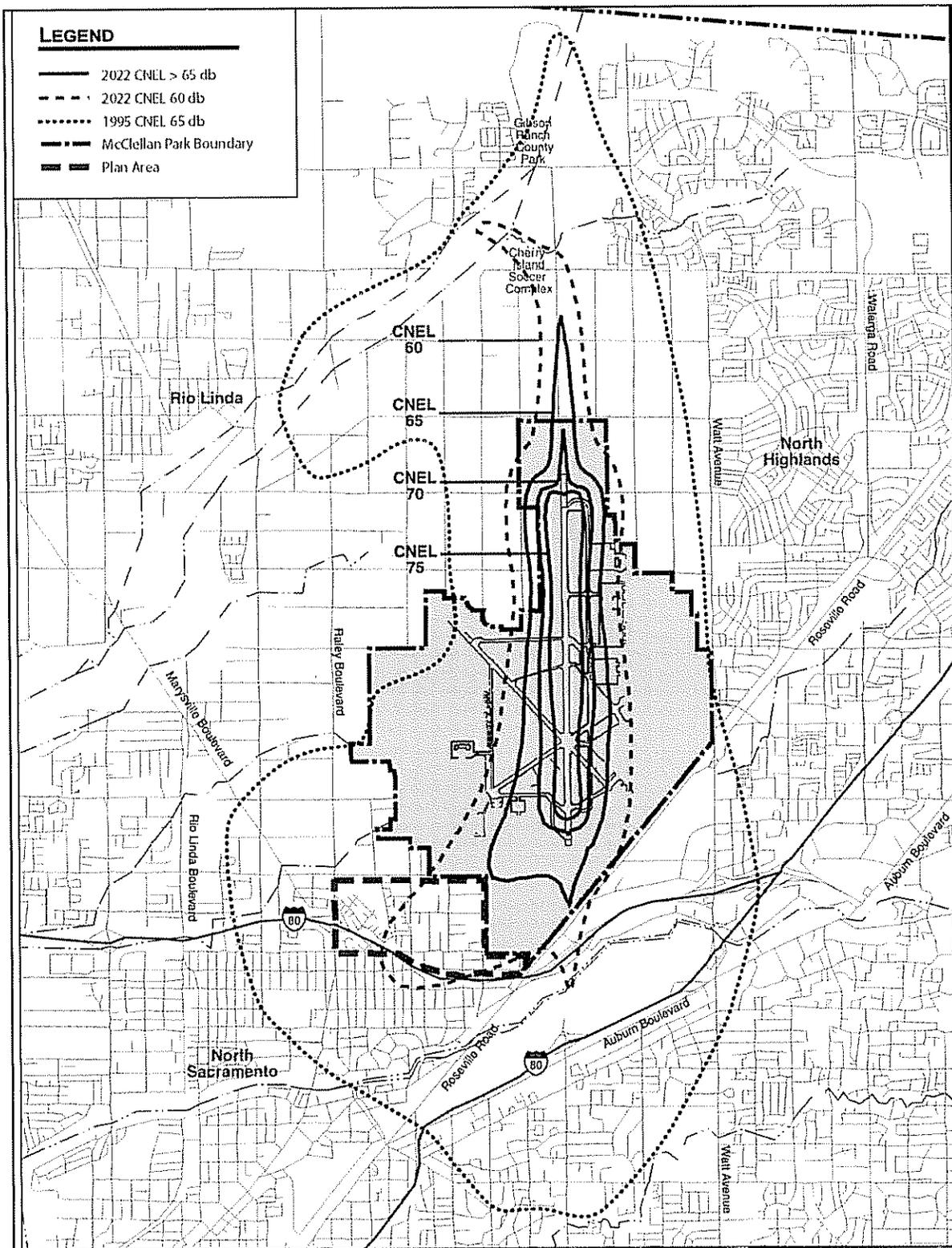




Attachment 12-McClellan AFB CLUP Noise Contours Map



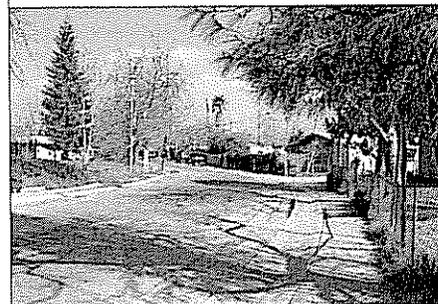
Attachment 13-McClellan Park Noise Exposure 2022 Map



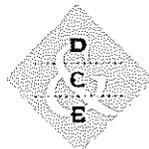
Attachment 14-McClellan Heights and Parker Homes Land Use and Infrastructure Plan

See Attached Final Plan

MCCLELLAN HEIGHTS AND PARKER HOMES LAND USE AND INFRASTRUCTURE PLAN



City of Sacramento and the Sacramento Housing and Redevelopment Agency (SHRA) June 8, 2007



DESIGN. COMMUNITY & ENVIRONMENT

**MCCLELLAN HEIGHTS AND PARKER HOMES
LAND USE AND INFRASTRUCTURE PLAN**

City of Sacramento and the Sacramento Housing
and Redevelopment Agency (SHRA) | June 8, 2007



DESIGN, COMMUNITY & ENVIRONMENT

1625 SHATTUCK AVENUE, SUITE 300
BERKELEY, CALIFORNIA 94709

TEL: 510 848 3815
FAX: 510 848 4315

in association with
Bay Area Economics
Jones & Stokes
Kimley-Horn and Associates, Inc

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Appendix B – City of Sacramento Pedestrian-Friendly Street Standards

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CITY OF SACRAMENTO AND THE SACRAMENTO
HOUSING AND REDEVELOPMENT AGENCY (SHRA)
MCCLELLAN HEIGHTS AND PARKER HOMES LAND USE
AND INFRASTRUCTURE PLAN
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I INTRODUCTION

The McClellan Heights and Parker Homes Land Use and Infrastructure Plan (henceforth the “Plan”) provides a vision for land use changes intended to facilitate and support the transition of the area into two strong, primarily residential neighborhoods that are served by retail and other amenities. This Plan also includes recommendations for circulation and utility infrastructure improvements to address existing deficiencies and to support new uses that are part of the land use vision. The Plan also outlines strategies to improve existing housing stock and to promote new housing at varying levels of affordability. This document will serve as a guide to future development over the next 20 years.

The Plan will be implemented through a variety of actions, including changes to the City’s General Plan and Zoning Ordinance, incentives to spur public and private projects and amendments to the North Sacramento Community Plan. Other implementation methods are described in Chapter 7. An initial amount of funding has been identified for infrastructure and housing improvements in the Plan Area, thanks to the efforts of the residents, the Sacramento Housing and Redevelopment Agency (SHRA), the City and the County of Sacramento. While the identification of funding for these improvements is a significant first step towards realizing the Plan’s goals, long-term commitment and collaboration is needed between the City, SHRA, the County and residents of McClellan Heights and Parker Homes.

A. Plan Area

The approximately 306-acre Plan Area is located in the northeastern part of the City of Sacramento, west of and adjacent to McClellan Park, as shown in Figure 1-1. The Plan Area is comprised of two residential communities, the Parker Homes and McClellan Heights neighborhoods. Figure 1-2 shows the Plan Area boundaries, and the locations of the two residential neighborhoods.

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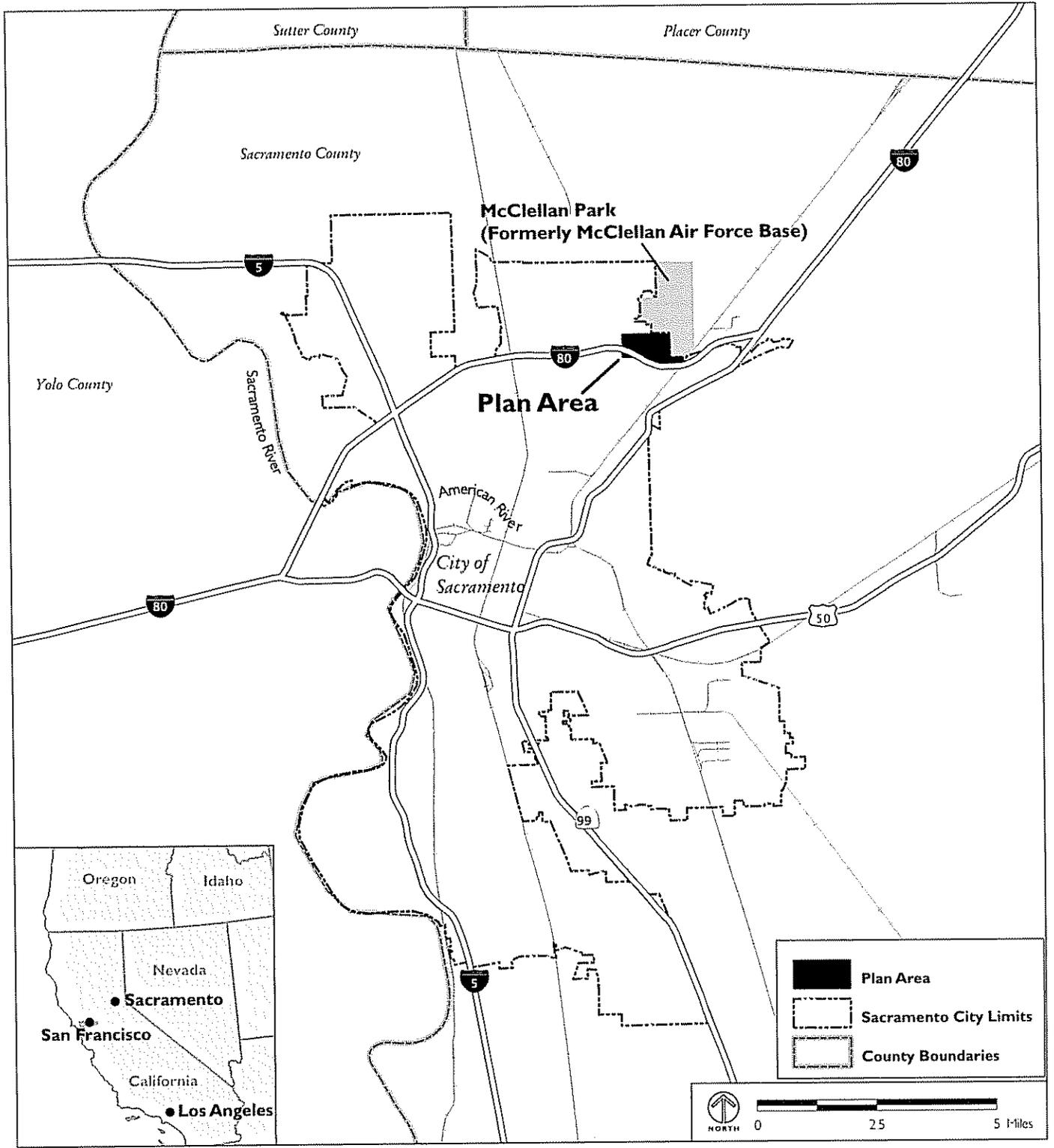
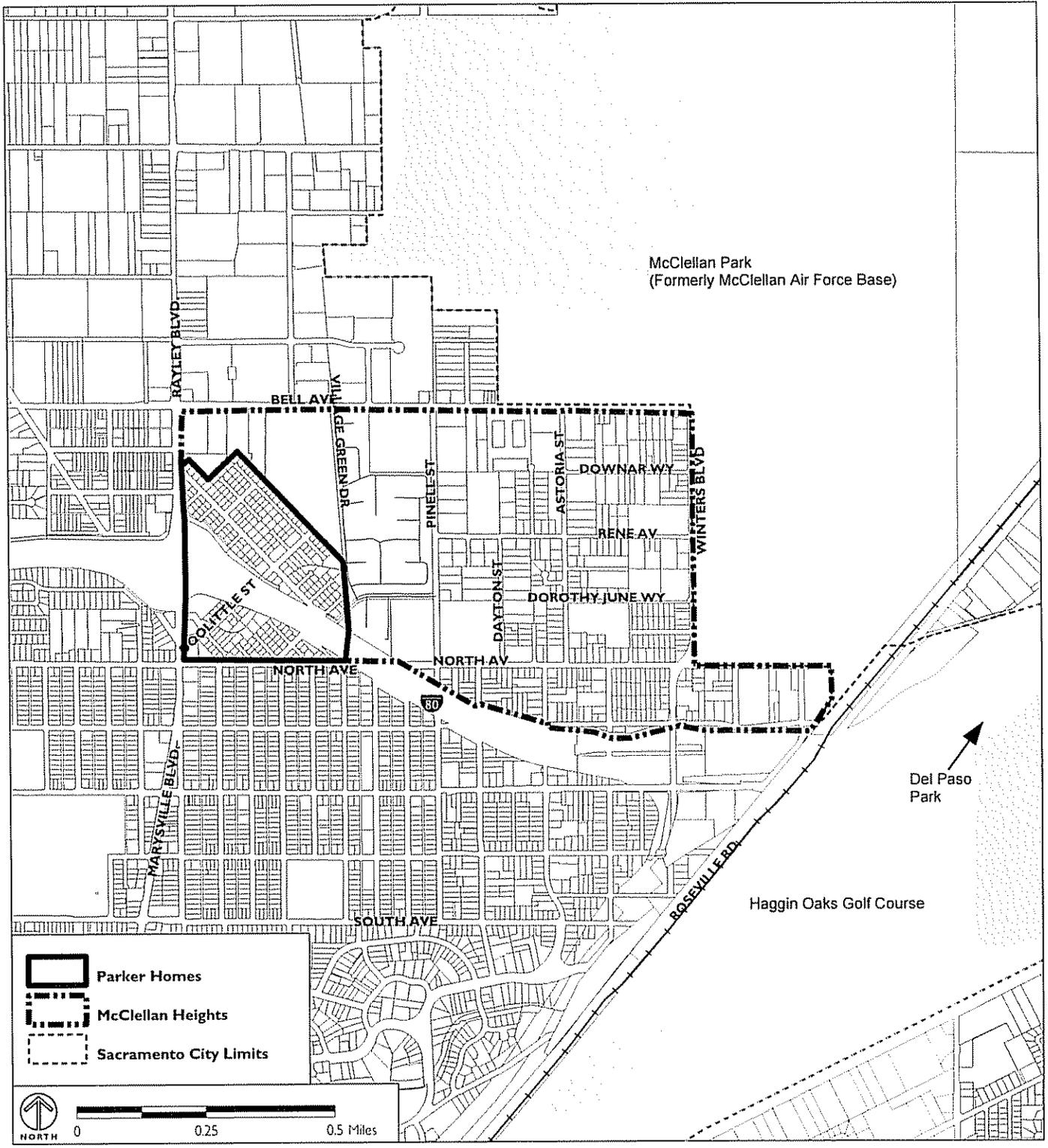


FIGURE 1-1

REGIONAL LOCATION

CITY OF SACRAMENTO AND THE SACRAMENTO HOUSING AND REDEVELOPMENT AGENCY (SHRA)
 MCCLELLAN HEIGHTS AND PARKER HOMES LAND USE AND INFRASTRUCTURE PLAN



Data Source: City of Sacramento GIS

FIGURE I-2

PLAN AREA AND VICINITY

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The 37-acre Parker Homes neighborhood is almost exclusively residential, consisting of single-family homes with an average lot size of 0.13 acres. Many of the existing homes were built to serve as temporary military housing during World War II. Consequently, many of these homes lack foundations and have other structural problems. In the 1970s, the neighborhood was bisected by the construction of Interstate 80. Common features in the area are undersized, inconsistent or non-existent infrastructure, lack of amenities and small and/or irregular lot sizes. There is a small area of commercial uses at the intersection of Marysville Boulevard and North Avenue.

The McClellan Heights neighborhood, to the north and east of Parker Homes, covers approximately 269 acres of the 306-acre Plan Area.¹ The majority of McClellan Heights consists of residential uses, primarily post-war subdivisions on larger parcels. Unlike Parker Homes, the McClellan Heights neighborhood contains many underutilized or vacant parcels. The neighborhood includes small concentrations of light industrial and commercial uses, primarily along Bell Avenue, Pinell and Astoria Streets and the area east of Winters Street between the former McClellan AFB and Interstate 80.

B. Project Background

The City of Sacramento has a long history of land use and community planning activity in the McClellan Heights and Parker Homes neighborhoods. In 1985, the City Council adopted the North Sacramento Community Plan, which included recommendations for the rezoning of land adjacent to McClellan Park from residential to industrial. This recommendation was based on increased noise levels occurring at the former Air Force base at the time that were determined to be incompatible with existing residential uses. The Plan also included goals, objectives, policies and actions for the North Sacramento area for land use, housing, transportation, public facilities and

¹ Acreage includes public right-of-way.

services. When the Base closed in 1995, discussions were initiated to rezone the area to be consistent with existing residential development, as well as to address some of the housing and infrastructure deficiencies in the area.

In October 2000, the former McClellan AFB was designated as a redevelopment area. At that time, the City and County of Sacramento made an unprecedented move to provide funds from both the City and future McClellan redevelopment area for housing and infrastructure improvements in the McClellan Heights and Parker Homes neighborhoods, totaling \$12 million. The identified funds were comprised of \$6 million in future housing set-aside tax increment funds from the Sacramento Housing and Redevelopment Agency (SHRA) and \$6 million of City and Agency funds.

C. Planning Process

This Plan provides a land use strategy and infrastructure and housing improvement recommendations that are responsive to the needs of neighborhood residents. The Plan builds on new opportunities and changes presented by the closure and Reuse Plan for the former McClellan AFB.

The planning process for the development of this Plan included coordination with numerous agencies, a technical advisory committee (TAC) composed of staff from the Sacramento Housing and Redevelopment Agency and the City and County of Sacramento, as well as members of the community, including residents, business owners and property owners.

1. Community Workshops

The planning process included four community workshops with members of the McClellan Heights and Parker Homes communities. These workshops were designed to inform the community about the planning process and solicit feedback regarding preferences for land use and housing and infrastructure improvements in the area.

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The first workshop was held for the Parker Homes community on February 28, 2005 and the second for the McClellan Heights community on March 14, 2005. Both workshops were held in the Our Lady of Lourdes Church on 1951 North Avenue. The first half of each workshop consisted of a brief presentation about the project's background and objectives, as well as existing conditions in the Plan Area. The second half of each workshop included a hands-on exercise where workshop participants were divided into small groups to focus on opportunities for land use, housing, circulation, parking and utility infrastructure improvements.

Feedback from the community and the TAC formed the basis for the development of a land use vision and proposed circulation network for the Plan Area, and informed the development of specific recommendations for housing, roadway and utility infrastructure improvements. These recommendations were presented to the community at a third workshop, which was held on June 14, 2006 at the Vista Nueva Career and Technology High School at 2035 North Avenue. After a presentation that summarized recommended improvements, workshop participants were invited to visit information stations that were organized topically (e.g. land use and zoning, roadway improvements, utility infrastructure) to ask further questions and provide written comments if they wished.

Based on community feedback at the June 14th workshop, a fourth workshop was held at the Vista Nueva Career and Technology High School on October 26, 2006 to gather more information about what residents considered to be their highest priority infrastructure improvements for the Plan Area. These are summarized in Chapter 2. All roadway and utility infrastructure improvements are discussed in further detail in Chapters 4 and 5.

2. Plan Preparation

This Plan was developed by SHRA, City staff and the consultant team based on direction from the community meetings, the Sacramento City Council and Planning

Commission members. An overview of the Plan’s contents is included in Section D below, and a more detailed description of each Plan component is provided in Chapter 2.

3. Environmental Review

Due to the fact that the Plan would necessitate changes to land uses, General Plan designations, and zoning districts, an Environmental Impact Report was prepared concurrently with the Plan. This environmental impact analysis is contained in a separate document, the *McClellan Heights and Parker Homes Land Use and Infrastructure Plan Draft Environmental Impact Report* (henceforth “the Draft EIR”), which examines the environmental impacts of the land use changes proposed in this Plan.

4. Next Steps

This Plan will be “received and filed” by the City of Sacramento, after which it will be implemented by amending the General Plan, amending the zoning ordinance and adopting the Special Planning District zoning overlay as part of a package of Plan-related entitlements. Chapter 7 covers this in detail. Implementation of the specific housing and infrastructure-related programs and improvements listed in this Plan will commence at the appropriate time.

The Draft EIR will undergo a mandatory 45-day review period as stipulated by California Environmental and Quality Act (CEQA), during which time members of the public and interested agencies may comment on the document. The Plan will be revised, as necessary, based on public input. The City will then publish a Final EIR, after which adoption hearings before the Planning Commission and the City Council will be held.

When the City Council considers certification of the Final EIR, it will also consider approval of a General Plan amendment and other actions needed to allow implementation of the Plan. Finally, the City’s Zoning Map will need to be updated to ensure consistency with land use designations specified in the General Plan amendment.

D. Plan Organization

This Plan was developed with the active participation of community members and in consultation with a Technical Advisory Committee (TAC) that was comprised of representatives from SHRA and the City and County of Sacramento. The Plan is organized as follows:

- ◆ **Chapter 1: Introduction.** This chapter includes an overview of the project background, the Plan Area and a description of the planning process needed to bring the Plan to fruition.
- ◆ **Chapter 2: Plan Concept.** This chapter contains an overview of the major components of the Plan such as the land use vision, conceptual street network and recommendations for infrastructure and housing improvements.
- ◆ **Chapter 3: Land Use.** This chapter includes zoning designations for the Plan Area and a brief description of development allowed in each district. It also includes goals, policies and actions to support and guide development in the Plan Area. The policy guidance contained in this chapter should be considered in conjunction with existing City policies in the General Plan and other relevant City planning documents.
- ◆ **Chapter 4: Circulation and Street Design.** This chapter contains recommendations for circulation and streetscape improvements. It includes recommendations for design specifications that can be applied to existing and new roadways in the Plan Area.
- ◆ **Chapter 5: Utility Infrastructure.** This chapter contains recommendations for utility infrastructure improvements to address existing deficiencies and to support new infill development.
- ◆ **Chapter 6: Housing and Development.** This chapter includes a summary of housing and development strategies that SHRA and the City can pursue to improve existing housing stock, increase opportunities for new residential develop-

ment, and promote mixed-use and neighborhood-serving commercial development in the Plan Area.

- ◆ **Chapter 7: Implementation and Financing.** This chapter contains specific actions and implementation strategies, as well as possible financing strategies to fund identified infrastructure and housing improvements.

Additional information is included in three appendices to this plan, including a summary of existing conditions in the Plan Area, City standards for pedestrian-friendly street design and funding options for infrastructure improvements and affordable housing.

- ◆ **Appendix A.** This appendix summarizes existing conditions in the Plan Area and served as the foundation upon which this Plan was developed.
- ◆ **Appendix B.** This appendix contains portions of the City of Sacramento's *Pedestrian-Friendly Street Standards*; specifically, street cross-sections that can be used in the Plan Area as part of the overall infrastructure improvement program.
- ◆ **Appendix C.** This appendix contains comprehensive lists of funding sources to support infrastructure improvements and affordable housing.

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2 PLAN CONCEPT

This chapter provides an overview of the major components of this Plan, including the land use vision, conceptual street network and recommendations for infrastructure and housing improvements. Implementation actions and strategies to achieve the Plan's recommendations are included at the end of this chapter.

A. Plan Objectives

The following objectives would be achieved through implementation of the Plan:

- ◆ Enhance and strengthen McClellan Heights' and Parker Homes' identities as residential neighborhoods with high-quality, safe housing that has access to neighborhood-serving retail, parks and other amenities to meet community needs.
- ◆ Promote the availability of a variety of housing types at varying densities and levels of affordability.
- ◆ Provide opportunities to improve existing housing stock to the extent feasible.
- ◆ Promote economic change in the community while minimizing displacement, relocation and gentrification.
- ◆ Build streets that are attractive, safe and pedestrian-friendly.
- ◆ Facilitate access to local amenities and improve connections throughout the Plan Area.
- ◆ Build infrastructure to meet the needs of existing and future development that is funded in a way that allows for the most advantageous implementation and capitalizes on funding opportunities.

B. Land Use Vision

The Plan Area is envisioned to transition over time into primarily single-family residential neighborhoods, with some areas of mixed-use and multi-family housing along

busier arterial and collector streets. The proposed land use vision depicted in Figure 2-1 calls for high-quality housing at varying levels of affordability that have easy access to supporting commercial and retail development, services and amenities. The land use vision provides a general overview of land uses desired in the Plan Area, while specific changes to zoning designations are discussed in detail in Chapter 3. The land use vision does not depict actual development projects that will occur as a direct result of this Plan, but is intended to supplement development regulations contained in zoning designations to better guide future development as individual property owners seek to develop or redevelop parcels within the Plan Area.

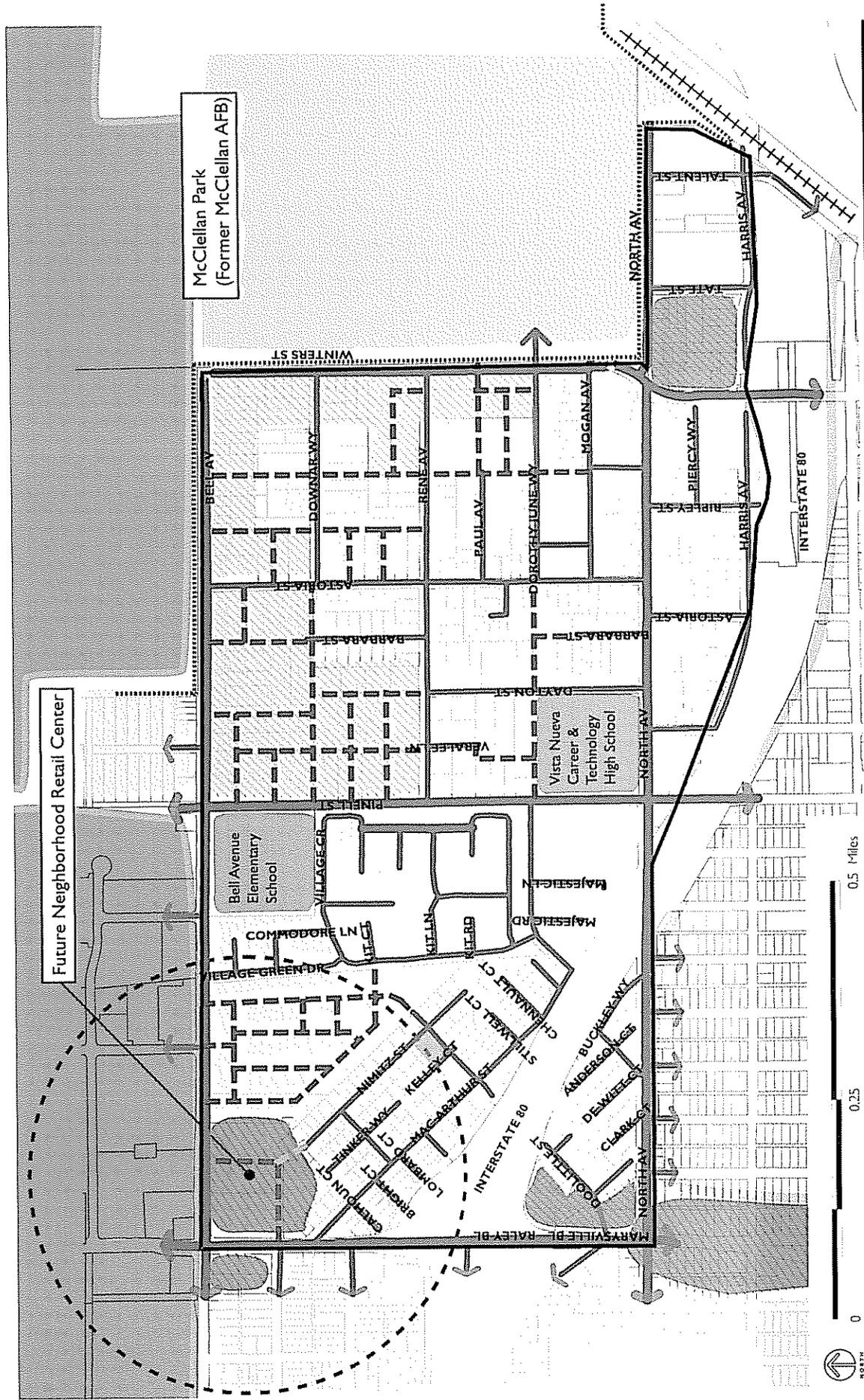
The land use vision for the Plan Area includes the following components:

1. Residential Uses

Overall, residential land uses proposed in the Plan Area would build upon the existing character of the neighborhood, increase housing affordability and create population densities necessary to attract desired services and amenities.

- ◆ **Single-Family Residential Uses.** The majority of the Plan Area would consist of single-family detached or attached homes, townhouses, cluster housing, condominiums or cooperatives. New residential uses or redeveloped housing could be built at a density of up to 15 dwelling units per net acre. As outlined in the City's *Single-Family Residential Design Principles*, homes in the Plan Area will enhance the pedestrian orientation of streets by including façade details such as porches, steps and windows. Additional strategies for visual enhancement of the streets include minimizing the prominence of garage entries and blank walls, and providing attractive and resource-efficient landscaping and lighting.
- ◆ **Residential Mixed Use.** As shown in Figure 2-1, a 53-acre area along Pinell Street, Bell Avenue and Winters Street would become a mix of moderate density residential use up to a density of 36 dwelling units per acre. These new homes would be designed in a manner compatible with adjacent single-family homes. The multi-family housing would provide choices in housing type and affordability

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 MCCLELLAN HEIGHTS AND PARKER HOMES LAND USE AND INFRASTRUCTURE PLAN



Future Neighborhood Retail Center

McClellan Park
(Former McClellan AFB)

FIGURE 2-1
LAND USE VISION

	Plan Area		Light Industrial
	City Limits		Industrial/Warehouse/Manufacturing
	Single Family Residential (15 du/ac)		Office
	Multi Family Residential with Mixed-Use Allowed		School
	Commercial Retail with Mixed-Use Allowed		Park

1/4-Mile Radius (10-minute Walking Distance)
 Existing Streets
 Recommended Future Street Connections
 Potential Bike/Ped Connection

and serve as a buffer between busy arterial and collector streets and the office and industrial warehousing uses to the north and east of the Plan Area. The area designated for multi-family residential uses would also allow small ground-floor retail business offices with multi-family residential located on upper floors. Locating multi-family mixed use along the arterials and collectors of the Plan Area will allow residents convenient access to nearby commercial, recreation and employment opportunities. This will be a particularly valuable amenity as McClellan Park develops since it will be within easy walking, biking or driving distance.

Multi-family residential mixed-use development would generally be two to three stories in height and provide amenities such as active common areas and internal circulation systems that connect to the surrounding neighborhood. Buildings should be built up to the sidewalks, particularly on corner sites, and oriented to public streets by providing entryways or other entry features along the street.

2. Non-Residential Uses

In addition to the non-residential uses described above in the northeast Plan Area, non-residential uses exist in other portions of the Plan Area.

- ◆ **Neighborhood-serving Commercial/Mixed-Use Development.** There are three areas in the Plan Area which are intended for retail commercial uses: (1) the intersection of Bell Avenue and Raley Boulevard, (2) North Avenue and Marysville Boulevard, and (3) Winters Street between North and Harris Avenues. All of these areas feature existing retail, office and general commercial uses. Recommendations in this Plan are intended to guide future redevelopment of these areas, should the opportunity arise.

These areas are envisioned to consist of primarily commercial retail uses with some multi-family residential uses. All three areas are designated as areas where mixed-use development would be allowed; however, only the area at the intersection of Bell Avenue and Raley Boulevard is identified as the preferred target for a mixed-use neighborhood-serving retail center. Uses desired by the community, as expressed at public workshops, included a grocery store with good quality pro-

duce and fair prices and smaller-scale businesses, such as retail shops, restaurants and personal services. Development of this area with such amenities would serve the daily needs of the community since it is within easy walking, biking or relatively short driving distance from most of the residents.

- ◆ **Light Industrial Uses.** One 12-acre area located in the McClellan Heights neighborhood would remain designated for light-industrial uses. This area is bordered by North Avenue, Harris Avenue, Tate Street and the former McClellan AFB. This area is in a relatively isolated location between Interstate 80 and the planned office uses to the north in McClellan Business Park, and the current industrial uses are compatible with existing and planned uses.

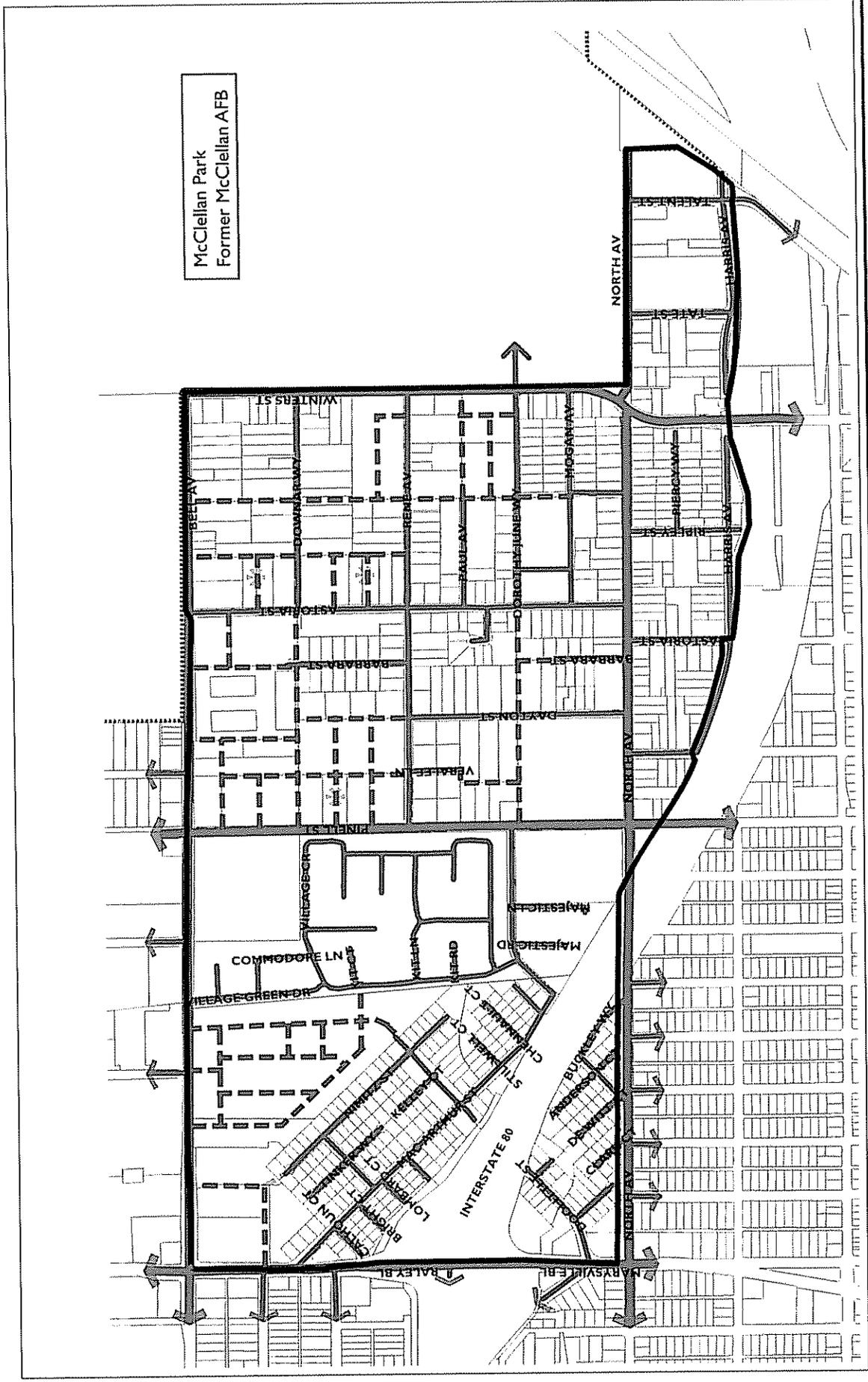
C. Conceptual Circulation Network

Figure 2-2 illustrates a conceptual circulation pattern for the Plan Area that builds upon the existing pattern and would facilitate development of proposed land uses. The intent of the circulation pattern is to enhance connectivity within the residential neighborhoods and promote development at a more pedestrian-oriented scale (e.g. block lengths that provide more connections between blocks and are thus more walkable). The conceptual circulation network should be considered as a guide for the general number of street connections to be added as new development occurs. The actual street network that is built may vary from what is shown in Figure 2-2 based on the pattern and size of development, location of existing intersections, spacing of existing and future traffic signals, and other factors. Moreover, the conceptual circulation pattern could be enhanced with additional street and pedestrian connections as new development actually occurs.

New streets, primarily in the less-developed McClellan Heights area, are shown for areas that seem likely to develop or redevelop over the next 10 or 20 years. New minor streets are proposed for the McClellan Heights area in the vacant 21-acre site located on Bell Avenue. This would connect Bell Avenue to the Parker Homes

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McClellan Park
Former McClellan AFB

Plan Area
 City Limits
 Recommended Future Street Connections
 Potential Bike/Ped Connection
 Could be Bike/Ped Connection only, TBD at time of project review
 Existing Streets

FIGURE 2-2

CONCEPTUAL CIRCULATION NETWORK

neighborhood and provide through-connections to Bell Avenue at two locations. In addition, minor streets are proposed to facilitate residential development that is consistent in scale with existing residential development bounded by Pinell Street, Bell Avenue, Winters Street and North Avenue.

Chapter 4 of this Plan includes a more detailed explanation of recommended improvements for new roadways and other streetscape improvements, and includes detailed street cross-sections. A list of all recommended circulation infrastructure improvements, including cost estimates, is provided in a separate technical document, *McClellan Heights and Parker Homes, City of Sacramento, CA, Infrastructure Report, April 23, 2007*.

D. Utility Infrastructure

The McClellan Heights and Parker Homes neighborhoods have different anticipated levels of buildout, and thus, different infrastructure needs. The McClellan Heights neighborhood is sparsely developed with a combination of large-lot, single-family residential units, industrial properties and a few commercial uses. Infrastructure improvements here will need to support buildout of this neighborhood's land use mix while bringing existing facilities up to current City standards. The Parker Homes neighborhood on the other hand, is mostly built out with single-family homes on small lots. Infrastructure needs in this neighborhood are governed primarily by the need to upgrade and/or maintain existing facilities.

This Plan identifies specific stormwater, sewer and water facility improvements that would be needed to address existing deficiencies in the system. It also provides general recommendations for improvements needed to serve buildout of all proposed land uses. The list of improvements is likely to change over the long-term as new development takes place and additional public funding is identified.

Chapter 7 summarizes the recommended utility infrastructure improvements for the Plan Area and lists cost estimates and possible funding sources. A list of all infrastructure improvements and detailed cost estimates is provided in a separate technical document, *McClellan Heights and Parker Homes, City of Sacramento, CA, Infrastructure Report, April 23, 2007*.

E. Housing and Development Strategy

Based on an assessment of existing housing and real estate market conditions in the Plan Area, feedback from the community and extensive discussions with SHRA and City staff, a series of recommendations were developed for improving the existing housing stock and promoting development of a variety of new housing at varying price ranges. Additionally, new housing in the area would help facilitate residents' expressed desire of attracting more neighborhood-serving retail uses by bringing more residents into the neighborhood.

As mentioned in Chapter 1, based on the agreement between the City and County of Sacramento, SHRA has committed to dedicating approximately six million dollars in housing set-aside funds from the McClellan Redevelopment Area to the Plan Area over the next 5 to 10 years. The housing set-aside funds must be used for housing-related improvements; by law they may not be used for other purposes such as infrastructure improvements.

SHRA will allocate funding that is earmarked for housing improvements in the Plan Area through existing and proposed programs, as follows:

Single-family homes:

- ◆ Target Area Home-buyer Program
- ◆ Target Area Create a Loan Program (Financial assistance for rehabilitation, including foundation repairs)

- ◆ Target Area Developer Subsidy Program (Proposed)

Multi-family and commercial/residential mixed-use projects:

- ◆ Target Area Investment Property Loan Program
- ◆ Multi-Family Housing Lending Program

More detail on strategies for housing improvements is included in Chapter 6.

F. Parks and Open Space

The City's *Parks and Recreation Master Plan 2005-2010* establishes a goal of providing 5 acres of neighborhood and community parks for every 1,000 city residents, and 8 acres of citywide or regionally-serving parks per 1,000 residents. At present, the McClellan Heights and Parker Homes neighborhoods contain one 0.4-acre park site (Verano Creek Park), located on Doolittle Street in the Parker Homes neighborhood. This site is scheduled for construction to begin in August, 2007. Park amenities will include a tot lot, benches and tables, turf areas and shade trees. Del Paso Regional Park is located south of Interstate 80, to the southeast of the Plan Area and east of Haggin Oaks Golf Course. Additional recreation facilities are provided by Grant Joint Union School District. A joint use playing field is nearing completion adjacent to Vista Nueva High School on North Avenue.

This Plan includes a goal (and relevant policies) in Chapter 3 that would promote the provision of new park space in the Plan Area as new development and redevelopment occurs.

G. Implementation and Financing

This Plan provides a series of recommendations to guide land use, housing and infrastructure improvements for the Plan Area to occur over the short-, medium- and long-term. Chapter 7 provides an overview of some of the key issues regarding phasing of roadway and utility infrastructure improvements and housing recommendations. It includes a list of implementation actions for SHRA and the City to undertake, and information about financing options such as various types of fees and other funding sources to help pay for public improvements recommended in this Plan.

The financing strategy provided in Chapter 7 is intended to be a guiding document only, and does not provide a full list of specific revenue sources that SHRA or the City can use to finance improvements within the Plan Area. Appendix C contains a comprehensive list of possible funding sources. The financing strategy, however, does prioritize infrastructure improvements based on a weighing of community comments, infrastructure technical analysis, available funding, and market demand.

The financing plan prioritizes improvements into three categories:

- ◆ Top priority projects are those that will be implemented over the next two to seven years using funding already identified for the Plan Area.
- ◆ Secondary priority projects are those that were considered important to the community that will be implemented next, as funding is identified.
- ◆ Tertiary priority projects are those that will be implemented as the appropriate funding and/or funding mechanisms are identified.

As stated in Chapter 1, the City must play a key role in implementing the goals, objectives, policies and actions of this Plan. The City will also be responsible for providing policy direction to implement the Plan and to structure the development incentives described herein. The City, SHRA and the County should work together to

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pursue funding opportunities, allocate existing resources to the Plan Area and conduct additional studies and programs to achieve the objectives of the Plan.

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3 LAND USE

This chapter presents the proposed land use zoning designations and related goals and policies that will guide land use decisions within the Plan Area. As described in Chapter 1, this Plan proposes changes to land use designations from those now depicted in existing City-adopted plans. When the City Council considers adoption of the Plan and certification of its Final EIR, it will also consider amendments to the General Plan and the Zoning Map for the Plan Area. A summary of the regulatory framework and existing land uses in the Plan Area is provided in Appendix A.

A. Goals and Policies

The City of Sacramento is currently updating its General Plan. This Plan includes proposed changes to existing General Plan land use designations which, once adopted, will set the land use policy direction for the Plan Area. Thus, the land use designations in this Plan would become part of the updated City General Plan and would supersede the designations shown in the North Sacramento Community Plan (1984) for the Plan Area.

Relevant goals and policies from the City's existing General Plan and the North Sacramento Community Plan are listed in Tables 3-1 and 3-2 below. Following these tables are new goals and policies that have been developed for the Plan Area.

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LAND USE

TABLE 3-1 APPLICABLE CITY OF SACRAMENTO GENERAL PLAN POLICIES, GOALS AND ACTIONS—LAND USE

Number	Policies
<i>Residential Land Use</i>	
Goal A	Improve the quality of residential neighborhoods Citywide by protecting, preserving and enhancing their character.
2	Actively promote the following existing City programs that provide assistance and information on maintenance and beautification for residential development: <ul style="list-style-type: none"> ◆ Code enforcement programs and information. ◆ Rehabilitation programs available through the Sacramento Housing and Redevelopment Agency for single-family development. ◆ Rental rehabilitation program.
6	Prohibit the intrusion of incompatible uses into residential neighborhoods through adequate buffers, screening and zoning practices that do not preclude pedestrian access to arterials that may serve as transit corridors.
8	Support efforts to develop established guidelines for residential development fronting on a major street.
Goal B	Provide affordable housing opportunities for all income household categories throughout the City.
1	Establish methods to provide more balanced housing opportunities in communities that lack a full range of housing opportunities.
Goal C	Develop residential land uses in a manner that is efficient and utilizes existing and planned urban resources.
4	Promote infill development as a means to meet future housing needs by expanding the benefits for this type of development and actively promote infill development in identified infill areas through outreach programs designed to inform the development community and property owners of this program.
6	Continue to support redevelopment and rehabilitation efforts that add new and re-conditioned units to the housing stock while eliminating neighborhood blight and deterioration.
Goal D	Maintain orderly residential growth in areas where urban services are readily available or can be provided in an efficient cost effective manner.
2	Approve residential development only where City services are provided in a manner which meet the needs of the proposed development.
Goal E, Policy 1	Provide housing opportunities in newly developing communities and in large mixed use developments in an effort to reduce travel time to and from employment centers.
3	Establish guidelines for mixed use projects and allow these uses in urbanized areas of the City where intensive development is planned.

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TABLE 3-1 APPLICABLE CITY OF SACRAMENTO GENERAL PLAN POLICIES, GOALS AND ACTIONS—LAND USE (CONTINUED)

Number	Policies
<i>Commerce and Industry Land Use Element</i>	
Neighborhood/Community Commercial and Office Centers	
Goal A	Ensure that all areas of the City are adequately served by neighborhood/community shopping districts.
1	Maintain and strengthen viable shopping districts throughout the City.
2	Promote the rehabilitation and revitalization of existing commercial centers.
Goal B	Promote mixed use development of neighborhood/community commercial districts through new construction and revitalization.
1	Allow mixed use development in accordance with the requirements set forth previously in this Section.
2	Promote the development of mixed use local commercial/office and high density residential projects.
<i>Industrial/Manufacturing Area</i>	
Goal A	Continue to identify and attempt to minimize potential adverse impacts from increased industrial development.
1	Allow industrial development only in those areas where potential impacts can be expected to be minimized
1, action (b)	Industrial uses, proposed near existing residential areas, must have an internal circulation system and other design amenities.

CITY OF SACRAMENTO AND THE SACRAMENTO
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TABLE 3-2 RELEVANT NORTH SACRAMENTO COMMUNITY PLAN POLICES, GOALS AND ACTIONS—LAND USE

<i>Residential Land Use</i>	
Goals	Accommodate the growth projected for North Sacramento by the City General Plan in an orderly and efficient manner, one which enhances the existing attractive features of the community.
Policies and Actions	Revitalize and stabilize residential areas showing signs of decline.
	Place a high priority in the City's Capital Improvement Program towards improving street conditions and services to vacant areas south of Interstate 80. Upgrading neighborhood conditions is one of several actions that should be taken to encourage infill developments.
<i>Commercial Land Use</i>	
Goals	Provide for a range of commercial uses which meet daily needs and area within convenient access to North Sacramento residents.
Policies and Actions	Upgrade commercial areas by eliminating land use conditions that contribute to blight.
	Encourage land uses which will enhance economic vitality of the community.
Policies and Actions	Inventory and remedy zoning and building code violations beginning in the commercial revitalization areas.

Supplementing the goals, policies and actions listed above, the following goals and policies have been developed to guide land uses in the Plan Area.

Goal 1	Strengthen the residential character and identity of the McClellan Heights and Parker Homes neighborhoods, which will enhance the area's ability to attract desired retail uses and services.
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